# FLORIDA COMPREHENSIVE ANNUAL FINANCIAL REPORT

Fiscal year ended June 30, 2016

JEFF ATWATER | CHIEF FINANCIAL OFFICER | FLORIDA DEPARTMENT OF FINANCIAL SERVICES

### ACKNOWLEDGEMENTS

The Florida Comprehensive Annual Financial Report (CAFR) for the fiscal year ended June 30, 2016 was prepared by:

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#### SPECIAL APPRECIATION

Special appreciation is given to all fiscal and accounting personnel throughout the State of Florida who contributed financial information for their agencies and component units.

The report cover was designed by the Publications Unit, Division of Administration, Department of Financial Services.

### STATE OF FLORIDA

### COMPREHENSIVE ANNUAL FINANCIAL REPORT

Fiscal Year Ended June 30, 2016



Rick Scott GOVERNOR

### Jeff Atwater CHIEF FINANCIAL OFFICER

### FLORIDA DEPARTMENT OF FINANCIAL SERVICES

This document and related information is available via the Florida Department of Financial Services' homepage at: *www.myfloridacfo.com* 

#### COMPREHENSIVE ANNUAL FINANCIAL REPORT FISCAL YEAR ENDED JUNE 30, 2016

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# INTRODUCTORY SECTION



February 10, 2017

Citizens of the State of Florida The Honorable Rick Scott, Governor The Honorable Joe Negron, President of the Senate The Honorable Richard Corcoran, Speaker of the House of Representatives

To the Citizens of Florida, Governor Scott, President Negron, and Speaker Corcoran:

I am pleased to submit the State of Florida's Comprehensive Annual Financial Report (CAFR) for the fiscal year ended June 30, 2016, in accordance with Section 216.102(3), Florida Statutes (F.S.). This report is prepared in accordance with generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board.

Management assumes full responsibility for the completeness and reliability of the information contained in this report based upon a comprehensive framework of internal control. The objective of internal control is to provide reasonable, rather than absolute, assurance that the financial statements are free of material misstatements. The concept of reasonable assurance ensures that the costs do not exceed the benefits derived.

The Auditor General has issued an opinion on the state's financial statements for the fiscal year ended June 30, 2016. The independent auditor's report is located at the front of the financial section of this report.

Management's Discussion and Analysis (MD&A) immediately follows the independent auditor's report and provides a narrative introduction, overview, and analysis of the basic financial statements. The MD&A complements this letter of transmittal and should be read in conjunction with it.

#### **PROFILE OF THE STATE**

Florida's Constitution divides the governmental structure of the state into three independent branches. The Legislative Branch has exclusive lawmaking power for the state. The Executive Branch, consisting of the Governor, Cabinet, and their agencies, administers the laws made by the Legislature. The Governor shares executive power and responsibility with the Cabinet, which is composed of the Attorney General, Chief Financial Officer, and Commissioner of Agriculture. The Judicial Branch interprets the law and applies the Constitution. The organizational chart following this letter provides an overview of the state's structure. Florida's government provides a range of services to its citizens including education, health and family services, transportation, public safety, law and corrections, natural resources and environmental protection.

The financial reporting entity of the state includes the primary government as well as component units for which the state is either financially accountable or a relationship exists with the state such that exclusion would cause the financial statements to be misleading. Refer to Note 1 to the financial statements for a listing of Florida's component units and the Financial Section of the report to obtain an overview of their financial positions.

Florida's budget is prepared using the processes set forth in Chapter 216, F.S. The major phases of the budget process are detailed in the Other Required Supplementary Information Section of this report. Florida law strictly prohibits overspending and requires budgetary control to be maintained at the individual appropriation account level.

#### ECONOMIC CONDITION

Florida marked the conclusion of its seventh year of positive growth in general fund collections in June 2016. While the state's recovery from the Great Recession has been protracted, most measures of the Florida economy had returned to or surpassed their prior peaks by the close of the 2015-16 fiscal year. The state's Economic Estimating Conference confirmed in mid-November that Florida's economy is continuing to improve as expected, although some of the projected increases were tamped down. Overall, the various forecasts adopted by the State's Estimating Conferences project that normal economic conditions will be in place by the end of fiscal year 2016-17. The key drivers underlying these forecasts are discussed in greater detail below.

Notably, Florida's population growth and other key indicators continue to show strength. Florida's real Gross Domestic Product in 2015 showed growth of 3.1 percent, moving Florida above the national average (2.4 percent in 2015) for the third year in a row. Newly released data for the second quarter (GDP for 2016:Q2) indicated a similar pattern of growth in the current year, ranking Florida seventh in the nation in real growth. On the more real-time measure of personal income, the calendar year results were similar: Florida ended 2015 with 5.2 percent growth over 2014—above the national growth rate of 4.4 percent and ranking sixth among all states. However, the latest data may provide a single note of caution to the most recently adopted forecast. Florida's pace for the third quarter of 2016 (2016:Q3) slightly slowed relative to

Page Two February 10, 2017

the second quarter. Even though the State's personal income continued to grow, it matched the national average at 1.1 percent and ranked Florida 22nd in the country. The forecast for 2016-2017 assumes Florida's personal income will reach \$962.0 billion, with 4.6 percent growth over the prior year. Underpinning the projected growth in personal income is continued population growth; these projections were slightly strengthened in early November. In addition, new vehicle registrations and tourist visits continue to contribute strongly to Florida's economic recovery. In response to all of this, the state's revenue collections are expected to grow at an even higher pace than last year.

The level of employment in Florida also continues to improve from the low levels of the Great Recession. For the third quarter of the 2016 calendar year, total non-farm employment stood at nearly 8.4 million jobs. The forecast indicates that non-farm employment will add approximately 234.6 thousand jobs during the course of the 2016-17 fiscal year, representing a 2.9 percent increase over the prior fiscal year. According to the preliminary data for November 2016 relative to November 2015, the fiscal year estimate could easily be exceeded. As the labor force participation rate has begun to improve, Florida's unemployment rate has held relatively steady, roughly matching the movements in the national unemployment rate. Most importantly, there are significant indications that the improvements will be sustainable. Among all unemployed, the share of new entrants increased from 10.5 percent in November 2015 to 13.0 percent in November 2016.

While typical economic recoveries are led by increases in lending and housing construction; the recovery from the Great Recession has behaved differently. Overall, Florida economic growth rates are returning to more normal levels and show progress in spite of the drag from construction that still exists. For now, tourism strength is largely compensating for the persistent weakness in construction. In the current forecast, tourism is at record-breaking levels, while none of the key construction metrics show a return to peak levels until 2020-21.

Even though it remains at very low levels, the construction sector is improving. Single-Family building permit activity, an indicator of new construction, remains in positive territory, showing strong back-to-back growth in both the 2012 and 2013 calendar years (over 30% in each year). The final data for the 2014 calendar year revealed significantly slowing (but still positive) activity—posting only 1.6% growth over the prior year. However, calendar year activity for 2015 ran well above the same period in 2014; single family data was higher than the prior year by 20.3%. Despite the strong percentage growth rates in three of the last four calendar year, single-family building permit activity was running 16.0% over the same period in the prior year, continuing to fall below the 2015 annual growth rate. The latest forecast calls for continuing improvement in these starts, reaching annual rates of 75.5 thousand units in state fiscal year 2016-17 and 89.1 thousand units in state fiscal year 2017-18. To put these numbers in perspective, the peak year for starts was 2005-06 at nearly 272 thousand units.

Because the most recent sales tax forecast relies heavily on strong tourism growth, the Legislative Office of Economic and Demographic Research (EDR) feels tourism-related revenue losses pose the greatest potential risk to the economic outlook in the near-term. While the outlook for foreclosures has significantly improved (the incoming pipeline has substantially narrowed over the past three years), meaningful improvement in the housing market will lag behind the rest of Florida's economic recovery. This means that tourism will need to continue picking up the slack in order for the broader economic measures for the state as a whole to stay in normal territory. Even so, the housing and construction recovery in Florida is well underway—albeit slowly. The turnaround in Florida housing is being led by: still affordable home prices that are attracting new buyers and clearing the inventory; the slow release of pent-up demand caused by past population growth and stalled household formation; and, Florida's unique demographics and the aging of the baby-boom generation which will fuel future population growth. The potential that any of these factors come in stronger than expected provides an upside risk to the forecast.

As updated by EDR for recent conferences, the constitutionally required Long-Range Financial Outlook indicates that a budget gap is unlikely in the upcoming budget year, meaning that projected revenues are sufficient to address anticipated expenditures. However, it also provides a warning that a structural imbalance will occur in the future without Legislative intervention to head it off. In addition, the Long-Range Financial Outlook identifies potential obligations of the Florida Hurricane Catastrophe Fund and Citizens Property Insurance Corporation as significant risks to the forecast. Refer to Note 14 to the financial statements for additional information related to the state's insurance enterprises.

#### ACKNOWLEDGEMENTS

Preparation of the CAFR requires a significant investment of time and resources of fiscal and accounting personnel throughout the state. We appreciate all the contributions made to this effort.

Sincerely,

Jeff Atwater Chief Financial Officer

JA:pjb

#### **ORGANIZATION AT JUNE 30, 2016**

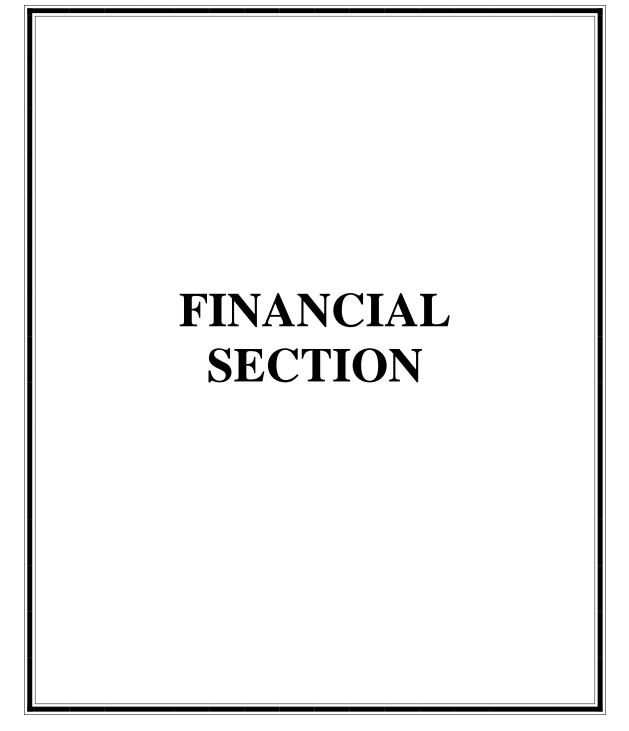
THE ELECTORATE O	OF FLORIDA		
Legislative Branch	Executive Bran	ich	Judicial Branch
Senate			Supreme Court
House of Representatives			District Courts of Appeal - 5 Districts
			Circuit Courts - 20 Circuits
Public Service Commission			County Courts - 67 Counties
Auditor General			
Office of Public Counsel			
Office of Program Policy Analysis and			Justice Administrative Commission
Government Accountability			Capital Collateral Regional Counsel
Legislative Support Services:			Criminal Conflict and Civil Regional Counsel
Office of Legislative Services			Guardian ad Litem Program
Office of Legislative Information			State Attorneys (elected officials)
Technology Services			Public Defenders (elected officials)
Office of Economic and Demographic Research			Judicial Qualifications Commission
Commission on Ethics			
	•		
Governor	Cabinet		Agencies and Commissions of
Lieutenant Governor	Attorney General		the Governor and Cabinet
Executive Office of the Governor	Department of Legal A	ffairs	Department of Highway Safety and
Agencies and Commissions of the Governor	Chief Financial Officer		Motor Vehicles
Agency for Health Care Administration	Department of Financia	al Services	Department of Law Enforcement
Agency for Persons with Disabilities	Commissioner of Agricul	lture	Department of Revenue
Agency for State Technology	Department of Agricult	ure and	Department of Veterans' Affairs
Department of Business and	Consumer Services		Financial Services Commission
Professional Regulation			Office of Insurance Regulation
Department of Children and Families			Office of Financial Regulation
Department of Citrus			Florida Commission on Offender Review
Department of Corrections			
Department of Economic Opportunity			
Department of Elder Affairs			Other Agencies, Boards,
Department of Environmental Protection			and Commissions
Department of Health			Board of Governors of the State University System
Department of Juvenile Justice			State Board of Education - Department of Education
Department of the Lottery			Fish and Wildlife Conservation Commission
Department of Management Services			State Board of Administration
Department of Military Affairs			
Department of State			
Department of Transportation			
Division of Administrative Hearings			

#### PRINCIPAL OFFICIALS AT JUNE 30, 2016

Legislative Branch	<b>Executive Branch</b>	Judicial Branch
Senate	Rick Scott, Governor	Jorge Labarga, Chief Justice
Andy Gardiner, President	Carlos Lopez-Cantera, Lieutenan	t Governor
House of Representatives	Cabinet	
Steve Crisafulli, Speaker	Pam Bondi, Attorney General	

8

Jeff Atwater, Chief Financial Officer Adam Putnam, Commissioner of Agriculture





Sherrill F. Norman, CPA Auditor General

### AUDITOR GENERAL STATE OF FLORIDA

Claude Denson Pepper Building, Suite G74 111 West Madison Street Tallahassee, Florida 32399-1450



Phone: (850) 412-2722 Fax: (850) 488-6975

The President of the Senate, the Speaker of the House of Representatives, and the Legislative Auditing Committee

#### INDEPENDENT AUDITOR'S REPORT

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the State of Florida, as of and for the fiscal year ended June 30, 2016, and the related notes to the financial statements, which collectively comprise the State's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of:

- The Prepaid College Program Fund, which is a major enterprise fund and represents 31 percent and 13 percent, respectively, of the assets and revenues of the business-type activities.
- The Florida Turnpike System, which represents 88 percent and 90 percent, respectively, of the assets and revenues of the Transportation major enterprise fund.
- The Hurricane Catastrophe Fund, which is a major enterprise fund and represents 33 percent and 11 percent, respectively, of the assets and revenues of the business-type activities.
- The College Savings Plan and the trust fund maintained by the State Board of Administration to account for the investments of the Public Employee Optional Retirement Program, which collectively represent 5 percent of the assets and 3 percent of the revenues/additions of the aggregate remaining fund information.

- The Florida Retirement System Trust Fund maintained by the State Board of Administration to account for the assets and investment income of the Florida Retirement System Defined Benefit Pension Plan which represent 92 percent and 14 percent, respectively, of the assets and additions of the Pension and Other Employee Benefits Trust Funds.
- The Florida Housing Finance Corporation, Citizens Property Insurance Corporation, component units related to the State's universities and colleges, and certain other funds and entities that, in the aggregate, represent 65 percent and 33 percent, respectively, of the assets and revenues of the discretely presented component units.

The financial statements for the above-listed funds and entities were audited by other auditors whose reports thereon have been furnished to us, and our opinions, insofar as they relate to the amounts included for these funds and entities, are based solely on the reports of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Opinions

In our opinion, based on our audit and the reports of the other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the State of Florida, as of June 30, 2016, and the respective changes in financial position and, where applicable, cash flows thereof for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Emphasis of Matter

As discussed in Note 2, the State adopted the provisions of Governmental Accounting Standards Board Statement No. 72, *Fair Value Measurement and Application*, which addresses accounting and financial reporting issues related to fair value measurements. Adoption of this statement resulted in additional disclosures related to fair value hierarchy and pricing sources in the notes to the financial statements. Our opinion is not modified with respect to this matter.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that management's discussion and analysis on pages 14 through 20 and the budgetary information, funding and contribution information for pension and other postemployment benefits, and information on infrastructure using the modified approach on pages 164 through 177 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We and other auditors have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary and Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the State's basic financial statements. The Introductory Section on pages 6 through 8 and the combining and individual fund statements, related budgetary comparison schedules, and Statistical Section on pages 181 through 293 are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual fund statements and related budgetary comparison schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. The combining and individual fund statements and related budgetary comparison schedules have been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America by us and other auditors. In our opinion, based on our audit, the procedures performed as described above, and the reports of the other auditors, the combining and individual fund statements and related budgetary comparison schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The Introductory Section and the Statistical Section have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated February 10, 2017, on our consideration of the State's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, administrative rules, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing

of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the State's internal control over financial reporting and compliance. That report will be included as part of our separately issued report entitled *State of Florida Compliance and Internal Controls Over Financial Reporting and Federal Awards*.

Respectfully submitted,

Sherrich F. Norman

Sherrill F. Norman, CPA Tallahassee, Florida February 10, 2017

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

The information contained in the Management's Discussion and Analysis (MD&A) introduces the basic financial statements and provides an analytical overview of the State of Florida's (the state's) financial activities and performance for the fiscal year ended June 30, 2016 (fiscal year 2015-16). Please read the MD&A in conjunction with the state's financial statements that are presented in the Financial Section of this Comprehensive Annual Financial Report (CAFR).

#### **Financial Statements Overview**

The state's basic financial statements are comprised of the following elements:

#### Government-wide Financial Statements

Government-wide financial statements provide both long-term and short-term information about the state's overall financial condition. Changes in the state's financial position may be measured over time by increases and decreases in the Statement of Net Position. Information on how the state's net position changed during the fiscal year is presented in the Statement of Activities. Financial information for the state's component units is also presented.

#### Fund Financial Statements

Fund financial statements for governmental and proprietary funds focus on individual parts of the state, reporting the state's operations in more detail than the government-wide financial statements. Fund financial statements for fiduciary funds are also included to provide financial information related to the state's fiduciary activities.

#### Notes to the Financial Statements

Notes to the financial statements provide additional information that is essential to the full understanding of the governmentwide and fund financial statements. Refer to Note 1 to the financial statements for more information on the elements of the financial statements. Table 1 below summarizes the major features of the basic financial statements.

	Government-wide		Fund Financial Statements	
	Financial Statements	Governmental Funds	<b>Proprietary Funds</b>	Fiduciary Funds
Scope	Entire state government (except fiduciary funds) and the state's component units	Activities of the state that are not proprietary or fiduciary	Activities of the state that are operated similar to private businesses	Instances in which the state is the trustee or agent for someone else's resources
Required financial statements	<ul><li>Statement of net position</li><li>Statement of activities</li></ul>	<ul> <li>Balance sheet</li> <li>Statement of revenues, expenditures, and changes in fund balances</li> </ul>	<ul> <li>Statement of net position</li> <li>Statement of revenues, expenses, and changes in net position</li> <li>Statement of cash flows</li> </ul>	<ul> <li>Statement of fiduciary net position</li> <li>Statement of changes in fiduciary net position</li> </ul>
Accounting basis and measurement focus	Accrual accounting and economic resources focus	Modified accrual accounting and current financial resources focus	Accrual accounting and economic resources focus	Accrual accounting and economic resources focus
Type of asset, liability, and deferred outflow/inflow information	<ul> <li>All assets and liabilities, both financial and capital, and short-term and long- term</li> <li>All deferred outflows and deferred inflows of resources</li> </ul>	<ul> <li>Only assets expected to be used up and liabilities that come due during the year or soon thereafter; no capital assets included</li> <li>All deferred outflows and deferred inflows of resources</li> </ul>	<ul> <li>All assets and liabilities, both financial and capital, and short-term and long- term</li> <li>All deferred outflows and deferred inflows of resources</li> </ul>	<ul> <li>All assets and liabilities, both financial and capital, and short-term and long- term</li> <li>All deferred outflows and deferred inflows of resources</li> </ul>
Type of inflow/outflow information	All revenues and expenses during the year, regardless of when cash is received or paid	<ul> <li>Revenues for which cash is received during or soon after the end of the year</li> <li>Expenditures when goods or services have been received and payment is due during the year or soon thereafter</li> </ul>	All revenues and expenses during the year, regardless of when cash is received or paid	All revenues and expenses during the year, regardless of when cash is received or paid

#### Condensed Government-wide Financial Statements and Overall Financial Analysis

#### **Statement of Net Position**

Table 2 below presents the state's Condensed Statement of Net Position as of June 30, 2016, and 2015, derived from the government-wide Statement of Net Position. The state's net position at the close of the fiscal year was \$63.68 billion for governmental activities and \$27.26 billion for business-type activities which was a combined total of \$90.94 billion for the primary government. The three components of net position include net investments in capital assets; restricted; and unrestricted. The largest component, totaling \$74.0 billion as of June 30, 2016, reflects net investments in capital assets. The state uses these capital assets to provide services to the citizens and businesses in the state; consequently, this component of net position is not available for future spending. Restricted net position is the next largest component, totaling \$27.7 billion as of June 30, 2016. Restricted net position represents resources that are subject to external restrictions, constitutional provisions, or enabling legislation on how they can be used.

Governmental activities reflect a negative or deficit fund balance in unrestricted net position of \$12.0 billion at June 30, 2016. This deficit primarily results from education-related bonds for which the state is responsible for the liability while the related assets are owned by local school districts and are therefore not included in the state's financial statements. Refer to Note 8 to the financial statements, Governmental Activities – Unrestricted Net Position Deficit, for more information.

Business-type activities reflect a restricted net position of \$18.2 billion at June 30, 2016, an increase of \$1.9 billion over the prior year. The increase in the restricted net position over that reported in prior years is explained in the Major Fund Analysis, Proprietary Funds section that follows.

### Table 2: Condensed Statement of Net Position As of June 30

(in millions)

	Governmental Activities			ess-type vities	Total Primary Government		
	2016	2015	2016	2015	2016	2015	
Current and other assets	¢ 25.002	¢ 04 006	¢ 26.055	\$ 33,175	\$ 62.947	¢ 50.001	
	\$ 25,992 71,872	\$ 24,826	\$ 36,955		+,	\$ 58,001 80,407	
Capital assets, net	71,872	69,624	11,268	10,873	83,140	80,497	
Total assets	97,864	94,450	48,223	44,048	146,087	138,498	
Total deferred outflows of resources	1,813	1,098	68	58	1,881	1,156	
Other liabilities	3,284	3,377	1,870	2,220	5,154	5,597	
Noncurrent liabilities	31,713	29,772	19,007	16,927	50,720	46,699	
Total liabilities	34,997	33,149	20,877	19,147	55,874	52,296	
Total deferred inflows of resources	1,003	1,874	157	173	1,160	2,047	
Net position:							
Net investments in capital							
assets	66,197	63,937	7,767	7,544	73,964	71,481	
Restricted	9,486	8,958	18,207	16,348	27,693	25,306	
Unrestricted	(12,006)	(12,370)	1,283	894	(10,723)	(11,476)	
Total net position	\$ 63,677	\$ 60,525	\$ 27,257	\$ 24,786	\$ 90,934	\$ 85,311	

#### **Statement of Activities**

Table 3 presents the state's Condensed Statement of Activities for fiscal year 2015-16 and fiscal year 2014-15, as derived from the government-wide Statement of Activities. Over time, increases and decreases in the net position measure whether the state's financial position is improving or deteriorating. The state's total net position increased during the fiscal year by \$5.7 billion. The net position of governmental activities increased by \$3.2 billion, and the net position of business-type activities increased by \$2.5 billion. The majority of the increase in total program expenses for governmental activities relates to a \$930 million increase in Transportation expenses and a \$519 million increase in Education expenses, while the largest increase in business-type activities expenses is the \$563 million increase in Prepaid College Program expenses. Refer to the Major Fund Analysis section for information regarding the overall increase in revenues from governmental activities.

### Table 3: Condensed Statement of ActivitiesFor the Fiscal Year Ended June 30

(in millions)

	Governmental Activities		Busine Activ	• •	Total P Gover	•
	2016	2015	2016	2015	2016	2015
Revenues						
Program revenues						
Charges for services	\$ 7,664	\$ 8,501	\$ 11,388	\$ 10,238	\$ 19,052	\$ 18,739
Operating grants and contributions	27,225	26,000	11	36	27,236	26,036
Capital grants and contributions	2,503	2,229	3	3	2,506	2,232
Total program revenues	37,392	36,730	11,402	10,277	48,794	47,007
General revenues and payments						
Sales and use tax	24,256	22,917			24,256	22,917
Other taxes	13,364	13,305			13,364	13,305
Investment earnings (loss)	328	139	7	2	335	141
Emergency assessments			3	257	3	257
Miscellaneous			1	4	1	4
Total general revenues and						
payments	37,948	36,361	11	263	37,959	36,624
Total revenues	75,340	73,091	11,413	10,540	86,753	83,631
Program expenses						
General government	6,700	6,451			6,700	6,451
Education	20,162	19,643			20,162	19,643
Human services	34,596	34,303			34,596	34,303
Criminal justice and corrections	4,022	3,863			4,022	3,863
Natural resources and environment	2,852	2,537			2,852	2,537
Transportation	4,962	4,032	514	471	5,476	4,503
State courts	521	480			521	480
Lottery			4,390	4,116	4,390	4,116
Hurricane Catastrophe Fund			68	91	68	91
Prepaid College Program			1,323	760	1,323	760
Reemployment Assistance			466	664	466	664
Nonmajor enterprise funds			333	323	333	323
Indirect interest on long-term debt	 78	 141			78	141
Total program expenses	73,893	71,450	7,094	6,425	80,987	77,875
Excess (deficiency) before	75,675	71,430	7,074	0,425	00,707	11,015
gain (loss) and transfers	1,447	1,641	4,319	4,115	5,766	5,756
Gain (loss) on sale of capital assets	1, <del>1</del> ,7 90	(94)	(154)	(13)	(64)	(107)
Transfers	1,671	1,568	(1,671)	(1,568)		(107)
Change in net position	3,208	3,115	2,494	2,534	5,702	5,649
Beginning net position, as restated (Note 1)	60,469	57,410	24,763	22,252	85,232	79,662
Ending net position	\$ 63,677	\$ 60,525	\$ 27,257	\$ 24,786	\$ 90,934	\$ 85,311
not position	<i>4</i> 05,077	÷ 00,020	÷ 21,201	÷ = 1,700	Ψ 20,20 F	Ψ 00,011

#### **Major Fund Analysis**

#### **Governmental Funds**

The state's governmental funds reported a combined ending fund balance of \$18 billion at June 30, 2016, a \$634 million or 3.7 percent growth from the prior year. Revenues increased by \$1.8 billion or 2.4 percent, other financing sources and uses increased by \$138 million or 7.2 percent, and expenditures increased by \$1.5 billion or 1.9 percent. Overall increases in revenues and expenditures were primarily attributable to a rise in tax revenues.

*Health and Family Services* – The fund balance at June 30, 2016, totaled \$1.7 billion, an increase of \$337 million or 25.2 percent. Revenues and other financing sources increased by \$223 million or 0.8 percent, while expenditures and other financing uses decreased \$443 million or 1.6 percent. Overall changes in the fund were predominantly related to the state's move from a fee-for-service to managed care system of health care for the State's Medicaid program.

#### **Proprietary Funds**

The state's proprietary funds report combined ending net position of \$27.3 billion at June 30, 2016, of which \$7.8 billion is the net investment in capital assets, and \$18.2 billion is restricted for specific purposes. The remaining \$1.3 billion was unrestricted and available for purposes of the various funds. Information is provided below regarding major funds with significant variances relative to the prior year.

**Reemployment Assistance** — This fund reported a net position of \$3.3 billion at June 30, 2016, an increase of \$540 million or 19.3 percent. Revenues and operation transfers in decreased by \$412 million or 28.3 percent while expenses and operating transfers out declined by \$220 million or 31.2 percent. Revenues decreased as a result of lower unemployment tax rates due to the improving economy and lower unemployment rates relative to the prior fiscal year. The reduction in expenses is due to a decrease in benefit payments relative to the prior year as the economy and unemployment rate in Florida improved.

*Hurricane Catastrophe Fund* – The net position at June 30, 2016, totaled \$12.8 billion, an increase of \$1.1 billion or 9.8 percent. The declining increase in net position remained fairly consistent with the declining increase in the prior year. Revenues and operation transfers in decreased by \$357 million or 22.7 percent, while expenses and operating transfers out declined by \$23 million or 22.6 percent. The majority of the decrease in total revenues is due to emergency assessments no longer being collected on insurance policies issued or renewed on or after January 1, 2015. As a result, emergency assessment revenue decreased in fiscal years 2015 and 2016. The decrease in expenses is primarily attributable to bonding activity. See Note 14 to the financial statements for additional information on this fund.

**Prepaid College Program** – The net position at June 30, 2016, totaled \$1.7 billion, an increase of \$150 million or 10.0 percent. Revenues and operation transfers in increased by \$997 million or 209.6 percent while expenses and operating transfers out increased by \$562 million or 73.9 percent. The increase in revenues was primarily due to a change in the actuarial determination of the present value of future contract premiums and an increase in fair value of fixed income investments, while expenses increased primarily due to a change in the actuarial determination of the present value of future benefit payments.

#### **General Fund Budget Variances**

Budgeted expenditures are based on revenues estimated by the Revenue Estimating Conference and other sources. Original expenditures are budgeted for less than total expected available resources. There was a \$166 million increase between the original and final estimated revenues. Final budgeted total expenditures increased by \$764 million from the original budget. Variances between the original and final budget or between the final budgeted and actual amounts are not expected to significantly affect future services or liquidity. For additional information on the budget variances, refer to the Budgetary Comparison Schedule for the General Fund in the Other Required Supplementary Information section of the CAFR.

#### Capital Asset and Long-term Debt Activity

#### **Capital Asset Activity**

At June 30, 2016, the state reported \$71.9 billion in net capital assets for governmental activities and \$11.3 billion in net capital assets for business-type activities. Net capital assets for governmental and business-type activities increased from fiscal year 2014-15 to fiscal year 2015-16 by approximately 3.3 percent. The increase is primarily due to the capitalization of construction costs for infrastructure projects. Capitalized infrastructure projects include additions to and/or enhancements of roadways and bridges on the state's highway system. Construction commitments by the Florida Department of Transportation were approximately \$10.8 billion. Construction commitments by other state agencies for major projects including office buildings and correctional facilities decreased by \$26 million compared to the prior year. Refer to Note 5 to the financial statements for information on capital assets and Note 7 to the financial statements for information on construction commitments.

#### Long-term Debt Activity

Total bonded debt outstanding increased by \$605 million, or approximately 2.7 percent, from the prior fiscal year to a total of \$22.8 billion at June 30, 2016 due to new debt issued being greater than scheduled amortization and debt service payments. The majority of the outstanding bonded debt serves to finance educational facilities (\$12.7 billion), the Florida Hurricane Catastrophe Fund (\$3.2 billion) and transportation (\$4.8 billion). New and refinanced bonded debt issues for 2016 totaled \$3.8 billion. Public-Private Partnership (PPP) contracts outstanding increased from the prior year by \$132 million or 5.2 percent to a total of \$2.7 billion. The annual debt service requirements increased from \$2 billion in 2015 to \$2.1 billion in 2016 due to refinement of how PPP obligations are reflected in outstanding debt. In Fiscal Year 2015 and 2016, debt service increased by \$84 million and \$82 million, respectively, to nearly \$2.1 billion in Fiscal Year 2016 reflecting impact of PPP payments. The annual debt service is projected to increase to \$2.3 billion in Fiscal Year 2018 due to the addition of adding PPP obligations for the I-4 Project causing an increase in the benchmark debt ratio.

Pursuant to the provisions of Governmental Accounting Standards Board Statement No. 68 – Accounting and Financial Reporting for Pensions – an amendment of GASB Statement No. 27, the State of Florida recorded \$4.5 billion in pension liabilities for the defined benefit plans it administers for the fiscal year ended June 30, 2016. The \$4.5 billion includes the State's proportionate share of the liability for the Florida Retirement System Pension Plan, the Retiree Health Insurance Subsidy Program, and the Florida National Guard Supplemental Retirement Benefit Plan. (See Note 6 to the Financial Statements for further information.)

The state maintained its credit ratings during the past year. During the fiscal year ended June 30, 2016, the three major rating agencies, Standard & Poor's Rating Services, Fitch Ratings, and Moody's Investors Service each affirmed the State's AAA, AAA, and Aa1 general obligation ratings and stable outlook, respectively. The State's benchmark debt ratio improved over the past year to 5.46 percent and remains below the 6 percent target for the foreseeable future.

Section 11 of Article VII of the State Constitution authorizes the state to issue general obligation bonds or revenue bonds to finance or refinance fixed capital outlay projects authorized by law. General obligation bonds are secured by the full faith and credit of the state and payable from specified taxes. Revenue bonds are payable solely from specified revenues. The responsibility to issue most state bonds rests with the Division of Bond Finance of the State Board of Administration. However, certain quasi-governmental entities also incur debt and are reported as part of the primary government. See the *State of Florida 2016 Debt Affordability Report* for more detailed information about the state's debt position. The report can be found at *www.sbafla.com/bondfinance* or by contacting the Division of Bond Finance, 1801 Hermitage Boulevard, Suite 200, Tallahassee, Florida 32308, (850) 488-4782. Additional information on long-term debt is also found in Notes 6, 8, 9, and 10 to the financial statements and the Statistical Section of this report.

#### Infrastructure Accounted for Using the Modified Approach

The state elected to use the modified approach to account for roadways, bridges, and other infrastructure assets of the State Highway System. Under this approach, the Florida Department of Transportation (FDOT) committed to maintain these assets at levels established by FDOT and approved by the Florida Legislature. No depreciation expense is reported for these assets, nor are amounts capitalized in connection with improvements that lengthen the lives of such assets, unless the improvements also increase their service potential. FDOT maintains an inventory of these assets and performs periodic assessments to establish that predetermined condition levels are being maintained. The condition assessments performed during fiscal year 2015-16 show that the roadways and bridges of the State Highway System are being maintained at or near FDOT standards. These condition assessments were consistent with condition assessments conducted during past years. In addition, FDOT makes annual estimates of the amounts that must be expended to maintain the roadways and bridges included on the State Highway System at the predetermined condition levels. These estimates are based on the FDOT five-year plan that is revised as projects are added, deleted, adjusted, or postponed. Refer to the Other Required Supplementary Information of the CAFR for information on

FDOT's established condition standards, recent condition assessments, and other information on infrastructure reported on the modified approach.

#### **Economic Factors**

General fund tax collections for the fiscal year ended June 30, 2016, were 3.8 percent higher than the prior fiscal year. While this percentage is substantially lower than the reported 7.7 percent for fiscal year 2014-15, general fund tax collections in that fiscal year posted atypically strong growth as the State of Florida neared the end of its recovery from the Great Recession. This means that the growth rate for fiscal year 2015-16, albeit modest, falls more in line with the 3.5 percent long-run growth projected for the future.

Nearly all of the year-over-year increase in general fund receipts came from gains in sales tax collections. For fiscal year 2015-16, this revenue source slightly increased its dominant share of the fund, ending the year with 69.2 percent of total revenue. As the economic recovery continued to pick up momentum with strong gains in the state's Gross Domestic Product and personal income relative to other states, signs of an economy nearing full recovery were clear in the widespread improvement across all areas of sales tax collections (nondurables, tourism and recreation, autos and accessories, other durables, building investment and business investment). Total sales tax liability grew a solid 5.7 percent from fiscal year 2014-15 to fiscal year 2015-16. This equates to slightly over \$1.3 billion in growth for this source, with \$935.3 million flowing through to the general fund.

Including sales tax, only one-half of the state's general revenue sources posted gains over the prior year. Even though national corporate profits dropped slightly in fiscal year 2015-16 relative to fiscal year 2014-15, the state's corporate income tax collections managed to stay in positive territory. Still below peak collections, corporate income tax receipts prior to refunds posted 1.6 percent growth to achieve 93.0 percent of the previous high. However, once refunds are taken into account, net collections were slightly below the prior year. Of the sources clearly losing ground over the year, several were related to changes that had been anticipated. Notably among these were: (1) a loss of highway safety fees resulting from a statutory change to the general fund distribution, (2) a decline in beverage taxes as the use of an available tax credit significantly increased, and (3) a reduction in Indian Gaming revenues as the authorization to conduct banked card games expired and certain related collections were placed in an effective reserve.

Several revenue sources have continued to track the ebb and flow of the state's one lagging sector, the construction industry. Among them, documentary stamp and intangibles tax collections predominantly rely on activity in the state's real estate market. Since the end of the housing boom in 2005-06, Florida's sizable inventory of unsold homes, discounted home prices, and towering foreclosures have hindered a return to normal conditions in the real-estate market. Ten years since the boom's height, this is still true, although conditions continue to improve. For statewide existing home sales and the median sales price for existing homes, the direction has been positive with both sources exhibiting healthy percentage gains over the prior year, registering 3.1 percent and 11.0 percent growth, respectively. The picture also solidified for private housing starts and construction expenditures, allowing total documentary stamp taxes to grow 7.9 percent. This growth brought documentary stamp taxes to 56.1 percent of their prior peak. Reflecting a slightly different aspect of the market, the intangibles tax, which entirely benefits the general fund, regained its footing as refinancing activity firmed, posting an 11.9 percent increase over the prior year. However, the collection levels are still low by historic standards for the two sources, distorting the magnitude of percentage changes.

At the end of the 2015-16 state fiscal year, total general fund collections were only \$50.6 million or just 0.2 percent above the estimate made by the state's Revenue Estimating Conference in January 2016. Coming in so close to the estimate made midway through the fiscal year signals the underlying stability in the economy. Further, general fund sources collectively outperformed the class of total revenue for the state. Including federal dollars, total revenue increased by 3.5 percent over this period.

The Revenue Estimating Conference met in December 2016 to revise the forecast for fiscal years 2016-17 and 2017-18. Total collections had been running over the prior estimate; however, more than half of the reported gain year-to-date was attributable to timing and other technical issues that were expected to be resolved prior to the end of the year. A review of both the corrected and unaffected sources indicated that the real gain to the estimate was much smaller. Based on this and the slightly weaker National and Florida Economic Forecasts adopted in November 2016, the Conference made only modest adjustments. Overall, anticipated revenues were revised upward by \$119.3 million in fiscal year 2016-17 and by \$22.6 million in fiscal year 2017-18, for a two-year total of \$141.9 million. The revised fiscal year 2016-17 estimate exceeds the prior year's collections by \$1.13 billion (or 4.0 percent). The revised forecast for fiscal year 2017-18 has projected growth of \$1.26 billion (or 4.3 percent) over the revised fiscal year 2018-19 and fiscal year 2019-20 were unchanged at 4.1 percent and 4.0 percent, respectively, with the resulting dollar levels staying similar to the prior forecast.

As a buffer against future financial shocks, the latest General Revenue Outlook shows that there will be just over \$1.48 billion in unallocated general revenue remaining at the end of the current fiscal year. In addition, the state's major reserve for emergencies, the Budget Stabilization Fund, has a planned balance of at least \$1.384 billion on June 30, 2017. The fund cash balance is now at the highest recorded level in its history. Refer to Note 1K, for additional information on the Budget Stabilization Fund. The other source most frequently mentioned as part of the state's informal reserve system is the Lawton Chiles Endowment

Fund which had a market value of \$632 million on October 31, 2016, bringing the total of all reserves to just over \$3.5 billion or 11.89 percent of the state's estimated general fund collections. According to the state's Long-Range Financial Outlook adopted in September 2016, the state is not anticipating a budget gap for the upcoming fiscal year, meaning the projected revenues should meet all anticipated needs. However, the projections for the subsequent years indicate that a structural imbalance is beginning to occur and that the Legislature will need to take future action.

#### Contact the State's Financial Management

Questions about this report or requests for additional financial information may be addressed to:

Department of Financial Services Bureau of Financial Reporting Statewide Financial Reporting Section 200 East Gaines Street Tallahassee, Florida 32399-0364 (850) 413-5511

# **FINANCIAL SECTION:** BASIC FINANCIAL

BASIC FINANCIAL STATEMENTS

#### STATEMENT OF NET POSITION JUNE 30, 2016 (in thousands)

			Prima	ary Government			
	Go	vernmental	Ι	Business-type		(	Component
	A	Activities		Activities	 Totals		Units
ASSETS							
Cash and cash equivalents	\$	117,407	\$	33,418	\$ 150,825	\$	2,608,096
Pooled investments with State Treasury		15,402,602		4,944,227	20,346,829		3,528,840
Other investments		1,351,890		28,827,759	30,179,649		19,005,594
Receivables, net		4,596,592		846,509	5,443,101		2,121,435
Internal balances		391,798		(391,798)			
Due from component units/primary		3,169		842	4,011		452,805
Inventories		70,252		3,104	73,356		67,970
Restricted cash and cash equivalents Restricted pooled investments with State Treasury				96 44.243	96 44.243		534,817 676,248
Restricted pooled investments with State Treasury Restricted investments				675,704	675,704		5,386,416
Advances to other entities		 967,697			967,697		5,500,410
Other loans and notes receivable, net		3,088,552		1,938,361	5,026,913		2,150,219
Other assets		1,050		32,387	33,437		632,929
Capital assets, net		71,872,076		11,267,714	83,139,790		23,642,206
Total assets		97,863,085		48,222,566	146,085,651		60,807,575
		97,805,085		48,222,300	140,085,051		00,807,575
DEFERRED OUTFLOWS OF RESOURCES							
Accum. decrease in fair value - hedging derivatives							95,327
Grants paid in advance							207
Amount deferred on refunding of debt		97,022		37,319	134,341		7,814
Pension-related items		1,716,159		31,169	1,747,328		969,358
Total deferred outflows of resources		1,813,181		68,488	1,881,669		1,072,706
LIABILITIES							
Accounts payable and accrued liabilities		2,206,299		490,202	2,696,501		2,566,526
Due to other governments				6,372	6,372		
Due to component units/primary		41,263		366	41,629		70,524
Obligations under security lending agreements		1,036,736		1,373,242	2,409,978		
Long-term liabilities							
Due within one year		3,734,315		1,662,521	5,396,836		2,761,482
Due in more than one year		27,978,546		17,344,283	45,322,829		15,001,488
Total liabilities		34,997,159		20,876,986	55,874,145		20,400,020
DEFERRED INFLOWS OF RESOURCES							
Deferred service concession arrangement receipts				139.040	139,040		255
Accum. increase in fair value - hedging derivatives				,	,		8,822
							,
Amount deferred on refunding of debt		14,332			14,332		3,131
Pension-related items		988,217		17,839	1,006,056		481,847
Total deferred inflows of resources		1,002,549		156,879	1,159,428		494,055
NET POSITION							
Net investments in capital assets		66,196,839		7,766,815	73,963,654		19,323,701
Restricted for							
Environment, Recreation and Conservation		3,188,567			3,188,567		
Public Education		742,292			742,292		
Health and Family Services		1,592,259			1,592,259		
Transportation		1,942,833		317,355	2,260,188		
Nonmajor governmental funds		1,132,748			1,132,748		
Debt service		252,056			252,056		63,787
Lottery				121,932	121,932		
Prepaid College Program				1,657,880	1,657,880		
Hurricane Catastrophe Fund				12,771,922	12,771,922		
Reemployment Assistance				3,337,397	3,337,397		
Other		635,617		1,296	636,913		5,992,778
Funds held for permanent endowment							
Expendable							618,141
Nonexpendable							3,786,585
Unrestricted		(12,006,653)		1,282,592	(10,724,061)		11,201,214
Total net position	\$	63,676,558	\$	27,257,189	\$ 90,933,747	\$	40,986,206

The notes to the financial statements are an integral part of this statement.

#### STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2016

(in thousands)

					Program Revenues				
Functions/Programs	Expenses	(	Charges for Services		Operating Grants and ontributions		Capital Grants and Contributions		Net (Expense) Revenue
Primary government	Expenses		bervices		onuroutons	_	onurbutions		itevenue
Governmental activities:									
General government	\$ 6,699,521	\$	4,656,044	\$	802,443	\$	3,001	\$	(1,238,033)
Education	20,162,012	Ŧ	291,798	-	2,310,679	-	218	+	(17,559,317)
Human services	34,595,840		1,702,416		22,547,710		484		(10,345,230)
Criminal justice and corrections	4,021,540		312,850		78,649		4,820		(3,625,221)
Natural resources and environment	2,852,005		367,177		1,429,838		8,993		(1,045,997)
Transportation	4,962,377		256,419		54,167		2,485,855		(2,165,936)
State courts	521,155		77,239		1,315		2,103,055		(442,601)
Indirect interest on long-term debt	78,225		11,237						(78,225)
Total governmental activities	73,892,675		7,663,943		27,224,801		2,503,371		(36,500,560)
Business-type activities:									· · · · ·
Transportation	514,248		1,131,342				2,724		619,818
Lottery	4,389,601		6,108,189						1,718,588
Hurricane Catastrophe Fund	68,294		1,214,518						1,146,224
Prepaid College Program	1,322,406		1,472,707						150,301
Reemployment Assistance	465,563		1,031,057		10,886				576,380
Nonmajor enterprise funds	332,551		431,022		<i>,</i>				98,471
Total business-type activities	7,092,663		11,388,835		10,886		2,724		4,309,782
Total primary government	\$ 80,985,338	\$	19,052,778	\$	27,235,687	\$	2,724	\$	(32,190,778)
			- , ,		.,,		, ,		(
<b>Component units</b> Florida Housing Finance Corporation	\$ 195,169	\$	150,935	\$		\$		\$	(44,234)
University of Florida		ф	· · ·	φ	907,363	Ф	60,670	ф	
Citizens Property Insurance Corporation	5,047,867		3,402,823		,		,		(677,011) (149,322)
	912,204		762,882		2 212 129				
Nonmajor component units	<u>11,535,717</u> \$ 17,690,957	\$	3,431,465 7,748,105	\$	3,312,138 4,219,501	\$	617,788 678,458	\$	(4,174,326)
Total component units	\$ 17,690,937	\$	7,748,105	\$	4,219,501	\$	078,438	\$	(5,044,893)
			]	Prim	ary Governme	ent			
		G	overnmental	В	usiness-type				Component
			Activities		Activities		Total		Units
Net (expense) revenue General revenues:		\$	(36,500,560)	\$	4,309,782	\$	(32,190,778)	\$	(5,044,893)
Taxes									
Sales and use tax			24,255,828				24,255,828		
Fuel taxes			2,934,580				2,934,580		
Corporate income tax			2,181,244				2,181,244		
Documentary stamp tax			2,284,854				2,284,854		
Intangible personal property tax			341,418				341,418		
Communications service tax			1,030,801				1,030,801		
Beverage and tobacco taxes			1,589,210				1,589,210		
Insurance premium tax			940,747				940,747		
Gross receipts utilities tax			777,404				777,404		
Property taxes									473,370
Other taxes			1,282,545				1,282,545		
· · · · · · · · · · · · · · · · · · ·					6 50 4		, , , , , , , , , , , , , , , , , , , ,		0.44.64.0

327,804

90,007

1,671,350

39,707,792

3,207,232

60,469,326 \$ 63,676,558

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6,594

3,064

555

(154,186)

(1,671,350)

(1,815,323)

2,494,459

24,762,730

\$ 27,257,189

334,398

(64,179)

3,064

555

.....

\$

37,892,469

5,701,691

85,232,056

\$ 90,933,747

361,618

(29,136)

4,073,980

659,127

.....

86,297

5,625,256

40,405,843

40,986,206

580,363

The notes to the financial statements are an integral part of this statement.

Investment earning (loss) Gain (loss) on sale of capital assets

Emergency assessments

Miscellaneous

Transfers

Payments from the State of Florida

Total general revenues, transfers and contributions

Net position - beginning, as restated (Note 1)

Contributions to permanent funds

Changes in net position

Net position - ending

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### **GOVERNMENTAL FUND FINANCIAL STATEMENTS**

#### **Major Funds**

#### GENERAL FUND

This fund is the State's primary operating fund. It accounts for the financial resources and transactions not accounted for in other funds.

#### ENVIRONMENT, RECREATION AND CONSERVATION

This fund accounts for operations of various programs, such as air pollution control, water quality assurance, ecosystem management, and marine resources conservation.

#### PUBLIC EDUCATION

This fund includes internal reporting funds administered by the Department of Education to operate education-related programs.

#### HEALTH AND FAMILY SERVICES

This fund includes internal reporting funds used to operate various health and family service-related programs, such as health care, elder affairs, and public assistance.

#### TRANSPORTATION

This fund includes the internal reporting special revenue funds used to account for the administration of the maintenance and development of the State highway system and other transportation-related projects.

#### **Nonmajor Funds**

Nonmajor governmental funds are presented, by fund type, beginning on page 181.

#### BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2016 (in thousands)

(in thousands)	 General Fund	]	nvironment, Recreation and onservation	]	Public Education	]	Health and Family Services
ASSETS							
<u>Current assets</u> Cash and cash equivalents Pooled investments with State Treasury Other investments Receivables, net	\$ 16,086 5,820,185 834,302 1,694,452	\$	1,577 2,077,323  181,077	\$	 1,140,322  59,220	\$	21,209 1,923,172  1,291,782
Due from other funds Due from component units/primary Inventories Other Total current assets	 249,874 519 19,721 798 8,635,937		20,199 586 434  2,281,196		179,596 1,090  1,380,228		129,329  40,811  3,406,303
	 8,035,937		2,281,190		1,360,226		5,400,505
Noncurrent assets Long-term investments Advances to other funds Advances to other entities Other loans and notes receivable, net Total noncurrent assets	 2,604 6,276 22,581 31,461		4,971 1,218,025 1,222,996		879,913 1,733 881,646		23,624 23,624
Total assets	8,667,398		3,504,192		2,261,874		3,429,927
LIABILITIES	 				· · ·		
<u>Current liabilities</u> Accounts payable and accrued liabilities Due to other funds Due to component units/primary Compensated absences Claims payable Deposits Obligations under security lending agreements Total current liabilities	 504,532 286,128 2,795 10,173 102,027 5,981 728,580 1,640,216		55,410 25,190 29,142 1,529  10,389 78,313 199,973		8,571 2,624 429  7,455 54,013 73,092		381,976 86,052 6,479 1,288 573,135 3,925 6,978 1,059,833
<u>Noncurrent liabilities</u> Advances from other funds Deposits Other Total noncurrent liabilities Total liabilities	 100  100 1,640,316				930,266  930,266 1,003,358		  1,059,833
DEFERRED INFLOWS OF RESOURCES	 				· · ·		
Unavailable revenue	198,751		833				693,703
Total deferred inflows of resources	 198,751		833				693,703
FUND BALANCES	 *						·
Nonspendable Restricted Committed Unassigned	26,800 74,750 1,032,466 5,694,315		434 2,306,949 996,003		 1,713,368 396,423 (851,275)		40,811 165,341 1,470,239
Total fund balances	 6,828,331		3,303,386		1,258,516		1,676,391
Total liabilities, deferred inflows and fund balances	\$ 8,667,398	\$	3,504,192	\$	2,261,874	\$	3,429,927

The notes to the financial statements are an integral part of this statement.

Tra	ansportation	Nonmajor overnmental Funds	 Totals 6/30/16
\$	807 2,123,627 1,831	\$ 22,945 1,652,989 239,466	\$ 62,624 14,737,618 1,075,599
	405,234 194,366	338,202 80,836	3,969,967 854,200
	 7,173	23 2,113	2,218 70,252
		252	1,050
	2,733,038	2,336,826	20,773,528
		226,651	226,651
	94,634 76,527		97,238
	76,537 902,731	 919,858	967,697 3,088,552
	1,073,902	1,146,509	4,380,138
	3,806,940	3,483,335	25,153,666
	696,692	186,313	1,833,494
	50,976	139,695 2,417	590,665 41,262
	 5,699	796	19,485
		4,573	679,735
	320,242	89,265	437,257
	88,532 1,162,141	49,722	1,006,138
	1,102,141	472,781	4,608,036
		625 10,939	930,991 10,939
		811	811
		12,375	942,741
	1,162,141	485,156	5,550,777
	701.077	42 725	1 (20.000
	701,967	43,735	1,638,989
	701,967	43,735	1,638,989
	7 172	25 711	100.020
	7,173 50	25,711 1,800,571	100,929 6,061,029
	1,935,609	1,128,162	6,958,902
			4,843,040
	1,942,832	2,954,444	17,963,900
\$	3,806,940	\$ 3,483,335	\$ 25,153,666

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#### 2016 STATE OF FLORIDA CAFR

#### RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION JUNE 30, 2016 (in thousands)

Fotal fund balances for governmental funds		\$ 17,963,900
mounts reported for governmental activities in the Statement of Net Position are different because:		
Capital assets used in governmental activities reported in governmental funds		
are not financial resources and therefore are not reported in the funds.		
Land and other nondepreciable assets	18,644,330	
Nondepreciable infrastructure	46,962,923	
Buildings, equipment and other depreciable assets	6,748,403	
Accumulated depreciation	(4,169,371)	
Construction work in progress	2,634,280	70,820,565
Long-term liabilities are not due and payable in the current period and		
therefore are not reported in the funds.		
Compensated absences	(705,787)	
Installment purchases/capital leases/public-private partnership agreements	(2,426,883)	
Claims payable	(2,289,562)	
Bonds payable	(16,411,960)	
Certificates of participation payable	(89,310)	
Net other post employment benefits	(1,868,451)	
Pension Liability Due to other governments	(4,387,849) (417,246)	
Other	(17,500)	
	(17,500)	(28,614,548)
Deferred amounts on refunding are reported in the Statement of Net Position		
as deferred outflows or deferred inflows of resources (to be amortized as		
interest expense) but are not reported in the funds.		84,467
Deferred amounts for pension-related items are reported in the Statement of Net		
Position as deferred outflows or deferred inflows of resources (to be amortized		
as pension expense) but are not reported in the funds.		718,646
Accrued interest payable on bonds that is not recognized on the fund		
statements but is recognized on the Statement of Net Position.		(49,486)
Assets (receivables) not available to provide current resources are offset		
with deferred inflows of resources in the fund statements. The reduction of the		
the deferred inflow and recognition of revenue increases net position in the		1 (20,000)
Statement of Net Position.		1,638,989
To record the net effect of assets not reported in the Governmental Funds		
(held in Agency Funds), but reported in the Statement of Net Position for		
liabilities not legally defeased.		511,834
Internal service funds are used to report activities that provide goods and		
services to other funds or agencies within the state. Therefore, the excess		
of assets over liabilities of the internal service funds are included as		
governmental activities on the Statement of Net Position.		602,191
et position of governmental activities		\$ 63,676,558
ne notes to the financial statements are an integral part of this statement.		

## STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2016

(in thousands)

(in thousands)	General Fund	Environment, Recreation and Conservation	Public Education	Health and Family Services
REVENUES				
Taxes	\$ 32,239,393	\$ 291,709	\$ 1,152,489	\$ 1,049,357
Licenses and permits	446,439	50,248	922	38,280
Fees and charges	1,487,836	174,568	58,311	885,270
Grants and donations	16,326	188,389	2,153,027	22,605,987
Investment earnings (losses)	237,504	71,099	89,335	5,867
Fines, forfeits, settlements and judgments	92,484	4,061	166,978	42,543
Other	5,441	4,393	3,380	660,041
Total revenues	34,525,423	784,467	3,624,442	25,287,345
EXPENDITURES				
Current:				
General government	4,499,748	36,492		160,175
Education	15,110,653		4,388,798	
Human services	8,096,396			25,932,586
Criminal justice and corrections	3,424,179			
Natural resources and environment	392,766	952,688		
Transportation	15,803			
State courts	423,559	50 ((0		
Capital outlay	100,938	59,660	2,799	7,937
Debt service: Principal retirement	13,121			5,418
Interest and fiscal charges	5,422			445
Total expenditures	32,082,585	1,048,840	4,391,597	
	52,082,585	1,048,840	4,391,397	26,106,561
Excess (deficiency) of revenues	2 4 42 020	(2 ( 1 272)		(010 01 0)
over expenditures	2,442,838	(264,373)	(767,155)	(819,216)
OTHER FINANCING SOURCES (USES) Proceeds of bond issues	2 272	40.960		
Proceeds of bond issues Proceeds of refunding bonds	2,272	49,869		
e				
Proceeds of financing agreements	9,714			1 (02 000
Operating transfers in	543,494	851,168	2,359,808	1,602,900
Operating transfers out	(3,159,685)	(327,954)	(1,394,729)	(446,378)
Payments to refunded bond agent				<u> </u>
Total other financing sources (uses)	(2,604,205)	573,083	965,079	1,156,522
Net change in fund balances	(161,367)	308,710	197,924	337,306
Fund balances - beginning, as restated (Note 1)	6,989,698	2,994,676	1,060,592	1,339,085
Fund balances - ending	\$ 6,828,331	\$ 3,303,386	\$ 1,258,516	\$ 1,676,391

The notes to the financial statements are an integral part of this statement.

			Nonmajor	
		G	overnmental	Totals
Tra	ansportation		Funds	6/30/16
\$	2,648,455	\$	269,073	\$ 37,650,476
	12,605		1,483,858	2,032,352
	467,230		765,652	3,838,867
	2,522,746		2,209,535	29,696,010
	54,190		54,567	512,562
	2,621		532,391	841,078
	5,653		55,035	733,943
	5,713,500		5,370,111	75,305,288
	200,841		1,771,976	6,669,232
			163,499	19,662,950
			473,775	34,502,757
			484,073	3,908,252
			1,372,446	2,717,900
	4,410,733			4,426,536
			80,513	504,072
	2,191,873		54,464	2,417,671
	79,594		1,043,893	1,142,026
	72,335		771,778	849,980
	,			,
	6,955,376		6,216,417	76,801,376
	(1,241,876)		(846,306)	(1,496,088)
			5 257	57 200
			5,257	57,398
			1,791,321	1,791,321
	223,417			233,131
	1,511,692		2,866,733	9,735,795
	(672,256)		(1,976,380)	(7,977,382)
			(1,791,321)	(1,791,321)
	1,062,853		895,610	2,048,942
	(179,023)		49,304	552,854
	2,121,855		2,905,140	17,411,046
\$	1,942,832	\$	2,954,444	\$ 17,963,900

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#### 2016 STATE OF FLORIDA CAFR

#### RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2016 (in thousands)

Net change in fund balance - total governmental funds		\$	552,854
Internal service funds are used by management to charge the costs of goods or services to other funds and agencies within the state. Therefore, the net revenue (expense) of the internal service funds is reported with governmental activities.		\$	15,548
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of these assets is allocated over the estimated useful lives of the assets and reported as depreciation expense. This is the amount by which capital outlay expenditures exceeded depreciation in the current period.			
Capital outlay expenditures Capital asset transfers, net Depreciation expense	2,417,671 73,117 (276,351)	\$	2,214,437
In the Statement of Activities, the gain or (loss) on the sale of assets is reported whereas in the governmental funds only the proceeds from the sale increase financial resources. Thus, the change in net position differs from the change in fund balances by the cost of the assets sold.		\$	(26,436)
In the Statement of Activities, some revenues are recognized that do not provide current financial resources and are not recognized as revenues in the governmental funds until available, i.e., deferred inflows of resources, unavailable revenue.		\$	(5,696)
Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.			
Decrease in compensated absences Decrease in accrued interest Decrease in claims payable Increase in net other post employment benefits Increase in due to other governments Decrease in other liabilities	28,262 1,994 96,395 (403,949) (417,246) 2,492	\$	(692,052)
The incurrence of long-term debt (e.g., bonds and leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction has any effect on net position. Also, governmental funds report the effect of premiums, discounts, deferred amounts on refundings when debt is issued, whereas these amounts are deferred and and amortized in the Statement of Activities.			
Bond proceeds Refunding bond proceeds Financing agreement proceeds Repayment of bonds Repayment of capital leases/installment purchase contracts Payment to refunded bond escrow agent Amortization of bond premium Amortization of deferred amount on refunding Accrued interest payable at refunding	$(57,398) \\ (1,791,321) \\ (233,131) \\ 1,042,814 \\ 56,295 \\ 1,791,321 \\ 188,302 \\ (10,198) \\ (12,411) \\ (12,41$	\$	974,273
Pension expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds. Also, governmental funds report current pension contribution expenses, whereas these amounts are deferred and amortized in the Statement of Activities.		\$	174,304
Change in net position of governmental activities		φ \$	3,207,232
enange in net position of Borenniental and rates		Ψ	5,201,252

The notes to the financial statements are an integral part of this statement.

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# **PROPRIETARY FUND FINANCIAL STATEMENTS**

## **Major Funds**

#### TRANSPORTATION

This fund accounts for operations of the Florida Turnpike Enterprise which includes the Florida Turnpike System.

## LOTTERY

This fund accounts for state lottery operations, which include sale of lottery tickets, payment of lottery prizes, and transfers to the Education Enhancement Trust Fund.

#### FLORIDA HURRICANE CATASTROPHE FUND

This fund, administered by the State Board of Administration, is a blended component unit and was created to help cover insurers' losses in the event of a hurricane disaster.

#### PREPAID COLLEGE PROGRAM

This fund, administered by the State Board of Administration, is used to account for payments from purchasers of the Florida Prepaid College Program, a blended component unit. This program was created to provide a medium through which the cost of state post-secondary education may be paid in advance of enrollment at a rate lower than the projected corresponding costs at the time of enrollment.

#### REEMPLOYMENT ASSISTANCE

This fund accounts for the receipt of monies for and payment of unemployment compensation benefits.

## **Nonmajor Funds**

Nonmajor enterprise funds are presented on page 217.

## **Internal Service Funds**

Internal service funds are presented on page 223.

## 2016 STATE OF FLORIDA CAFR

#### STATEMENT OF NET POSITION PROPRIETARY FUNDS JUNE 30, 2016 (in thousands)

(in thousands)	Transportation	Lottery	Hurricane Catastrophe Fund	Prepaid College Program	Reemployment Assistance
ASSETS		<u> </u>			
Current assets	<b>*</b> • • • • • • •		<b>.</b>		
Cash and cash equivalents Pooled investments with State Treasury	\$ 2,941 1,103,750	\$ 316 280,792	\$ 11	\$ 6,791	\$ 1,303 3,184,254
Other investments	1,105,750	280,792	10,818,319	1,961,620	3,184,234
Receivables, net	30,540	32,347	182,093	289,512	199,657
Due from other funds	92,351		·	4,474	930
Due from component units/primary					507
Inventories	1,619	1,485			
Other	240	2,389		1	
Total current assets	1,231,441	317,329	11,000,423	2,262,398	3,386,651
Noncurrent assets	0.6				
Restricted cash and cash equivalents	96 15,975	28,268			
Restricted pooled investments with State Treasury Restricted investments	327,574	348,130			
Long-term investments			5,086,241	10,889,502	
Other loans and notes receivable, net	66,437		5,000,211	1,867,653	
Capital assets				,,	
Land and other non-depreciable assets	1,128,944	2,727			
Non-depreciable infrastructure	8,587,365				
Buildings, equipment, and other depreciable assets	815,790	12,037	37	33	
Accumulated depreciation	(302,364)	(8,659)	(31)	(15)	
Construction work in progress	935,382				
Other Total noncurrent assets	11 575 100	22,793 405,296	5.086.247	10 757 172	
Total assets	<u>11,575,199</u> 12,806,640	722,625	16,086,670	<u>12,757,173</u> 15,019,571	3,386,651
	12,800,040	122,025	10,080,070	15,019,571	5,580,051
DEFERRED OUTFLOWS OF RESOURCES Amount deferred on refunding of debt	27 210				
Pension-related items	37,319	5,007	241	514	
Total deferred outflows of resources	37,319	5,007	241	514	
IABILITIES		5,007	2-11	514	
Current liabilities					
Accounts payable and accrued liabilities	49,457	8,478	113,694	259,574	41,163
Accrued prize liability		174,388		200,000	
Due to other governments					6,372
Due to other funds	133,932	158,655	285	35	1,719
Due to component units/primary					
Compensated absences		384	47	60	
nstallment purchases/capital leases	36,034				
Bonds payable			500,000		
Bonds payable from restricted assets	135,605	•••••	•••••		
Deposits	74,025	15,098		1 207 950	
Obligations under security lending agreements Certificates of participation payable	54,634	· · · · ·		1,287,850	•••••
Further and housing benefits payable				713,654	
Pension liability		219	13	12	
Total current liabilities	483,687	357,222	614,039	2,261,185	49,254
Noncurrent liabilities			,	, . ,	- , -
Advances from other funds	93,734				
Accrued prize liability		237,968			
Bonds payable	2,820,030	·	2,700,000		
Certificates of participation payable					
nstallment purchases/capital leases	285,428				
Deposits	451				
Compensated absences		3,456	127	214	
Fuition and housing benefits payable		12 604		11,099,833	
Pension liability Dther		12,694 6,683	661 59	762 74	
Total noncurrent liabilities	3,199,643	260,801	2,700,847	11,100,883	
Total liabilities	3,683,330	618,023	3,314,886	13,362,068	49,254
DEFERRED INFLOWS OF RESOURCES		510,025	2,514,000	10,002,000	-17,23-
Deferred service concession arrangement receipts	139,040				
Amount deferred on refunding of debt	139,040				
Pension-related items		2,179		119	
Total deferred inflows of resources	139,040	2,179	97	119	
TET POSITION		1			
let investment in capital assets	7,681,073	6,106	6	18	
Restricted for Reemployment Assistance					3,337,397
Restricted for Lottery		121,932			
Restricted for Hurricane Catastrophe Fund			12,771,922		
Restricted for Prepaid College Program				1,657,880	
Restricted for Transportation	317,355				
Restricted - other					
Unrestricted	1,023,161	(20,608)			
Total net position	\$ 9,021,589	\$ 107,430	\$ 12,771,928	\$ 1,657,898	\$ 3,337,397

Nonr Enter Fur	prise		Totals 6/30/16		Internal Service Funds
\$	22,056	\$	33,418	\$	54,783
3	375,431		4,944,227		664,984
	13,915		12,793,854		49,640
	9,496		743,645		24,123
	9,400		107,155		25,667
	335		842		951
			3,104		
	1,225		3,855		
	431,858		18,630,100		820,148
			96		
			44,243		
			675,704		
	58,162		16,033,905		
	4,271		1,938,361		
			1,131,671		319
			8,587,365		
	50,958		978,855		1,582,429
	(57,528)		(368,597)		(531,237)
	3,038		938,420		
	5,739		28,532		
	64,640		29,988,555 48,618,655		1,051,511
	596,498		48,618,655		1,871,659
			37,319		1,547
	25,407		31,169		23,874
	25,407		68,488		25,421
	17,795		490,161		189,835
			174,388		
			6,372		
	7,770		302,396		33,953
	366		366		1
	5,345		5,836		2,787
	1,757		37,791		5,871
			500,000		25,875
			135,605		
	19,617		93,642		151,350
	15,660		1,373,242		30,598
					31,360
			713,654		
	1,361 69,671		1,605 3,835,058		765 472,395
	09,071		5,855,058		472,393
			93,734		2 770
			93,734 237,968		2,779
			5,520,030		241,868
					452,480
	15,101		 300,529		18,549
	37,878		38,329		
	13,646		17,443		10,152
			11,099,833		
	70,650		84,767		52,270
	38,568		45,384		26,494
	75,843		17,438,017		804,592
	245,514		21,273,075		1,276,987
2			,_,0,075		-,_,0,207
			139,040		
					3,324
	15,444		17,839		14,578
	15,444		156,879		17,902
					· · · · ·
	79,612		7,766,815		273,731
			3,337,397		
			121,932		
			12,771,922		
			1,657,880		
			317,355		
	1,296		1,296		86,588
2	280,039		1,282,592		241,872
-	360,947	\$	27,257,189	\$	602,191
	·~,/ */	Ψ	,,,107	Ψ	

#### STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION PROPRIETARY FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2016 (in the waven do)

(in thousands)

	Transportation	Lottery	Hurricane Catastrophe Fund	Prepaid College Program
<b>OPERATING REVENUES</b> Sales - nonstate Change in actuarial value	\$ 14,781	\$ 6,067,790	\$ 1,143,317	\$ 375,225
of contract premiums Fees Sales - state	1,070,620	·····	 1 41	250,118 2,588 225
Rents and royalties - nonstate Rents - state	7,380	517 	41 	
Fines, forfeits, settlements and judgments Other	912	179 		 2
Total operating revenues	1,093,693	6,068,486	1,143,359	628,158
OPERATING EXPENSES Benefit payments Payment of lottery winnings Commissions on lottery sales Contractual services	  277,438	3,868,970 337,007 132,138	  3,705	  407,473
Change in actuarial value of contract benefit payments				902,171
Insurance claims expense Personal services Depreciation Materials and supplies	20,608 54,748 19,742	28,235 959 870	1,380 3 13	1,419 5 31
Repairs and maintenance Basic services Interest and fiscal charges Bad debt	······ ·····	381 5,612 	168 15	117 30
Total operating expenses	372,536	4,374,172	5,284	1,311,246
Operating income (loss)	721,157	1,694,314	1,138,075	(683,088)
NONOPERATING REVENUES (EXPENSES) Grants and donations Investment earnings (losses) Interest and fiscal charges Fines, forfeits, judgments and settlements Property disposition gain (loss) Grant expense and client benefits Emergency assessment funds received Other	2,724 32,419 (141,712) 519 (154,167)  5,539	39,702 (15,428)  15 	71,159 (63,010)  3,064	844,549 (11,160) 36 
Total nonoperating revenues (expenses)	(254,678)	24,289	11,213	833,425
Income (loss) before transfers and contributions	466,479	1,718,603	1,149,288	150,337
Operating transfers in Operating transfers out Capital contributions	112,676 (54,343) 73,117	 (1,692,716) 	 (10,000) 	······ ·····
Change in net position	597,929	25,887	1,139,288	150,337
Total net position - beginning, as restated (Note 1) Total net position - ending	8,423,660 \$ 9,021,589	81,543 \$ 107,430	11,632,640 \$ 12,771,928	1,507,561 \$ 1,657,898

	nployment ssistance		lonmajor nterprise Funds		Totals 6/30/16	 Internal Service Funds
\$		\$	81,392	\$	7,682,505	\$ 41,684
					250,118	
	956,567		259,118		2,288,894	
			38,302		38,568	2,298,698
			6		7,903	
			92		92 12 (21	153,948
			11,540 26,224		12,631 26,226	292 17,330
	956,567		416,674		10,306,937	2,511,952
	465,563				465,563	
					3,868,970	
					337,007	
			102,243		922,997	536,605
					902,171	
						1,767,141
			181,617		233,259	96,031
			7,986		63,701	38,591
			5,469		26,125	7,253
			2,222		2,603	11,262
			28,853		34,750	9,809
			1,962 117		2,007 117	 12
_	465,563		330,469		6,859,270	2,466,704
	491,004		86,205		3,447,667	45,248
	10,886				13,610	210
	74,490		9,046		1,071,365	16,782
			(849)		(232,159)	(40,993)
			······ (24)		555	(1.652)
			(34) (1,075)		(154,186) (1,075)	(1,653)
					3,064	
			 (140)		5,399	 69
	85,376		6,948		706,573	(25,585)
		_		_		
	576,380		93,153		4,154,240	19,663
	4,001		17,295		133,972	20,668
	(19,230)		(90,581)		(1,866,870)	(25,967)
					73,117	1,184
	561,151		19,867		2,494,459	15,548
	2,776,246		341,080		24,762,730	586,643
\$	3,337,397	\$	360,947	\$	27,257,189	\$ 602,191

#### STATEMENT OF CASH FLOWS PROPRIETARY FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2016 (in thousands)

	Tra	insportation	Lottery	Hurricane Catastrophe Fund
CASH FLOWS FROM OPERATING ACTIVITIES Cash received from customers Cash paid to vendors Cash paid to employees	\$	1,084,071 (217,521) (20,608)	\$ 6,102,207 (478,210) (27,001)	\$ 1,143,000 (4,043) (1,481)
Cash received/(paid) for grants Lottery prizes Cash paid for insurance claims Reemployment assistance		······ ·····	(3,867,418) 	 
Net cash provided (used) by operating activities		845,942	1,729,578	1,137,476
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES				
Transfers in (out) Advances from or repayment from other funds Advances, grants or loans (to) from or repayment from others Cash received from sale of bonds Payment of bonds or loans (principal and interest) Emergency assessment funds received		85,823 (72,350) (70,700) 	(1,601,166)   	(10,000)  1,196,615 (46,975) 4,884
Net cash provided (used) by noncapital financing activities		(57,227)	(1,601,166)	1,144,524
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES Cash received from sale of capital assets Cash received from the issuance of debt Cash received from capital grants and donations Payment of bond principal Payment of principal on installment purchase/capital lease Payment of interest on bonds/installment purchase/capital lease Purchase or construction of capital assets		 178,672 2,724 (131,540)  (131,698) (571,303)	   (1,229)	    (4)
Net cash provided (used) by capital and related financing activities		(653,145)	(1,229)	(4)
CASH FLOWS FROM INVESTING ACTIVITIES Security lending Proceeds from the sale or maturity of investments Cash paid to grand prize winners upon maturity of		(6,145) 1,672,645	4,541 5,101	 108,687,828
grand prize investments Investment earnings Purchase of investments		 30,983 (1,776,001)	(66,419) 70,358 (13,801)	 48,279 (111,018,101)
Net cash provided (used) by investing activities		(78,518)	(220)	(2,281,994)
Net increase (decrease) in cash and cash equivalents		57,052	 126,963	2
Cash and cash equivalents - beginning		1,065,710	182,413	9
Cash and cash equivalents - ending	\$	1,122,762	\$ 309,376	\$ 11

## 2016 STATE OF FLORIDA CAFR

Pro	epaid College Program	employment Assistance	Ionmajor Interprise Funds	 Totals 6/30/16	 Internal Service Funds
\$	478,678 (514,543) (1,337) 	\$ 1,039,807  	\$ 399,598 (141,784) (172,613) 27,173 	\$ 10,247,361 (1,356,101) (223,040) 27,173 (3,867,418)	\$ 2,511,085 (567,807) (91,971) 
		 (474,055)		 (474,055)	(1,758,305)
	(37,202)	565,752	112,374	4,353,920	93,002
		(14,938)	(75,215)	(1,615,496)	4,626
			(36)	(72,386)	(7,245)
			(640)	(71,340) 1,196,615	
				(46,975)	(59,998)
				4,884	
		(14,938)	(75,891)	(604,698)	(62,617)
			19 1,054	19 179,726	
		3,689	2,268	8,681	
	······ ·····	 	 (2,348) 	(131,540) (2,348) (131,698)	 (25,856) (15,495)
	(8)		(3,507)	(576,051)	(1,733)
	(8)	3,689	(2,514)	(653,211)	(43,084)
	2,284 10,554,098		(2,581) 94,717	(1,901) 121,014,389	(9,324) 1,890
	 121,690 (10,646,023)	75,988 	 7,993 (90,972)	(66,419) 355,291 (123,544,898)	15,643 (1)
	32,049	75,988	9,157	(2,243,538)	 8,208
	(5,161)	630,491	43,126	852,473	(4,491)
	11,952	2,555,066	354,361	4,169,511	724,258
\$	6,791	\$ 3,185,557	\$ 397,487	\$ 5,021,984	\$ 719,767

#### STATEMENT OF CASH FLOWS **PROPRIETARY FUNDS** FOR THE FISCAL YEAR ENDED JUNE 30, 2016 (in thousands)

# Reconciliation of operating income (loss) to net cash provided (used) by operating activities

provided (used) by operating activities	Tra	nsportation		Lottery		Hurricane Catastrophe Fund
Operating income (loss)	\$	721,157	\$	1,694,314	\$	1,138,075
Adjustment to reconcile operating income (loss) to						
net cash provided (used) by operating activities:						
Depreciation and amortization expense		54,748		959		3
Changes in assets and liabilities:						
(Increase) decrease in accounts receivable		(5,707)		33,796		10,538
(Increase) decrease in due from other funds		(8,110)				•••••
Increase (decrease) in allowance for uncollectibles				(76)		(10,538)
(Increase) decrease in inventories		196		(394)		
(Increase) decrease in future contract premiums and other receivables						
(Increase) decrease in other non-current assets		(2,820)		(1,028)		
Increase (decrease) in accounts payable		13,209		(1,809)		(523)
Increase (decrease) in compensated absences		•		(23)		(69)
Increase (decrease) in due to other funds		69,486				
Increase (decrease) in tuition and housing benefits payable						
Increase (decrease) in other non-current liability				1,598		4
(Increase) decrease in deposits and prepaid items		(6)				11
Increase (decrease) in unearned revenue		3,789				
Increase (decrease) in prize liability				2,580		
Increase (decrease) in pension liability and deferrals				(339)		(25)
Net cash provided (used) by operating activities	\$	845,942	\$	1,729,578	\$	1,137,476
Noncash investing, capital, and financing activities						
	¢	56 802	¢		¢	
Borrowing under capital lease or installment purchase	\$	56,892 27,989	\$	 6.655	\$	
Change in fair value of investments				- ,		9,142
Contribution of capital assets Other noncash items		16,243		•••••		•••••
Other noncash nems		(35,617)				•••••

## 2016 STATE OF FLORIDA CAFR

 Prepaid College Program		mployment ssistance	Vonmajor Enterprise Funds	Totals 6/30/16		Internal Service Funds	
\$ (683,088)	\$	491,004	\$ 86,205	\$	3,447,667	\$	45,248
5			7,986		63,701		38,591
(1,145)		130,174	(578,992)		(411,336)		3,215
(4,451)		38	219		(12,304)		(7,238)
		(43,015)	582,145		528,516		
					(198)		
(250,118)					(250,118)		
			6,097		2,249		
(685)		(12,857)	(2,904)		(5,569)		1,008
62			674		644		(1,043)
12		408	(2,265)		67,641		7,742
902,171					902,171		
31			8,863		10,496		4,940
6			205		216		
			6,519		10,308		2,837
			•••••		2,580		•••••
(2)		•••••	(2,378)		(2,744)		(2,298)
\$ (37,202)	\$	565,752	\$ 112,374	\$	4,353,920	\$	93,002
\$ 	\$		\$ 	\$	56,892	\$	
423,074			3,905		470,765		7,581

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16,243

(35,584)

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# FIDUCIARY FUND FINANCIAL STATEMENTS

## PRIVATE-PURPOSE TRUST FUNDS

Individual fund descriptions and financial statements begin on page 231.

PENSION AND OTHER EMPLOYEE BENEFITS TRUST FUNDS Individual fund descriptions and financial statements begin on page 237.

## INVESTMENT TRUST FUNDS Individual fund descriptions and financial statements begin on page 243.

AGENCY FUNDS Individual fund descriptions and financial statements begin on page 247.

#### STATEMENT OF FIDUCIARY NET POSITION FIDUCIARY FUNDS JUNE 30, 2016 (in thousands)

JUNE 30, 2016 (in thousands)	Private-	Pension and Other Employee			
	Purpose Trust Funds	Benefits Trust Funds	Investment Trust Funds	Agency Funds	Totals 6/30/16
ASSETS	<u> </u>	Trust Funds	<u>Trust Funds</u>	Tunus	0/30/10
Cash and cash equivalents Pooled investments with State Treasury	\$ 8,607 700,168	\$ 173,882 112,754	\$ 46,775 1,442,188	\$ 41,035 1,359,709	\$ 270,299 3,614,819
Total cash and cash equivalents	708,775	286,636	1,488,963	1,400,744	3,885,118
Investments					
Certificates of deposit		775,062	2,044,556		2,819,618
U.S. government & federally guaranteed obligations Federal agencies	60,420 44,323	11,184,954 7,811,598		3,808	11,249,182 7,855,921
Commercial paper	44,525	3,516,125	2,741,499		6,257,624
Repurchase agreements		850,000	119,020		969,020
Bonds and notes	70,177	8,380,054	313,913		8,764,144
International bonds and notes Real estate contracts	5,836	1,737,583	115,383		1,858,802
Mutual fund investments		10,581,549 9,163,559			10,581,549 9,163,559
Money market and short-term investments	87,325	1,101,092	1,285,510		2,473,927
Domestic equity	186,562	41,051,769			41,238,331
Alternative investments		22,440,286			22,440,286
International equity	50,475	31,817,433			31,867,908
International equity commingled Deferred compensation annuities		5,452,110 23,007			5,452,110 23,007
Self-directed brokerage investments		369,381			369,381
Other investments		38,673		100	38,773
Total investments	505,118	156,294,235	6,619,881	3,908	163,423,142
Receivables					
Accounts receivable	6,369	55,903		528,590	590,862
State contributions receivable		211			211
Nonstate contributions receivable Interest receivable	2 502	227,833	 5 966	1.065	227,833
Dividends receivable	3,592 602	122,118 175,904	5,866	1,065	132,641 176,506
Pending investment sales	26,016	1,553,413			1,579,429
Foreign currency contracts receivable	52	4,651,397			4,651,449
Due from state funds	35	83,690		132,079	215,804
Due from other governments	13,170			2,307	15,477
Total receivables	49,836	6,870,469	5,866	664,041	7,590,212
Security lending collateral	020 266	1,915,672			1,915,672
Advances to other funds Advances to other entities	930,266 1,120,152				930,266 1,120,152
Other loans and notes receivable, net	410				410
Capital assets	1,403	1,121			2,524
Accumulated depreciation	(1,183)	(601)			(1,784)
Other assets	1,760	7,623	46		9,429
Total assets	3,316,537	165,375,155	8,114,756	2,068,693	178,875,141
DEFERRED OUTFLOWS OF RESOURCES	(01	02			502
Pension-related items	421	82			503
Total deferred outflows of resources	421	82			503
LIABILITIES					
Accounts payable and accrued liabilities	2,853	100,484	142	595,353	698,832
Due to other funds	6,759	88,836	55	180,162	275,812
DROP Pending investment purchases	58,143	411,260 3,249,805			411,260 3,307,948
Short sell obligations		344,045			344,045
Foreign currency contracts payable	52	4,631,230			4,631,282
Broker rebate fees		504			504
Due to other governments	5,300	1.061.010	48,115	539,579	592,994
Obligations under security lending agreements Claims payable	32,450 1,856	1,961,010	70,825	35,811 21,687	2,100,096 23,543
Deposits payable	19,462	10,081		696,002	25,545 725,545
Compensated absences	504	948			1,452
Other liabilities	1,006	3,096		99	4,201
Pension liability	1,512	265			1,777
Total liabilities	129,897	10,801,564	119,137	2,068,693	13,119,291
DEFERRED INFLOWS OF RESOURCES					
Pension-related items		12			283
T ension related items	240	43			
Total deferred inflows of resources	240 240	43			283

## STATEMENT OF CHANGES IN FIDUCIARY NET POSITION FIDUCIARY FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2016

(in thousands)

	Private- Purpose Trust Funds	Pension and Other Employee Benefits Trust Funds	Investment Trust Funds	Totals 6/30/16
ADDITIONS				
Contributions and other deposits				
Pension fund employer contributions - state	\$	\$ 661,783	\$	\$ 661,783
Pension fund employer contributions - nonstate	•••••	2,697,848		2,697,848
Pension fund employee contributions Other contributions	•••••	935,527 154,861		935,527 154,861
Purchase of time by employees		7,684		7,684
Fees	2,958	1,580		4,538
Grants and contributions	169,396			169,396
Flexible benefits contributions		426,911		426,911
Fines, forfeits, settlements and judgments	192			192
Unclaimed property remittances Receivership assets acquired	469,824 110,930			469,824 110,930
Transfers in from state funds	3,386	682,934	 34,559	720,879
Total contributions and other deposits	756,686	5,569,128	34,559	6,360,373
•	/30,080	5,509,128	54,559	0,300,373
Investment income	21 057	1 222 020	60 147	1 212 042
Interest income Dividends	21,857 4,807	1,222,838 1,869,176	69,147 	1,313,842 1,873,983
Other investment income (loss)	(10)	1,555,270		1,555,260
Net increase (decrease) in fair market value	(4,358)	(3,348,167)	365	(3,352,160)
Total investment income (loss)	22,296	1,299,117	69,512	1,390,925
Investment activity expense	(4,021)	(558,243)	(2,923)	
• •				(565,187)
Net income (loss) from investing activity	18,275	740,874	66,589	825,738
Security lending activity				
Security lending income		52,955		52,955
Security lending expense		(12,960)		(12,960)
Net income from security lending	<u> </u>	39,995		39,995
Total net investment income (loss)	18,275	780,869	66,589	865,733
Other additions	3,804	16,349		20,153
Total additions	778,765	6,366,346	101,148	7,246,259
DEDUCTIONS				
Benefit payments		11,974,524		11,974,524
Insurance claims expense	60,637	59,390		120,027
Supplemental insurance payments		77,189		77,189
Flexible reimbursement payments		19,808		19,808
Life insurance premium payments		31,608		31,608
Remittances to annuity companies Program contribution refunds		175,422 10,644		175,422 10,644
Interest expense	1,167	10,044		1,168
Student loan default payments	107,456			107,456
Payments to unclaimed property claimants	268,849			268,849
Distribution to State School Fund	164,973			164,973
Administrative expense	29,731	25,303	50	55,084
Property disposition gain (loss)		15		15
Transfers out to state funds	4,729	701,807	34,559	741,095
Other deductions	38,313	6		38,319
Total deductions	675,855	13,075,717	34,609	13,786,181
Depositor activity	010 500		15,360,031	15,578,630
Deposits	218,599		(1 + 0 = 0 - 0	
Deposits Withdrawals	(169,257)		(14,879,005)	(15,048,262)
Deposits Withdrawals Excess (deficiency) of deposits over withdrawals			(14,879,005) 481,026	(15,048,262) 530,368
Deposits Withdrawals	(169,257)			
Deposits Withdrawals Excess (deficiency) of deposits over withdrawals	(169,257) 49,342		481,026	530,368

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## COMPONENT UNIT FINANCIAL STATEMENTS

## **Major Component Units**

## FLORIDA HOUSING FINANCE CORPORATION

Pursuant to Section 420.504, Florida Statutes, this corporation was created as an entrepreneurial public corporation organized to provide and promote public welfare by administering the governmental function of financing or refinancing housing and related facilities in Florida.

## UNIVERSITY OF FLORIDA

University of Florida is a major, public, comprehensive, land-grant, research university with a main campus location in Gainesville, Florida.

#### CITIZENS PROPERTY INSURANCE CORPORATION

Pursuant to Section 627.351(6), Florida Statutes, this corporation was created to provide certain residential property, non-residential property, and casualty insurance coverage to qualified risks in the State of Florida under specified circumstances.

## **Nonmajor Component Units**

Nonmajor component units are presented beginning on page 253.

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## 2016 STATE OF FLORIDA CAFR

#### STATEMENT OF NET POSITION COMPONENT UNITS JUNE 30, 2016 (in thousands)

	Florida Housing Finance Corporation	University of Florida	Citizens Property Insurance Corporation	Nonmajor Component Units	Totals 6/30/16
ASSETS	¢	<b></b>	¢ 1.004.541	¢ 525.022	<b>•</b> • • • • • • • • • • • • • • • • • •
Cash and cash equivalents	\$ 229,872	\$ 255,831	\$ 1,396,561	\$ 725,832	\$ 2,608,096
Pooled investments with State Treasury	619,740	1,168,751		1,740,349	3,528,840
Other investments	1,577,076	695,739	11,797,865	4,934,914	19,005,594
Receivables, net	197,999	588,868	199,663	1,134,905	2,121,435
Due from component units/primary		42,690		410,115	452,805
Inventories		34,441		33,529	67,970
Restricted cash and cash equivalents		51,362	20,950	462,505	534,817
Restricted pooled investments with State Treasury		97,691		578,557	676,248
Restricted investments		2,346,486		3,039,930	5,386,416
Other loans and notes receivable, net	2,051,199	38,396		60,624	2,150,219
Other assets	3,506	168,416	114,299	346,708	632,929
Capital assets, net		3,282,180	10,121	20,349,905	23,642,206
Total assets	4,679,392	8,770,851	13,539,459	33,817,873	60,807,575
DEFERRED OUTFLOWS OF RESOURCES					
Accum. decrease in fair value -hedging derivatives		72,997		22,330	95,327
Grants paid in advance				207	207
Amount deferred on refunding of debt		416		7,398	7.814
Pension-related items		262,783		706,575	969,358
Total deferred outflows of resources		336,196		736,510	1,072,706
LIABILITIES		550,170		750,510	1,072,700
	90,310	502,162	913,156	1 060 909	2 566 526
Accounts payable and accrued liabilities	,		,	1,060,898	2,566,526
Due to component units/primary		30,756		39,768	70,524
Long-term liabilities	201 427	225 005	1 (17 )77	(1( 70)	2 7 (1 492
Due within one year	291,427	235,885	1,617,377	616,793	2,761,482
Due in more than one year	2,148,452	2,349,017	3,541,942	6,962,077	15,001,488
Total liabilities	2,530,189	3,117,820	6,072,475	8,679,536	20,400,020
DEFERRED INFLOWS OF RESOURCES					
Deferred service concession arrangement receipts				255	255
Accum. increase in fair value -hedging derivatives		8,822			8,822
Amount deferred on refunding of debt		2,936		195	3,131
Pension-related items		116,304		365,543	481,847
Total deferred inflows of resources		128,062		365,993	494,055
NET POSITION					
Net investment in capital assets		1,956,289	10,121	17,357,291	19,323,701
Restricted for		· · ·	,	, ,	· · ·
Debt service		4.811		58,976	63.787
Other	1,977,143	900,753		3,114,882	5,992,778
Funds held for permanent endowment	1,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,		0,111,002	0,772,770
Expendable		280,607		337,534	618,141
Nonexpendable		1,273,951		2,512,634	3,786,585
Unrestricted	172,060	1,444,754	7,456,863	2,127,537	11,201,214
Total net position	\$ 2,149,203	\$ 5,861,165	\$ 7,466,984	\$ 25,508,854	\$ 40,986,206
roun net position	ψ 2,147,203	φ 5,001,105	φ /,+00,904	φ 25,500,654	φ 40,700,200

## STATEMENT OF ACTIVITIES COMPONENT UNITS FOR THE FISCAL YEAR ENDED JUNE 30, 2016 (in thousands)

				Prog	ram Revenues	5			
Expenses		Charges for Services		Operating Grants and Contributions		Capital Grants and Contributions		Florida Housing Finance Corporation	
\$	195,169	\$	150,935	\$		\$		\$	(44,234)
	5,047,867		3,402,823		907,363		60,670		
	912,204		762,882						
	11,535,717		3,431,465		3,312,138		617,788		
\$	17,690,957	\$	7,748,105	\$	4,219,501	\$	678,458		(44,234)
Ge	neral revenues								
Pr	operty taxes								
			-						
	<u>\$</u> Gee Pr In G	\$ 195,169 5,047,867 912,204 <u>11,535,717</u> <u>\$ 17,690,957</u> <u>General revenues</u> Property taxes Investment earni Gain (loss) on sa	Expenses           \$ 195,169 \$           5,047,867 912,204           11,535,717           \$ 17,690,957 \$           General revenues Property taxes           Investment earnings (I Gain (loss) on sale of	Expenses         Services           \$ 195,169         \$ 150,935           5,047,867         3,402,823           912,204         762,882           11,535,717         3,431,465           \$ 17,690,957         \$ 7,748,105	Expenses         Charges for Services         Control of C	Expenses         Charges for Services         Operating Grants and Contributions           \$ 195,169         \$ 150,935         \$           \$ 195,169         \$ 150,935         \$           \$ 5,047,867         3,402,823         907,363           912,204         762,882            11,535,717         3,431,465         3,312,138           \$ 17,690,957         \$ 7,748,105         \$ 4,219,501           General revenues Property taxes Investment earnings (losses) Gain (loss) on sale of capital assets         Second Seco	Expenses         Charges for Services         Grants and Contributions         G Contributions           \$ 195,169         \$ 150,935         \$         \$ 5,047,867         3,402,823         907,363           912,204         762,882          \$           11,535,717         3,431,465         3,312,138           \$ 17,690,957         \$ 7,748,105         \$ 4,219,501           General revenues Property taxes Investment earnings (losses) Gain (loss) on sale of capital assets         \$ 3,312,138	ExpensesCharges for ServicesOperating Grants and ContributionsCapital Grants and Contributions\$ 195,169\$ 150,935\$\$\$ 195,169\$ 150,935\$\$\$ 5,047,8673,402,823907,36360,670912,204762,88211,535,7173,431,4653,312,138617,788\$ 17,690,957\$ 7,748,105\$ 4,219,501\$ 678,458General revenues Property taxes Investment earnings (losses) Gain (loss) on sale of capital assets	Operating         Capital         I           Expenses         Services         Grants and         Grant

100,479
100,479
56,245
2,092,958
\$ 2,149,203

			Citizens				
1	University		Property		Nonmajor		
	of	I	Insurance		Component	Totals	
	Florida	Co	orporation		Units		6/30/16
\$		\$		\$		\$	(44,234)
	(677,011)						(677,011)
			(149,322)				(149,322)
					(4,174,326)		(4,174,326)
	(677,011)		(149,322)		(4,174,326)		(5,044,893)
					473,370		473,370
	(11,294)		110,555		262,357		361,618
	989				(30,125)		(29,136)
	689,136				3,384,844		4,073,980
	61,768				496,880		659,127
	48,592				37,705		86,297
	789,191		110,555		4,625,031		5,625,256
	112,180		(38,767)		450,705		580,363
	5,748,985		7,505,751		25,058,149		40,405,843
\$	5,861,165	\$	7,466,984	\$	25,508,854	\$	40,986,206

## Net (Expense) Revenue and Changes in Net Position

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## NOTES TO THE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2016

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## NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

## A. Reporting Entity

The State of Florida's (the state's) financial reporting entity includes the primary government (i.e., legislative agencies, the Governor and Cabinet, departments and agencies, commissions and boards of the Executive Branch, and various offices relating to the Judicial Branch) and its component units.

Component units, as defined in Governmental Accounting Standards Board (GASB) Codification Section 2100, *Defining the Financial Reporting Entity*, and Section 2600, *Reporting Entity and Component Unit Presentation and Disclosure*, are legally separate organizations for which the elected officials of the state are financially accountable. Financial accountability is the ability of the state to appoint a voting majority of an organization's governing board and to impose its will upon the organization. When the state does not appoint a voting majority of an organization's governing body, GASB standards require inclusion in the financial reporting entity if: (1) an organization is fiscally dependent upon the state because its resources are held for the direct benefit of the state or can be accessed by the state *and* (2) the potential exists for the organization to provide specific financial benefits to, or impose specific financial burdens on the state. In addition, component units can be other organizations for which the nature and significance of their relationship with the state are such that exclusion would cause the state's financial statements to be misleading.

## **Blended Component Units**

A component unit is reported as blended when either (1) the component unit's governing body is substantively the same as the governing body of the state, *and* (a) there is a financial benefit or burden relationship between the governing body of the state and the component unit, *or* (b) management of the governing body of the state has operational responsibility for the component unit, *or* (2) the component unit provides services entirely, or almost entirely, to the state or otherwise exclusively, or almost exclusively, benefits the state, *or* (3) the component unit's outstanding debt is expected to be repaid entirely or almost entirely with resources of the state.

The following component units provide services entirely or almost entirely to the primary government, or have outstanding debt that is expected to be paid entirely or almost entirely with state resources:

- CareerSource Florida, Inc.
- Corrections Foundation, Inc.
- Florida Board of Governors
- Florida Citrus Commission (Department of Citrus)
- Florida Clerks of Court Operations Corporation
- Florida Commission on Community Service (Volunteer Florida)
- Florida Engineers Management Corporation
- Florida Prepaid College Board
- Florida School for the Deaf and the Blind
- Florida Surplus Lines Service Office
- Florida Water Pollution Control Financing Corporation
- Inland Protection Financing Corporation
- Prescription Drug Monitoring Program Foundation\*
- Scripps Florida Funding Corporation
- Space Florida
- State Board of Administration (SBA)
- State Board of Education (SBE)
- Wireless Emergency Telephone System

Blended component units that are considered major funds are reported in separate columns in the fund financial statements. Other blended component units that are considered non-major funds are reported with other funds in the appropriate columns in the fund financial statements. In addition, the financial data for some blended component units are reported in more than one fund type, some of which are considered major and others that are considered non-major. Refer to Section D of this note for more information on the determination criteria for major funds and a list of major funds and fund types.

\* The state's financial statements do not include amounts relating to this component unit. The assets of this component unit at June 30, 2016, are approximately \$1,597,982.

## **Discretely Presented Component Units**

Component units that are not blended are discretely presented. In the government-wide financial statements, discrete presentation entails reporting component unit financial data in a column separate from the financial data of the state.

In addition, financial data for discretely presented component units that are considered major are reported in separate columns in the basic financial statements for component units. Discretely presented component units that are considered non-major are combined and reported in one column in the component unit financial statements and are aggregated by type in the combining statements. The state's financial statements are reported for the fiscal year ended June 30, 2016. The state's component units' financial statements are reported for the most recent fiscal year for which an audit report is available. Some component units on the statement of net position may not agree with amounts reported by the component units as due from and to the state. Refer to Section D of this note for more information on major fund determination and presentation. The state's discretely presented component units are grouped into the following categories:

*State Universities and Colleges.* State universities and colleges receive funding from the state. The State University System is governed by the Florida Board of Governors. The Florida College System is governed by the State Board of Education. Each university and college is administered by a local board of trustees. All state universities and colleges have a June 30 year-end. Component units included in this category are:

## State Universities

## Major:

- University of Florida *Non-major:*
- Florida Agricultural and Mechanical University
- Florida Atlantic University
- Florida Gulf Coast University
- Florida International University
- Florida Polytechnic University
- Florida State University
- New College of Florida
- University of Central Florida
- University of North Florida
- University of South Florida
- University of West Florida

#### Florida College System Institutions Non-major:

- Broward College
- Chipola College
- College of Central Florida
- Daytona State College
- Eastern Florida State College
- Florida Gateway College
- Florida Keys Community College
- Florida State College at Jacksonville
- Florida South Western State College
- Gulf Coast State College
- Hillsborough Community College
- Indian River State College
- Lake-Sumter State College
- Miami Dade College
- North Florida Community College
- Northwest Florida State College
- Palm Beach State College
- Pasco-Hernando State College
- Pensacola State College
- Polk State College
- Santa Fe College
- Seminole State College of Florida
- South Florida State College
- St. Johns River State College

- St. Petersburg College
- State College of Florida, Manatee-Sarasota
- Tallahassee Community College
- Valencia College

*Florida Housing Finance Corporation (Major).* Pursuant to Section 420.504, Florida Statutes (F.S.), this corporation was created as an entrepreneurial public corporation organized to provide and promote public welfare by administering the governmental function of financing or refinancing housing and related facilities in Florida. This entity has a December 31 year-end.

*Water Management Districts.* Pursuant to Section 373.069, F.S., these districts were created to provide for the management and conservation of water and related land resources. In addition, the general regulatory and administrative functions of these districts are either fully or in part financed by general appropriations. Water management districts have a September 30 year-end. Component units included in this category are:

## Non-major:

- Northwest Florida Water Management District
- St. Johns River Water Management District
- South Florida Water Management District
- Southwest Florida Water Management District
- Suwannee River Water Management District

*Citizens Property Insurance Corporation (Major).* Pursuant to Section 627.351(6), F.S., this corporation was created to provide certain residential property and casualty insurance coverage to qualified risks in the state under specified circumstances. This entity has a December 31 year-end. For additional information, refer to Note 14B.

*Other.* Additional discretely presented component units of the state include various foundations and not-for-profit organizations. The fiscal year-ends of these component units may vary. Component units included in this category are:

## Non-major:

- Commission for Florida Law Enforcement Accreditation, Inc.\*
- Enterprise Florida, Inc.
- Florida Agricultural Museum\*
- Florida Agriculture Center and Horse Park Authority\*
- Florida Agriculture in the Classroom, Inc.\*
- Florida Birth-Related Neurological Injury Compensation Plan
- Florida Board of Governors Foundation, Inc.\*
- Florida Comprehensive Health Association
- Florida Concrete Masonry Education Council\*
- Florida Development Finance Corporation\*
- Florida Education Foundation, Inc.\*
- Florida Education Fund, Inc.
- Florida Fund for Minority Teachers, Inc.\*
- Florida Healthy Kids Corporation
- Florida Is For Veterans, Inc.\*
- Florida Mobile Home Relocation Corporation\*
- Florida Patient's Compensation Fund
- Florida State Fair Authority
- Florida Telecommunications Relay, Inc.\*
- Florida Tourism Industry Marketing Corporation, Inc.
- Florida Veterans Foundation, Inc.\*
- Florida Virtual School
- Forestry Arson Alert Association, Inc.\*
- Friends of Florida State Forests, Inc.\*
- Higher Educational Facilities Financing Authority\*
- Prison Rehabilitative Industries and Diversified Enterprises, Inc. (PRIDE)
- South Florida Regional Transportation Authority
- The Florida College System Foundation, Inc.\*

- The Florida Endowment Foundation for Vocational Rehabilitation, Inc.
- Wildlife Alert Reward Association\*
- Wildlife Foundation of Florida, Inc.\*

\*The state's financial statements do not include amounts relating to several component units. The assets and revenues relating to these component units totaled \$95 million and \$56 million, respectively. These amounts represent one percent or less of total aggregate component unit assets and revenues.

## **Joint Ventures**

A joint venture is an organization that results from a contractual arrangement and that is owned, operated, or governed by two or more participants as a separate and specific activity subject to joint control, in which the participants retain (1) an ongoing financial interest or (2) an ongoing financial responsibility. Financial data for the state's joint ventures are not included in its statements. The state's joint ventures include the following:

*Apalachicola-Chattahoochee-Flint River Basin (ACFRB) Commission.* Section 373.69, F.S., provided for the creation of an interstate administrative agency to promote interstate comity, remove causes of present and future controversies, equitably apportion the surface waters of the ACFRB, and engage in water planning. Operational funding required by the Commission is equally shared among the party states.

**Board of Control for Southern Regional Education.** Section 1000.32, F.S., promotes the development and maintenance of regional education services and facilities in the southern states to provide greater educational advantages and facilities for the citizens in the region. The states established a joint agency called the Board of Control for Southern Regional Education to submit plans and recommendations to the states from time to time for their approval and adoption by appropriate legislative action for the development, establishment, acquisition, operation, and maintenance of educational facilities in the region.

*Regional Planning Councils.* Sections 186.501 through 186.513, F.S., the "Florida Regional Planning Council Act," provide for the creation of regional planning agencies to assist local governments in resolving their common problems. The regional planning councils are designated as the primary organizations to address problems and plan solutions that are of greater-than-local concern or scope. Participants in these councils are required by statutes to contribute to the support of these programs.

*Southern States Energy Compact.* Section 377.711, F.S., enacted this compact into law joining the State of Florida and other states to recognize that the proper employment and conservation of energy, and the employment of energy-related facilities, materials, and products can assist substantially in the industrialization of the South and the development of a balanced economy in the region. The State of Florida appropriates funds to support Florida's participation in the compact.

## **Related Organizations**

Organizations for which the state is accountable because the state appoints a voting majority of the board, but for which the state is not financially accountable, are deemed "related organizations." The state's related organizations include certain transportation authorities, hospital districts, port authorities, and aviation authorities. The state is not financially accountable for any of these organizations and, therefore, applicable financial data is not included in the state's financial statements.

## Contact

Financial statements of the component units that issue separate statements and other financial statement-related information may be obtained from:

Department of Financial Services Bureau of Financial Reporting Statewide Financial Reporting Section 200 East Gaines Street Tallahassee, Florida 32399-0364 Telephone: (850) 413-5511 Department Website: http://www.myfloridacfo.com

Joint ventures may be contacted directly for their financial statements.

## **B.** Basic Financial Statements

The state's financial statements have been prepared in accordance with generally accepted accounting principles as prescribed by GASB. The basic financial statements of the state, including its component units, are presented in the required format discussed below.

#### **Government-wide Financial Statements**

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the primary government and its component units. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. Likewise, the primary government is reported separately from its discretely presented component units.

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable to a specific function. Some functions may include administrative overhead that is essentially indirect expenses of other functions. The state currently does not allocate those indirect expenses to other functions. Program revenues include: (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function; (2) grants and contributions that are restricted to meeting the operational requirements of a particular function; and (3) grants and contributions that are restricted to meeting the capital requirements of a particular function. Taxes and other items not included in program revenues are reported in general revenues.

#### **Fund Financial Statements**

Separate fund financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements.

## C. Basis of Accounting

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned, while expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as they become susceptible to accrual, generally when they are both measurable and available. Revenues collected within 60 days of the end of the current fiscal year are considered available, with the exception of certain tax revenues, which are considered available when collected within 30 days of year-end. For governmental funds, certain long-term liabilities, such as compensated absences, due within 60 days of the end of the current fiscal year are expected to be liquidated with expendable financial resources and are recognized within the applicable governmental fund. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, expenditures for insurance and similar services extending over more than one fiscal year generally are recognized when due.

## **D.** Basis of Presentation

## **Major Funds**

GASB Codification Section 2200, *Comprehensive Annual Financial Report*, sets forth minimum criteria (percentage of the total assets and deferred outflows of resources, total liabilities and deferred inflows of resources, revenues, or expenditures/expenses for either fund category or the governmental and enterprise funds combined) for the determination of major funds. GASB Codification Section 2200 further requires that the reporting government's main operating fund (the General Fund) always be reported as a major fund. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. The non-major funds are combined in a column in the fund financial statements and detailed in the combining statements. The state reports the following major funds:

## Major Governmental Funds

*General Fund* – a fund that accounts for the financial resources of the state, except those required to be accounted for in another fund. This is the state's primary operating fund.

*Environment, Recreation and Conservation* – a special revenue fund that accounts for the operations of various programs such as air pollution control, water quality assurance, ecosystem management, and marine resources conservation. Transfers from other funds, pollutant tax collections, and federal grants are its major sources of revenue.

*Public Education* – a special revenue fund that includes funds used to operate education-related programs. Significant sources of revenue for this fund are federal grants, transfers from the Florida Lottery, and utility taxes.

*Health and Family Services* – a special revenue fund that includes funds used to operate various health and family service-related programs such as health care, elder affairs, and public assistance. Federal grants are the predominant sources of revenue for this fund.

Transportation - a special revenue fund that accounts for the maintenance and development of the state highway system and other transportation-related projects. It accounts for federal grants, motor fuel and aviation fuel taxes, automobile registration fees, and other revenues that are used for transportation purposes.

## Major Business-type Funds

*Transportation* – an enterprise fund that primarily accounts for operations of the Florida Turnpike.

*Lottery* – an enterprise fund that accounts for state lottery operations, which include sale of lottery tickets, payment of lottery prizes, and transfers to the Educational Enhancement Trust Fund.

*Florida Hurricane Catastrophe Fund* – an enterprise fund that accounts for investments for the Florida Hurricane Catastrophe Fund, which was created to help cover insurers' losses in the event of a hurricane disaster.

**Prepaid College Program** – an enterprise fund that accounts for payments from purchasers of the Florida Prepaid College Program. This program was created to provide a medium through which the cost of state post-secondary education may be paid in advance of enrollment at a rate lower than the projected corresponding costs at the time of enrollment.

*Reemployment Assistance* – an enterprise fund that accounts for contributions, benefit payments, grants, loans, and investments for the Unemployment Compensation Fund, which was created to pay reemployment assistance benefits to eligible individuals.

## **Fund Types**

Additionally, the state reports the following fund types:

## **Internal Service Funds**

These proprietary-type funds are primarily used to report activities that provide goods or services to other funds or agencies within the state, rather than to the general public. Internal service funds are classified into the following categories:

- *Employee Health and Disability* includes funds that account for state employees' health and disability plans.
- Data Centers includes funds that account for services provided by data processing centers operated by various agencies.
- *Communications and Facilities* includes funds that primarily account for services provided by the Department of Management Services such as those related to the construction, operation, and maintenance of public facilities, and management and operation of the SUNCOM (state communication) Network.
- *Other* includes funds that account for services provided to other state agencies such as legal services, records management, and community services (inmate work squads).

## Fiduciary Fund Types

Fiduciary funds are used to report assets held in a trustee or agency capacity for others and, therefore, cannot be used to support the state's own programs.

*Private-Purpose Trust Funds* - funds that are used to report trust arrangements under which principal and income benefit individuals, private organizations, or other governments including funds accounting for unclaimed property; federally guaranteed higher education loans; contributions to a college savings plan; and various others.

*Pension and Other Employee Benefits Trust Funds* - funds that are used to report resources that are required to be held in trust for the members and beneficiaries of the state's pension plans and other employee benefit plans.

*Agency Funds* - funds that are used to report resources held by the state in a purely custodial capacity. For example, these funds account for asset and liability balances related to retire health care, taxes collected and held by the Department of Revenue for other entities, and student funds held by the Florida School for the Deaf and the Blind.

Investment Trust Funds - funds that are used to report the external portion of investment pools reported by the state.

## E. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Net Position/Fund Balance

## **Cash and Cash Equivalents**

The state's cash includes cash on hand and on deposit in banks, including demand deposits, certificates of deposit, and time deposits. Most deposits are held by financial institutions qualified as public depositories under Florida law. Cash equivalents are short-term, highly liquid investments. For the purposes of GASB Codification Section 2450, *Cash Flows Statements*, pooled investments with the State Treasury are considered cash equivalents. Details of deposits are included in Note 2.

## Investments

Florida Statutes authorize the state to invest in various instruments. The state reports investments in accordance with GASB Codification Section I50, *Investments*.

Investments with the State Treasury are reported at fair value which is obtained from independent pricing service providers. Independent pricing service providers use quoted market prices when available and employ various, sometimes proprietary, multifactor models for determining a security's fair value if it is not available from quoted market prices. Some securities, including U.S. government, municipal bonds, and mortgage-backed and asset-backed securities, are priced using evaluated bid prices. Evaluated bid prices are determined by taking bid prices and adjusting them by an evaluated adjustment factor derived from the independent pricing service's multifactor model. If values are not available using the above methods, secondary methods such as non-evaluated mid-price and bid price are used. If no source of values is available, cost or last available price from any source is used, or other pricing methodology as directed by the State Treasury.

Investments managed by the State Board of Administration (SBA) are reported in various funds. Investments of the Debt Service Escrowed Fund, which meet the requirements of a legal or in-substance defeasance, are reported at cost. Investments of the Local Government Surplus Funds Trust Fund are reported based on amortized cost and disclosed in Note 2 at fair value. Other investments managed by the SBA, including those related to the state's defined benefit and defined contribution pension plans, are reported at fair value at the reporting date.

For SBA-managed investments, fair values are obtained or estimated in accordance with the Global Pricing Guidelines established with the SBA's custodian, BNY Mellon Bank. BNY Mellon Bank uses a variety of independent pricing vendors and designates certain vendors as the primary source based on asset type, class or issue. BNY Mellon Bank monitors prices supplied by primary sources and may use a supplemental price source or change the primary price source if any of the following occurs:

- The price of a security is not received from the primary price source.
- The primary price source no longer prices a particular asset type, class or issue.
- The SBA or its portfolio investment manager challenges a price and BNY Mellon Bank reviews the price with the vendor, who agrees that the price provided by that vendor may not be appropriate.
- The price from the primary source exceeds BNY Mellon Bank's price tolerance checkpoints and results in a vendor comparison review where another source is deemed to be more appropriate by the BNY Mellon Bank.

When a portfolio includes securities or instruments for which BNY Mellon Bank does not receive fair value information from its vendor price sources, BNY Mellon Bank uses a "non-vendor price source." Examples include, but are not limited to, limited partnerships or similar private investment vehicles that do not actively trade through established exchange mechanisms; other private placements where there is limited or no information in the market place; and unique fixed income and equity instruments. The SBA does not provide direction regarding the substitution of prices in such instances where securities or instruments are in the portfolio of an investment manager appointed by the SBA. In such cases where the SBA directed the purchase of such securities or instruments, BNY Mellon may obtain the non-vendor prices by contacting the SBA only if it is not commercially reasonable to directly obtain the non-vendor price information from the broker of record, as identified by the SBA.

For private market investments, where no readily ascertainable market value exists (including limited partnerships, hedge funds, directly-owned real estate, and real estate pooled funds), fair values for the individual investments are based on the net asset value (capital account balance) at the closest available reporting period, as communicated by the general partner and/or investment manager, adjusted for subsequent contributions and distributions. The valuation techniques vary based upon investment type and involve a certain degree of judgment. The most significant input into the net asset value of an entity is the value of its investment holdings. The net asset value is provided by the general partner and/or investment manager and reviewed by management.

Annually, the financial statements of all private market investments are audited by independent auditors. Private market investments in which the SBA has a controlling interest are also required to be valued annually by independent, licensed external appraisers selected by an appraisal management company retained by the SBA.

All derivative financial instruments are reported at fair value in the statements of net position. The instruments are adjusted to fair value at least monthly, with valuation changes recognized in investment earnings. Gains and losses are recorded in the statements of changes in net position as "net increase (decrease) in fair market value" during the period.

Because of the inherent uncertainty of the valuation using pricing methodologies other than the quoted market prices, the estimated fair values may differ from the values that would have been used had a ready market existed.

Investment detail is included in Note 2.

## Inventories

Inventories primarily consist of expendable supplies. Inventories are recorded according to the consumption method as expenditures when consumed. At the end of the fiscal year, inventory is reported as an asset and identified in fund balance as non-spendable. The method used to determine the cost of inventories varies by agency responsible for the inventories.

## **Capital Assets**

Capital assets are real, personal, and intangible property that have a cost equal to or greater than an established capitalization threshold and have an estimated useful life extending beyond one year. For additional information, refer to Note 5.

## **Deferred Outflows of Resources**

A consumption of net assets by the government that is applicable to a future reporting period is presented as a deferred outflow of resources.

## Long-term Liabilities

Refer to Note 8 for information on bonds payable and certificates of participation; Note 9 for information on installment purchases, capital leases, and public-private partnership agreements; and Note 10 for changes in long-term liabilities.

#### **Compensated Absences Liability**

Employees earn the right to be compensated during absences for vacation and illness, as well as, for unused special compensatory leave earned for hours worked on legal holidays and other specifically authorized overtime. Compensated absences for annual leave are recorded as a liability when the benefits are earned. Compensated absences for sick leave are calculated based on the vesting method. Within the limits established by law or rule, the value of unused leave benefits will be paid to employees upon separation from state service. The amounts reported for compensated absences are based on current year-end salary rates and include employer Social Security and Medicare tax and pension contributions at current rates.

#### **Deferred Inflows of Resources**

A deferred inflow of resources is an acquisition of net assets by the government that is applicable to a future reporting period.

#### **Components of Net Position**

The government-wide statement of net position classifies net position into the following categories: (1) net investment in capital assets, (2) restricted, and (3) unrestricted. The "net investment in capital assets" component of net position consists of capital assets, including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets. "Restricted" net position is reported when constraints are placed on net position that are either (a) externally imposed by creditors, grantors, contributors, or laws or regulations of other governments, or (b) imposed by law through constitutional provisions or enabling legislation. "Unrestricted" net position consists of net position that does not meet the definition of "restricted" or "net investment in capital assets." When both restricted and unrestricted resources are to be used for the same purpose, the agency responsible for administering the resources determines the flow assumption used to identify the portion of expenses paid from restricted resources. At June 30, 2016, the government-wide statement of net position reported a restricted net position of \$27.7 billion, of which \$18.6 billion is restricted by enabling legislation.

## **Components of Fund Balance**

*Nonspendable fund balance* includes amounts that cannot be spent. This includes activity that is not in a spendable form such as inventories, prepaid amounts, and long-term portion of loans and notes receivable, net, unless the proceeds are restricted, committed or assigned. Additionally, activity that is legally or contractually required to remain intact, such as a principal balance in a permanent fund, is considered to be nonspendable.

*Restricted fund balance* has constraints placed upon the use of the resources either by an external party, such as the Federal Government, or imposed by law through a constitutional provision or enabling legislation.

*Committed fund balance* includes amounts that can be used only for the specific purposes determined by a formal action of the state's highest level of decision-making authority, the Legislature and the Governor, i.e. through legislation passed into law. Commitments may only be modified or rescinded by equivalent formal, highest-level action.

*Unassigned fund balance* is the residual amount of the General Fund not included in the three categories described above. Also, any remaining deficit fund balances within the other governmental fund types are reported as unassigned.

When an expenditure is incurred for purposes for which both restricted and unrestricted resources are available, it is the state's general policy to use restricted resources first. When expenditures are incurred for which unrestricted (committed or unassigned) resources are available, and amounts in any of these unrestricted classifications could be used, it is the state's general policy to spend committed resources first. However, the agency responsible for administering the resources determines the flow assumption used to identify the portion of expenses paid from restricted resources.

Fund Balances Classifications and Special Revenue by Purpose – GASB Codification Section 2200, *Comprehensive Annual Financial Report*, requires presentation of governmental fund balances and special revenue fund revenues by specific purpose. In the basic financial statements, the fund balance classifications are presented in the aggregate. The table presented below displays further detail of nonspendable fund balance and appropriation of resources existing at June 30, 2016 (in thousands).

	(	beneral Fund	Ι	nvironment, Recreation and onservation	Public Education	]	Health and Family Services	Transportation	Gov	onmajor ærnmental Funds	Total
Fund balances:		<u> </u>									
Nonspendable:											
Inventory and Prepaid Items	\$	20,519	\$	434	\$ 	\$	40,811	\$ 7,173	\$	2,291	\$ 71,228
Long-term Receivables and Advances		6,281									6,281
Permanent Fund Principal										23,420	23,420
Total		26,800		434			40,811	7,173		25,711	100,929
Restricted:											
Grantors/Contributors		150		48,214	227		31,655			29,574	109,820
Enabling Legislation		36,980		9,660	92,003		31,773	50		325,271	495,737
Constitutional Provision				65,665	716,346					438	782,449
Creditors		9,243		41,910	872,509		6,234		1	,330,287	2,260,183
Federal Government		28,377		2,141,500	32,283		95,679			115,001	2,412,840
Total		74,750		2,306,949	1,713,368		165,341	50	1	,800,571	6,061,029
Committed:	1	,032,466		996,003	396,423		1,470,239	1,935,609	1	,128,162	6,958,902
Unassigned:	5	,694,315			(851,275)						4,843,040
Total Fund Balances	\$6	,828,331	\$	3,303,386	\$ 1,258,516	\$	1,676,391	\$ 1,942,832	\$ 2	2,954,444	\$ 17,963,900

Section 215.32(2)(b)4.a, F.S., provides that the unappropriated cash balances from selected trust funds may be authorized by the Legislature for transfer to the Budget Stablization Fund and the General Revenue Fund through the General Appropriation Act. The amounts indicated below were identified in the State's 2016 General Appropriations Act as being unappropriated June 30, 2016, cash balances that are to be transferred to and from the funds indicated during the 2016-17 fiscal year.

Transfer to (from) Fund	\$ 121,970	\$ (59,070)	\$ 	\$ (47,500)	\$ 	\$ (15,400)	\$ 
Transfer from Non-Governmental Funds	130,915			•••••			130,915
Totals	\$ 252,885	\$ (59,070)	\$ 	\$ (47,500)	\$ 	\$ (15,400)	\$ 130,915

## F. Interfund Activity and Balances

The effect of interfund activities, except those between funds reported as governmental activities and funds reported as businesstype activities, has been eliminated from the government-wide statements. In the fund financial statements, transfers represent flows of assets without equivalent flows of assets in return or a requirement for repayment. Transfers are recorded when a fund receiving revenue provides it to the fund which expends the resources. Transfers between funds are made to accomplish various provisions of law.

Interfund receivables and payables have been eliminated from the statement of net position, except for the residual amounts due between governmental and business-type activities.

For additional information, refer to Note 11.

## **G.** Nonmonetary Transactions

The state participates in various activities that are, in part, represented by nonmonetary transactions. Examples include nonmonetary assistance in the form of Federal grants, such as vaccines, Electronic Benefit Transfer (EBT) cards for food assistance, and donated food commodities. The state also acts as an agent for the United States Department of Agriculture in the distribution of donated food commodities to qualifying organizations outside the state's reporting entity. The fair value of these items is reported in the governmental fund financial statements.

State Attorneys and Public Defenders of the State of Florida are furnished certain office space and other services by counties under the provisions of Chapter 29, F.S. Some counties also provide certain facilities and services to other officers and staff of the judicial branch. The value of the facilities and services provided by the counties is not reported as revenue.

## H. Operating and Non-Operating Revenues

Proprietary funds distinguish operating from non-operating revenues. Operating revenues are typically derived from providing goods or services, and include all transactions involved in delivering those goods or services. These revenues are a direct result of exchange-type transactions associated with the principal activity of the fund. Cash flow resulting from capital and related financing, noncapital financing and investment activities are considered non-operating for reporting purposes.

## I. Accounting and Reporting Changes

The state implemented GASB Statement No. 72, *Fair Value Measurement and Application*. This statement defines fair value and provides guidance for determining a fair value measurement for financial reporting purposes. This statement also provides guidance for applying fair value to certain investments, and requires disclosures to be made about fair value measurements, the level of fair value hierarchy, and valuation techniques. The implementation of this statement required changes to the notes to the financial statements.

The state implemented GASB Statement No. 73, Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB 68, and Amendments to Certain Provisions of GASB Statements 67 and 68. This Statement extends the approach to accounting and financial reporting established in Statement No. 68 to all pensions, with modifications as necessary to reflect that for accounting and financial reporting purposes, any assets accumulated for pensions that are provided through pension plans that are not administered through trusts that meet the criteria specified in Statement No. 68 be included in notes to financial statements and required supplementary information by all similarly situated employers and nonemployer contributing entities. Adoption of this statement had no impact on the state's financial statements.

The state implemented GASB Statement No. 76, *The Hierarchy of Generally Accepted Accounting Principles for State and Local Governments*. This Statement reduces the GAAP hierarchy to two categories of authoritative GAAP and addresses the use of authoritative and nonauthoritative literature in the event that the accounting treatment for a transaction or other event is not specified within a source of authoritative GAAP. Adoption of this statement had no impact on the state's financial statements.

The state implemented GASB Statement No. 79, *Certain External Investment Pools and Pool Participants*. This establishes criteria for an external investment pool to qualify for making the election to measure all of its investments at amortized cost for financial reporting purposes. An external investment pool qualifies for that reporting if it meets all of the applicable criteria established in this Statement. This Statement establishes additional note disclosure requirements for qualifying external investment pools that measure all of their investments at amortized cost for financial reporting purposes and for governments that participate in those pools. Adoption of this statement had no impact on the state's financial statements.

## J. Fund Balance and Net Position Reclassifications and Restatements

Fund balances and net position at June 30, 2015 have been adjusted as follows (in thousands):

						Business-Ty	vities	_		
	-	overnmental Activities	Gover	nmental Funds			-			
	Governmental				Reemployment			Ionmajor		rnal Service
		Activities	G	eneral Fund		Assistance	Enterprise Funds		Funds	
Fund Balance/Net Position, June 30,										
2015, as previously reported	\$	60,524,669	\$	6,908,612	\$	2,797,525	\$	342,770	\$	587,094
Capital assets: To increase/decrease net assets for prior year over/understatements		89,492								
Liabilities: To increase/decrease liabilities for prior year over/understatements		(144,835)		81,086		(21,279)		(1,690)		(451)
Fund Balance/Net Position, June 30, 2015, as restated	\$	60,469,326	\$	6,989,698	\$	2,776,246	\$	341,080	\$	586,643

	Cor	nponent Units		nds		
	Nonmajor Component Units		Private-purpose Trust Fund		Em	nsion and Other ployee Benefits Trust Funds
Fund Balance/Net Position, June 30, 2015, as previously reported	\$	25,228,697	\$	3,034,650	\$	161,282,969
Liabilities: To increase/decrease liabilities for prior year over/understatements		(52,165)		(81)		32
<b>Implementation of New Accounting</b> <b>Standards</b> : Implementation of GASB Statement No. 68 and 71; reporting pensions		(118,383)				
Fund Balance/Net Position, June 30, 2015, as restated	\$	25,058,149	\$	3,034,569	\$	161,283,001

## K. Budget Stabilization Fund

The State Constitution mandates the creation and maintenance of a Budget Stabilization Fund, in an amount not less than 5 percent nor more than 10 percent of the last complete fiscal year's net revenue collections for the General Revenue Fund. Monies in the Budget Stabilization Fund may be transferred to the General Revenue Fund to offset a deficit therein or to provide emergency funding, including payment of up to \$38 million with respect to certain uninsured losses to state property. Monies in this fund are constitutionally prohibited from being obligated or otherwise committed for any other purposes. Any withdrawals from the Budget Stabilization Fund must be restored from general revenues in five equal annual installments, commencing in the third fiscal year after the expenditure, unless the Legislature establishes a different restoration schedule, in accordance with Section 215.32, F.S.

In prior fiscal years, the Florida Legislature authorized the transfer of funds from the Budget Stabilization Fund to the General Revenue Fund. These transfers are required to be repaid in accordance with Section 215.32, F.S. The Budget Stabilization Fund had \$1.35 billion in cash at June 30, 2016. The planned repayment schedule is presented below. An additional repayment was made in June 2016, resulting in full restoration.

 Date	Authority	Borrowed			Repayment
 9/11/2008	GAA 2008-2009 Section 77		\$	672,407,250	\$ 
2/20/2009	Senate Bill 2-A Section 51			400,000,000	
7/1/11-6/30/12					214,481,450
7/1/12-6/30/13					214,481,450
7/1/13-6/30/14					214,481,450
7/1/14-6/30/15					214,481,450
 7/1/15-6/30/16					214,481,450
	Tota	_ :	\$	1,072,407,250	\$ 1,072,407,250

## NOTE 2 - DEPOSITS AND INVESTMENTS

## A. Deposits

At June 30, 2016, the state's deposits in financial institutions totaled approximately \$1.4 billion for primary government and \$3.1 billion for discretely presented component units.

## 1. Custodial Credit Risk

The custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, the state will not be able to recover deposits or will not be able to recover collateral securities that are in the possession of an outside party. The state mitigates custodial credit risk by generally requiring public funds to be deposited in a bank or savings association that is designated by the Chief Financial Officer (CFO) as authorized to receive deposits in the state and meets the collateral requirements as set forth in Chapter 280, Florida Statutes (F.S.).

The CFO determines the collateral requirements and collateral pledging level for each Qualified Public Depository (QPD) following guidelines outlined in Section 280.04, F.S., and Department of Financial Services Rules, Chapter 69C-2, Florida Administrative Code. Collateral pledging levels include 25, 50, 110, and 150 percent of a QPD's average daily deposit balance or, if needed, an amount as prescribed by the CFO. Section 280.13, F.S., outlines eligible types of collateral including direct obligations of the United States (U.S.) Government, federal agency obligations fully guaranteed by the U.S. Government, certain federal agency obligations, state and local government obligations, corporate bonds, and letters of credit issued by a Federal Home Loan Bank. Also, with the CFO's permission, eligible collateral includes collateralized mortgage obligations, real estate mortgage investment company Act of 1940. However, the portfolio of the investment company must be limited to direct obligations of the U.S. Government and to repurchase agreements fully collateralized by such direct obligations of the U.S. Government, and the investment company must take delivery of such collateral either directly or through an authorized custodian.

In accordance with Section 280.08, F.S., if a QPD defaults, losses to public depositors are first satisfied with any applicable depository insurance, followed by demands of payment under any letters of credit or sale of the defaulting QPD's collateral. If necessary, any remaining losses are to be satisfied by assessments against the other participating QPDs according to a statutory based ratio.

At June 30, 2016, the following deposits were not secured pursuant to Chapter 280, F.S., and were exposed to custodial credit risk because they were uninsured and (1) uncollateralized, (2) collateralized with securities held by the pledging financial institution, or (3) collateralized with securities held by the pledging financial institution's trust department or agent but not in the state's name (in thousands).

Schedule of Deposits with State Treasury Exposed to Custodial Credit Risk As of June 30, 2016									
Bank Statement Balance (in U.S. \$)									
Custodial Credit Risk	Primary	Government	Com	oonent Units					
(1)	\$	149,331	\$	469,679					
(2)		35,788		324,140					
(3)				12,635					
Total deposits subject to custodial credit risk	\$	185,119	\$	806,454					

## 2. Foreign Currency Risk

Foreign currency risk is the risk that changes in exchange rates will adversely affect the fair value of a deposit. Under Section 215.47, F.S., and subject to the limitations and conditions of the State Constitution or of the trust agreement relating to a trust fund, moneys available for investments by the State Board of Administration (SBA) may be invested in fixed income obligations or stocks denominated in foreign currency. The SBA has developed total fund investment policies for the investment of assets in the Florida Retirement System (FRS) Pension Trust Fund and the Lawton Chiles Endowment Fund (LCEF) that set ranges on investments by asset class in each fund. Under the FRS Pension Trust Fund and LCEF investment policy statements approved by SBA Trustees effective January 1, 2015, and June 17, 2014, respectively, foreign and domestic equity securities are included in the global equity asset class. The FRS Pension Trust Fund and LCEF have target allocations to global equities of 53% and 71%, respectively, with policy ranges from 45-70% for FRS and 61-81% for LCEF, but within these ranges there are no limits on the amount of foreign

equity securities that are denominated in foreign currency. The FRS Pension Trust Fund is not limited to holding securities in foreign currency only in the global equity asset class. All asset classes may hold non-U.S. securities, depending on portfolio guidelines. The Florida Prepaid Program's comprehensive investment plan limits investment in foreign equities to 25% of total equities, with the target for total equities to be the lesser of 15% of the total fund, or the actuarial reserve. In all cases, Florida law limits the exposure to foreign securities held outside of commingled funds to 50% of the total fund. The investment plans may be modified in the future if the SBA or Florida Prepaid adopts changes. This investment activity in foreign investments resulted in deposits in foreign currency as of June 30, 2016, as illustrated in the following schedule (in thousands):

## Schedule of Investments with State Board of Administration Foreign Currency Deposits Held As of June 30, 2016

		Bank Statement B	alance (in U.S. \$)	
			Florida Prepaid	
-	FRS Pension		Program and	
Currency	Trust Fund	LCEF	Investment Plan	Total
Australian dollar	\$ 3,931	\$	\$ 9	\$ 3,940
Brazilian real	1,092	13		1,105
British pound sterling	10,330	143	53	10,526
Canadian dollar	15,313	13		15,326
Chilean peso	29			29
Danish krone	692			692
Egyptian pound	38	2		40
Euro currency unit	15,935		376	16,311
Hong Kong dollar	11,892	61	51	12,004
Indian rupee	1,104			1,104
Indonesian rupiah	475	38		513
Israeli shekel	1,284		45	1,329
Japanese yen	30,057	126	564	30,747
Kenyan shilling	33			33
Malaysian ringgit	484	14		498
Mexican peso	715			715
New Zealand dollar	1,371			1,371
Norwegian krone	2,456		8	2,464
Pakistan rupee	293			293
Philippines peso	400	286		686
Polish zloty	84	33		117
Qatari riyal	178			178
Singapore dollar	2,374		47	2,421
South African rand	3,029	440		3,469
South Korean won	639			639
Swedish krona	891			891
Swiss franc	3,071			3,071
Taiwan new dollar	9,925			9,925
Thailand baht	267	9		276
Turkish lira	48			48
UAE dirham	65			65
Vietnam dong	592			592
Other	77	5		82
Total deposits subject to		-		· · · ·
foreign currency risk	\$ 119,164	\$ 1,183	\$ 1,153	\$ 121,500
<u> </u>		, , ,	, , , - , - ,	· · · · · ·

## **B.** Investments

At June 30, 2016, the state's investments reported in governmental and business-type activities and fiduciary funds totaled \$220.2 billion, consisting of pooled investments with the State Treasury in the amount of \$24.0 billion and other investments in the amount of \$196.2 billion. The State Treasury also had holdings at June 30, 2016, of \$4.3 billion for discretely presented component units in total. These investments are not reported as part of the primary government and may be different from the amounts reported by some component units due to different reporting periods. Other investments for discretely presented component units totaled \$23.7 billion.

## Pooled Investments with the State Treasury

Unless specifically exempted by statute, all cash of the state must be deposited in the State Treasury. The State Treasury, in turn, keeps the funds fully invested to maximize earnings. In addition, the State Treasury may invest funds of any board, association, or entity created by the State Constitution, or by law. As a result, pooled investments with the State Treasury contains deposits from funds and component units of the reporting entity (internal portion) as well as deposits from certain legally separate organizations outside the reporting entity (external portion). The external portion of pooled investments with the State Treasury is reported in a governmental external investment pool.

Pooled investments with the State Treasury are not registered with the Securities and Exchange Commission. Oversight of the pooled investments with the State Treasury is provided by the Treasury Investment Committee per Section 17.575, F.S. The authorized investment types are set forth in Section 17.57, F.S.

Redemptions are on a dollar in/dollar out basis adjusted for distributed income. The fair value of the pooled investments with the State Treasury is determined at fiscal year-end for financial reporting purposes.

The State Treasury does not contract with an outside insurer in order to guarantee the value of the portfolio, or the price of shares redeemed.

Per Section 17.61(1), F.S., the State Treasury shall invest all general revenue funds, trust funds, all agency funds of each state agency, and of the judicial branch. As a result, state agencies and the judicial branch are considered involuntary participants in pooled investments with the State Treasury. The total involuntary participation as of June 30, 2016, was \$20.1 billion or 71% of the pool.

At year-end, the condensed financial statements for the Investment Pool maintained by the State Treasury were as follows (dollars in thousands):

#### Schedule of Pooled Investments with State Treasury Condensed Statement of Fiduciary Net Position June 30, 2016

ASSEIS	
Current and Other Assets	\$ 29,137,687
Total Assets	 29,137,687
LIABILITIES	
Other Liabilities	2,087,507
Total Liabilities	2,087,507
NET POSITION	
Net position held for Internal Pool Participants	25,676,686
Net position held for External Pool Participants	1,373,494
	\$ 27,050,180

#### Condensed Statement of Changes in Fiduciary Net Position June 30, 2016

ADDITIONS Net income (loss) from investing activity	\$ 657,559
<b>DEDUCTIONS</b> Distributions paid and payable	 (657,559)
<b>DEPOSITOR ACTIVITY</b> Deposits Withdrawals	109,086,764 (106,132,753)
Excess (deficiency) of deposits over withdrawals	 2,954,011
Change in net position	2,954,011
Net position, beginning	 24,096,169
Net position, ending	\$ 27,050,180

The following table provides a summary of the fair value, the number of shares or the principal amount, ranges of interest rates, and maturity dates of each major investment classification (dollars in thousands):

## Schedule of Pooled Investments with State Treasury Summary of Investment Holdings

	Par		Fair Value	Range of Interest Rates *	Range of Maturity Dates
Commercial paper	\$	533,235	\$ 533,188	0.25%-0.40%	7/1/2016-7/28/2016
Money market funds		805,392	805,392	0.215%-0.237%	N/A
Repurchase agreements		986,062	986,062	0.27%-0.44%	7/1/2016 -7/14/2016
U.S. guaranteed obligations		6,181,603	6,280,320	0.125%-11.215%	7/12/2016-12/20/2062
Federal agencies		5,790,033	5,499,577	0.11%-17.76%	7/8/2016-4/1/2056
Bonds and notes - domestic		5,875,896	5,852,685	0.002%-10.375%	7/5/2016-7/1/2114
Bonds and notes - international		826,199	850,990	0.69%-8.87%	7/14/2016-2/26/2055
Federal agencies discounted securities		2,816,083	2,812,714	0.25%-3.00%	7/7/2016-3/25/2042
U.S. guaranteed obligations discounted securities		882,460	876,327	0.22%-2.22%	7/7/2016-5/15/2037
Commingled STIF		494,971	494,971	N/A	N/A
Unemployment compensation funds		3,175,547	3,175,547	N/A	N/A
Totals	\$	28,367,481	\$ 28,167,773	=	

\* The coupon rate in effect at June 30, 2016, is reported. If a security is discounted, the purchase yield is reported. At June 30, 2016, the State Treasury had \$1.8 million of zero coupon U.S. Treasury bonds and notes. These securities had a yield of 0.75%.

The State Treasury records, as an investment, funds credited to the state's account in the Federal Unemployment Compensation Trust Fund pursuant to Section 903 of the Social Security Act. The fund is drawn upon primarily to pay reemployment assistance benefits. This money is pooled with deposits from other states and is managed by the Federal Government. No disclosures can be made of specific securities owned.

The schedule below discloses the detail of the State Treasury holdings at fair value at June 30, 2016, as well as reconciliation to the basic financial statements (in thousands):

Investment type	]	Fair Value
Commercial paper	\$	533,188
Money market funds		805,392
Repurchase agreements		602,000
U.S. guaranteed obligations		7,156,647
Federal agencies		7,903,604
Bonds and notes - domestic		5,512,870
Bonds and notes - international		731,953
Commingled STIF		494,971
Unemployment compensation funds pooled with U.S. Treasury		3,175,547
Total investments excluding security lending collateral**		26,916,172
Lending collateral investments:		
Repurchase agreements		384,062
Federal agencies		408,687
Bonds and notes - domestic		339,815
Bonds and notes - international		119,037
Total lending collateral investments		1,251,601
Total investments		28,167,773
Cash on deposit		967,927
Total State Treasury holdings		29,135,700
Adjustments:		
Outstanding warrants		(491,533)
Deposits in transit		1,987
SPIA Revolving Account*		(7,370)
Unsettled securities liability		(337,047)
Reconciled balance, June 30, 2016	\$	28,301,737
Reconciliation to the basic financial statements (in thousands):		
Pooled investments with State Treasury		
Governmental activities	\$	15,402,602
Business-type activities		4,944,227
Fiduciary funds		3,614,819
Component units		3,528,840
Component units timing difference		90,758
Total pooled investments with State Treasury		27,581,246
Restricted pooled investments with State Treasury		
Business-type activities		44,243
Component units		676,248
Total restricted pooled investments with State Treasury		720,491
Total pooled investments with State Treasury	\$	28,301,737
-		

#### Schedule of Pooled Investments with State Treasury As of June 30, 2016

\* The SPIA Revolving Account is included as cash and cash equivalent by the agencies.

\*\*This amount excludes the Florida Birth-Related Neurological Injury Compensation Association's (NICA) participation in Treasury's Short Term Investment Fund. NICA's portion represents less than a tenth of a percent of the total investments held at Treasury.

## **Other Investments**

Other investments in various funds of the state are primarily managed by the SBA. The largest of these funds managed by the SBA is the FRS Pension Trust Fund (Defined Benefit Pension Fund), whose total investments represented 73.9% of total other investments at June 30, 2016. Investments in the FRS Investment Plan Trust Fund (Defined Contribution Pension Fund) represents 4.5% of total other investment, while investments in the Florida Hurricane Catastrophe Fund and the Florida Prepaid College Trust Fund represented another 8.1% and 6.5%, respectively, of total other investments. Section 215.47, F.S., allows the SBA to invest funds in a range of instruments, including security lending agreements, reverse repurchase agreements, and alternative investments (including limited partnerships and hedge funds).

The schedule below discloses other investments at fair value and their total carrying value at June 30, 2016, as well as reconciliation to the basic financial statements (in thousands):

		Fairvalue		
		Other		
	FRS Pension	Managed	Notmanaged	
In ve stme nt type	Trust Fund	by SBA	by SBA	Total
Certific a tes of de posit	\$ 775,062	\$ 4,935,958	\$ 4,369	\$ 5,715,389
Commercialpaper	3,516,125	6,642,568		10,158,693
Money market funds	1,097	3,709,018	10,930	3,721,045
Repurchase agreements	850,000	1,065,000		1,915,000
U.S. guaranteed obligations	11,074,342	9,730,322	4,997	20,809,661
Federalagencies	7,725,369	7,219,632	9,224	14,954,225
Domestic bonds and notes	6,595,369	2,379,911	1,673,664	10,648,944
Domestic bonds and notes commingled funds		1,800,314		1,800,314
International bonds and notes	1,717,405	792,568	347	2,510,320
Domestic stocks	41,029,902	1,566,447	33,825	42,630,174
Domestic equity commingled funds		3,610,128		3,610,128
In termational stocks	3 1,8 14,9 12	589,335	4,478	32,408,725
International equity commingled funds	5,452,110	1,667,786		7,119,896
Realasset comming led funds		321,026		321,026
Alternative investments	22,440,286			22,440,286
Realestate investments (directly owned)	8,059,810		529	8,060,339
Realestate investments commingled funds	2,521,739			2,521,739
Self-Directed brokerage accounts		369,381		369,381
Option contracts purchased	38,673		2,442	41,115
Swap contracts (debt related)	(1,659)			(1,659)
Mutualfunds			1,943,389	1,943,389
Deferred compensation annuities			23,007	23,007
Limite d partnerships			8	8
Total in vestments excluding lending collateral	143,610,542	46,399,394	3,711,209	193,721,145
Lending collateral investments:		0.10 205		0.10, 20.5
Certificates of deposit		818,205		818,205
Comme rc ial paper		130,920		130,920
Mone y market funds	1,046,370			1,046,370
Repurchase agreements	789,504	333,495		1,122,999
U.S. guaranteed obligations		10,005		10,005
Domestic bonds and notes	79,798	<u> </u>		79,798
Totallending collateral investments	1,915,672	1,292,625		3,208,297
Totalinvestments for all types - fair value	\$ 145,526,214	\$ 47,692,019	\$ 3,711,209	\$ 196,929,442
Totalinvestments for all types - carrying value	\$ 145,526,214	\$ 47,690,987	\$ 3,710,743	\$ 196,927,944
% of total other investments	74%	24%	2%	

## Schedule of Other Investments As of June 30, 2016

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Reconciliation of carrying value to the basic financial statements (in thousands):

	Governmental activities		usiness-type activities	Fiduciary funds	Component Units <sup>1</sup>		Total
Other investments	\$ 1,125,239	\$	12,793,854	\$ 	\$	719,985	\$ 14,639,078
Restricted investments			675,704				675,704
Long-term investments	226,651		16,033,905	163,423,142			179,683,698
Security lending collateral <sup>2</sup>				1,915,672			1,915,672
Timing and other differences <sup>3</sup>	 (84)		(24)	(39)		13,939	13,792
Total other investments	\$ 1,351,806	\$	29,503,439	\$ 165,338,775	\$	733,924	\$ 196,927,944

<sup>1</sup>The column for Component Units presents investments managed by SBA for Component Units. For presentation of all other investments for Component Units, see the Schedule of Other Investments For Discretely Presented Component Units.

<sup>2</sup>Other investments and Restricted investments for Governmental and Business-type activities include security lending collateral. Refer to Note 2 B Schedule of Other Investments and B(5) Schedule of Other Investments on Loan Under Security Lending Agreements for additional information.

<sup>3</sup>Differences between participant balances posted and actual investments. Some Component Units have fiscal year ends other than the state's year end of June 30, 2016.

Certain investments included in the above schedule were pledged as collateral with the SBA's futures and swaps clearing counterparties. These investments are presented below (in thousands):

#### **FRS Pension Trust Fund** Securities Pledged as Collateral for Futures and Swaps Contracts As of June 30, 2016

Investment Type	Fa	Fair Value			
U.S. guaranteed obligations	\$	12,433			
Federal agencies		9,829			
Domestic stocks		215,832			
Total	\$	238,094			

In addition, cash and foreign currency required to open futures contracts (i.e. initial margin) in the FRS Pension Trust Fund were pledged as collateral with the SBA's futures counterparty. Variation margins received from or paid to clearing counterparties may be required as frequently as daily and represent the net settlement of profit or loss (i.e. the fair value increase or decrease) on open positions in futures and swaps. The initial and variation margin amounts held by counterparties, and the variation margins held by the FRS Pension Trust Fund as of June 30, 2016, are included in "Accounts receivable" and in "Accounts payable and accrued liabilities", respectively, on the Statement of Fiduciary Net Position. These amounts are presented in the table below (in thousands):

#### **FRS Pension Trust Fund** Cash and Foreign Currency Pledged as Collateral for Futures and Swaps Contracts As of June 30, 2016

	Fa	ir Value
Margin receivable from counterparty:		
Futures initial margin	\$	13,326
Futures variation margin		36,061
Swaps initial margin		3,768
Swaps variation margin		5,160
Total margin receivable	\$	58,315
Margin payable to counterparty:		
Futures variation margin	\$	274
Swaps variation margin		4,075
Forward contract variation margin		12,280
Total margin payable	\$	16,629

The FRS Pension Trust Fund also held short positions in investments at June 30, 2016. Short investment positions are reported as liabilities on the Statement of Fiduciary Net Positions. The schedule below presents the short investment positions at fair value at June 30, 2016, (in thousands):

## FRS Pension Trust Fund Short Investment Positions As of June 30, 2016

Investment Type	F	air Value
U.S. guaranteed obligations	\$	(1,891)
Federal agencies		(306,334)
Option contracts		(35,820)
Total	\$	(344,045)

The SBA issued a separate report (financial statements and notes) pertaining to the Local Government Surplus Funds Trust Fund (an external investment pool) within the state's Investment Trust Fund for the period ended June 30, 2016. This report may be obtained from the Chief Operating & Financial Officer, State Board of Administration of Florida, 1801 Hermitage Boulevard, Suite 101, Tallahassee, Florida 32308, (850) 488-4406.

## **Component Units**

The schedule below discloses other investments reported at fair value and total carrying value, as of June 30, 2016, for discretely presented component units and a reconciliation to the basic financial statements (in thousands). Those investments held with the State Treasury as of June 30, 2016, are excluded.

#### Schedule of Other Investments For Discretely Presented Component Units As of June 30, 2016

Investment type	Fair value
Certificates of deposit	\$ 32,099
Commercial paper	28,712
Repurchase agreements	189,251
Money market funds	304,448
U.S. guaranteed obligations	3,397,696
Federal agencies	2,276,405
Domestic bonds & notes	10,341,384
International bonds & notes	127,476
Domestic stocks	1,089,352
International stocks	546,590
Real estate investments	122,764
Mutual funds	1,947,572
Investment agreements	 3,317,075
Total other investments for all types - fair value	\$ 23,720,824
Total other investments for all types - carrying value	\$ 23,672,025
Reconciliation of carrying value to the basic financial statements:	
Other investments	\$ 19,005,594
Restricted investments	5,386,416
Less SBA Investments*	(719,985)
Total other investments for component units	\$ 23,672,025

\*Investment types for component units with investments held by SBA are disclosed on the Schedule of Other Investments on page 73.

At June 30, 2016, 69.3% of total other investments for discretely presented component units belonged to the following major component units: Florida Housing Finance Corporation, University of Florida, and Citizens Property Insurance Corporation.

## 1. Credit Risk and Concentration of Credit Risk of Debt Securities

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. Concentration of credit risk is the risk of loss attributed to the magnitude of the state's investment in a single issuer.

## Pooled Investments with the State Treasury

The State Treasury follows the investment guidelines set forth in Section 17.57, F.S., for reducing exposure to investment credit risk. The State Treasury's rated debt investments as of June 30, 2016, were rated by the nationally recognized statistical rating organizations (NRSRO) Standard and Poor's (S&P) and Moody's, and the ratings are presented below using the applicable rating scale (in thousands):

# State Treasury Credit Quality Ratings As of June 30, 2016

S&P rating <sup>2</sup>	Moody's rating <sup>2</sup>	,	Total <sup>1</sup>	Co	ommercial paper		Federal agencies	Do	omestic bonds & notes		ernational oonds & notes	Repurchase greements <sup>3</sup>	Money rket funds
AAAm		\$	805,392	\$		\$		\$		\$			\$ 805,392
AAA			954,422				9,300		931,525		13,597		
AA			9,302,476				7,890,612		1,112,271		182,347	117,246	
А			2,513,708						2,067,243		446,465		
A-1			422,590		333,190		89,400						
BBB			1,153,602						1,039,146		114,456		
BB			2,499						2,097		402		
В			2,923						893		2,030		
Below B			76						76				
	Aaa		635,047						610,868		22,279	1,900	
	Aa		52,646						52,646				
	P-1		199,998		199,998								
	Baa		5,416						3,578		1,838		
	Ba		1,733						1,733				
	В		156						156				
	Caa		11						11				
Not Rated	Not Rated		594,130				322,979		30,442		67,576	173,133	
			16,646,825	\$	533,188	\$	8,312,291	\$	5,852,685	\$	850,990	\$ 292,279	\$ 805,392
Not rated <sup>4</sup>	Not rated <sup>4</sup>		7,156,647	U.S	. guarantee	l oł	oligations						
Not rated	Not rated		494,971	1 Commingled STIF									
Not rated <sup>4</sup>	Not rated <sup>4</sup>		693,783	Rep	urchase agi	eei	nents						
		\$	24,992,226	1									

<sup>1</sup> The remaining \$3,175,547 (in thousands) reported for Pooled Investments with State Treasury is

comprised of investments with the U.S. Treasury Unemployment Compensation Funds Pool.

<sup>2</sup> Long-term ratings are presented except for "AAAm," which is the top money market fund rating for S&P, "A-1," which is a short-term rating for S&P, and "P-1," which is a short-term rating for Moody's.

<sup>3</sup> Collateral underlying the repurchase agreements was not rated.

<sup>4</sup> U.S. guaranteed obligations and collateral for repurchase agreements which are explicitly guaranteed by the U.S. government do not require disclosure of credit quality.

The State Treasury's investment policies allow for unlimited investments in U.S. obligations and certain Federal Agency obligations. For other investments, the investment policies address concentration of credit risk by placing limits on amounts invested per issuer (taking into account the maturity date and duration of the investment). In addition, the policies also address limits on certain investments by credit ratings. Limits on amounts invested are expressed in dollar amounts per issuer and also in total amounts per investment type as a percentage of the investment pool's market value. As of June 30, 2016, more than five percent of the State Treasury's investment pool is invested in Federal National Mortgage Association (FNMA), Federal Home Loan Bank System (FHLB), Federal Farm Credit Banks (FFCB), and the Federal Home Loan Mortgage Corporation (FHLMC). These investments are approximately 8 percent, 7 percent, 8 percent, and 6 percent of the State Treasury's investments pool, respectively.

## **Other Investments**

The SBA, in compliance with Section 215.47, F.S., has adopted certain investment policies with regard to credit risk of debt securities. Investment policies vary by fund or portfolio. Below are the investment policies and credit risk disclosures for the FRS Pension Trust Fund, which constitutes the primary portion of other investments.

<u>FRS Pension Trust Fund</u> – Investments are generally managed through individual portfolios within various asset classes, as listed below. Some of the individual portfolios have slightly different restrictions on credit quality.

*Short-term Portfolio* – Securities must be high quality at the time of purchase. For short-term investment ratings, this is defined as the highest applicable rating from one of the three NRSROs – S&P A-1, Moody's P-1, and Fitch F1. For long-term investment ratings, this is defined as a minimum mid-single A rating from one of the three NRSROs – S&P A, Moody's A2, and Fitch A. Securities of a single issuer are generally limited to 5% of the amortized cost of the portfolio (excluding U.S. Treasuries and Agencies).

*Mortgage Index Portfolio* – Securities are generally limited to those issued by the Government National Mortgage Association (GNMA), FNMA, and FHLMC. No specific credit rating criteria are listed.

*Intermediate Aggregate Less MBS Index Portfolio* – Securities should be rated investment grade by at least one of the three NRSROs at the time of purchase. Minimum ratings include S&P BBB-, Moody's Baa3, and Fitch BBB-. Securities of a single issuer are generally limited to 5% of the market value of the portfolio (excluding U.S. Treasuries and Agencies). This portfolio primarily contains U.S. Treasuries, government agencies and corporates.

*Core Portfolios* – Securities should generally be rated investment grade by one of the three NRSROs at the time of purchase. Minimum ratings include S&P BBB-, Moody's Baa3, and Fitch BBB-. Securities of a single issuer are generally limited to 5% of the market value of the portfolio (excluding U.S. Treasuries and Agencies). These portfolios can contain: U.S. Treasuries; government agencies; investment grade residential mortgage-backed, commercial mortgage-backed and asset-backed securities; investment grade foreign sovereign debt; municipals; and corporates.

*Lending Portfolios* – Under investment policy guidelines in effect for the FRS Pension Trust Fund since October 2015, eligible cash collateral investments are:

- Tri-party qualified repurchase agreement transactions in which the subject securities thereunder will be repurchased by the seller between one and forty-five calendar days from the purchase date, and such repurchase agreements are collateralized by U.S. Treasury bills, notes, bonds, and/or strips, U.S. Government Agency securities, U.S. Government Agency mortgage-backed securities, and U.S. equity securities. Collateral consisting of U.S. Treasury and Government Agencies must maintain a market value of at least 102% of the market value of the securities subject to being repurchased. Collateral consisting of U.S. equities must maintain a market value of at least 110% of the market value of the securities subject to being repurchased,
- Money market mutual funds regulated by SEC rule 2a-7 and rated the highest applicable rating by at least one of the three NRSROs S&P AAAm, Moody's Aaamf, Fitch AAAmmf, and
- U.S. Treasury bills, notes, and bonds.

Investments that were purchased prior to the policy guidelines established in December 2008 are being held to maturity in existing lending portfolios. These previous investment policy guidelines contained short-term rating requirements that were similar to the current *Short-term Portfolio* rating requirements. Repurchase agreements were required to be fully collateralized.

<u>Lawton Chiles Endowment Fund</u> – Policy guidelines allow cash collateral to be invested only in tri-party repurchase agreements and certain government money market funds, similar to those allowed for the FRS Pension Fund.

<u>Florida Prepaid College Program Lending Program</u> – Short-term obligations should be limited to obligations rated in the highest rating category by all NRSROs or, if only rated by one NRSRO, rated at the time of purchase in the highest rating category by that NRSRO (S&P A-1, Moody's P-1, Fitch F1 or equivalent). A "short-term obligation" means any eligible security or instrument (other than a repurchase agreement) which has an original maturity of 397 days or less at the time of purchase or has a put that entitles the holder to receive the principal amount at specified intervals not exceeding 397 days. With respect to bonds and other long-term obligations, investment is limited to obligations at the time of purchase in one of the two highest rating categories by at least two NRSROs or, if only rated by one NRSRO, rated at the time of purchase in one of the two highest rating categories by that NRSRO, or those of comparable quality in the case of unrated securities. The minimum permissible credit rating for long-term obligations is AA- or its equivalent. A "long-term obligation" means any eligible security or instrument (other than a repurchase agreement) which has a remaining maturity of greater than 397 days at the time of purchase and is not subject to a demand feature in 397 days or less.

<u>Florida Lottery</u> – Participation in the securities lending program ended prior to June 30, 2016, but did participate for most of the fiscal year. For the Florida Lottery lending program, investments with an original maturity of 13 months or less, at the time of purchase were required to carry a program or instrument rating of, or if unrated be issued or guaranteed as to principal and interest, by an issuer for guarantor whose existing comparable short-term debt obligations had received the highest applicable rating by at least one NRSRO (S&P A-1; Moody's P-1; Fitch F1). Other investments with remaining maturities greater than 13 months but less than or equal to two years, at the time of purchase were required to carry a program or instrument rating of, or if unrated be issued or guaranteed as to principal and interest, by an issuer or guarantor whose existing comparable long-term debt obligations had a rating of either A or higher by S&P, A2 or higher by Moody's, or A or higher by Fitch, except in the case of asset-backed securities which must have had a rating of AAA by S&P, Aaa by Moody's, or AAA by Fitch. Investments with remaining maturity greater than two years, at the time of purchase were required to carry a program or instrument rating of, or if unrated be issued or guaranteed as to principal and interest, by an issuer or guarantor whose existing comparable long-term debt obligations had a rating of either A or higher by S&P, Aaa by Moody's, or AAA by Fitch. Investments with remaining maturity greater than two years, at the time of purchase were required to carry a program or instrument rating of, or if unrated be issued or guaranteed as to principal and interest, by an issuer or guarantor whose existing comparable long-term debt obligations had a rating of either AA- or higher by S&P, Aa3 or higher by Moody's, or AAA by Fitch. Except in the case of asset-backed securities which must have had a rating of AAA by S&P, Aaa by Moody's, or AAA or higher by Fitch, except in the case of asset-backed securitie

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The FRS Pension Trust Fund did not hold any investments with a single issuer representing 5% or more of the fund's fair market value at June 30, 2016. The schedule below discloses credit quality ratings on investments held in the FRS Pension Trust Fund at June 30, 2016 (in thousands):

#### FRS Pension Trust Fund Credit Quality Ratings As of June 30, 2016

Credit	Rating <sup>1</sup>	_		С	ertificates	C	Commercial	Mo	oney market	R	epurchase	Federal		Domestic		International
S&P	Moody's	_	Total <sup>2</sup>	0	f deposit		paper		funds	ag	greements	agencies	ł	oonds and notes		bonds and notes
A-1/AAAm		\$	4,563,592	\$		\$	3,516,125	\$	1,047,467	\$		\$	\$		\$	
AAA			750,766											424,190		326,576
AA			1,064,384		200,044						31	14,999		686,057		163,253
А			2,086,976											1,551,810		535,166
BBB			3,376,750											2,875,349		501,401
BB			78,611											60,810		17,801
В			24,401											8,610		15,791
CCC			26,949											26,949		
D			2,746											2,746		
Not rated	Aaa		520,331									5,202		476,609		38,520
Not rated	Aa		52,619									4,403		39,151		9,065
Not rated	А		156,646											151,032		5,614
Not rated	Baa		57,918											27,625		30,293
Not rated	Ba		18,341											18,341		
Not rated	Caa		7,770											7,770		
Not rated	Ca		3,972											3,972		
Not rated	Not rated		9,510,156		575,018						846,302	7,700,765		314,146		73,925
			22,302,928	\$	775,062	\$	3,516,125	\$	1,047,467	\$	846,333	\$ 7,725,369	\$	6,675,167	\$	1,717,405
Ratings not Ap	plicable:	_														
Repurchase ag		-	793,171													
U.S. guarantee	ed obligations <sup>3</sup>		11,074,342													
D C C			41.000.000													

U.S. guaranteed obligations	11,074,342
Domestic stocks	41,029,902
International stocks	31,814,912
International equity	
commingled funds	5,452,110
Alternative investments	22,440,286
Real estate investments	10,581,549
Options purchased	38,673
Swaps	(1,659)
Total investments	\$ 145,526,214

<sup>1</sup>S&P ratings were primarily used. If S&P did not rate a security, then Moody's ratings were used. If neither rating agency issued a rating, the security was listed as "Not rated." Long-term ratings are presented except for "A-1", which is a top tier short-tem rating for S&P, and "AAAAm", the top money market fund rating for S&P.

<sup>2</sup>All FRS investments are included in this schedule, including security lending collateral investments.

<sup>3</sup>U.S. obligations and repurchase agreements that are collateralized by securities explicitely guaranteed by the U.S. government do not require disclosure of credit quality.

All futures, options and swaps contracts held by the FRS Pension Trust Fund at June 30, 2016, were exchange traded; therefore, minimizing counterparty credit risk through the use of a futures and swap clearing merchant and a clearing house.

Counterparty credit ratings for spot and forward foreign currency exchange contracts held in the FRS Pension Trust Fund at June 30, 2016, are listed below (in thousands):

#### FRS Pension Trust Fund Foreign Currency Exchange Contract Counterparty Credit Ratings As of June 30, 2016

Counterparty Credit Rating (Long Term) <sup>1</sup>			Receivable	Payable	Net Unrealized		
S&P	Moody	Fitch	Fair Value	Fair Value	Gain (Loss)		
AA/A-1	Aa/P-1	AA/F1	\$ 420,705	\$ (423,368)	\$ (2,663)		
A/A-1	Aa/P-1	AA/F1	88	(88)			
A/A-1	Aa/P-1	AA/F1	3,575	(3,565)	10		
A/A-1	Aa/P-1	A/F1	596	(598)	(2)		
A/A-1	A/P-1	AA/F1	25,537	(25,524)	13		
A/A-1	A/P-1	A/F1	3,993,398	(3,964,170)	29,228		
A/A-1	NR/NR	NR/NR	288	(286)	2		
A/A-2	A/P-1	A/F1	21,813	(22,420)	(607)		
BBB/A-2	Baa/P-2	NR/NR	28,247	(28,291)	(44)		
NR/NR	Aa/P-1	NR/NR	91,187	(93,626)	(2,439)		
NR/NR	NR/NR	A/F1	50,296	(50,280)	16		
NR/NR	NR/NR	NR/NR	6,739	(6,734)	5		
		Total:	\$4,642,469	\$ (4,618,950)	\$ 23,519		

<sup>1</sup> If no rating exists, "NR" is reported.

The schedule below discloses credit quality ratings on investments held in all funds managed by the SBA (except the FRS Pension Trust Fund) at June 30, 2016, (in thousands).

# All SBA Managed Funds (except FRS Pension Trust Fund) Credit Quality Ratings As of June 30, 2016

													Do	mestic bonds		
														and notes	Int	ternational
Credit R	ating <sup>1</sup>		C	Certificates			Moi	ney market	Repurchase	Federal		Domestic	С	ommingled	b	onds and
S&P	Moody's	 Total <sup>2</sup>		of deposit	Con	nmercial paper		funds	 Agreements	 agencies	boı	nds and notes		funds		notes
A-1/AAAm		\$ 9,463,051	\$		\$	6,773,488	\$	2,689,563	\$ 	\$ 	\$		\$		\$	
AAA		138,950										138,432				518
AA		5,944,335		90,043					140,451	4,538,783		785,564				389,494
А		979,657		200,169								484,033				295,455
BBB		829,448										750,085				79,363
BB		599										89				510
Not rated	Aaa	341,795							2,284	200,001		138,278				1,232
Not rated	Aa	119,469		75,020								44,449				
Not rated	А	15,295										15,091				204
Not rated	Baa	1,321										1,159				162
Not rated	Ba	95										95				
Not rated	Not rated	 11,778,939		5,388,931				1,019,455	1,041,125	2,480,848		22,636		1,800,314		25,630
		29,612,954	\$	5,754,163	\$	6,773,488	\$	3,709,018	\$ 1,183,860	\$ 7,219,632	\$	2,379,911	\$	1,800,314	\$	792,568

Ratings not applicable	
Repurchase agreements <sup>3</sup>	214,635
U.S. guaranteed	
obligations <sup>3</sup>	9,740,327
Domestic stocks	1,566,447
Domestic equity	
commingled funds	3,610,128
International stocks	589,335
International equity	
commingled funds	1,667,786
Real asset commingled	
funds	321,026
Self-directed brokerage	
accounts	369,381
Total investments	\$ 47,692,019

<sup>1</sup>S&P ratings were primarily used. If S&P did not rate a security, then Moody's ratings were used. If neither rating agency issued a rating, the security was listed as "Not rated." Long-term ratings are presented except for "A-1", which is a top tier short-term rating for S&P, "P-1", a top tier short-term rating for Moody's, and "AAAm", the top money market fund rating for S&P. <sup>2</sup>All investments are included in this schedule, including security lending collateral investments.

<sup>3</sup>U.S. obligations and repurchase agreements that are collateralized by securities explicitely guaranteed by the U.S. government do not require disclosure of credit quality.

The Florida Hurricane Catastrophe Fund held investments with Bank of Nova Scotia (7.70%), Federal Farm Credit Banks (16.58%), and Federal Home Loan Mortgage Corporation (8.73%) in excess of 5% of the Florida Hurricane Catastrophe Fund's fair value.

The Florida Prepaid College Program held investments with the Resolution Funding Corporation (5.21%) and the Federal National Mortgage Association (5.14%) in excess of 5% of the Florida Prepaid College Program's fair value.

The Florida Prepaid Investment Plan held investments with the Federal National Mortgage Association (8.19%) in excess of 5% of the Florida Prepaid Investment Plan's fair value.

## **Component Units**

Investment policies with regard to credit risk of debt securities vary from component unit to component unit. In addition, investment policies vary among Universities' direct support organizations. Investment policies may be obtained separately from component units. Presented below are reported credit quality ratings for debt securities of major component units (in thousands). Amounts shown below represent only that portion of debt investments required to be disclosed by component units reporting under the GASB reporting model.

Major Component Units

Credit Quality Ratings													
As of June 30, 2016													
Federal U.S.guaranteed													
Component Unit		agencies	Bonds &	& notes	M	utual funds	(	obiligation		Others		Total	S&P rating
Florida Housing Finance Corporation (FHFC) *	\$	105,841	\$		\$		\$		\$		\$	105,841	AA+
FHFC (continued)				3,610								3,610	AAA-AA+
FHFC (continued)			3	30,793								30,793	AAA-A+
FHFC (continued)				7,934								7,934	AAA-A-
FHFC (continued)				86,769								86,769	AAA-BB-
FHFC (continued)			1	12,395								12,395	AAA-D
University of Florida (UF)		8,225				35,425						43,650	AAA
UF (continued)				1,001		67,136						68,137	AA
UF (continued)				3,969		17,038						21,007	А
UF (continued)						60,047						60,047	Less than A
Citizens Property Insurance Corporation (CPIC)			8,48	82,653								8,482,653	A+
CPIC (continued)		1,755,157						1,429,406				3,184,563	AA+
CPIC (continued)										130,649		130,649	Default
	\$	1,869,223	\$ 8,62	29,124	\$	179,646	\$	1,429,406	\$	130,649	\$	12,238,048	

\* Florida Housing Finance Corporation (FHFC) reported total investments with a fair value in the amount of \$156 million subject to concentration of credit risk. These investments and amounts were issued by FannieMae (\$156 million).

## 2. Custodial Credit Risk

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, the state will not be able to recover the value of investment or collateral securities that are in the possession of an outside party.

## Pooled Investments with the State Treasury

The State Treasury's custodial risk policy states that securities must be held in an account in the state's name. As required by negotiated trust and custody contracts, many of the state's investments were held in the state's name by the Treasury's custodial financial institution at June 30, 2016. Investments that were uninsured and unregistered, and held by the counterparty, or by its trust department but not in the State's name, included the following (in thousands):

State Treasury Custodial Credit Ris As of June 30, 2016		
	I	Fair value
Invested security lending collateral:		
Repurchase agreements	\$	384,062
Federal agencies		408,687
Bonds and notes - domestic		339,815
Bonds and notes - international		119,037
Total	\$	1,251,601

## **Other Investments**

The SBA's custodial credit risk policy states that custodial credit risk will be minimized through the use of trust accounts maintained at top tier third party custodian banks. To the extent possible, negotiated trust and custody contracts shall require that all deposits, investments, and collateral be held in accounts in the SBA's name, or in the case of certain foreign investments, in an omnibus client account, but separate and apart from the assets of the custodian banks. This policy applies to investments evidenced by cash or securities, and does not apply to investments evidenced by contractual agreements such as private equity or real estate investments. As required by negotiated trust and custody contracts, many of the state's investments were held in the state's name or in the case of certain foreign investments, in an omnibus client account, by the SBA's custodial financial institutions at June 30, 2016. Investments that were uninsured and unregistered, with securities held by the counterparty, or by its trust department, but not in the SBA's name, included the following (in thousands):

#### Other Investments with SBA Custodial Credit Risk As of June 30, 2016

	 S Pension rust Fund	Ot	ther funds
Invested security lending collateral:			
Certificates of deposit	\$ 	\$	818,205
Commercial paper			130,920
Repurchase agreements	139,504		333,495
U.S. guaranteed obligations			10,005
Domestic bonds and notes	 79,798		
Total	\$ 219,302	\$	1,292,625

## **Component Units**

Component units manage their exposure to custodial credit risk through various investment policies. These policies may be obtained separately from component units. Presented below is the applicable custodial credit risk information for a major component unit (in thousands):

## Major Component Unit Custodial Credit Risk As of June 30, 2016

Component unit / Investment type	F	air value
University of Florida		
Federal agencies	\$	8,225
Bonds & notes		4,970
Total	\$	13,195

## 3. Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of debt investments.

## Pooled Investments with the State Treasury

Through its investment policy, the State Treasury manages its exposure to interest rate risk by limiting either the maturities or durations of the various investment strategies used for the investment pool. The maximum effective weighted duration allowed is in the Long Duration portfolio: six (6) years or the benchmark's effective duration if higher. In addition, the security lending portfolio manages exposure to interest rate risk by limiting the maximum weighted average maturity gap. The maximum weighted average maturity gap is defined as the difference between the weighted average days to maturity of the portfolio minus the weighted average days to maturity of the liabilities (loans). The maximum weighted average maturity gap for security lending portfolios is 30 days.

Presented below is the interest rate risk table for the debt investments with the State Treasury (in thousands). Investment types related to debt portfolios are presented using effective weighted duration. Investment types related to the security lending collateral portfolio are presented using weighted average maturity.

#### Debt Investments As of June 30, 2016

			Effective		Weighted
			weighted		average
			duration	Security Lending	maturity
Investment type	]	Fair value	(in years)	Market Value	(in days)
Commercial paper	\$	533,188	0.05	\$	N/A
Money market funds		805,392	0.08		N/A
Repurchase agreements		602,000	0.03	384,062	1.00
U.S. guaranteed obligations:					
U.S. Treasury bonds and notes		5,818,540	3.62		N/A
U.S. Treasury strips		26,982	9.59		N/A
U.S. Treasury bills		849,344	0.34		N/A
GNMA mortgage-backed pass-through		245,815	2.37		N/A
GNMA TBA pass-through		54,742	2.00		N/A
GNMA collateralized mortgage obligations (CMO's)		18,720	0.91		N/A
GNMA CMO's - interest only		4,589	(19.23)		N/A
SBA asset-backed		137,915	2.95		N/A
Federal agencies:					
Discount notes		2,812,539	0.29		N/A
Unsecured bonds & notes		2,743,528	1.03	408,687	14.96
Mortgage-backed pass-through		1,642,415	2.37		N/A
TBA mortgage-backed pass-through		314,992	2.47		N/A
Mortgage-backed CMO's		373,100	3.08		N/A
Mortgage-backed CMO's - principal only		175	5.42		N/A
Mortgage-backed CMO's - interest only		16,855	(6.54)		N/A
Bonds and notes - domestic:					
Corporate		3,593,621	6.01	339,815	47.91
Corporate asset-backed		807,793	1.25		N/A
Non-government backed CMO's & CMBS*		746,005	3.37		N/A
Non-government backed CMO's & CMBS* - interest only		32,771	1.12		N/A
Municipal/provincial		332,680	5.66		N/A
Bonds and notes - international:					
Government & Agency		76,190	3.92		N/A
Corporate		655,763	4.64	119,037	33.93
Commingled STIF		494,971	0.08		N/A
Futures contracts - long***			5.34		N/A
Futures contracts - short***			2.18		N/A
Total portfolio effective duration and weighted average maturity			2.63		21.43
Total debt investments**	\$	23,740,625		\$ 1,251,601	
	-	- ,			

\* Commercial Mortgage-Backed Securities (CMBS).

\*\* The remaining \$3,175,547 (in thousands) reported for Pooled Investments with State Treasury is comprised of investments with the U.S. Treasury Unemployment Compensation Funds Pool.

\*\*\*The futures contracts effective weighted duration was calculated using notional values rather than fair values.

## **Other Investments**

The SBA manages its exposure to interest rate risk through various investment policies. Policies and interest rate risk disclosures for debt investments within the FRS Pension Trust Fund are presented below.

Investments authorized by Section 215.47, F.S., are managed through individual portfolios within various asset classes. The individual portfolios may have different policies regarding interest rate risk. Major types of debt portfolios are listed below.

*Short-term Portfolio* – Weighted average maturity to final maturity date (WAL) is limited to 120 days in the internally managed FRS Short-term Investment Pool (STIPFRS) portfolio and weighted average time to coupon reset (WAM) is limited to 60 days. For securities without a fixed interest rate, the next coupon reset date is used as the maturity for the reset WAM calculation. In STIPFRS, no individual security shall have a final maturity date longer than 397 days except for U.S. Treasury and Agency securities, which shall not exceed five years.

*Mortgage Index Portfolio* – Portfolio duration should be similar to the duration of the mortgage-related fixed income market and should remain within plus or minus 0.25 years of the Barclays Capital U.S. MBS Index duration. Swaps and/or Agency debentures may contribute no more than 25% of the portfolio's total duration.

*Intermediate Aggregate Less MBS Index Portfolio* – Portfolio duration should remain within plus or minus 0.25 years of the Barclays Capital U.S. Intermediate Aggregate Bond Index duration less the MBS Index component. Interest rate swaps and interest rate futures may contribute no more than 25% of the portfolio's total duration.

*Core Portfolios* – Portfolio duration should remain within plus or minus 0.50 years of the Barclays Capital U.S. Intermediate Aggregate Bond Index duration. Interest rate swaps and interest rate futures may contribute no more than 25% of the portfolio's total duration.

The Core Portfolios contain certain investments, such as Collateralized Mortgage Obligations (CMOs), which are more sensitive to interest rate changes than others. Examples of CMO securities that qualify as "highly interest rate sensitive" include interest-only (IOs), principal-only (POs), and inverse floaters (INVs). IO and PO securities are transactions that involve the separation of the interest and principal components of a security. They are highly sensitive to prepayments by mortgagors, which increase the value of a PO and decrease the value of an IO. Inverse floaters (INVs) have an inverse relationship to a benchmark rate, and the coupon payment is adjusted as the interest rate changes. If the benchmark interest rate decreases, the coupon rate increases and vice versa, which allows the bondholder to benefit from declining interest rates. Similar to an IO, an interest-only inverse floater's value increases as interest rates rise.

Security Lending Portfolios – Effective October 2015, new investment policy guidelines in effect for the FRS Pension Trust Fund allow investment in:

- Repurchase agreements, with a term to repurchase not to exceed 45 calendar days that are fully collateralized by U.S. Treasury bills, notes, bonds and/or strips, U.S. Government Agency securities, U.S. Government Agency mortgage-backed securities, and U.S. equity securities,
- Money market mutual funds regulated by SEC rule 2a-7, and
- U.S. Treasury bills, notes, and bonds maturing within 92 days or less.

Investments that were purchased prior to the investment policy guidelines established in December 2008, are still held in the FRS Pension Trust Fund lending programs, but are slowly paying down. These guidelines included a maximum WAM for a portfolio of 60 to 90 days, depending on the lending program. For investments that had floating interest rates, interest rate reset dates were used to calculate the WAM.

The LCEF allows investment of cash collateral only in overnight repurchase agreements that are fully collateralized by U.S. Government and/or agency securities, and in certain money market funds with a rating of AAAm, Aaammf, or AAAmmf by Standard and Poor's, Moody's or Fitch, respectively.

For the Florida Prepaid lending program, investment policy guidelines state that the maximum rate sensitivity is 60 days, for non-term loans. For cash collateral invested in connection with term loans, which are loans collateralized by cash where the agreed date of maturity of the loan or the date of renegotiation of the rebate rate for the loan is greater than one business day, the investment policy guidelines allow the rate of sensitivity to exceed 60 days. The "rate sensitivity" of a security or instrument shall mean (a) in the case of a fixed rate security or instrument (i) the date on which final payment is due or (ii) the principal amount can be recovered through demand (if applicable) or (b) in the case of a floating or variable rate security or instrument,

the shorter of the period of time remaining until either (i) the next readjustment of the interest rate or (ii) the principal amount can be recovered through demand (if applicable).

The Florida Lottery ended their participation in the lending program prior to June 30, 2016. Previous investment policy guidelines in effect for most of the fiscal year for the Florida Lottery lending program required a maximum WAM for a portfolio of 90 days (for separately managed investments).

Presented in the following schedule is the interest rate risk table for the FRS Pension Trust Fund (in thousands). Investment types related to debt portfolios are presented using effective weighted duration. Investment types related to short-term and securities lending collateral portfolios are presented using weighted average maturity.

FRS Pension Trust Fund Debt Investments As of June 30, 2016

Investment type	Fair value (duration)	Effective weighted duration (in years)	Fair value (WAM)	Weighted average maturity (in days)
Certificates of deposit	\$ 	N/A	\$ 775,062	11
Commercial paper		N/A	3,516,125	21
Money market funds		N/A	1,047,467	1
Repurchase agreements		N/A	1,639,504	5
U.S. guaranteed obligations:				
U.S. Treasury bills	1,815,962	0.06		N/A
U.S. Treasury bonds and notes	7,289,368	4.09		N/A
Index linked government bonds	283,611	7.10		N/A
U.S. government guaranteed bonds and notes	54,869	4.41		N/A
GNMA mortgage-backed pass-through	915,179	2.05		N/A
GNMA commitments to purchase (TBAs)	440,639	1.93		N/A
GNMA CMO's and CMBS <sup>1</sup>	274,714	2.56		N/A
Federal agencies:	. ,.			
Discount notes	201,167	0.06		N/A
Unsecured bonds and notes	435,196	3.30		N/A
Agency strips	28,504	3.83		N/A
Mortgage-backed pass-through	4,889,281	2.35		N/A
TBA mortgage-backed pass-through	1,422,991	2.28		N/A
Mortgage-backed CMO's and CMBS <sup>1</sup>	748,230	2.22		N/A
Domestic bonds and notes:				
Corporate	4,700,890	4.67		N/A
Non-government asset and mortgage-backed	729,262	1.61	51,589	25
Non-government backed CMO's and CMBS <sup>1</sup>	1,161,151	2.53	14,040	25
Municipal/provincial	15,489	6.27	1 .,0 .0	N/A
Real estate mortgage loans	2,746	5.83		N/A
International bonds and notes:	,			
Government and agency	700.397	3.46		N/A
Corporate	976,492	4.18		N/A
Non-government asset and mortgage-backed	40,516	0.94		N/A
Futures contracts - $\log^2$		2.75		N/A
Swap contracts <sup>2</sup>	(1,659)	0.19		N/A
Total debt investments	\$ 27,124,995		\$ 7,043,787	

<sup>1</sup> Includes investments in IO's, PO's, and INV's totaling \$66 million at June 30, 2016.

<sup>2</sup> The futures and swap contracts effective weighted duration was calculated using notional values rather than fair values. For foreign futures, local notional value was converted to a U.S. dollar value based on foreign exchange rates at June 30, 2016.

Interest rate risk information for debt investments sold short is presented below (in thousands).

# FRS Pension Trust Fund Sold Short<sup>1</sup> Debt Investment Positions As of June 30, 2016

	F	air value	Effective weighted
Investment type	(d	uration)	duration (in years)
GNMA commitments to sell (TBAs)	\$	(1,891)	(0.02)
FNMA, FHLMC commitments to sell (TBAs)		(306,334)	4.40
Futures contracts <sup>2</sup>			3.49
Total debt investments sold short <sup>1</sup>	\$	(308,225)	

<sup>1</sup> Investments sold short are reported as liabilities on the Statement of Fiduciary Net Position.

<sup>2</sup> The futures contracts effective weighted duration was calculated using notional values rather than fair values. For foreign futures, local notional value was converted to a U.S. dollar value based on foreign exchange rates at June 30, 2016.

Presented below are interest rate risk schedules for all debt-related investments managed by the SBA (excluding the FRS Pension Trust Fund), as of June 30, 2016 (in thousands). Certain investment types may be presented using two or more interest rate risk methods if the investment types are managed using different techniques. For example, if investments are purchased to match scheduled debt payments, to coincide with Lottery prize payouts, or are entirely client directed investments, the investments are presented using the segmented time distribution method. If investments are in a portfolio that contains weighted average maturity restrictions, the investments are presented using this method. If investments are subject to certain restrictions on duration, then that method is used. Individual investments are only included in one of the following three methods scheduled below.

#### Debt Investments Managed by SBA (except FRS Pension Trust Fund) That Use Segmented Time Distribution Method As of June 30, 2016

			Investment maturities (in years)									
Investment type	1	Fotal fair value	ess than or equal to 1	>	> 1 to 3	>	> 3 to 5	>	5 to 10	>10 to 15	> 15 to 20	> 20
U.S. guaranteed obligations:												
U.S. Treasury bills	\$	527,029	\$ 527,029	\$		\$		\$		\$	\$	\$
U.S. Treasury bonds,												
notes, and SLGS*		41,778	41,046		336		396					
U.S. Treasury strips		348,053	45,426		46,319		39,466		96,913	83,622	19,187	17,120
Total debt investments	\$	916,860	\$ 613,501	\$	46,655	\$	39,862	\$	96,913	\$ 83,622	\$ 19,187	\$ 17,120

\* Special U.S. Treasury securities for State and Local Governments.

## Debt Investments Managed by SBA (except FRS Pension Trust Fund) That Use Weighted Average Maturity Method or Duration Method As of June 30, 2016

1	AS 01 Julie 30, 2010			
		Effective		Weighted
		weighted	<b>D</b> 1	average
<b>T</b>	Fair value	duration	Fair value	maturity
Investment type	(duration)	(in years)	(WAM)	(in days)
Certificates of deposit	\$	N/A	\$ 5,754,162	38
Commercial paper		N/A	6,773,488	55
Money market funds	1,019,225	0.08	2,689,793	1
Repurchase agreements		N/A	1,398,496	15
U.S. guaranteed obligations:				
U.S. Treasury bills	15,484	0.06	1,718,960	119
U.S. Treasury bonds and notes	586,965	2.92	460,277	652
U.S. Treasury strips	5,656,318	10.08		N/A
Index linked government bonds	155,345	9.52		N/A
U.S. government guaranteed	58,662	4.06		N/A
GNMA mortgage-backed pass through	98,268	2.42		N/A
GNMA commitments to purchase (TBAs)	73,173	2.66		N/A
GNMA CMO's	15	3.78		N/A
Federal agencies:				
Discount notes	13,749	0.05	256,769	123
Unsecured bonds and notes	141,850	8.08	5,113,438	158
Agency strips	801,147	6.74		N/A
Mortgage-backed (FNMA, FHLMC)	713,504	2.29		N/A
FNMA, FHLMC commitments to purchase (TBAs)	154,605	1.71		N/A
Mortgage-backed CMO's	24,570	3.14		N/A
Domestic bonds and notes:				
Corporate	1,332,846	7.85	752,246	31
Non-government asset and mortgage-backed	83,162	1.55		N/A
Non-government backed CMO's and CMBS <sup>1</sup>	145,454	3.09		N/A
Municipal/provincial	5,563	14.55	60,640	7
Domestic bonds and notes commingled funds	1,800,314	5.34	·	N/A
International bonds and notes:	, ,			
Government agency discount notes		N/A	24,975	34
Government and agency	8,836	7.15	324,888	84
Corporate	167,564	6.22	265,787	31
Non-government asset and mortgage-backed	518	0.02	,	N/A
Total debt investments	\$ 13,057,137	0.02	\$ 25,593,919	1.1/11
	φ 15,057,157		ψ 23,373,719	

<sup>1</sup> Includes investments in IO's totaling \$30.5 million at June 30, 2016, in the Florida Prepaid College Program.

## **Component Units**

Component units manage their exposure to interest rate risk through various investment policies. These policies may be obtained separately from component units. Presented below is the applicable interest rate risk information for major component units (in thousands). Amounts shown below represent only that portion of debt investments required to be disclosed by component units reporting under the GASB reporting model.

#### Major Component Units Debt Investments That Use Segmented Time Distribution Method As of June 30, 2016

			Investment maturities (in years)						
Component unit / Investment type	Total fair value			ess than equal to 1	> 1 to 5		>	• 5 to 10	
University of Florida								_	
U.S. guaranteed obligations	\$	2,456	\$		\$	2,456	\$		
Federal agencies		8,225				8,225			
Bonds & notes		4,970		3,001		999		970	
Mutual funds		179,645		14,163		36,291		129,191	
Total debt investments	\$	195,296	\$	17,164	\$	47,971	\$	130,161	

#### Major Component Units Debt Investments That Use Duration or Weighted Average Maturity Method As of June 30, 2016

Weighted

Component unit / Investment type	Modified Fair value duration (duration) (in years)			:	Fair value (WAM)	Average maturity (in years)
Florida Housing Finance Corporation						
U.S. guaranteed obligations	\$	95,164	2.52	\$		N/A
Federal agencies		10,677	1.04			N/A
Bonds & notes		141,501	1.19			N/A
Citizens Property Insurance Corporation						
U.S. guaranteed obligations			N/A		1,429,406	2.70
Federal agencies			N/A		1,755,157	1.83
Bonds & notes			N/A		8,613,302	3.24
Total debt investments	\$	247,342		\$	11,797,865	

## 4. Foreign Currency Risk

Foreign currency risk is the risk that changes in exchange rates will adversely affect the fair value of an investment.

## Pooled Investments with the State Treasury

The State Treasury does not have any investments in foreign currency. State law and investment policy do not authorize investments in foreign currency related to State Treasury investment operations.

#### **Other Investments**

The FRS Pension Trust Fund, the LCEF, and the Florida Prepaid College Program had exposure to foreign currency risk at June 30, 2016. These funds are managed primarily by the use of "asset classes".

The FRS Pension Trust Fund investment policy, approved on December 9, 2014 (effective January 1, 2015), by the Trustees, limits the global equity asset class (including domestic and foreign equities) to a policy range of 45-70% and a target allocation of 53%. All asset classes may hold non-U.S. securities, depending on portfolio guidelines. Within the global equity asset class, the FRS Pension Trust Fund holds units in international equity commingled funds. The FRS Pension Trust Fund owns only a portion of the overall investment in the funds, which are also owned by other investors. Equity linked notes are participatory notes that allow the FRS Pension Trust Fund to participate in certain foreign equity markets where direct participation is not possible due to local

government regulations, tax policies, or other reasons. The FRS Pension Trust Fund's unit holdings in the overall investments or notes themselves may be valued in U.S. dollars, but a portion of the underlying assets are exposed to foreign currency risk in various currencies. Within the alternative investment asset class, the FRS Pension Trust owns an interest in several alternative investment commingled funds (primarily limited partnerships) with other investors and, therefore, owns only a portion of the overall investment in the funds. The alternative investment funds denominated in Euro currency units are included in the foreign currency risk below. For the alternative investment funds denominated in U.S. dollars, some of the underlying investments may be exposed to foreign currency risk in various currencies. Alternative investments with potential exposure to foreign currency risk totaled \$20.0 billion as of June 30, 2016.

For the LCEF, Trustees approved an investment policy on June 17, 2014, that set the global equity asset class with a policy range of 61-81% and a target allocation of 71%. Other asset classes in the LCEF may hold non-U.S. securities as well, depending on portfolio guidelines.

The Florida Prepaid Program's comprehensive investment plan limits investment in foreign equities to 25% of total equities, with the target for total equities to be the lesser of 15% of the total fund, or the actuarial reserve.

In all cases, Florida law limits the total exposure to foreign securities to 50% of the total fund. There is no requirement that this exposure to foreign currency be hedged through forward currency contracts, although the managers use them in many cases.

Presented below in U.S. dollars are the FRS Pension Trust Fund, Lawton Chiles Endowment Fund, and Florida Prepaid College Fund investments exposed to foreign currency risk as of June 30, 2016, listed in total, by currency (in thousands).

#### FRS Pension Trust Fund, Lawton Chiles Endowment Fund (LCEF), and Florida Prepaid College Program Investments Exposed to Foreign Currency Risk (fair values in U.S.\$, in thousands) As of June 30, 2016

		AS 01 .	Julie 30, 2010			
		FR	S Pension Trust F Investment Type	LCEF Investment type	Florida Prepaid Program and Investment Plan Investment type	
			Alternative			
Currency		Equity	Investments	Fixed Income	Equity	Equity
Australian dollar <sup>1</sup>	\$	1,077,695	\$	\$	\$ 10,515	\$ 22,329
Brazilian real	Ŧ	445,084			3,598	·,/
British pound sterling		4,473,700	13,333		22,516	58,195
Canadian dollar		1,392,486			13,432	
Chilean peso		29,301				
Danish krone		363,066			1,666	10,824
Egyptian pound		29,468			145	
Euro currency unit <sup>1</sup>		6,427,069	584,953		45,919	98,496
Hong Kong dollar		1,916,243			14,773	8,151
Hungarian forint		37,775			152	
Indian rupee		706,586				
Indonesian rupiah		153,610			1,910	
Israeli shekel		74,865			777	4,269
Japanese yen		4,519,662			35,832	68,089
Kenyan shilling		21,836				
Malaysian ringgit		144,097			1,649	
Mexican peso		215,345			1,873	
New Zealand dollar		67,977			90	
Nigerian naira		27,884				
Norwegian krone		191,105			1,225	1,513
Omani rial		8,634		363		
Pakistani rupee		32,780				
Philippines peso		122,496			561	
Polish zloty Qatari riyal		72,469 39,279			786	
Singapore dollar		416,356			1,823	4,293
South African rand		418,284	•••••		3,507	
South Korean won		839,575			7,382	
Sri Lankan rupee		16,411				
Swedish krona		615,823			4,447	10,749
Swiss franc <sup>1</sup>						
		1,904,848			8,139	35,767
Taiwan new dollar		693,978			6,689	
Thailand baht		193,215			2,101	
Turkish lira		182,261			1,101	
UAE dirham		56,338				
Other		62,265				
Equity linked notes (various currencies)		47,562				
International equity commingled funds		5,452,110				
Total investments subject to foreign currency risk	\$	33,489,538	\$ 598,286	\$ 363	\$ 192,608	\$ 322,675
5 6 5		, ,	,		7	,

<sup>1</sup> Equity exposure to Australian dollars, Euro currency units and Swiss francs include equity currency options with fair values at June 30, 2016, of \$11,870, (\$4,048,661) and \$3,904,123, respectively.

In addition to the investments presented above, the FRS Pension Trust Fund holds positions in futures contracts that are subject to foreign currency risk. A futures contract is an agreement between two parties, a buyer and a seller, to exchange a particular good for a particular price at a particular date in the future, all of which are specified in a contract common to all participants in a market on an organized futures exchange. Upon entering into a futures contract, collateral is deposited with the broker, in the SBA's name, in accordance with the initial margin requirements of the broker. Futures contracts are marked to market daily by the board of trade or exchange on which they are traded. The resulting gain/loss is received/paid the following day until the contract expires. The frequency of cash flows depends upon specified collateral and margin limits mutually agreed upon by the SBA and the third-party broker. The margin payments are exposed to foreign currency risk. The FRS Pension Trust Fund's futures contract positions at June 30, 2016, that have exposure to foreign currency risk are presented below (values in thousands).

## FRS Pension Trust Fund Futures Positions Exposed to Foreign Currency Risk As of June 30, 2016

			In	Local Curren	су	
		-	Notional	Notional		Unrealized
		Number of	Traded	Market	Unrealized	Gain/(Loss)
	Currency	Contracts <sup>1</sup>	Exposure	Exposure	$Gain/(Loss)^2$	(in U.S. \$)
Stock Index Futures:						<u> </u>
GBP FT SE 100 Index	British pound sterling	323	19,297	20,745	1,448	\$ 1,935
Canada S&P/TSE 60 Index	Canadian dollar	56	9,007	9,120	113	87
ASX SPI 200	Australian dollar	11	1,422	1,423	1	1
DJ Euro STOXX 50	Euro currency unit	1,053	29,507	30,063	556	618
<b>TOPIX</b> Index Future	Japanese yen	193	2,547,341	2,403,815	(143,526)	(1,399)
Yen Denom NIKKEI	Japanese yen	333	2,711,453	2,620,710	(90,743)	(885)

<sup>1</sup> Long positions are positive and short positions are negative.

<sup>2</sup> Margin receipts or payments are settled periodically in the respective local currency and are subject to foreign currency risk.

The FRS Pension Trust Fund also holds positions in interest rate swap contracts that are subject to foreign currency risk. The margin payments are exposed to foreign currency risk as well. The FRS Pension Trust Fund's interest rate swap positions at June 30, 2016, that were exposed to foreign currency risk are presented below (notional amounts and fair value amounts in thousands):

#### FRS Pension Trust Fund

Interest Rate Swap Positions Exposed to Foreign Currency Risk

As of June 30, 2016

	Notional Amount			Maturity	Fair Value	Fai	r Value	
Currency	(in Local Currency)	Receive <sup>1</sup>	Pay <sup>1,2</sup>	Dates	(in Local Currency)	(in U.S. \$)		
Euro currency unit	27,000	1.0995%	EURIBOR 6 month	02/12/36	1,618	\$	1,797	
Euro currency unit	1,000,000	EURIBOR 6 month	(0.155)% - (0.153)%	02/13/17	(137)		(153)	
New Zealand Dollar	40,000	3.06%	3 Month NZD_BBR_FRA	03/29/26	1,412		1,006	
						\$	2,650	

<sup>1</sup> If a range of interest rates are presented, they represent the lowest to highest fixed rates received or paid. The EURIBOR (Euro Interbank Offered Rate) is the rate at which euro wholesale money market (or interbank market) term deposits within the euro zone are offered by one prime bank to another prime bank. Euro rates at 6/30/16 were negative. The 6 month EURIBOR rate at June 30, 2016, was -0.179%.

<sup>2</sup> The NZD\_BBR\_FRA is a forward rate agreement bank bill reference rate maintained by the New Zealand Financial Markets Association, a professional body for wholesale (institutional) banking in New Zealand. The bank bill interest rate is the wholesale interbank rate within Australia and is published by the Australian Financial Markets Association (AFMA). It is the borrowing rate among the country's top market makers, and is widely used as the benchmark interest rate for financial instruments. The 3-month rate is the average interest rate at which a selection of banks are prepared to lend to one another in New Zealand dollars with a maturity of 3 months. The 3-month NZD\_BBR\_FRA rate at June 30, 2016, was 2.41%.

The FRS Pension Trust Fund, LCEF, and the Florida Prepaid Program and Investment Plan also enter into foreign currency exchange contracts which are agreements to exchange the currency of one country for the currency of another country at an agreed-upon price and settlement date. In the FRS Pension Trust Fund a currency overlay program is used to seek additional value and is run independently of the underlying equity assets. Currently, there are two types of foreign currency contracts being utilized by the FRS Pension Trust Fund. Spot currency contracts are used primarily for trade settlement and currency repatriation and are valued at spot (traded) currency rates. Forward currency contracts are valued at interpolated forward rates and are generally used to mitigate currency risk for changes in value associated with foreign holdings, payables and/or receivables. These contracts are recorded as receivables and payables on the Statement of Fiduciary Net Position. The LCEF and Florida Prepaid Plans currently utilize only spot currency contracts. All of the contracts are subject to foreign currency risk. A schedule of the FRS Pension Trust Fund's foreign currency exchange contracts outstanding at June 30, 2016, is presented on the next page, by currency (in thousands).

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# FRS Pension Trust Fund Foreign Currency Exchange Contracts As of June 30, 2016

			As of June 30, 20	10		
Currency to Buy	Amount to Buy (LocalCurrency)	Currency to Sell	Amount to Sell (Local Currency)	Receivable Fair Value (in U.S.\$)	Payable Fair Value (In U.S.\$)	Net Unrealized Gain/(Los (In U.S.\$)
Australian dollar	71,104	U.S. dollar	(52,835)		\$ (52,835)	
Brazilian real		U.S. dollar	(39,947)	43,929	(39,947)	3,98
British pound sterling		Canadian dollar	(16,684)	12,908	(12,847)	.,
British pound sterling		Japanese yen	(2,058,796)	19,993	(20,069)	(7
British pound sterling						
, Ç		U.S. dollar	(80,837)	77,052	(80,837)	(3,78
Canadian dollar		U.S. dollar	(114,270)	113,155	(114,270)	(1,1
Chilean peso	24,852,229		(36,538)	37,491	(36,538)	95
Chinese yuan renminbi		U.S.dollar	(4,681)	4,648	(4,681)	(3
Columbian peso	10,700,000	U.S.dollar	(3,482)	3,623	(3,482)	14
Czech koruna	84,000	Euro currency unit	(3,107)	3,453	(3,461)	
Czech koruna	274,870	U.S.dollar	(11,638)	11,278	(11,638)	(36
anish krone		U.S.dollar	(5,106)	5,008	(5,106)	(9
uro currency unit	3,208		(4,778)	3,564	(3,558)	
uro currency unit	730	Canadian dollar	(1,050)	811	(808)	
						(4.0)
uro currency unit		Japanese yen	(4,296,538)	37,796	(41,882)	(4,0)
uro currency unit		Polish z lot y	(48,465)	12,221	(12,234)	(
uro currency unit	17,100	S wiss franc	(18,494)	18,998	(18,985)	
uro currency unit	273,635	U.S.dollar	(306,300)	304,321	(306,300)	(1,9)
ong Kong dollar	4,959	Canadian dollar	(830)	639	(639)	
ong Kong dollar	6,764	U.S.dollar	(872)	872	(872)	
lungarian forint		Euro currency unit	(3,130)	3,449	(3,486)	(3
lungarian forint		U.S. dollar		54,255		(1,3)
-			(55,608)		(55,608)	
idian rupee		U.S. dollar	(45,436)	45,287	(45,436)	(1
idonesian rupiah	561,025,552		(41,695)	42,259	(41,695)	5
raelishekel	185,753	U.S.dollar	(48,550)	48,241	(48,550)	(3)
apanese yen	8,934,384	Euro currency unit	(69,426)	87,091	(77,131)	9,9
apanese yen	40,262,804	•	(361,197)	393,568	(361,197)	32,3
enyan shilling		U.S. dollar	(8)	8	(8)	52,5
la la ysian ringgit		U.S. dollar	(3,480)	3,578	(3,480)	
le xic an pe so		U.S.dollar	(63,795)	63,712	(63,795)	(
foroccan dirham	551	U.S.dollar	(56)	56	(56)	
e w Ze a land dollar	201,912	U.S.dollar	(143,187)	143,488	(143,187)	3
igerian naira	16,408	U.S.dollar	(58)	58	(58)	
orwegian krone		U.S.dollar	(34,006)	33,163	(34,006)	(8-
akistan rupee		U.S. dollar	(31,000)	74	(74)	(0
eruvian nuevo sol		U.S.dollar	(3,485)	3,533	(3,485)	
hilippinespeso	171,500	U.S.dollar	(3,689)	3,630	(3,689)	(
olish z lot y	45,585	Euro currency unit	(10,317)	11,501	(11,470)	
olish z lot y	340,035	U.S.dollar	(86,955)	85,826	(86,955)	(1,1
omanian leu	30,400	Euro currency unit	(6,713)	7,476	(7,476)	
ussian ruble		U.S. dollar	(23,048)	24,072	(23,048)	1,0
				1,956		1,0
ingapore dollar		U.S. dollar	(1,951)		(1,951)	
outh African rand		U.S.dollar	(55,165)	56,719	(55,165)	1,5
outh Korean won	125,404,388		(107,072)	108,638	(107,072)	1,5
wedishkrona	269,059	U.S.dollar	(31,983)	31,804	(31,983)	(1
wissfranc	6,393	Euro currency unit	(5,900)	6,562	(6,555)	
wissfranc	114,992	U.S.dollar	(118,073)	118,360	(118,073)	2
aiwan ne w dollar		U.S.dollar	(3,518)	3,568	(3,518)	
hailand baht		U.S. dollar	(787)	787	(787)	
urkish lira		Euro currency unit	(788)	877	(876)	
urkish lira	119,885	U.S.dollar	(40,560)	41,487	(40,560)	9
.S.dollar	241,133	Australian dollar	(328,723)	241,133	(244,560)	(3,4
.S.dollar	23,675	Brazilian real	(83,305)	23,675	(25,894)	(2,2
.S.dollar		British pound sterling	(121,010)	170,751	(161,818)	8,9
.S. dollar	135,445	Canadian dollar	(174,300)	135,445	(134,226)	1,2
.S.dollar	31,850	Chilean pe so	(22,112,493)	31,850	(33,375)	(1,5
.S.dollar	15,643	•	(103,891)	15,643	(15,522)	1
.S.dollar	13,829	Czechkoruna	(335,170)	13,829	(13,753)	
.S.dollar	560,979	Euro currency unit	(500,567)	560,979	(556,529)	4,4
.S.dollar	13,047	Hong Kong dollar	(101,211)	13,047	(13,051)	
.S.dollar	71,184		(20,078,064)	71,184	(70,659)	5
.S.dollar	3,613	Indian rupee	(246,965)	3,613	(3,611)	5
		-				
.S.dollar	7,695	Indonisian rupiah	(104,311,406)	7,695	(7,858)	(1
.S.dollar	79,884	Israelishekel	(308,698)	79,884	(80,174)	(2
.S.dollar	344,263	Japanese yen	(36,959,934)	344,263	(361,062)	(16,7
.S.dollar	10	Malaysian ringgit	(40)	10	(10)	
.S.dollar	66,402	Mexicanpeso	(1,232,333)	66,402	(66,734)	(3
.S.dollar		New Zealand dollar	(88,837)	62,532	(63,189)	(6
.S.dollar	25,190		(212,825)	25,190	(25,431)	(2
		-				
.S. dollar		Polish z lot y	(366,434)	92,688	(92,486)	2
.S.dollar	9,480	Russian ruble	(625,377)	9,480	(9,732)	(2
.S.dollar	40,760	Singapore dollar	(55,305)	40,760	(41,063)	(3
.S.dollar	51,805	South African rand	(814,413)	51,805	(55,457)	(3,6
.S.dollar	72,449	South Korean won	(85,654,124)	72,449	(74,179)	(1,7
.S.dollar				54		(1,7
		Srilanka rupee	(7,992)		(55)	
.S.dollar		S we dish krona	(858,804)	104,063	(101,545)	2,5
.S.dollar		Swissfranc	(163,849)	168,556	(168,583)	(
.S.dollar	14,676	Taiwan new dollar	(477,277)	14,676	(14,837)	(1
J.S.dollar	128	Thailand baht	(4,499)	128	(128)	
J.S. dollar	30,850	Turkish lira	(91,845)	30,850	(31,876)	(1,0
						(-,-
AEdirham	402	U.S.dollar	(134)	134	(134)	

A Schedule of the Florida Prepaid Program's and Investment Plan's foreign currency exchange contracts outstanding at June 30, 2016, is presented below, by currency (in thousands):

#### Florida Prepaid Program and Investment Plan

#### Foreign Currency Exchange Contracts

As of June 30, 2016

Fund	Currency to Buy	Amount to Buy (Local Currency)	Currency to Sell	Amount to Sell (Local Currency)	Fair	eivable Value U.S. \$)	-	yable Fair Value n U.S. \$)	Unr Gain	Net ealized /(Loss) U.S. \$)
Florida Prepaid Program	U.S. dollar	285	Euro currency units	(257)	\$	285	\$	(286)	\$	(1)
Florida Prepaid Investment Plan	U.S. dollar	52	Euro currency units	(46) 52			(52)			
Total					\$	337	\$	(338)	\$	(1)

## **Component Units**

Component unit information regarding foreign currency risk was not readily available.

## 5. Security Lending

#### Pooled Investments with the State Treasury

Section 17.61(1), F.S., authorizes the State Treasury to participate in a security lending program. Agents of the State Treasury loan securities, including U.S. government and federally guaranteed obligations, bonds, and notes to broker/dealers for collateral with a simultaneous agreement to return the collateral for the same securities in the future. Collateral for loaned securities cannot be less than 100 percent of the fair value of the underlying security plus accrued interest. Such collateral may consist of cash or government securities. Cash collateral is invested by the agent in investments authorized by Section 17.57, F.S. Maturities of investments made with cash collateral generally are not matched to maturities of the securities loaned because security loan agreements are generally open-ended with no fixed expiration date. The collateral under security lending agreements (including accrued interest) exceeded the fair value of the securities underlying those agreements (including accrued interest) on June 30, 2016. If a situation occurs where an agent does not receive collateral sufficient to offset the fair value of any securities lent, or the borrowers fail to return the securities or fail to pay the State Treasury for income distributions by the securities' issuers while the securities are on loan, the agent is required to indemnify the State Treasury for any losses that might occur. The State Treasury received \$1,251,556,912 cash collateral and \$1,852,087,102 non-cash collateral for securities loaned to others. Since the State Treasury does not have the ability to pledge or sell non-cash collateral securities, any non-cash portion of the collateral is not reported on the balance sheet. Securities held with others under security lending agreements with cash collateral totaled \$1,219,215,670. Securities held with others under security lending agreements with non-cash collateral totaled \$1,809,515,680. Security lending asset and liability balances are allocated at fiscal year-end and reported among all participating funds of the primary government.

The securities held with others under security lending agreements as of June 30, 2016, are as follows (in thousands):

Securities on Loan for Cash Collateral, by Security Type	 Fair Value of Securities on Loan*			
U.S. guaranteed obligations	\$ 615,000			
Federal agencies	43,323			
Bonds and notes - domestic	478,551			
Bonds and notes - international	 82,342			
Total securites on loan for cash collateral	1,219,216			
Securites on Loan for Non-Cash Collateral, by Security Type U.S. guaranteed obligations	 1,759,951			
	 1 750 051			
Federal agencies	41,811			
Bonds and notes - domestic	4,620			
Bonds and notes - international	3,134			
Total securities on loan for non-cash collateral	 1,809,516			
Total securities on loan	\$ 3,028,732			

## State Treasury Investments on Loan Under Security Lending Agreements As of June 30, 2016

\* The fair value equals the carrying value of the investments on loan.

## **Other Investments**

Through the SBA, various funds, including the FRS Pension Trust Fund, the Florida Lottery Trust Fund, the LCEF, and the Florida Prepaid College Program participate in security lending programs during the fiscal year ended June 30, 2016. The Florida Lottery Trust Fund ended their participation in security lending activity prior to June 30, 2016. Initial collateral requirements for securities on loan range from 100% to 105%, depending on the lending agent, the type of security lent and the type of collateral received. The SBA had received and invested \$3,258,517,366 in cash and \$10,190,966,482 in U.S. government securities as collateral for the lending programs as of June 30, 2016. At June 30, 2016, the collateral held for the security lending transactions exceeded the fair value of the securities underlying the agreements (including accrued interest), except with several borrowers in the LCEF where the market value of securities on loan exceeded the market value of collateral held by \$62,621. All security lending programs have indemnity clauses requiring the lending agent to assume borrower's risk from default. The SBA does not have the ability to pledge or sell the non-cash collateral securities, so the non-cash portion is not reported on the balance sheet or the Statement of (Fiduciary) Net Position. Maturities of investments made with cash collateral generally are not matched to maturities of the securities loaned because security loan agreements are generally open-ended with no fixed expiration date. As such, investments made with cash collateral are primarily in short-term investments. However, investments purchased for some security lending programs included investments with final maturities of six months or more representing a range of approximately 7% to 12% of total collateral invested. There are no restrictions on the amount of securities that can be loaned at one time to one borrower for most funds.

At June 30, 2016, the collateral re-investment portfolios for the FRS Pension Trust Fund and the LCEF were primarily reinvested in repurchase agreements (repos) or selected money market funds in order to maximize earnings and reduce risk. The portfolios contain some legacy non-repo securities that will remain until they are either sold or mature. At June 30, 2016, there were three lending agents, including the two master custodians and one third-party agent.

The schedule below discloses the fair value and carrying value of investments on loan at June 30, 2016 (in thousands):

		Fair value of Se			
				Other funds	
Securities on Loan for Cash Collateral,	F	RS Pension	]	Managed by	
by Security type		Trust Fund		SBA	 Total
U.S. guaranteed obligations	\$	239,976	\$	940,705	\$ 1,180,681
Federal agencies		15,031		55,526	70,557
Domestic bonds and notes		58,017		68,233	126,250
International bonds and notes		52,820		7,395	60,215
Domestic stocks		618,367		153,254	771,621
International stocks		918,324		46,893	965,217
Total securities on loan for cash collateral		1,902,535		1,272,006	3,174,541
Securities on Loan for Non-Cash Collateral,					
by Security type					
U.S. guaranteed obligations	\$	1,063,666	\$	39,469	\$ 1,103,135
Federal agencies		151,266			151,266
Domestic bonds and notes		666,836		497	667,333
International bonds and notes		408,131		1,190	409,321
Domestic stocks		6,805,027		10,222	6,815,249
International stocks		837,446		7,098	844,544
Total securities on loan for non-cash collateral		9,932,372		58,476	9,990,848
Total securities on loan	\$	11,834,907	\$	1,330,482	\$ 13,165,389

#### Schedule of Other Investments on Loan Under Security Lending Agreements As of June 30, 2016

<sup>1</sup>The fair value equals the carrying value of investments on loan. Fair value includes accrued interest on debt securities.

## 6. Derivatives

A derivative instrument is defined as a financial instrument or other contract that has all of the following characteristics:

- a. Settlement factors. It has (1) one or more reference rates and (2) one or more notional amounts or payment provisions or both. These terms determine the amount of the settlement or settlements and, in some cases, whether or not a settlement is required.
- b. Leverage. It requires no initial net investment or an initial net investment that is smaller than would be required for other types of contracts that would be expected to have a similar response to changes in market factors.
- c. Net Settlement. Its terms require or permit net settlement, it can readily be settled net by a means outside the contract, or it provides for delivery of an asset that puts the recipient in a position not substantially different from net settlement.

Derivative instruments consisted of futures, options, forward currency contracts, and swaps.

#### Pooled Investments with the State Treasury

Pursuant to the State Treasury's established investment policy guidelines, interest rate futures are used as part of the investment strategy related to interest rate risk, duration adjustments, and yield curve strategies. Although put and call options on any security are permitted under the State Treasury's investment guidelines, interest rate futures were the only type of derivative held as of June 30, 2016. The State Treasury did not utilize derivatives for hedging activities during the fiscal year ending June 30, 2016. All of the State Treasury investment derivatives were reported at fair value in the accompanying financial statements as of June 30, 2016.

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A summary of investment derivatives traded in the State Treasury is presented below (in thousands):

	Changes in Fa	Changes in Fair Value			Fair Value at June 30, 2016			
	Classification	ssification Amount		Classification	Amount	(in U.S. \$)		
State Treasury								
Investment derivative instruments	:							
Futures	Investment Income	\$	(5,576)	Receivable/(Payable)	\$ (2,782)	\$ (612,100)		
Options	Investment Income		3	Not Applic	cable*			
This schedule includes both long ar	nd short positions.							
*Ontions contracts where evaluate	mion to fiscal year and							

\*Options contracts were expired prior to fiscal year end.

See section 1E of Note 1 to these financial statements regarding State Treasury's securities pricing policies and independent pricing services methodologies related to securities not available on quoted market pricing exchanges.

#### **Other Investments**

The SBA has established investment policy guidelines for each investment portfolio. Pursuant to these guidelines, derivative investment instruments are authorized to be used as tools for managing risk or executing investment strategies more efficiently than could otherwise be done in cash markets, and may only be used as part of a prudent investment process. Various derivative investment instruments are used as part of the investment strategy to hedge against interest rate risk, currency risk in foreign markets, default risk, and mortgaged-backed security prepayment risk, and to cost effectively manage exposure to domestic and international equities and bond and real estate markets.

A futures contract is an agreement between two parties, a buyer and a seller, to exchange a particular good for a particular price at a particular date in the future, all of which are specified in a contract common to all members in a market on an organized futures exchange. Upon entering in to a futures contract, collateral (cash and/or securities) is deposited with the counterparty, in SBA's name, in accordance with the initial margin requirements of the counterparty. Futures contracts are marked to market daily by the board of trade or exchange on which they are traded. The resulting gain/loss is received/paid the following day until the contract expires. The frequency of cash flows depends on specified collateral and margin limits mutually agreed upon by the SBA and third-party counterparty. Future contracts involve, to varying degrees, risk of loss in excess of the variation margin disclosed in the Statement of Fiduciary Net Position. Losses may arise from future changes in the value of the underlying instrument.

An option gives the buyer a stipulated privilege of buying or selling a stated property, security, or commodity at a given price (strike price) within a specified time (for an American-style option, at any time prior to or on the expiration date). A securities option is a negotiable contract in which the seller (writer), for a certain sum of money called the option premium, gives the buyer the right to demand within a specified time the purchase (call) from or sale (put) to the option seller of a specified number of bonds, currency units, index units, or shares of stock, at a fixed price or rate, called the strike price.

A forward currency contract is a contractual obligation, typically over-the-counter, traded between two parties to exchange a particular good or instrument at a set price on a future date. The buyer of the forward agrees to pay the price and take delivery of the good or instrument and is said to be "long" the forward contract, while the seller of the forward, or "short", agrees to deliver the good or instrument at the agreed price on the agreed date.

A swap is a contractual agreement to exchange a stream of periodic payments utilizing a central clearing house, whereby, each party in the transaction enters into a contract with the central counterparty. These agreements may be over-the-counter or exchange-traded. Upon entering into a swap contract through a clearing house, collateral is deposited with the counterparty, in SBA's name, in accordance with the initial margin requirements of the counterparty. Swaps are available in and between all active financial markets. Examples include:

Interest rate swap - An agreement between two parties where one stream of future interest payments is exchanged for another based on a specified principal amount. Interest rate swaps often exchange a fixed payment for a floating payment that is linked to an interest rate.

Credit default swap - An agreement that allows one party to "buy" protection from another party for losses that might be incurred as a result of default by a specified reference credit (or credits). The "buyer" of protection pays a premium for the protection, and the "seller" of protection agrees to make a payment to compensate the buyer for losses incurred if a defined credit event occurs.

	Increase/(Decrease)	in Fai	ir Value	Fair Value at June		
	Classification	-	Amount n U.S. \$)	Classification	Amount (in U.S. \$)	Notional (in U.S. \$)
Fiduciary funds (FRS Pension 7	Trust Fund)					
Investment derivative instruments	:					
Futures <sup>1</sup>	Investment Income	\$	(1,964)	Receivable/(Payable)	\$ 45,167	\$3,668,813
Options purchased	Investment Income		(56,620)	Investment <sup>2</sup>	38,673	(1,400,308)
Options sold	Investment Income		17,062	Liability <sup>2</sup>	(35,820)	2,094,415
Forward currency contracts	Investment Income		25,031	Receivable/(Payable) <sup>3</sup>	23,843	23,843
Interest rate swaps	Investment Income		(4,676)	Investment	(2,163)	1,445,884
Credit default swaps	Investment Income		302	Investment	504	116,000

A summary of investment derivatives traded in the FRS Pension Trust Fund is presented below. As of June 30, 2016, all of the SBA investment derivatives were reported at fair value (in thousands).

<sup>1</sup> The total unrealized gain for open futures contracts at June 30, 2016, was \$45,166,949 in the FRS Pension Trust Fund. Variation margin cash payments in the net amount of \$9,380,738 had already been received from the counterparty on or before June 30, 2016. Outstanding remaining net futures variation margin at June 30, 2016, totaled \$35,786,211 for the FRS Pension Trust Fund, which is reported gross on the Statement of Fiduciary Net Position as "Accounts receivable" and "Accounts payable and accrued liabilities". The total notional value on long and short futures positions were \$5,585,312,940 and \$(1,916,500,000), respectively.

<sup>2</sup> Purchased options are reported as investments and short sales of options are reported as liabilities on the Statement of Fiduciary Net Position.

<sup>3</sup> The total receivable and payable notional and fair values (in U.S. dollars) for forward currency contracts in the FRS Pension Trust Fund were \$4,031,874,674 and (\$4,008,031,731) as of June 30, 2016, and are presented on the Statement of Fiduciary Net Position as "Foreign currency contracts receivable" and "Foreign currency contracts payable".

## 7. Commitments

Each year the FRS Pension Trust Fund enters into a number of agreements that commit the Fund, upon request, to make additional investment purchases (i.e., capital commitments) up to predetermined amounts over certain investment time periods. The unfunded capital commitments that are not reported on the FRS Pension Trust Fund Statement of Fiduciary Net Position totaled \$9.8 billion as of June 30, 2016.

## 8. Fair Value Hierarchy

The state categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are unadjusted quoted prices in active markets for identical assets. Level 2 inputs are either directly or indirectly observable for an asset (including quoted prices for similar assets), which may include inputs in markets that are not considered to be active. Level 3 inputs are significant unobservable inputs.

The categorization of investments within the hierarchy is based upon the pricing transparency of the instrument and should not be perceived as the particular investment's risk.

## Pooled Investments with the State Treasury

Securities classified in Level 1 are valued using quoted prices from the custodian bank's primary external pricing vendors.

Securities classified in Level 2 are evaluated prices from the custodian bank's primary external pricing vendors. The pricing methodology involves the use of evaluation models such as matrix pricing, which is based on the securities' relationship to benchmark quoted prices. Other evaluation models use actual trade data, collateral attributes, broker bids, new issue pricings and other observable market information.

Debt and equity securities classified as Level 3 are valued with prices from the custodian bank's external pricing vendors or an alternative pricing source, utilizing inputs such as stale prices, cash flow models, broker bids, or cost. Cost or book value may be used as an estimate of fair value when there is a lack of an independent pricing source.

Certain investments, such as money market funds and repurchase agreements, are not included in the table, because they are carried at cost and not priced at fair value. Unemployment compensation funds are not included in the table, because this money is pooled with deposits from other states and is managed by the Federal Government. No disclosures can be made of specific securities owned.

At June 30, 2016, the State Treasury had the following recurring fair value measurements.

## Investments and Derivative Instruments Measured at Fair Value As of June 30, 2016

Investments by fair value level	 Total	 Level 1	]	Level 2	Ι	Level 3
Commercial paper	\$ 533,188	\$ 	\$	533,188	\$	
U.S. guaranteed obligations	7,156,647	6,681,550		475,097		
Federal agencies	7,903,604			7,903,604		
Bonds and notes - domestic	5,512,870			5,512,870		
Bonds and notes - international	731,953	6,783		725,170		
Commingled STIF	494,971					494,971
Lending collateral investments:						
Federal agencies	408,687			408,687		
Bonds and notes - domestic	339,815			339,815		
Bonds and notes - international	 119,037			119,037		
Total investments by fair value level	\$ 23,200,772	\$ 6,688,333	\$ 1	16,017,468	\$	494,971
Investment derivative instruments						
Futures contracts	\$ (2,782)	\$ (2,782)	\$		\$	
Total investment derivative instruments	\$ (2,782)	\$ (2,782)	\$		\$	

## **Other Investments**

Debt and equity securities classified in Level 1 of the fair value hierarchy are valued using quoted prices at June 30 (or the most recent market close date if the markets are closed on June 30) in active markets from the custodian bank's primary external pricing vendors.

Debt securities classified in Level 2 are evaluated prices from the custodian bank's primary external pricing vendors. The pricing methodology involves the use of evaluation models such as matrix pricing, which is based on the securities' relationship to benchmark quoted prices. Other evaluation models use actual trade data, collateral attributes, broker bids, new issue pricings and other observable market information.

Equity securities classified as Level 2 are evaluated prices provided by the custodial bank's external pricing vendors, or alternative pricing source, such as investment managers, if information is not available from the primary vendors.

Debt and equity securities classified as Level 3 are valued with prices from the custodian bank's external pricing vendors or an alternative pricing source, utilizing inputs such as stale prices, cash flow models, broker bids, or cost. Cost or book value may be used as an estimate of fair value when there is a lack of an independent pricing source.

Derivative instruments classified in Level 1 of the fair value hierarchy are exchange traded prices as provided by the custodian bank's external pricing vendors. Derivative instruments classified as Level 2 receive clearing house prices, which are based on models that reflect the contractual terms of the derivatives.

Private equity funds and real estate direct investments classified as Level 3 are valued using the methodology as described in the footnotes for the *Additional GASB 72 Required Disclosures* table, footnotes 11 and 13, respectively.

Certain investments, such as money market funds, repurchase agreements and U.S. guaranteed State and Local Government Series (SLGS) securities are not included in the tables below because they are carried at cost and not priced at fair value.

The FRS Pension Trust Fund had the following fair value measurements as of June 30, 2016 (in thousands):

## FRS Pension Trust Fund As of June 30, 2016

	Fair Value Measurements Using										
			Quo Activ Ide	oted Prices in e Markets for ntical Assets	0	gnificant Other Observable Inputs	Significant Unobservable Inputs				
Investments by fair value level	Tot	tal Fair Value		(Level 1)		(Level 2)		(Level 3)			
Debt securities											
Certificates of deposit	\$	775,062	\$		\$	775,062	\$				
Commercial paper		3,516,125				3,516,125					
U.S. guaranteed obligations		11,074,342		7,289,368		3,784,974					
Federal agencies		7,725,369				7,725,369					
Domestic bonds and notes		6,595,369				6,579,623		15,746			
International bonds and notes		1,717,405				1,703,208		14,197			
Total debt securities		31,403,672		7,289,368		24,084,361		29,943			
Equity securities											
Domestic		41,029,902		41,028,761				1,141			
International		31,814,912		31,755,588		56,306		3,018			
Total equity securities		72,844,814		72,784,349		56,306		4,159			
Alternative Investments											
Private equity fund		323,000						323,000			
Real Estate direct investments		8,059,810						8,059,810			
Derivative Instruments											
Option contracts purchased		38,673		38,673							
Swap contracts (debt)		(1,659)				(1,659)					
Forward currency contracts <sup>1</sup>		23,843				23,843					
Futures contracts <sup>1</sup>		45,167		45,167							
Total Investment derivative instruments		106,024	1	83,840		22,184					
Securities lending collateral investments											
Domestic bonds and notes		79,798				65,629		14,169			
Total investments by fair value level		112,817,118	\$	80,157,557	\$	24,228,480	\$	8,431,081			
Investments Measured at the Net Asset Value (NAV)											
International equity commingled funds		5,452,110									
Real estate commingled funds		2,521,739									
Activist equity funds		651,600									
Hedge funds		4,458,711									
Private debt/credit opportunties funds		3,089,748									
Private equity funds		10,163,107									
Private real asset funds		3,754,120									
Total investments measured at the NAV		30,091,135									
Total investments measured at fair value	\$	142,908,253									
Investments sold short (Liabilities)											
U.S. guaranteed obligations	\$	(1,891)	\$		\$	(1,891)	\$				
Federal agencies		(306,334)				(306,334)					
Option contracts sold		(35,820)		(35,820)							
Total investments sold short	\$	(344,045)	\$	(35,820)	\$	(308,225)	\$				

<sup>1</sup> Futures and forward currency contracts are valued at their net unrealized appreciation/(depreciation) and are reported on the Statement of Fiduciary Net Position as receivables and/or liabilities.

The valuation method for investments measured at the net asset value (NAV) per share (or its equivalent) as of June 30, 2016, is presented in the footnotes to the table below (in thousands):

					Redemption	
	1	Fair Value		Unfunded	Frequency (If	Redemption
		6/30/2016	Co	ommitments	Currently Eligible)	Notice Period
Investments Measured at the NAV:						
Commingled international equity funds <sup>1</sup>	\$	5,452,110			Daily, Monthly	2 - 120 days
Commingled real estate investment funds <sup>1</sup>		2,521,739			Quarterly	15 - 90 days
Activist equity funds <sup>2</sup>		651,601			Monthly, Annually	65 - 90 days
Hedge funds						
Diversifying strategies (CTAs) <sup>3</sup>		1,047,435			Daily, Monthly	10 - 35 days
Equity long/short <sup>4</sup>		519,283			Monthly, Quarterly	30 - 125 days
<i>.</i>					Quarterly, Biennially,	
Event driven <sup>5</sup>		378,600			Annually	45 - 90 days
Global macro <sup>6</sup>		550,907			Monthly, Quarterly	30 - 60 days
7					Quarterly, Biennially,	
Multi-strategy <sup>7</sup>		937,686			Annually	30 - 90 days
Opportunistic debt <sup>8</sup>		562,100			Quarterly, Annually	65 - 90 days
Relative value <sup>9</sup>		462,699			Quarterly	45 - 90 days
Private debt/credit opportunity funds <sup>10</sup>		3,089,748	\$	1,331,738		
Private equity funds <sup>11</sup>		10,163,107		6,135,189		
Private real asset funds <sup>12</sup>		3,754,120		2,092,524		
Total Investments Measured at the NAV	\$	30,091,135	\$	9,559,451		

## **FRS Pension Trust Fund** Additional GASB 72 Required Disclosures

Investments Measured at Level 3:	
Private equity funds <sup>11</sup>	\$ 323,00

Private equity funds	\$ 323,000	
Real estate direct investments <sup>13</sup>	8,059,810	\$ 206,258

<sup>1</sup>Commingled International Equity Funds and Real Estate Investment Funds. Seven international equity funds and nine real estate investment funds are considered to be commingled in nature. Each are valued at the NAV of units held at the end of the period based upon the fair value of the underlying investments. <sup>2</sup>Activist Equity Funds. The three funds that make up this group invest in public companies with the intent to effect positive change through influencing management. The funds may be structured with a focus on specific domestic or foreign geographic regions. These investments are valued at the NAV per share. One fund (approximately 43% of this strategy) is currently eligible for redemption monthly. Another fund (approximately 32% of this strategy) is eligible for redemption in six months due to annual lock-up restrictions. The remaining fund (approximately 25% of this strategy) may be redeemed annually with the next redemption in nine months.

<sup>3</sup>Diversifying Strategies (CTAs) Hedge Funds. The four funds that make up this group primarily trade equity and commodity futures, but can also participate in indexes, rates and currencies in markets across the globe. These funds use a systematic approach and focus on trends in price and other market signals. These investments are valued at the NAV per share. All funds within this strategy are redeemable within a month or less, as they are not subject to lock-up restrictions. <sup>4</sup>Equity Long/Short Hedge Funds. Consisting of four funds, this strategy invests both long and short, primarily in U.S. and global stocks that are mispriced by the markets. These managers vary in their use of short selling, leverage and definitions of growth or value. These funds are valued at the NAV per share. One fund (approximately 16% of the value of this strategy) is currently eligible for redemption monthly, while the remaining three funds (approximately 84% of this strategy) are redeemable in three months or less due to quarterly redemption restrictions.

<sup>5</sup>Event Driven Hedge Funds. The four funds in this strategy seek to gain an advantage from pricing inefficiencies that may occur in the onset or aftermath of a corporate action or related event. These investments are valued at the NAV per share. All funds in this strategy are no longer under contractual lockup, but due to exit restrictions, the redemption periods range from three to eighteen months.

<sup>6</sup>Global Macro Hedge Funds. Consisting of four funds, which base their holdings (such as long and short positions in various equity, fixed income, currency, and futures markets) primarily on overall economic and political view of various countries. These funds are valued at the NAV per share. One of these funds (approximately 27% of this strategy) is redeemable in six months due to lock-up restrictions. The remaining three funds (approximately 73% of this strategy) are redeemable in three months or less, as they are not subject to lock-up restrictions.

<sup>7</sup>Multi-Strategy Hedge Funds. The five funds in this group aim to diversify risks and reduce volatility by combining other strategies. These strategies are usually a mix of Equity Long/Short, Event-Driven, or Opportunistic Debt and Relative Value. These funds are valued at the NAV per share. Two funds (approximately 44% of this strategy) are eligible for redemption in six months or less due to annual redemption restrictions. Another fund (approximately 26% of this strategy) is eligible for redemption biennially with the next redemption date in six months. The remaining two funds (approximately 29% of this strategy) are eligible for redemption in three months and quarterly thereafter.

<sup>8</sup>Opportunistic Debt Hedge Funds. Consisting of three funds that pursue various strategies and asset classes, with an emphasis on mispriced debt or equity of companies in distress. These managers vary in their focus on early versus late stage situations, senior versus subordinated levels on the capital structure and non-traditional areas including high yield bonds and Emerging Markets debt, and may also pursue relative value and arbitrage strategies with various debt instruments. These funds are valued at the NAV per share. One fund (approximately 38% of this strategy) is subject to one year recurring hard lock-ups for each contribution and can be redeemed between three and six months. Another fund (approximately 18% of this strategy) is eligible for redemption in six months and annually thereafter. The remaining fund (approximately 44% of this strategy) is currently eligible for redemption in three months due to quarterly redemption restrictions.

<sup>9</sup>*Relative Value Hedge Funds.* Consisting of three funds, this strategy focuses on benefiting from valuation discrepancies that may be present in related financial instruments by simultaneously purchasing (long) or selling (short) these instruments. These investments are valued at the NAV per share. Due to contractual lock-up restrictions, one fund (approximately 33% of this strategy) is eligible for redemption in fourteen months. Two funds (approximately 67% of this strategy) are eligible for redemption in three months and quarterly thereafter.

<sup>10</sup>*Private Debt/Credit Opportunity Funds.* There are 47 private debt/credit funds investing primarily in Distressed, Mezzanine and Senior Loans with some exposure to Special Situations. The fair value of these funds has been determined using the NAV at June 30, 2016 or one quarter in arrears adjusted for current quarter cash flows. These funds are not eligible for redemption. Distributions are received as underlying investments within the funds are liquidated, which on average can occur over the span of five to ten years.

<sup>11</sup>Private Equity funds. There are 179 private equity funds investing primarily in Leveraged Buyouts funds, Venture Capital funds, Secondary funds and Growth funds with some exposure to Special Situations, Diversifying Strategies and GP Investments. The fair value of 177 funds has been determined using the NAV at June 30, 2016, or one quarter in arrears adjusted for current quarter cash flows. The fair value of the remaining two funds (approximately 3% of the value of these investments) was based on external appraisals at June 30, 2016, and classified as Level 3. These funds are not eligible for redemption. Distributions are received as underlying investments within the funds are liquidated, which on average can occur over the span of five to ten years.

<sup>12</sup>*Private Real Asset Funds.* There are 50 real asset funds. Forty-one of these funds invest in real estate assets such as commercial office buildings, retail properties, multi-family residential properties, developments or hotels. In addition, the funds may be structured with a focus on specific geographic domestic or foreign regions. The remaining nine funds invest in infrastructure, timberland and commodities. The fair value of these funds has been determined using the NAV at June 30, 2016, or one quarter in arrears adjusted for current quarter cash flows. These funds are not eligible for redemption. Distributions are received as underlying investments within the fund are liquidated, which on average can occur over the span of five to ten years.

<sup>13</sup>Direct Real Estate Investments. There are 69 direct owned/joint venture real estate assets that are valued based on annual external and/or quarterly internal appraisals and are classified as Level 3.

The schedule below discloses the fair value measurements for all other funds managed by the SBA (excluding the FRS Pension Trust Fund) at June 30, 2016, (in thousands):

#### All SBA Managed Funds (except FRS Pension Trust Fund) As of June 30, 2016

	Fair Value Measurements Using					
		Quoted Prices in Active Markets for Identical Assets	Significant Other Observable Inputs	Significant Unobservable Inputs (Level 3)		
Investments by fair value level	Total Fair Value	(Level 1)	(Level 2)			
Debt securities						
Certificates of deposit	\$ 4,935,958	\$	\$ 4,685,958	\$ 250,000		
Commercial paper	6,642,568		6,407,569	234,999		
U.S. guaranteed obligations	9,729,421	792,264	8,937,157			
Federal agencies	7,219,632		7,219,632			
Domestic bonds and notes	2,379,911		2,379,911			
International bonds and notes	792,568		767,593	24,975		
Total debt securities	31,700,058	792,264	30,397,820	509,974		
Equity securities						
Domestic	1,566,447	1,566,447				
International	589,335	589,334		1		
Total equity securities	2,155,782	2,155,781		1		
Other investments						
Domestic equity mutual funds	708,487	708,487				
International equity mutual funds	380,383	380,383				
Self-directed brokerage account	369,381		369,381			
Total other investments	1,458,251	1,088,870	369,381	<u> </u>		
Securities lending collateral investments						
Certificates of deposit	818,205		818,205			
Commercial paper	130,920		130,920			
U.S. guaranteed obligations	10,005		10,005			
Total securities lending collateral investments	959,130		959,130			
Total investments by fair value level	36,273,221	\$ 4,036,915	\$ 31,726,331	\$ 509,975		
		Redemption Frequency (If Currently	Redemption			
Investments Measured at the Net Asset Value (NAV)		Eligible)	Notice Period			
Domestic bonds and notes commingled funds <sup>1</sup>	1,800,314	Daily	1 Day			
Domestic equity commingled funds <sup>2</sup>	2,901,641	Daily, Monthly	1 - 2 Days			
International equity commingled funds <sup>2</sup>	1,287,403	Daily	1 Day			
Real asset commingled fund <sup>3</sup>	321,026	Daily	1 Day			
Total investments measured at the NAV	6,310,384	_				

Total investments measured at fair value

<sup>1</sup> Commingled Domestic Bonds and Notes Funds: Two Treasury Inflation-Protected Securities (TIPS) funds and six domestic bonds and notes funds are considered to be commingled in nature. Each is valued at the NAV of units held at the end of the period based upon the fair value of the underlying investments. There were no unfunded commitments related to this investment type.

42,583,605

\$

<sup>2</sup> Commingled Domestic Equity Funds and Commingled International Equity Fund: Seven domestic equity funds and one international equity fund are considered to be commingled in nature. Each is valued at the NAV of units held at the end of the period based upon the fair value of the underlying investments. There were no unfunded commitments related to this investment type.

<sup>3</sup> *Commingled Real Asset Fund:* This fund consists of various investments such as commodities, floating rate loans, energy industry Master Limited Partnerships, global infrastructure and agriculture. The fund is valued at the NAV of units held at the end of the period based upon the fair value of the underlying investments. There were no unfunded commitments related to this investment type.

# Component Units

Securities classified in Level 1 of the fair value hierarchy are valued using quoted prices in active markets from the custodian bank's primary external pricing vendors.

Securities classified in Level 2 are evaluated prices from the custodian bank's primary external pricing vendors, or alternative pricing source, such as investment managers, if information is not available from the primary vendors. The pricing methodology involves the use of evaluation models such as matrix pricing, which is based on the securities' relationship to benchmark quoted prices. Other evaluation models use actual trade data for similar securities, collateral attributes, broker bids, new issue pricings and other observable market information.

Securities classified as Level 3 are valued with prices from the custodian bank's external pricing vendors or an alternative pricing source, utilizing cash flow models.

Certain investments, such as commercial paper, repurchase agreements and various investment agreements, are not included in the table, because they are carried at cost and not priced at fair value. Additionally, the State reports Florida Housing Finance Corporation (FHFC) as of FHFC's fiscal year end December 31, which is prior to the implementation date of GASB 72; therefore, FHFC is not included in the table.

The schedule below discloses the fair value measurements for major component units at June 30, 2016, (in thousands):

# Major Component Units

As of June 30, 2016

	Fair Value Measurements Using Ouoted Prices in Significant Other Significant										
			0	nificant Other Observable Inputs	Une	gnificant observable Inputs					
Investments by fair value level	Tota	ıl Fair Value		(Level 1)		(Level 2)	(Level 3)				
Citizens Property Insurance Corporation (CPIC)											
Debt securities											
U.S. guaranteed obligations	\$	1,429,406	\$	1,400,354	\$	29,052	\$				
Federal agencies		1,755,157		51,743		1,703,414					
Domestic bonds and notes		8,545,458				8,545,458					
International bonds and notes		67,844				67,844					
Total CPIC investments by fair value level	\$	11,797,865	\$	1,452,097	\$	10,345,768	\$				
University of Florida (UF)											
Debt securities											
U.S. guaranteed obligations	\$	2,994	\$	2,456	\$	538	\$				
Federal agencies		8,225				8,225					
Domestic bonds and notes		5,070				5,070					
International bonds and notes		100				100					
Total debt securities		16,389		2,456		13,933					
Equity securities											
Domestic		422		399		23					
International		69		69							
Total equity securities		491		468		23					
Mutual funds		317,733		186,847		130,886					
Other investments		54,178		9,976		41,434		2,768			
Total UF investments by fair value level		388,791	\$	199,747	\$	186,276	\$	2,768			

<u>Investments Measured at the Net Asset Value (NAV)</u> University of Florida		-	nfunded mmitments	Redemption Frequency (If Currently Eligible)	Redemption Notice Period
International equity commingled funds <sup>1</sup>	23			Illiquid	N/A
Short-term investments <sup>2</sup>	11,677			Daily	1 Day
Hedge funds - Multi-strategy <sup>3</sup>	10,857			Annually	90 Days
Private equity funds <sup>4</sup>	 2,578,604	\$	223,977	Monthly	30 - 45 days
Total investments measured at the NAV	2,601,161				
Total investments measured at fair value	\$ 2,989,952				

<sup>1</sup> International equity commingled funds : International equity fund considered to be commingled in nature and includes equity interests, which at year-end, are subject to a six-month lockup period, ending in January 2017. The fair value of investments in this type have been determined using NAV per share (or its equivalent) of the investments. There were no unfunded commitments related to this investment type.

<sup>2</sup> Short-term investments: This category includes investments in money market funds and other short-term instruments designed to preserve capital, liquidity and current income. The fair value of investments in this type have been determined using NAV per share (or its equivalent) of the investments. There were no unfunded commitments related to this investment type.

<sup>3</sup> *Hedge Funds* : This category includes an investment in a hedge fund in which the fund manager is authorized to invest in a broad spectrum of securities that include, but are not limited to the following: equity and debt securities, currency, commodities, foreign debt, options, futures and swaps. The fair value of investments in this type have been determined using NAV per share (or its equivalent) of the investments. There were no unfunded commitments related to this investment type.

*Private Equity Funds* : This category includes investments in several limited partnership funds that invest in equity securities and debt of private companies. The fair value of investments in this type have been determined using NAV per share (or its equivalent) of the investments.

# NOTE 3 - RECEIVABLES AND PAYABLES

"Receivables, net" and "Other loans and notes receivable, net," as presented on the Government-wide Statement of Net Position and the applicable balance sheets and statements of net position in the fund financial statements, consist of the following (in thousands):

#### **GOVERNMENTAL ACTIVITIES**

		General Fund	R	Environment, Recreation and Conservation		Public Education		Health and Family Services	T	ransportation
Accounts receivable	\$		\$	6,609	\$	536	\$	904,929	\$	5,180
Contracts & grants receivable	φ	109,509	φ	798	φ		φ	904,929	φ	247
Due from Federal government		2,010		22,389		4.738		407.040		39,545
Due from other governmental units		2,010		1,758				1,416		127,580
Interest & dividends receivable		20,931		2,440		1,830		195		5,847
Loans & notes receivable		69,210		128,821		168				21
Fees receivable		116,374		20		18				
Taxes receivable		3,036,277		21,578		52,278				240,086
Allowance for uncollectibles		(1,659,921)		(3,336)		(348)		(21,798)		(13,272)
Receivables, net	\$	1,694,452	\$	181,077	\$	59,220	\$	1,291,782	\$	405,234
Loans & notes receivable										
from other governments	\$	14,998	\$	1,218,025	\$		\$		\$	853,294
Long-term interest receivable										390
Other loans & notes receivable		7,811				2,738		317,267		57,024
Allowance for uncollectibles		(228)				(1,005)		(293,643)		(7,977)
Other loans & notes receivable, net	\$	22,581	\$	1,218,025	\$	1,733	\$	23,624	\$	902,731
									(Cor	ntinued below)
	1	Nonmajor		Total		Internal	G	overnment-wide	(Сог	ntinued below) Total
		Nonmajor overnmental	G	Total Governmental		Internal Service	G	overnment-wide Reconciling		,
		5	G				G			Total
Accounts receivable		overnmental Funds	G \$	Governmental	\$	Service	G \$	Reconciling		Total overnmental
Accounts receivable Contracts & grants receivable	Go	overnmental Funds	_	Governmental Funds	\$	Service Funds		Reconciling Balances	G	Total overnmental Activities
	Go	Funds 225,387	_	Governmental Funds 1,252,210	\$	Service Funds 18,772		Reconciling Balances 602,502	G	Total overnmental Activities 1,873,484
Contracts & grants receivable	Go	vernmental Funds 225,387 46,772	_	Governmental Funds 1,252,210 47,818	\$	Service Funds 18,772		Reconciling Balances 602,502	G	Total overnmental Activities 1,873,484 47,818
Contracts & grants receivable Due from Federal government	Go	vernmental Funds 225,387 46,772 47,555	_	Governmental Funds 1,252,210 47,818 523,277	\$	Service Funds 18,772 		Reconciling Balances 602,502 	G	Total overnmental <u>Activities</u> 1,873,484 47,818 523,277
Contracts & grants receivable Due from Federal government Due from other governmental units	Go	vernmental Funds 225,387 46,772 47,555 21,521	_	Governmental Funds 1,252,210 47,818 523,277 152,276	\$	Service Funds 18,772  4,410		Reconciling Balances 602,502 	G	Total overnmental Activities 1,873,484 47,818 523,277 156,686
Contracts & grants receivable Due from Federal government Due from other governmental units Interest & dividends receivable	Go	vernmental Funds 225,387 46,772 47,555 21,521 1,934	_	Governmental Funds 1,252,210 47,818 523,277 152,276 33,177	\$	Service Funds 18,772  4,410 954		Reconciling Balances 602,502  	G	Total overnmental <u>Activities</u> 1,873,484 47,818 523,277 156,686 34,131
Contracts & grants receivable Due from Federal government Due from other governmental units Interest & dividends receivable Loans & notes receivable	Go	vernmental Funds 225,387 46,772 47,555 21,521 1,934 124,401	_	Governmental Funds 1,252,210 47,818 523,277 152,276 33,177 322,621	\$	Service Funds 18,772  4,410 954 		Reconciling Balances 602,502  	G	Total overnmental Activities 1,873,484 47,818 523,277 156,686 34,131 322,621
Contracts & grants receivable Due from Federal government Due from other governmental units Interest & dividends receivable Loans & notes receivable Fees receivable	Go	vernmental Funds 225,387 46,772 47,555 21,521 1,934 124,401 101	_	Governmental Funds 1,252,210 47,818 523,277 152,276 33,177 322,621 116,513	\$	Service Funds 18,772  4,410 954 		Reconciling Balances 602,502   	G	Total overnmental <u>Activities</u> 1,873,484 47,818 523,277 156,686 34,131 322,621 116,513
Contracts & grants receivable Due from Federal government Due from other governmental units Interest & dividends receivable Loans & notes receivable Fees receivable Taxes receivable	Go	vernmental Funds 225,387 46,772 47,555 21,521 1,934 124,401 101 16,211	_	Governmental Funds 1,252,210 47,818 523,277 152,276 33,177 322,621 116,513 3,366,430	\$ \$	Service Funds 18,772  4,410 954  		Reconciling Balances 602,502   	G	Total overnmental <u>Activities</u> 1,873,484 47,818 523,277 156,686 34,131 322,621 116,513 3,366,430
Contracts & grants receivable Due from Federal government Due from other governmental units Interest & dividends receivable Loans & notes receivable Fees receivable Taxes receivable Allowance for uncollectibles <b>Receivables, net</b>	Go \$	vernmental <u>Funds</u> 225,387 46,772 47,555 21,521 1,934 124,401 101 16,211 (145,680)	\$	Governmental Funds 1,252,210 47,818 523,277 152,276 33,177 322,621 116,513 3,366,430 (1,844,355)		Service Funds 18,772  4,410 954  (13)	\$	Reconciling Balances 602,502   	<b>G</b>	Total overnmental <u>Activities</u> 1,873,484 47,818 523,277 156,686 34,131 322,621 116,513 3,366,430 (1,844,368)
Contracts & grants receivable Due from Federal government Due from other governmental units Interest & dividends receivable Loans & notes receivable Fees receivable Taxes receivable Allowance for uncollectibles <b>Receivables, net</b> Loans & notes receivable	Ga \$ \$	vernmental Funds 225,387 46,772 47,555 21,521 1,934 124,401 101 16,211 (145,680) <b>338,202</b>	\$	Governmental Funds 1,252,210 47,818 523,277 152,276 33,177 322,621 116,513 3,366,430 (1,844,355) 3,969,967	\$	Service Funds 18,772  4,410 954  (13)	\$ \$	Reconciling Balances 602,502   	G. \$	Total overnmental <u>Activities</u> 1,873,484 47,818 523,277 156,686 34,131 322,621 116,513 3,366,430 (1,844,368) 4,596,592
Contracts & grants receivable Due from Federal government Due from other governmental units Interest & dividends receivable Loans & notes receivable Fees receivable Taxes receivable Allowance for uncollectibles <b>Receivables, net</b> Loans & notes receivable from other governments	Go \$	vernmental <u>Funds</u> 225,387 46,772 47,555 21,521 1,934 124,401 101 16,211 (145,680)	\$	Governmental Funds 1,252,210 47,818 523,277 152,276 33,177 322,621 116,513 3,366,430 (1,844,355) 3,969,967 2,901,766		Service Funds 18,772  4,410 954  (13)	\$	Reconciling Balances 602,502   	<b>G</b>	Total overnmental <u>Activities</u> 1,873,484 47,818 523,277 156,686 34,131 322,621 116,513 3,366,430 (1,844,368) 4,596,592 2,901,766
Contracts & grants receivable Due from Federal government Due from other governmental units Interest & dividends receivable Loans & notes receivable Fees receivable Taxes receivable Allowance for uncollectibles <b>Receivables, net</b> Loans & notes receivable from other governments Long-term interest receivable	Ga \$ \$	vernmental Funds 225,387 46,772 47,555 21,521 1,934 124,401 101 16,211 (145,680) <b>338,202</b> 815,449 	\$	Governmental Funds 1,252,210 47,818 523,277 152,276 33,177 322,621 116,513 3,366,430 (1,844,355) 3,969,967 2,901,766 390	\$	Service Funds 18,772  4,410 954  (13)	\$ \$	Reconciling Balances 602,502     602,502	G. \$	Total overnmental <u>Activities</u> 1,873,484 47,818 523,277 156,686 34,131 322,621 116,513 3,366,430 (1,844,368) 4,596,592 2,901,766 390
Contracts & grants receivable Due from Federal government Due from other governmental units Interest & dividends receivable Loans & notes receivable Fees receivable Taxes receivable Allowance for uncollectibles <b>Receivables, net</b> Loans & notes receivable from other governments Long-term interest receivable Other loans & notes receivable	Ga \$ \$	vernmental Funds 225,387 46,772 47,555 21,521 1,934 124,401 101 16,211 (145,680) <b>338,202</b> 815,449  130,902	\$	Governmental Funds 1,252,210 47,818 523,277 152,276 33,177 322,621 116,513 3,366,430 (1,844,355) 3,969,967 2,901,766 390 515,742	\$	Service <u>Funds</u> 18,772  4,410 954  (13) <b>24,123</b>	\$ \$	Reconciling Balances 602,502    602,502	G. \$	Total overnmental <u>Activities</u> 1,873,484 47,818 523,277 156,686 34,131 322,621 116,513 3,366,430 (1,844,368) 4,596,592 2,901,766 390 515,742
Contracts & grants receivable Due from Federal government Due from other governmental units Interest & dividends receivable Loans & notes receivable Fees receivable Taxes receivable Allowance for uncollectibles <b>Receivables, net</b> Loans & notes receivable from other governments Long-term interest receivable	Ga \$ \$	vernmental Funds 225,387 46,772 47,555 21,521 1,934 124,401 101 16,211 (145,680) <b>338,202</b> 815,449 	\$	Governmental Funds 1,252,210 47,818 523,277 152,276 33,177 322,621 116,513 3,366,430 (1,844,355) 3,969,967 2,901,766 390	\$	Service Funds 18,772  4,410 954  (13) 24,123 	\$ \$	Reconciling Balances 602,502    602,502	G. \$	Total overnmental <u>Activities</u> 1,873,484 47,818 523,277 156,686 34,131 322,621 116,513 3,366,430 (1,844,368) 4,596,592 2,901,766 390

# **BUSINESS-TYPE ACTIVITIES**

	Trar	nsportation	Lottery	Hurricane Catastrophe Fund	Pr	epaid College Program	employment assistance
Accounts receivable	\$	26,465	\$ 34,722	\$ 175,335	\$	38,040	\$ 239,267
Due from Federal government							236
Due from other governmental units		120					1,096
Interest & dividends receivable		3,023	423	6,759		23,709	50,161
Loans & notes receivable						227,763	
Fees receivable		932					1,084
Taxes receivable							236,736
Allowance for uncollectibles			(2,798)	(1)			(328,923)
Receivables, net	\$	30,540	\$ 32,347	\$ 182,093	\$	289,512	\$ 199,657
Loans & notes receivable	\$	66,437	\$ 	\$ 	\$	1,867,653	\$ 
Allowance for uncollectibles							
Future contract premiums and other receivables							
Other loans & notes receivable, net	\$	66,437	\$ •••••	\$ •••••	\$	1,867,653	\$ 

(Continued below)

	Nonmajor Enterprise Funds	Total Enterprise Funds	G	overnment-wide Reconciling Balances	F	Total Business-type Activities
Accounts receivable	\$ 630,054	\$ 1,143,883	\$	102,864	\$	1,246,747
Due from Federal government		236				236
Due from other governmental units	2,720	3,936				3,936
Interest & dividends receivable	488	84,563				84,563
Loans & notes receivable	2,552	230,315				230,315
Fees receivable	174	2,190				2,190
Taxes receivable		236,736				236,736
Allowance for uncollectibles	(626,492)	(958,214)				(958,214)
Receivables, net	\$ 9,496	\$ 743,645	\$	102,864	\$	846,509
Loans & notes receivable	\$ 5,695	\$ 1,939,785	\$		\$	1,939,785
Allowance for uncollectibles	(1,437)	(1,437)				(1,437)
Future contract premiums and other						
receivables	13	13				13
Other loans & notes receivable, net	\$ 4,271	\$ 1,938,361	\$	•••••	\$	1,938,361

### COMPONENT UNITS

Accounts receivable	\$ 1,794,221
Contracts & grants receivable	192,144
Due from Federal government	18,365
Due from other governmental units	235,247
Interest & dividends receivable	107,564
Loans & notes receivable	211,811
Allowance for uncollectibles	 (437,917)
Receivables, net	\$ 2,121,435
Other loans & notes receivable	\$ 2,424,818
Allowance for uncollectibles	(274,599)
Other loans & notes receivable, net	\$ 2,150,219

"Accounts payable and accrued liabilities," as presented on the Government-wide Statement of Net Position and the applicable balance sheets and statements of net position in the fund financial statements, consist of the following (in thousands):

## **GOVERNMENTAL ACTIVITIES**

	General Fund	R	Environment, Recreation and Conservation	Public Education	Health and Family Services	Tra	nsportation
Accounts payable	\$ 346,586	\$	44,859	\$ 8,536	\$ 173,835	\$	300,083
Accrued salaries & wages	84,745		1,274	18	43,298		17,033
Claims payable							
Construction contracts							359,394
Deposits payable	179		455		10		11,842
Due to Federal government	1				159,800		
Due to other governmental units	73,021		8,822	17	5,033		8,340
Other payables	 						
Accounts payable and							
accrued liabilities	\$ 504,532	\$	55,410	\$ 8,571	\$ 381,976	\$	696,692

# (Continued below)

	onmajor /ernmental Funds	Total Governmental Funds			Internal Service Funds	R	ernment-wide econciling Balances	Go	Total vernmental Activities
Accounts payable	\$ 122,938	\$	996,837	\$	30,770	\$	182,970	\$	1,210,577
Accrued salaries & wages	14,331		160,699		2,849				163,548
Claims payable			•••••		141,077				141,077
Construction contracts	120		359,514						359,514
Deposits payable	136		12,622						12,622
Due to Federal government	1,605		161,406						161,406
Due to other governmental units	47,183		142,416						142,416
Other payables	 		•••••		15,139				15,139
Accounts payable and									
accrued liabilities	\$ 186,313	\$	1,833,494	\$	189,835	\$	182,970	\$	2,206,299

	Tr	ansportation	Catastr		Hurricane Catastrophe Fund	]	Prepaid College Program		Reemployment Assistance	
Accounts payable	\$	13,493	\$	6,034	\$	81,090	\$	259,574	\$	19,884
Accrued interest payable						32,604				
Accrued salaries & wages										
Construction contracts		35,739								
Deposits payable		225		2,444						
Due to Federal government										21,279
Accounts payable and										
accrued liabilities	\$	49,457	\$	8,478	\$	113,694	\$	259,574	\$	41,163
										(Continued below)
		Nonmajor Enterprise Funds	F	Total Enterprise Funds	(	Government-wide Reconciling Balances		Total Business-type Activities		
Accounts payable	\$	13,958	\$	394,033	\$	41	\$	394,074		
Accrued interest payable				32,604				32,604		
Accrued salaries & wages		3,709		3,709				3,709		
Construction contracts				35,739				35,739		
Deposits payable		128		2,797				2,797		
Due to Federal government				21,279				21,279		
Accounts payable and accrued liabilities	\$	17,795	\$	490,161	\$	41	\$	490,202	, ,	

# **BUSINESS-TYPE ACTIVITIES**

#### COMPONENT UNITS

Accounts payable	\$ 855,625
Accrued interest payable	42,830
Accrued salaries & wages	320,937
Claims payable	916,498
Construction contracts	53,970
Deposits payable	354,909
Due to other governmental units	7,442
Vouchers payable	 14,315
Accounts payable and	
accrued liabilities	\$ 2,566,526

# NOTE 4 – TAXES

Florida levies neither a personal income tax nor an ad valorem tax on real or tangible personal property. Taxes are, however, one of the principal sources of financing state operations. A schedule of tax revenues by major tax type for each applicable major governmental fund, and for nonmajor governmental funds in the aggregate, is presented below (in thousands):

		General Fund	R	ironment, ecreation and nservation	I	Public Education	Health and Family Services	Tra	ansportation	Nonmajor vernmental Funds	Total
Sales and use tax	\$	24,287,673	\$		\$		\$ 	\$		\$ 	\$ 24,287,673
Fuel taxes:											
Motor fuel tax									2,611,492		2,611,492
Pollutant tax				251,307							251,307
Aviation fuel tax									36,963		36,963
Solid minerals severance tax				33,214							33,214
Oil and gas production tax		1,604									1,604
Total fuel taxes		1,604		284,521					2,648,455		2,934,580
Corporate income tax		2,181,244									2,181,244
Documentary stamp tax		2,284,854									2,284,854
Intangible personal property tax		341,418									341,418
Communications service tax		648,528				382,273					1,030,801
Estate tax		155									155
Gross receipts utilities tax				7,188		770,216					777,404
Beverage and tobacco taxes:											
Alcoholic beverage tax		352,898								13,273	366,171
Cigarette tax		1,190,541									1,190,541
Smokeless tobacco tax		32,498									32,498
Total beverage and tobacco taxes		1,575,937								13,273	1,589,210
Other taxes: Insurance premium tax		911,059								29,688	940,747
Hospital public assistance tax							1,049,357				1,049,357
Citrus excise tax										23,170	23,170
Pari-mutuel wagering tax		6,921								202,942	209,863
Total other taxes	-	917,980					1,049,357			255,800	2,223,137
Total	\$	32,239,393	\$	291,709	\$	1,152,489	\$ 1,049,357	\$	2,648,455	\$ 269,073	\$ 37,650,476

	Sales and
	 Use Tax
Governmental fund statements	\$ 24,287,673
Government-wide accruals	 (31,845)
Government-wide statements	\$ 24,255,828

# NOTE 5 - CAPITAL ASSETS

Capital assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the assets or materially extend the assets' lives are not capitalized.

For financial statement purposes, the state reports capital assets under the following categories and has established a reporting capitalization threshold for each category. Applicable capital assets are depreciated over the appropriate estimated useful lives using the straight-line method.

	Financial Statement	Estimated Useful
Capital Asset Category	Capitalizing Threshold	Life (in Years)
Land and other nondepreciable assets	Capitalize all	Not depreciable
Nondepreciable infrastructure	Capitalize all	Not depreciable
Construction work in progress	\$100,000 when work is completed	Not depreciable
Buildings, equipment, and other depreciable assets		
Buildings and building improvements	\$100,000	5 - 50
Infrastructure and infrastructure improvements	\$100,000	3 - 50
(depreciable)		
Leasehold improvements	\$100,000	2 - 15
Intangible assets	\$4,000,000	2 - 30
Property under capital lease	Threshold correlates to asset category	2 - 20
Furniture and equipment	\$1,000 and \$250 for non-circulated	2 - 25
	books	
Works of art and historical treasures	Items capitalized as of June 30, 1999, remain capitalized; capitalize unless considered a collection	5 - 50
Library resources	\$25	5 - 50
Other capital assets	\$1,000	3 - 20

The state has elected to use the modified approach for accounting for its roadways, bridges and other infrastructure assets included in the State Highway System. Under this approach, the Department of Transportation has made the commitment to maintain these assets at levels established by the Department of Transportation and approved by the Florida Legislature. No depreciation expense is reported for such assets, nor are amounts capitalized in connection with improvements that lengthen the lives of such assets, unless the improvements also increase their service potential. The Department of Transportation maintains an inventory of these assets and performs periodic condition assessments to establish that the predetermined condition level is being maintained. In addition, the Department of Transportation makes annual estimates of the amounts that must be expended to maintain these assets at the predetermined condition levels. Refer to the Other Required Supplementary Information for additional information on infrastructure using the modified approach.

Not included in the reported capital assets are the irreplaceable collections at various historic sites and museums throughout the state. For example, the Museum of Florida History, located in Tallahassee, currently has artifacts illustrating the history of Florida since the arrival of human beings on the peninsula. It also has access to collections that include Florida upland and underwater archaeology, Florida archives, and Florida and Spanish colonial numismatics.

Depreciation expense charged to functions of governmental activities for the year ended June 30, 2016, is as follows (in thousands):

General Government	\$ 87,326
Education	11,169
Human Services	26,688
Criminal Justice & Correction	90,859
Natural Resources & Environment	50,667
Transportation	38,174
State Courts	 10,060
Total depreciation expense (governmental activities)	\$ 314,943

Primary government capital asset activities for the fiscal year ended June 30, 2016, are as follows (in thousands):

# GOVERNMENTAL ACTIVITIES

	Balance	Destatement	Turana	December	Balance
	July 1, 2015	Restatement	Increases	Decreases	June 30, 2016
Capital assets, not being depreciated: Land and other nondepreciable assets	\$ 18,309,896	\$	\$ 384,253 \$	49,500	\$ 18,644,649
Infrastructure and infrastructure	\$ 18,509,890	\$	ф <u>584,255</u> ф	49,500	\$ 18,044,049
improvements - nondepreciable	42,756,854		4,206,069		46,962,923
Construction work in progress	42,750,854	42.894	328,750	2,646,472	2,634,280
Total capital assets, not being depreciated	65,975,858	42,894	4,919,072	2,695,972	68,241,852
	05,975,858	42,094	4,919,072	2,095,972	00,241,052
Capital assets, being depreciated:					
Buildings and building improvements	5,431,830	63,667	156,701	157,325	5,494,873
Infrastructure and infrastructure improvements	757,476		18,042	3,159	772,359
Leasehold improvements	1,120		1,073	12	2,181
Property under capital lease	174,082		2,628	1,678	175,032
Furniture and equipment	1,749,176		251,870	216,297	1,784,749
Works of art and historical treasures	1,931			2	1,929
Library resources	25,894		156	61	25,989
Other	73,079		3,851	3,210	73,720
Total capital assets, being depreciated	8,214,588	63,667	434,321	381,744	8,330,832
Less accumulated depreciation for:					
Buildings and building improvements	2,646,028	17,069	143,950	67,771	2,739,276
Infrastructure and infrastructure improvements	426,222		29,180	2,081	453,321
Leasehold improvements	701		123	5	819
Property under capital lease	80,522		9,201	4,187	85,536
Furniture and equipment	1,341,448		127,542	119,737	1,349,253
Works of art and historical treasures	991		64	1	1,054
Library resources	14,886		1,455	521	15,820
Other	55,302		3,428	3,201	55,529
Total accumulated depreciation	4,566,100	17,069	314,943	197,504	4,700,608
Total capital assets, being depreciated, net	3,648,488	46,598	119,378	184,240	3,630,224
Governmental activities capital assets, net	\$ 69,624,346	\$ 89,492	\$ 5,038,450 \$	2,880,212	\$ 71,872,076

#### BUSINESS-TYPE ACTIVITIES

	Balance ly 1, 2015	Rest	atement	I	Increases	Decreases	Ju	Balance ne 30, 2016
Capital assets, not being depreciated:								
Land and other nondepreciable assets	\$ 1,078,785	\$		\$	584,026	\$ 531,140	\$	1,131,671
Infrastructure and infrastructure								
improvements - nondepreciable	8,091,995				13,862,729	13,367,359		8,587,365
Construction work in progress	1,161,795				5,730,339	5,953,714		938,420
Total capital assets, not being depreciated	10,332,575			2	20,177,094	19,852,213		10,657,456
Capital assets, being depreciated:								
Buildings and building improvements	472,525				39,216	29,971		481,770
Infrastructure and infrastructure improvements	2,475							2,475
Leasehold improvements	82				2			84
Furniture and equipment	252,126				132,530	35,037		349,619
Library resources	7				1			8
Other	142,269				2,803	173		144,899
Total capital assets, being depreciated	 869,484		•••••		174,552	65,181		978,855
Less accumulated depreciation for:								
Buildings and building improvements	146,148				17,785	6,841		157,092
Infrastructure and infrastructure improvements	474				202			676
Leasehold improvements	12							12
Furniture and equipment	129,587				35,993	16,813		148,767
Library resources	3				1			4
Other	 52,466				9,719	139		62,046
Total accumulated depreciation	 328,690		•••••		63,700	23,793		368,597
Total capital assets, being depreciated, net	540,794		•••••		110,852	41,388		610,258
Business-type activities capital assets, net	\$ 10,873,369	\$		\$ 2	20,287,946	\$ 19,893,601	\$	11,267,714

Component units' capital asset activities for the fiscal year ended June 30, 2016, are as follows (in thousands):

СС	омро	NENT UNIT	S					
		Balance						Balance
	J	uly 1, 2015		Increases	Е	Decreases	Ju	ine 30, 2016
Capital assets, not being depreciated:		<b>,</b>						· · · · ·
Land and other non-depreciable assets	\$	6,561,520	\$	109,985	\$	31,142	\$	6,640,363
Construction work in progress	+	1,194,900	+	932,900	+	603,759	+	1,524,041
Total capital assets, not being depreciated		7,756,420		1,042,885		634,901		8,164,404
		.,		_,,				-,,
Capital assets, being depreciated:		10 150 105		700.070		222.200		10 505 0 45
Buildings and building improvements		18,150,497		799,968		223,200		18,727,265
Infrastructure and infrastructure improvements		2,880,873		105,581		4,068		2,982,386
Leasehold improvements		373,296		32,270		6,569		398,997
Property under capital lease		145,440		6,901		15,168		137,173
Furniture and equipment		3,459,998		245,104		141,884		3,563,218
Works of art and historical treasures		4,280				495		3,785
Library resources		921,973		37,128		9,345		949,756
Other		365,271		62,200		7,336		420,135
Total capital assets, being depreciated		26,301,628		1,289,152		408,065		27,182,715
Less accumulated depreciation for:								
Buildings and building improvements		6,262,570		489,045		57,324		6,694,291
Infrastructure and infrastructure improvements		1,077,882		88,207		2,459		1,163,630
Leasehold improvements		133,194		19,168		5,062		147,300
Property under capital lease		66,042		8,010		15,368		58,684
Furniture and equipment		2,439,611		245,981		120,151		2,565,441
Works of art and historical treasures		1,794		195		317		1,672
Library resources		746,299		40,867		9,351		777,815
Other		270,340		31,989		6,249		296,080
Total accumulated depreciation		10,997,732		923,462		216,281		11,704,913
Total capital assets, being depreciated, net		15,303,896		365,690		191,784		15,477,802
Component units capital assets, net	\$	23,060,316	\$	1,408,575	\$	826,685	\$	23,642,206

# NOTE 6 - PENSIONS AND OTHER POSTEMPLOYMENT BENEFITS

# A. Pensions

The Florida Department of Management Services (Department) is part of the primary government of the state of Florida and is responsible for administering the Florida Retirement System Pension Plan and Other State-Administered Systems. For the fiscal year ended June 30, 2016, the Department administered three defined benefit plans, two defined contribution plans, a supplemental funding of defined benefit plans for municipal police officers and firefighters, and various general revenue funded pension programs. Beginning with the fiscal year ended June 30, 2014, the Department issued a publicly-available, audited comprehensive annual financial report (CAFR) that includes financial statements, notes and required supplementary information for each of the pension plans which it administers. Detailed information about the plans is provided in the CAFR which is available online or by contacting the Department.

Copies of this report, as well as the plans' actuarial valuations, can be obtained from the Department of Management Services, Division of Retirement (Division), Bureau of Research and Member Communications, P.O. Box 9000, Tallahassee, Florida 32315-9000; by telephone toll free at 877-377-1737 or 850-488-5706; by email at <u>rep@dms.myflorida.com</u>; or at the Division's website (www.frs.myflorida.com).

# 1. Defined Benefit Plans

# The Florida Retirement System

The Florida Retirement System (FRS) is a cost-sharing multiple-employer public-employee retirement system with two primary plans – the FRS defined benefit pension plan (Pension Plan) and the FRS Investment Plan. The FRS Pension Plan was created in Chapter 121, Florida Statutes (F.S.), effective December 1, 1970, by consolidating and closing these existing plans to new members: the Teachers' Retirement System (Chapter 238, F.S.), the State and County Officers and Employees' Retirement System (Chapter 122, F.S.), and the Highway Patrol Pension Trust Fund (Chapter 321, F.S.). In 1972, the Judicial Retirement System (Chapter 123, F.S.) was closed and consolidated into the FRS. The FRS was created to provide a defined benefit pension plan for participating public employees. The FRS was amended in 1998 to add the Deferred Retirement Option Program (DROP) under the defined benefit plan and amended in 2000 to provide a defined contribution plan alternative to the defined benefit plan for FRS members effective July 1, 2002. This integrated defined contribution plan is the FRS Investment Plan, which is administered by the State Board of Administration. Effective July 1, 2007, the Institute of Food and Agricultural Sciences (IFAS) Supplemental Retirement Program, established under Section 121.40, F.S., was consolidated under the Florida Retirement System Pension Plan as a closed retirement plan. Participation in the IFAS Supplemental Retirement Program does not constitute membership in the FRS.

Chapter 121, F.S., also provides for nonintegrated, optional retirement programs in lieu of the FRS to certain members of the Senior Management Service Class (SMSC) employed by the state, state elected officials who chose SMSC membership in lieu of Elected Officers' Class membership, and faculty and specified employees in the State University System and Florida College System institutions. Provisions relating to the FRS are also contained in Chapter 112, F.S.

### Membership

FRS membership is compulsory for employees filling a regularly established position in a state agency, county agency, state university, state college, or district school board, unless restricted from FRS membership under Section 121.053 or Section 121.122, F.S., or allowed to participate in a non-integrated defined contribution plan in lieu of FRS membership. Participation by cities, municipalities, special districts, charter schools, and metropolitan planning organizations, although optional, is generally irrevocable after election to participate is made. Retirees initially reemployed in regularly established positions on or after July 1, 2010, may not participate in the FRS. Members hired into certain positions may be eligible to withdraw from the FRS altogether or elect to participate in the non-integrated optional retirement programs in lieu of the FRS except faculty of a medical college in a state university who must participate in the State University System Optional Retirement Program.

There are five general classes of membership, as follows:

• *Regular Class* - Members of the FRS who do not qualify for membership in the other classes.

- Senior Management Service Class (SMSC) Members in senior management level positions in state and local governments as well as assistant state attorneys, assistant statewide prosecutors, assistant public defenders, assistant attorneys general, deputy court administrators, and assistant capital collateral representatives. Members of the Elected Officers' Class may elect to withdraw from the FRS or participate in the SMSC in lieu of the Elected Officers' Class.
- *Special Risk Class* Members who are employed as law enforcement officers, firefighters, firefighter trainers, fire prevention officers, state fixed-wing pilots for aerial firefighting surveillance, correctional officers, emergency medical technicians, paramedics, community-based correctional probation officers, youth custody officers (from July 1, 2001 through June 30, 2014), certain health-care related positions within state forensic or correctional facilities, or specified forensic employees of a medical examiner's office or a law enforcement agency, and meet the criteria to qualify for this class.
- Special Risk Administrative Support Class Former Special Risk Class members who are transferred or reassigned to nonspecial risk law enforcement, firefighting, emergency medical care, or correctional administrative support positions within an FRS special risk-employing agency.
- *Elected Officers' Class (EOC)* Members who are elected state and county officers and the elected officers of cities and special districts that choose to place their elected officials in this class.

Beginning July 1, 2001, through June 30, 2011, the FRS Pension Plan provided for vesting of benefits after six years of creditable service for members working on or after July 1, 2001 and initially enrolled before July 1, 2011. Members not actively working in a position covered by the FRS Pension Plan on July 1, 2001, must return to covered employment for up to one work year to be eligible to vest with less service than was required under the law in effect before July 1, 2001. Members initially enrolled on or after July 1, 2011, vest after eight years of creditable service. Members are eligible for normal retirement when they have met the requirements listed below. Early retirement may be taken any time after vesting within 20 years of normal retirement age; however, there is a 5% benefit reduction for each year prior to the normal retirement age.

• *Regular Class, Senior Management Service Class, and Elected Officers' Class Members* – For members initially enrolled in the FRS Pension Plan before July 1, 2011, six or more years of creditable service and age 62, or the age after completing six years of creditable service if after age 62. Thirty years of creditable service regardless of age before age 62.

For members initially enrolled in the FRS Pension Plan on or after July 1, 2011, eight or more years of creditable service and age 65, or the age after completing eight years of creditable service if after age 65. Thirty-three years of creditable service regardless of age before age 65.

• Special Risk Class and Special Risk Administrative Support Class Members – For members initially enrolled in the FRS Pension Plan before July 1, 2011, six or more years of Special Risk Class service and age 55, or the age after completing six years of Special Risk Class service if after age 55. Twenty-five years of special risk service regardless of age before age 55. A total of 25 years of service including special risk service and up to four years of active duty wartime service and age 52. Without six years of Special Risk Class service, members of the Special Risk Administrative Support Class must meet the requirements of the Regular Class.

For members initially enrolled in the FRS Pension Plan on or after July 1, 2011, eight or more years of Special Risk Class service and age 60, or the age after completing eight years of Special Risk Class service if after age 60. Thirty years of special risk service regardless of age before age 60. Without eight years of Special Risk Class service, members of the Special Risk Administrative Support Class must meet the requirements of the Regular Class.

## **Benefits**

The Florida Legislature establishes and amends the benefit terms of the FRS Pension Plan. Benefits under the FRS Pension Plan are computed on the basis of age, average final compensation, creditable years of service, and accrual value per year by membership class. Members are also provided in-line-of-duty or regular disability and survivors' benefits. Pension benefits of retirees and annuitants are increased each July 1 by a cost-of-living adjustment. If the member is initially enrolled in the FRS Pension Plan before July 1, 2011, and all service credit was accrued before July 1, 2011, the annual cost-of-living adjustment is 3% per year. If the member is initially enrolled before July 1, 2011, and has service credit on or after July 1, 2011, there is an individually calculated cost-of-living adjustment. This individually calculated annual cost-of-living adjustment is a proportion of 3% determined by dividing the sum of the pre-July 2011 service credit by the total service credit at retirement multiplied by 3%. FRS Pension Plan members initially enrolled on or after July 1, 2011, will not have a cost-of-living adjustment after retirement.

The DROP became effective July 1, 1998, subject to provisions of Section 121.091(13), F.S. FRS Pension Plan members who reach normal retirement are eligible to defer receipt of monthly benefit payments while continuing employment with an FRS employer. An employee may participate in the DROP for a maximum of 60 months. Authorized instructional personnel may participate in the DROP for up to 36 additional months beyond their initial 60-month participation period. Monthly retirement benefits remain in the FRS Trust Fund during DROP participation and accrue interest until the member terminates to finalize retirement. As of June 30, 2016, the FRS Trust Fund held in trust \$2,322,967,354 in accumulated benefits and interest for 34,160 DROP participants. Of these 34,160 DROP participants, 29,602 were active in the DROP with balances totaling \$1,871,732,532. The remaining 4,558 participants were no longer active in the DROP and had balances totaling \$451,234,822 to be processed after June 30, 2016, pending a qualifying event. Of the total accumulated DROP benefits, \$411,260,011 was due and payable as of June 30, 2016.

### Administration

The Department of Management Services, Division of Retirement administers the FRS Pension Plan. The State Board of Administration invests the assets of the FRS Pension Plan held in the FRS Trust Fund. Costs of administering the FRS Pension Plan are funded from earnings on investments of the FRS Trust Fund. Reporting of the FRS Pension Plan is on the accrual basis of accounting. Revenues are recognized when earned and expenses are recognized when the obligation is incurred.

#### **Contributions**

All participating employers must comply with statutory contribution requirements. Section 121.031(3), F.S., requires an annual actuarial valuation of the FRS Pension Plan, which is provided to the Legislature as guidance for funding decisions. Employer and employee contribution rates are established in Section 121.71, F.S. Employer contribution rates under the uniform rate structure (a blending of both the FRS Pension Plan and Investment Plan rates) are recommended by the actuary but set by the Legislature. Statutes require that any unfunded actuarial liability (UAL) be amortized within 30 plan years. Pursuant to Section 121.031(3) (f), F.S., any surplus amounts available to offset total retirement system costs are to be amortized over a 10-year rolling period on a level-dollar basis. The balance of legally required reserves for the FRS Pension Plan at June 30, 2016, was \$141,781,028,000. These funds were reserved to provide for total current and future benefits, refunds, and administration of the FRS Pension Plan.

The table below presents FRS employer contribution rates. Rates indicated are uniform rates for all FRS members and include UAL contribution rates. These rates do not include a 1.66% contribution rate for the Retiree Health Insurance Subsidy Program and a 0.04% assessment for the administration of the FRS Investment Plan and the educational program available to all FRS members. In addition, the July 1, 2015, statutory employer rates do not include the 3.00% mandatory employee contribution for all membership classes except for members in the DROP.

Membership Class	Uniform Employer Rates Recommended by Actuarial Valuation as of July 1, 2014 for Fiscal Year 2015-2016	July 1, 2015 Statutory Rates (Ch. 121, F.S.)
Regular	5.56%	5.56%
Senior Management Service	19.73%	19.73%
Special Risk	20.34%	20.34%
Special Risk Administrative Support	31.25%	31.25%
Elected Officers - Judges	34.01%	34.01%
Elected Officers - Legislators/Attorneys/Cabinet	44.10%	44.10%
Elected Officers - County	40.57%	40.57%
DROP - applicable to members from all of the		
above classes or plans	11.22%	11.22%

Employee eligibility, benefits, and contributions by class are as previously described. Employees not filling regular established positions and working under the other personal services (OPS) or temporary status are not covered by the FRS.

#### **Retiree Health Insurance Subsidy Program**

The Retiree Health Insurance Subsidy (HIS) Program is a cost-sharing multiple-employer defined benefit pension plan established under Section 112.363, F.S. The Florida Legislature establishes and amends the benefit terms of the HIS Program. The benefit is a monthly payment to assist retirees of state-administered retirement systems in paying their health insurance costs

and is administered by the Department of Management Services, Division of Retirement. For the fiscal year ended June 30, 2016, eligible retirees and beneficiaries received a monthly HIS payment equal to the number of years of creditable service completed at the time of retirement multiplied by \$5. The payments are at least \$30 but not more than \$150 per month, pursuant to Section 112.363, F.S. To be eligible to receive a HIS benefit, a retiree under a state-administered retirement system must provide proof of eligible health insurance coverage, which can include Medicare.

The HIS Program is funded by required contributions from FRS participating employers as set by the Legislature. Employer contributions are a percentage of gross compensation for all active FRS members. For the fiscal year ended June 30, 2016, the contribution rate was 1.66% of payroll pursuant to Section 112.363, F.S. The state contributed 100% of its statutorily required contributions for the current and preceding two years. HIS contributions are deposited in a separate trust fund from which HIS payments are authorized. HIS benefits are not guaranteed and are subject to annual legislative appropriation. In the event the legislative appropriation or available funds fail to provide full subsidy benefits to all participants, the legislature may reduce or cancel HIS payments.

# The Florida National Guard Supplemental Retirement Benefit Plan

The Florida National Guard Supplemental Retirement Benefit Plan (National Guard Benefit) is a single-employer, non-qualified defined benefit pension plan established under Section 250.22, F.S., and is administered by the Department of Management Services, Division of Retirement. The Florida Legislature establishes and amends the plan. Florida National Guard retirees must have at least 30 years of Florida National Guard service. Normal retirement is at age 62 with early retirement available beginning at age 60. The monthly benefit is equal to the difference between 50% of the federal military pay table for the highest rank held while in the Florida National Guard and the benefit received from the federal government for reservist military service. The benefit amount is recalculated whenever the federal military pay table is increased or the federal benefit is increased by a cost of living adjustment. The benefit is payable for the lifetime of the retiree without a survivor benefit option. The table below shows the number of employees covered by the benefit terms.

Active Members	11,935
Retirees	784
Termintated Vested Members	137
Total	12,856

The National Guard Benefit is funded by an annual appropriation from General Revenue by the Legislature. Any appropriated funds not obligated for benefit payments owed at June 30 each year revert to the General Revenue Fund.

# **Pension Amounts for Defined Benefit Pension Plans**

### Net Pension Liability

At June 30, 2016, the State reported a total liability of \$4,529,033,986 for its proportionate share of the net pension liabilities of the defined benefit, multiple-employer cost-sharing pension plans and its single-employer, non-qualified pension plan. The table below presents the fiduciary net position for the FRS and HIS plans as well as the State's proportion and proportionate share as of the measurement date of June 30, 2015, and the fiduciary net position of the National Guard Benefit as of the measurement date of June 30, 2016:

	FRS Pension Plan	HIS	National Guard Benefit	Total
Plan total pension liability (A)	\$ 161,370,735,088	\$ 10,249,201,290	\$ 664,546,758	
Plan fiduciary net position (B)	(148,454,393,902)	(50,774,315)		
Plan net pension liability (A-B)	12,916,341,186	10,198,426,975	664,546,758	
State's proportion	17.961696240%	15.144426318%	100.00%	
State's proportionate share	\$ 2,319,993,969	\$ 1,544,493,259	\$ 664,546,758	\$ 4,529,033,986

The State's proportion of the net pension liability for FRS Pension Plan and HIS was based on contributions paid to the plans by the State relative to the contributions paid by all participating employers. The table below shows the change in proportion since the prior measurement date:

	FRS	HIS
State's proportion at prior measurement date, June 30, 2014	17.802202632%	15.286183318%
State's proportion at measurement date, June 30, 2015	17.961696240%	15.144426318%
Increase / (decrease) in proportion	0.159493608%	-0.141757000%

The table below shows the changes in National Guard Benefit net pension liability for the fiscal year ended June 30, 2016:

N	ational Guard B	<i>lenefit</i>		
Changes in Net Pension Liability	Total Pen Liabilit (a)		Increase (Decrease) Plan Fiduciary Net Position (b)	Net Pension Liability (a) - (b)
Balances as of June 30, 2015	\$ 504	,915,152	\$	\$ 504,915,152
Changes for the year:				
Service Cost	9	,044,063		9,044,063
Interest on total pension liability	19	,259,164		19,259,164
Effect of economic/demographic gains or losses	27	,461,729		27,461,729
Effect of assumptions changes or inputs	118	3,279,231		118,279,231
Benefit payments	(14	,412,581)	(14,412,581)	
Employer contributions			14,422,581	(14,422,581)
Administrative expenses			(10,000)	10,000
Balances as of June 30, 2016	\$ 664	,546,758	\$	\$ 664,546,758

### Actuarial Methods and Assumptions

Actuarial assumptions for the defined benefit cost-sharing plans are reviewed annually by the Florida Retirement System Actuarial Assumptions Conference. The most recent experience study for the FRS Pension Plan was for the period July 1, 2008 through June 30, 2013; assumption changes adopted by the FRS Assumptions Conference were incorporated into the July 1, 2015 FRS Valuation. Because the HIS Program is funded on a pay-as-you-go basis, no experience study has been completed for this program.

The total pension liability for each of the defined benefit plans was determined by an actuarial valuation as of the measurement date, of July 1, 2015, using the entry age normal actuarial cost method. Inflation increases for the FRS Pension Plan and the HIS is assumed at 2.60%. Payroll growth for both plans is assumed at 3.25%.

Both the discount rate and the long-term expected rate of return used for FRS Pension Plan investments is 7.65%. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the current contribution rate and that contributions from participating employers will be made at the statutorily required rates. Based on these assumptions, the plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total pension liability is equal to the long-term expected rate of return and was applied to all periods of projected benefit payments to determine the total pension liability.

Because the HIS Program uses a pay-as-you-go funding structure, a municipal bond rate of 3.80% was used to determine the total pension liability for the program. Mortality assumptions for both plans were based on the Generational RP-2000 with Projection Scale BB tables.

There were no changes in benefit terms for either FRS Pension Plan or HIS that affected the total pension liability since the prior measurement date. There were no changes between the measurement date and the reporting date which significantly impact the

State's proportionate share of the net pension liability, deferred outflows, deferred inflows and pension expense for either FRS Pension Plan or HIS.

The following changes in actuarial assumptions occurred in 2015:

- FRS Pension Plan: There were no changes in actuarial assumptions. The inflation rate assumption remained at 2.60%, the real payroll growth assumption remained at 0.65%, and the overall payroll growth rate assumption remained at 3.25%. The long-term expected rate of return remained at 7.65%.
- HIS: The municipal rate used to determine total pension liability decreased from 4.29% to 3.80%.

The long-term expected rate of return on FRS Pension Plan investments was determined using a forward-looking capital market economic model, which includes an adjustment for the inflation assumption. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Cash	1.0%	3.2%
Fixed income	18.0%	4.8%
Global equity	53.0%	8.5%
Real estate (property)	10.0%	6.8%
Private equity	6.0%	11.9%
Strategic investments	12.0%	6.7%
	100.0%	

The Florida National Guard Supplemental Retirement Benefit Plan (National Guard Benefit) has not had a formal actuarial experience study performed. Due to the pay-as-you-go nature of the program, full actuarial valuations will be conducted in evennumbered years. Liabilities for odd-numbered years will be developed based on the results of a full actuarial valuation using standard actuarial roll-forward techniques. The total pension liability was determined by an actuarial valuation as of the valuation date, July 1, 2016, using the individual entry age normal actuarial cost method. The inflation rate was assumed at 2.60%, the annual increase in Federal Military Pay tables is assumed at 2.00%, and the Cost-of-Living adjustments are assumed at 1.50%.

Because the National Guard Benefit uses a pay-as-you-go funding structure, a municipal bond rate of 2.85% was used to determine the total pension liability for the program. Mortality assumptions for the plan was based on the Generational RP-2000 with Projection Scale BB tables.

There were no changes in benefit terms to the National Guard Benefit that affected the total pension liability since the prior measurement date.

The following changes in actuarial assumptions occurred in 2016 for the National Guard Benefit:

• The municipal bond rate used to determine total pension liability decreased from 3.80% to 2.85%.

# Sensitivity Analysis

The following tables demonstrate the sensitivity of the net pension liability to changes in the discount rate. The sensitivity analysis shows the impact to the State's proportionate share of the FRS and HIS plan's net pension liability and the National Guard Benefit net pension liability if the discount rate was 1.00% higher or 1.00% lower than the current discount rate at June 30, 2015, for the FRS and HIS plans, and June 30, 2016, for the National Guard Benefit.

	FRS Pension Plan				HIS					
ſ	1% Decrease	<b>Current Discount</b>	1% Increase		1% Decrease	<b>Current Discount</b>	1% Increase			
	6.65%	Rate 7.65%	8.65%		2.80%	Rate 3.80%	4.80%			
	\$6,011,629,073	\$2,319,993,969	(\$752,052,810)		\$1,759,878,172	\$1,544,493,259	\$1,364,894,573			

National Guard Benefit									
1% Decrease 1.85%	Current Discount Rate 2.85%	1% Increase 3.85%							
\$830,694,636	\$664,546,758	\$540,886,986							

### Pension Expense and Deferred Outflows / (Inflows) of Resources

In accordance with GASB 68, paragraphs 33 and 71, changes in the net pension liability are recognized in pension expense in the current measurement period, except as indicated below. For each of the following, a portion is recognized in pension expense in the current measurement period, and the balance is amortized as deferred outflows or deferred inflows of resources using a systematic and rational method over a closed period, as defined below:

- Differences between expected and actual experience with regard to economic and demographic factors amortized over the average expected remaining service life of all employees that are provided with pensions through the pension plan (active and inactive employees)
- Changes of assumptions or other inputs amortized over the average expected remaining service life of all employees that are provided with pensions through the pension plan (active and inactive employees)
- Differences between expected and actual earnings on pension plan investments amortized over five years

The average expected remaining service life of all employees provided with pensions through the pension plans at June 30, 2015, was 6.3 years for FRS Pension Plan and 7.2 years for HIS.

The State's proportionate share of the components of collective pension expense and deferred outflows and inflows of resources reported in the pension allocation schedules for the measurement date year ended June 30, 2015, are presented below for each plan.

FRS Pension Plan									
	Recognized in Expense Reporting	Recognition	Deferred Outflows of	Deferred Inflows of					
	Period Ending June 30, 2016	Period	Resources	Resources					
Service cost	\$ 379,718,680	Current	\$	\$					
Interest cost	2,105,391,588	Current							
Effect of plan changes		Current							
Effect of economic/demographic gains or losses (difference between expected									
and actual experience)	33,415,732	6.3 years	244,922,665	(55,023,193)					
Effect of assumptions changes or inputs	35,810,646	6.3 years	153,985,779						
M ember contributions	(125,427,263)								
Projected investment earnings Changes in proportion and differences between contributions and	(2,013,533,787)	Current							
proportionate share of contributions	32,488,906	6.3 years	418,960,935	(275,309,114)					
Net difference between projected and actual investment earnings	(252,755,757)			(553,975,737)					
Contributions subsequent to the measurement date		1 year	442,631,028						
Administrative expenses	3,246,393	Current							
Total	\$ 198,355,137	-	\$ 1,260,500,407	\$ (884,308,044)					

# Health Insurance Subsidy

	Recognized in Expense Reporting Period Ending June 30, 2016	Recognition Period	Deferred Outflows of Resources	Deferred Inflows of Resources
Service cost	\$ 32,941,985	Current	\$	\$
Interest cost	61,401,701	Current		
Effect of plan changes		Current		
Effect of economic/demographic gains				
or losses (difference between expected				
and actual experience)		7.2 years		
Effect of assumptions changes or inputs	20,909,429	7.2 years	121,511,307	
Member contributions		Current		
Projected investment earnings	(468,467)	Current		
Changes in proportion and differences between contributions and				
proportionate share of contributions	(4,596,955)	7.2 years	96,350,219	(122,028,915)
Net difference between projected and				
actual investment earnings	251,503	5 years	836,077	
Contributions subsequent to the				
measurement date		1 year	76,261,055	
Administrative expenses	28,422	Current		
Total	\$ 110,467,618		\$ 294,958,658	\$ (122,028,915)

The average expected remaining service life of all employees provided with pensions through the National Guard defined benefit single-employer plan at June 30, 2016, was 11.5 years. The State's pension expense and deferred outflows and deferred inflows of resources reported for the fiscal year ended June 30, 2016, are presented below for the plan.

	Recognized in Expense Reportir Period Ending June 30, 2016	g Recognition Period	Deferred Outflows of Resources	Deferred Inflows of Resources
Service cost	\$ 9,044,06	3 Current	\$	\$
Interest cost	19,259,16	4 Current		
Effect of economic/demographic gains or losses	2,387,97	6 11.5 years	25,073,753	
Effect of assumptions changes or				
inputs	16,578,06	1 11.5 years	167,297,947	
Administrative expenses	10,00	0 Current		
Tota	l \$ 47,279,26	4	\$ 192,371,700	\$

#### Florida National Guard Supplemental Retirement Benefit Plan

Deferred outflows of resources related to contributions paid subsequent to the measurement date as shown in the tables above will be recognized as a reduction of the net pension liability in the reporting period ended June 30, 2017. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension expense will be recognized as follows:

Reporting Period Ending June 30,	FRS Pension Plan Expense		HIS Expense		National Guard Benefit Expense		
2017	\$	(151,040,473)	\$	16,563,977	\$	18,996,037	
2018		(151,040,473)		16,563,977		18,996,037	
2019		(151,040,472)		16,563,977		18,996,037	
2020		306,006,818		16,394,043		18,996,037	
2021		65,627,531		16,312,474		18,996,037	
Thereafter		15,048,404		14,270,241		97,541,515	
Total	\$	(66,438,664)	\$	96,668,688	\$	192,521,700	

### Payables to the Pension Plans

The State reported payables of \$74 thousand to the FRS Pension Plan, and \$2 thousand to the HIS Program as of June 30, 2016, for legally required contributions to the plans.

# 2. Defined Contribution Programs

# FRS Investment Plan

The State Board of Administration administers the defined contribution plan officially titled the FRS Investment Plan. The Florida Legislature establishes and amends the benefit terms of the plan. Retirement benefits are based upon the value of the member's account upon retirement. The FRS Investment Plan provides vesting after one year of service regardless of membership class. If an accumulated benefit obligation for service credit originally earned under the FRS Pension Plan is transferred to the FRS Investment Plan, the years of service required for vesting under the Pension Plan (including the service credit represented by the transferred funds) is required to be vested for these funds and the earnings on the funds. The employer pays a contribution as a percentage of salary that is deposited into the individual member's account. Effective July 1, 2011, there is a mandatory employee contribution of 3.00%. The FRS Investment Plan member directs the investment from the options offered under the plan. Costs of administering the plan, including the FRS Financial Guidance Program, are funded through an employer assessment of 0.04% of payroll and by forfeited benefits of plan members. After termination and applying to receive benefits, the member may rollover vested funds to another qualified plan, structure a periodic payment under the FRS Investment Plan, receive a lump-sum distribution, or leave the funds invested for future distribution. Upon receiving a distribution, other than a de minimis distribution or required minimum distribution, the member is a retiree. Disability coverage is provided for total and permanent disability; the employer pays an employer contribution to fund the disability benefit which is deposited in the FRS Trust Fund. The member may either transfer the account balance to the FRS Pension Plan when approved for disability retirement to receive guaranteed lifetime monthly benefits under the FRS Pension Plan, or remain in the FRS Investment Plan and rely upon that account balance for retirement income.

# State University System Optional Retirement Program (SUSORP)

Section 121.35, F.S., created the SUSORP for eligible State University System faculty, administrators, and administrative and professional staff. The Florida Legislature establishes and amends the benefit terms of the program. This program is designed to aid universities in recruiting employees who may not remain in the FRS long enough to vest. The SUSORP is a defined contribution plan that, upon signing an investment contract, provides full and immediate vesting of all contributions paid on behalf of the participants to the participating provider companies to invest as directed by the participant to provide retirement and death benefits. Employees in eligible positions are compulsory participants in the SUSORP unless they elect FRS membership. Faculty in a college of medicine with a faculty practice plan are mandatory SUSORP participants and cannot elect FRS membership.

The employing universities were statutorily required to contribute 5.15% of the participants' gross monthly compensation from July 2015 through June 2016. In accordance with Chapter 60U-2, Florida Administrative Code, 0.01% of the employer contribution rate was used for the administration of the SUSORP program and 5.14% was distributed to the provider companies designated by the participant. Effective July 1, 2011, there is a mandatory employee contribution of 3.00%. A participant may contribute by salary reduction an amount not to exceed the percentage contributed by the university. In addition to the employer funding to the participants' accounts, the employing universities are required to make a contribution as a percent of covered payroll that is transferred to the FRS Trust Fund to help amortize any unfunded actuarial liability (UAL). The required UAL contribution rate for fiscal year 2015-16 was 2.65%.

### Senior Management Service Optional Annuity Program (SMSOAP)

Section 121.055, F.S., created the SMSOAP as an optional retirement program alternative for state members of the Senior Management Service Class. Employees in eligible state positions may make an irrevocable election to participate in the SMSOAP in lieu of the Senior Management Service Class. The Florida Legislature establishes and amends the benefit terms of the program.

The SMSOAP is a defined contribution plan that, upon signing an investment contract, provides full and immediate vesting of all contributions paid on behalf of the participants to the participating provider companies. Participants direct the investment of contributions to provide retirement and death benefits. Employers were required to contribute 6.27% of covered payroll from July 2015 through June 2016. The employers' contributions were paid to the provider companies designated by the participant. Effective July 1, 2011, there is a mandatory employee contribution of 3%. A participant may contribute by salary reduction an amount not to exceed the percentage contributed by the employer. In addition to the employer funding to the participants' accounts, the state agencies are required to make a contribution as a percent of covered payroll that is transferred to the FRS Trust Fund to help amortize the unfunded actuarial liability (UAL). The required UAL contribution rate for fiscal year 2015-16 was 15.41%.

# Pension Amounts for Defined Contribution Plans

As of June 30, 2016, the State reported the following pension amounts related to the defined contribution plans:

Reporting Period Ended June 30, 2016	FRS Investment Plan	Optional Retirement Plan	Optional Annuity Program		
Pension Expense <sup>1,2</sup>	\$ 56,148,707	\$ 86,576,943	\$ 165,296		
Forfeitures	5,756,447				
Pension Liability	133,881		930		

<sup>1</sup>Pension expense excludes the required unfunded actuarial liability (UAL) which is recognized in the FRS statement of contributions.

<sup>2</sup>The amount of forfeitures is not reflected in pension expense recognized by the State and is used to offset administrative costs.

#### **B.** Other Postemployment Benefits (OPEB)

The following is based on the October 10, 2016, interim update actuarial valuation of the State Employees' Health Insurance Program Retiree healthcare benefits as of July 1, 2016.

#### Plan Description

The state implicitly subsidizes the healthcare premium rates paid by retirees by allowing them to participate in the same group health plan offered to active employees. Although retirees pay 100% of the premium amount, the premium cost to the retiree is implicitly subsidized due to increasing health care costs with age and the commingling of the claims experience in a single risk pool with a single premium determination for active employees and retirees under age 65. Section 110.123, F.S., authorizes the offering of health insurance benefits to retired state and university employees. Section 112.0801, F.S., requires all public employers that offer benefits through a group insurance plan to allow their retirees to continue participation in the plan. The law also requires the claims experience of the retirees under 65 group to be combined with the claims experience of active employees for premium determination and the premium offered to retired employees to be no more than the premium applicable to active employees. Retirees over age 65 pay the same premium amounts as applicable to active employees because the plan is secondary payer to Medicare Parts A and B. The State Employees' Group Health Insurance Program (Program) operates as a cost-sharing multiple-employer defined benefit health plan; however, current administration of the Program is not through a formal trust and therefore disclosure requirements are those applicable to an agency multiple-employer plan. The Division of State Group Insurance within the Department of Management Services is designated by Section 110.123, F.S., to be responsible for all aspects of the purchase of healthcare for state and university employees and retirees under the Program.

There are twenty-one participating employers including the primary government of the state, the twelve state universities, and other governmental entities. There was an enrollment of 173,931 subscribers including 36,007 retirees at July 1, 2016. COBRA subscribers accounted for an additional 454 members. Employees must make an election to participate in the plan within 31 days of the effective date of their retirement to be eligible to continue in the plan as a retiree. Four types of health plans are offered to eligible participants: a standard statewide Preferred Provider Organization (PPO) Plan, a Health Investor PPO Plan, a standard Health Maintenance Organization (HMO) Plan, and a Health Investor HMO Plan. HMO coverage is available only to those retirees who live or work in the HMO's service area. The four PPO and HMO options are considered managed-care plans and have specific provider networks.

The asset and liability balances relating to retiree participation in the state group health insurance program are reported in an Agency Fund on the accrual basis of accounting. Premium payments from retirees are recognized as revenue in the period in which the payments are due. Costs for providing benefits, which include premiums and direct healthcare services, are recognized as an expense when incurred.

# Funding Policy

Benefit provisions are described by Section 110.123, F.S., and along with contributions, can be amended by the Florida Legislature. The state has not advance-funded OPEB costs or the net OPEB obligation. The Self-Insurance Estimating Conference develops official information for determining the budget levels needed for the state's planning and budgeting process. The Governor's recommended budget and the General Appropriations Act provide for a premium level necessary for funding the program each year on a pay-as-you-go basis. Monthly premiums, through June 2016 coverage, for active employees and retirees under the age of 65 for the standard plan were \$641.52 and \$1,444.06 for single and family contracts, respectively. Retirees over the age of 65 pay premiums for a Medicare supplement. Monthly premiums, through June 2016 coverage, for the standard PPO Plan were \$359.61 for a single contract, \$719.22 for two Medicare eligible members, and \$1,036.90 for a family contract when only one member is Medicare eligible. The following schedules regarding OPEB cost, net OPEB obligation and OPEB funded status disclose only the State of Florida's share of the OPEB. Refer to Other Required Supplementary Information for information on the OPEB plan as a whole.

Actuarially-Determined Annual OPEB Cost and Net OPEB Obligation as of June 30, 2016 and the two preceding fiscal years (dollars in thousands):

	2016	2015	2014
Annual required contribution (ARC)	\$ 530,981	\$ 360,424	\$ 399,026
Interest on the net OPEB obligation	60,953	49,713	37,540
Adjustments to the ARC	(56,304)	(43,085)	(32,534)
Annual OPEB Cost	535,630	367,052	404,032
Employer contribution	(115,571)	(86,057)	(99,706)
Increase/(decrease) in net OPEB obligation	420,059	280,995	304,326
Net OPEB obligation - July 1	1,523,819	1,242,824	938,498
Net OPEB obligation - June 30	\$ 1,943,878	\$ 1,523,819	\$ 1,242,824
Percent of annual OPEB cost contributed	21.58%	23.45%	24.68%

#### Funded Status - State Share

The funded status of the plan as of June 30, 2016, was as follows (dollars in thousands):

Actuarial valuation date	July 1, 2016
Actuarial accrued liability (AAL)	\$ 6,793,584
Actuarial value of plan assets	 
Unfunded actuarial accrued liability (UAAL)	\$ 6,793,584
Actuarial value of assets as a percentage of the AAL	0.00%
Covered payroll State share	\$ 4,410,396
UAAL (State) as a percentage of covered payroll	154.04%

#### Actuarial Methods and Assumptions

Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of events far into the future, and actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future. The schedule of funding progress, immediately following the notes to the financial statements, presents information about the actuarial value of plan assets relative to the actuarial accrued liability for benefits.

Calculations are based on the types of benefits provided under the terms of the substantive plan at the time of each valuation and on the pattern of sharing costs between the employer and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations on the pattern of cost sharing between the employer and plan members in the future. Actuarial calculations reflect a long-term perspective. Consistent with that perspective, actuarial methods and assumptions used include techniques that are designed to reduce shortterm volatility in actuarial accrued liabilities and the actuarial value of assets. The entry age actuarial cost method was used for the actuarial valuation as of July 1, 2015. This method allocates the value of a member's benefit as a level percentage of pay between entry age and retirement age. Allocating costs as a level percentage of pay, even though the benefits are not pay-related, helps with budgeting for these employee benefits costs as a percentage of payroll. Actuarial assumptions included a 3% inflation rate, a 4% return on invested assets, and a 3.25% payroll growth rate. Initial healthcare cost trend rates used for the Preferred Provider Organization (PPO) Plans are 3.1%, 7.5%, 8.8%, for the first three years followed by 9.7% in the fourth year, then grading to 3.9% over the course of 60 years. For the Health Maintenance Organization (HMO) Plans – Pre-Medicare, initial healthcare cost trend rates of 3.1%, 7.5%, and 8.8% are used for the first three years followed by 9.5% in the fourth year, then grading to 3.9% over the course of 60 years. For the PPO Plans – Post Medicare, initial healthcare cost trend rates of 3.1%, 7.5%, and 8.8% are used for the first three years followed by 9.5% in the fourth year, then grading to 3.9% over the course of 60 years. For the PPO Plans – Post Medicare, initial healthcare cost trend rates of 3.1%, 7.5%, and 8.8% are used for the first three years followed by 9.5% in the fourth year, then grading to 3.9% over the course of 60 years. For the PPO Plans – Post Medicare, initial healthcare cost trend rates of 3.0%, 5.7%, and 7.0% are used for the first three years followed by 7.6% in the fourth years of 3.0%, 5.7%, and 7.0% are used for the first three years followed by 7.6% over the course of 60 years.

# NOTE 7 - COMMITMENTS AND OPERATING LEASES

#### A. Construction Commitments

Road and bridge construction projects, supervised by the Department of Transportation, are included in the Department of Transportation work program, which is updated during each budget cycle. As of June 30, 2016, the Department had available approximately \$11 billion in budget authority committed on executed contracts arising from both current and prior year projects. Other major construction commitments of the State of Florida at June 30, 2016, totaled \$189 million. Refer to Note 5 for additional disclosures relating to construction in progress. Construction commitments for component units totaled \$2.5 billion.

#### **B.** Florida Ports Financing Commission Revenue Bonds

The state has enacted legislation obligating it to remit annually \$25 million to a designated trustee for the purpose of repaying the debt on certain Florida Ports Financing Commission revenue bonds. The Florida Ports Financing Commission is not part of the state's reporting entity. These revenue bonds do not create or constitute a legal obligation or debt of the state. Funding for the annual remittance comes from the State of Florida, Department of Transportation's portion of motor vehicle registration fees, which was \$556,183,539 for the fiscal year ended June 30, 2016. The table below represents the Florida Ports Financing Commission revenue bonds outstanding as of June 30, 2016:

Series	Amount			
2011A	\$ 8,475,000			
2011B	111,655,000			
2011A (Intermodal)	58,595,000			
2011B (Intermodal)	41,345,000			
Total	\$ 220,070,000			

### C. Operating Leases

Operating leases are not recorded on the balance sheets or statements of net assets; however, operating lease payments are recorded as expenditures/expenses when incurred. Total operating lease payments for the state's governmental activities, business-type activities, and component units were \$126.4 million, \$9.2 million, and \$48.0 million, respectively, for the year ended June 30, 2016. The following is a schedule of future non-cancelable operating lease payments for the primary government and component units at June 30, 2016 (in thousands):

	Prin				
	Governme	ental Bu	siness-type	Component	
	Activitie	es /	Activities	Units	
2017	\$ 124,	953 \$	6,973	\$	66,262
2018	115,	057	5,506		53,892
2019	105,	708	2,755		44,761
2020	81,	928	1,899		37,642
2021	69,	441	1,584		34,683
2022-2026	126,	604	4,938		110,739
2027-2031	66,	610	4,091		19,943
2032-2036	2,	144	1,562		11,934
2037-2041	2,	217			2,714
2042-2046	2,	299			2,929
2047-2051					635
2052-2056					635
2057-2061					142
2062-2066					142
2067-2071					142
2072-2076					142
2077-2081					142
2082-2086					142
Total	\$ 696,	961 \$	29,308	\$	387,621

# **D.** Encumbrances

As of June 30, 2016, encumbrances for major and nonmajor governmental funds were (in thousands):

	Environment,													
			Re	creation	Health and			Nonmajor						
	General and			F	Public Family			Governmental						
		Fund Conservation Education		ucation	Se	ervices	Transportation Fund			Funds	Total			
Encumbrances:	\$	268,335	\$	23,461	\$	74,729	\$	88,064	\$	41,335	\$	391,544	\$	887,468

# NOTE 8 - BONDS PAYABLE AND CERTIFICATES OF PARTICIPATION

# A. Bonds Payable

# 1. Outstanding Bonds

Bonds payable at June 30, 2016, are as follows (in thousands):

Bond Type	Original Amount	0	Amount Outstanding	Interest Rates	Annual Maturity To
	 Amount	0	utstanunig	Kates	Maturity 10
Governmental Activities:					
Road and Bridge Bonds	\$ 1,801,790	\$	1,576,755	2.500%-5.375%	2041
SBE Capital Outlay Bonds	373,720		222,605	2.000%-5.000%	2030
Lottery Education Bonds	2,815,100		1,928,397	3.000%-6.584%	2032
Public Education Bonds	10,875,495		8,913,135	2.250%-6.000%	2041
State University System Bonds	241,960		136,325	3.000%-6.500%	2033
University Auxiliary Bonds	1,106,930		879,913	2.290%-7.500%	2043
Inland Protection Bonds	96,730		60,615	4.260%-5.400%	2024
Florida Forever Bonds	1,448,655		1,051,830	3.250%-7.045%	2029
Water Pollution Control Bonds	614,775		365,075	3.250%-5.250%	2031
Florida Facilities Pool Bonds	479,060		261,975	4.000%-5.750%	2039
State Infrastructure Bank Bonds	123,615		40,980	4.250%-5.000%	2027
Seaport Investment Bonds	138,145		127,555	4.000%-5.000%	2043
Everglades Restoration Bonds	 335,290		246,745	0.420%-6.450%	2035
	 20,451,265		15,811,905		
Unamortized premiums (discounts) on bonds payable			867,798		
Total Bonds Payable	\$ 20,451,265	\$	16,679,703		
Business-type Activities:					
Toll Facilities Bonds	\$ 3,658,500	\$	2,801,390	2.500%-6.800%	2045
Florida Hurricane Catastrophe Fund Bonds	3,200,000		3,200,000	1.298%-2.995%	2022
, in the second s	 6,858,500		6,001,390		
Unamortized premiums (discounts) on bonds payable			154,245		
Total Bonds Payable	\$ 6,858,500	\$	6,155,635		
-	 				

# 2. Types of Bonds

**Road and Bridge Bonds** are issued to finance the cost of acquiring real property or the rights to real property for state roads, or to finance the cost of state bridge construction. The bonds, serial and term, are secured by a pledge of a portion of the state-assessed motor fuel tax revenues, and by a pledge of the full faith and credit of the state.

**State Board of Education (SBE) Capital Outlay Bonds** are issued to finance capital outlay projects of school districts and community colleges. The bonds, serial and term, are secured by a pledge of a portion of the state-assessed motor vehicle license tax and by a pledge of the full faith and credit of the state.

**Lottery Education Bonds** are issued to finance all or a portion of the costs of various local school district educational facilities. The bonds, serial and term, are secured by a pledge of a portion of the lottery revenues transferred to the Educational Enhancement Trust Fund.

**Public Education Bonds** are issued to finance capital outlay projects of local school districts, community colleges, vocational technical schools, and state universities. The bonds, serial and term, are secured by a pledge of the state's gross receipts tax revenues and by a pledge of the full faith and credit of the state.

**State University System Bonds** are issued to construct university student life facilities. The bonds, serial and term, are secured by a system pledge of Capital Improvement Fee revenues.

**University Auxiliary Bonds** are issued to construct university facilities, including parking and housing. The bonds, serial and term, are secured by university pledges of certain housing system revenues, parking system revenues, and student fee assessments.

**Inland Protection Bonds** are issued by the Inland Protection Financing Corporation (a blended component unit) for the purpose of financing the rehabilitation of petroleum contaminated sites. The bonds mature serially and are secured by a pledge of moneys derived from a wholesale excise tax primarily on petroleum products.

**Florida Forever Bonds** are issued to finance the cost of acquisition and improvements of lands, water areas, and related property interests and resources in the State of Florida for the purposes of restoration, conservation, recreation, water resource development, or historical preservation. The bonds, serial and term, are secured by a pledge of a portion of the documentary stamp tax.

**Florida Water Pollution Control Bonds** are issued by the Florida Water Pollution Control Financing Corporation (a blended component unit) to fund loans to local governments to finance or refinance the cost of wastewater treatment and storm water management projects. The bonds mature serially and are secured by a pledge of the loan payments from local governments.

**Florida Facilities Pool Bonds** are issued to provide funds for the acquisition and construction of facilities to be leased to state agencies. The bonds, serial and term, are secured by a pledge of the revenues derived from the leasing and operations of these facilities.

**State Infrastructure Bank Bonds** are issued primarily to finance loans made for the purpose of financing qualified transportation projects. The bonds mature serially and are secured by a pledge of repayments on pledged loans and moneys and investments held in reserve accounts.

**Seaport Investment Program Bonds** are issued primarily to finance improvements at various seaports within the State of Florida. The bonds, serial and term, are secured by a first lien on the annual allocation of certain fees derived from motor vehicle\_certificates to the Seaport Investment Program.

**Everglades Restoration Bonds** are revenue bonds issued to finance or refinance the costs of acquisition and improvement of lands, water areas, and related property interests and resources for the purpose of implementing the Comprehensive Everglades Restoration Plan and to fund the Florida Keys Area of Critical State Concern Protection Program. The bonds mature serially and are secured by a pledge of a portion of the documentary stamp tax.

**Toll Facilities Bonds** are issued to provide construction funds for roads and bridges. Toll bonds, serial and term, are secured by a pledge of toll facility revenues.

**Florida Hurricane Catastrophe Fund Bonds** are issued by the State Board of Administration Finance Corporation to make payments to participating insurers for losses resulting from covered events (hurricanes). The bonds mature serially and are secured by emergency assessments and reimbursement premiums. Pre-event notes are also issued to provide a source of funds to reimburse participating insurers for losses relating to future covered events and are secured by reimbursement premiums.

# 3. Pledged Revenues

The table below contains information regarding revenues pledged to repay debt obligations (in thousands). For each Bond Type, the table discloses Gross Revenue, Operating Expenses, Net Revenue Available for Debt Service, Principal, Interest, Coverage Ratio, Final Maturity, Remaining Debt Service, and Revenue Ratio. The Bond Types with Operating Expenses are considered self-supporting debt and are paid from the associated facilities being financed. If Operating Expenses are not shown, the bond type is considered to be Net Tax Supported debt and serviced by dedicated tax or fee revenues.

					Debt Service					
		Less	Net Available							[
		Operating	for Debt			Total Debt	Coverage	Final	Remaining	Revenue
Bond Type	Revenue <sup>3</sup>	Expenses	Service	Principal	Interest <sup>5</sup>	Service	Ratio	Maturity	Debt Service	Ratio <sup>4</sup>
Florida Turnpike (Toll Facility)	\$ 987,149	\$ 192,458	\$ 794,691	\$ 129,620	\$ 131,805	\$ 261,425	3.04	2045	\$ 4,248,526	80.50%
Florida Forever/Everglades <sup>1</sup>	2,276,900		2,276,900	106,415	63,456	169,871	13.40	2035	1,703,136	100.00%
Lottery Education <sup>1,2</sup>	1,692,550		1,692,550	211,921	98,398	310,319	5.45	2032	2,460,789	100.00%
Alligator Alley (Toll Facility)	30,649	9,972	20,677	1,920	1,529	3,449	6.00	2027	37,946	67.46%
State Infrastructure Bank	51,131		51,131	8,845	2,451	11,296	4.53	2027	47,862	100.00%
Florida Hurricane Catastrophe	1,217,538	18,815	1,198,723		46,975	46,975	25.52	2021	3,494,090	98.45%
State University System Bonds	55,768		55,768	14,010	7,352	21,362	2.61	2033	192,081	100.00%
University Auxiliary Bonds										
Parking System Revenue Bonds										[
Florida International University	14,378	5,676	8,702	3,000	3,321	6,321	1.38	2043	122,402	60.52%
University of South Florida	14,151	8,148	6,003	2,485	1,075	3,560	1.69	2026	27,068	42.42%
Florida Agricultural & Mechanical University	1,942	1,039	903	200	33	233	3.87	2018	464	46.50%
University of Florida	13,093	7,298	5,794	1,570	729	2,299	2.52	2028	20,580	44.26%
Florida Atlantic University	7,277	4,208	3,069	1,365	713	2,078	1.48	2032	22,025	42.18%
University of Central Florida	21,972	4,204	17,768	3,540	1,374	4,914	3.62	2032	39,574	80.87%
Florida State University	11,669	3,298	8,371	3,050	1,771	4,821	1.74	2031	46,931	71.74%
Housing System Revenue Bonds										
Florida Agricultural & Mechanical University	14,910	7,605	7,304	2,959	2,957	5,916	1.23	2032	82,597	48.99%
Florida International University	30,578	13,141	17,437	5,465	3,840	9,305	1.87	2041	135,685	57.02%
University of Florida	59,717	38,192	21,525	4,705	3,346	8,051	2.67	2033	101,210	36.04%
Florida Atlantic University	16,665	8,136	8,529	3,020	2,746	5,766	1.48	2036	84,623	51.18%
University of Central Florida	30,881	16,641	14,240	4,395	4,400	8,795	1.62	2042	140,685	46.11%
Florida State University	45,281	21,230	24,051	6,065	7,841	13,906	1.73	2040	267,036	53.12%
Student Health and Wellness Center Revenue Bonds										
University of Central Florida	16,992		16,992	410	209	619	27.45	2024	4,942	100.00%
Florida State University	14,794		14,794	1,245	1,134	2,379	6.22	2030	33,322	100.00%
University of North Florida	3,939		3,939	450	600	1,050	3.75	2036	24,312	100.00%
Student Activity Revenue Bonds										
University of Florida	25,098		25,098	1,410	1,824	3,234	7.76	2033	54,962	100.00%
Water Pollution Control Bonds	85,635		85,635	32,930	19,001	51,931	1.65	2031	486,792	100.00%
Inland Protection Bonds	206,567		206,567	6,485	2,323	8,808	23.45	2024	74,927	100.00%
Seaport Investment Program	200,000		200,000	2,250	6,329	8,579	23.31	2043	231,724	100.00%

<sup>1</sup> Operating Expenses are not listed for various programs. For these programs, either no operating expenses reduce revenues available for debt service, or, in the case of the Lottery, include expenses unrelated to the operation of the program, such as payment of lottery prizes. Instead, for these programs, the revenue shown is the amount available to pay debt service.

<sup>2</sup> Source Department of Lottery, Audited Financial Statements.

<sup>3</sup> Refer to Note 8A.2. for information on the sources of pledged revenues.

<sup>4</sup> Revenue Ratio is calculated as Net Available for Debt Service divided by Revenue.

<sup>5</sup> Debt service interest is shown net of interest subsidy payments received from the Federal Government for Build America Bonds.

# 4. State Debt Limitations

Section 215.98, F.S., establishes the ratio of tax-supported debt service to tax-supported revenues as the benchmark debt ratio for purposes of setting the state's legal debt margin. Under the policy, if the ratio exceeds 6%, additional tax-supported debt may be authorized only if the legislature determines the additional debt is in the best interest of the state. If the ratio exceeds 7%, additional tax-supported debt may be authorized only if the legislature determines it is necessary to address a critical state emergency. During the fiscal year 2015-16, the ratio remained below 6%, primarily due to an increase in tax revenues. Chapter 2015-222, Section 79, Laws of Florida, provided the legislature's determination that the authorization and issuance of debt for the 2015-16 fiscal year was in the best interest of the state.

# 5. Debt Service Requirements

Annual debt service requirements to amortize bonds at June 30, 2016, are as follows (in thousands):

	Primary Government								
Year Ending	Gov	vernmental Activ	ities	Bus	Business-type Activities				
June 30	Principal	Interest	Total	Principal	Interest	Total			
2017	\$ 1,044,388	\$ 750,624	\$ 1,795,012	\$ 635,605	\$ 198,631	\$ 834,236			
2018	1,088,656	699,715	1,788,371	143,195	194,095	337,290			
2019	1,070,664	646,672	1,717,336	650,755	181,745	832,500			
2020	1,072,090	593,981	1,666,071	691,790	162,991	854,781			
2021	1,094,848	541,141	1,635,989	1,148,950	134,897	1,283,847			
2022-2026	4,907,179	1,924,251	6,831,430	1,304,540	419,978	1,724,518			
2027-2031	2,961,335	959,047	3,920,382	542,700	272,623	815,323			
2032-2036	1,906,195	412,334	2,318,529	516,130	155,301	671,431			
2037-2041	644,055	71,083	715,138	286,860	52,938	339,798			
2042-2046	22,495	1,563	24,058	80,865	6,781	87,646			
Bonds payable and interest	15,811,905	6,600,411	22,412,316	6,001,390	1,779,980	7,781,370			
Unamortized premiums (discounts)	867,798		867,798	154,245		154,245			
Total bonds payable and interest	\$ 16,679,703	\$ 6,600,411	\$ 23,280,114	\$ 6,155,635	\$ 1,779,980	\$ 7,935,615			

Year Ending	Component Units					
June 30		Principal	Interest			Total
2017	\$	1,294,284	\$	507,708	\$	1,801,992
2018		1,671,570		238,626		1,910,196
2019		518,119		217,888		736,007
2020		790,597		190,486		981,083
2021		293,816		169,639		463,455
2022-2026		1,455,198		644,987		2,100,185
2027-2031		778,033		449,349		1,227,382
2032-2036		843,283		301,981		1,145,264
2037-2041		602,533		171,687		774,220
2042-2046		478,827		48,530		527,357
2047-2051		36,012		4,103		40,115
2052-2056		7,278		950		8,228
2057-2061		555				555
Bonds payable and interest		8,770,105		2,945,934		11,716,039
Unamortized premiums (discounts)		210,567				210,567
Total bonds payable and interest	\$	8,980,672	\$	2,945,934	\$	11,926,606

Annual debt service requirements for university capital improvement debt payable at June 30, 2016, are as follows (in thousands):

Year Ending	Universities							
June 30	Principal	Interest	Total					
2017 2018 2019 2020 2021 2022-2026 2027-2031 2032-2036 2037-2041 2042-2046	\$ 48,024 51,389 52,805 52,812 54,554 257,738 229,202 105,373 41,750 6,540	\$ 39,041 35,986 35,720 32,403 30,036 115,226 61,913 23,212 6,965 356	\$ 87,065 87,375 88,525 85,215 84,590 372,964 291,115 128,585 48,715 6,896					
Total capital improvement debt payable and interest Unamortized premiums (discounts)	900,187 10,283	380,858	1,281,045 10,283					
Total capital improvement debt payable and interest	\$ 910,470	\$ 380,858	\$ 1,291,328					

# 6. Advance Refundings and Current Refundings

During the fiscal year ended June 30, 2016, the state took advantage of favorable conditions and issued bonds for the purpose of refunding previously issued bonds. The refundings of these bond series were made in order to obtain lower interest rates and the resulting savings in debt service payments over the life of the bonds. The economic gains obtained by these refundings are the differences between the present value of old debt service and new debt service requirements.

The proceeds of the current refundings were used to immediately call the refunded bonds or deposited in Special Purpose Investment Accounts with the State Treasury and used to call refunded bonds within 90 days of the issuance of the refunding bonds. The proceeds of the advance refundings were deposited in Special Purpose Investment Accounts with the State Treasury and economically defeased the refunded bonds. The funds deposited along with the interest to be earned and other available funds were sufficient to meet the future principal and interest payments on the refunded bonds as they became due.

Bonds legally defeased through the consummation of refunding transactions are not included in Florida's outstanding debt. Irrevocable escrow accounts held by the State Board of Administration to service the refunded bonds are reported as agency funds. The following refundings occurred during the fiscal year.

### **Advance Refundings**

### **Governmental Activities**

State of Florida, Full Faith and Credit, State Board of Education Public Education Capital Outlay Refunding Bonds, 2015 Series E in the amount of \$306,645,000 along with additional funds of \$3,711,687 were used to advance refund \$323,055,000 of the State of Florida, Full Faith and Credit, State Board of Education Public Education Capital Outlay Bonds, 2006 Series A maturing in the years 2017 through 2036. The refunding resulted in debt savings of \$47,443,180, an economic gain of \$35,182,502, and a deferred loss on refunding of \$1,020,135.

State of Florida, Full Faith and Credit, State Board of Education Public Education Capital Outlay Refunding Bonds, 2015 Series F in the amount of \$233,135,000 along with additional funds of \$5,812,747 were used to advance refund \$91,165,000 of the State of Florida, Full Faith and Credit, State Board of Education Public Education Capital Outlay Bonds, 2004 Series D maturing in the years 2017 through 2036 and \$162,130,000 of the State of Florida, Full Faith and Credit, State Board of Education Capital Outlay Bonds, 2005 Series F maturing in the years 2017 through 2036. The refunding resulted in debt savings of \$44,008,285, an economic gain of \$33,099,599, and a deferred loss on refunding of \$1,503,641.

State of Florida, Department of Environmental Protection Florida Forever Revenue Refunding Bonds, Series 2015A in the amount of \$78,725,000 were used to advance refund \$90,020,000 of the State of Florida, Department of Environmental Protection Florida Forever Revenue Bonds, Series 2007A maturing in the years 2017 through 2026. The refunding resulted in debt savings of \$13,416,448, an economic gain of \$12,163,047, and a deferred gain on refunding of \$861,669.

## **Business-type Activities**

State of Florida, Department of Transportation Turnpike Revenue Refunding Bonds, Series 2015B in the amount of \$195,875,000 along with additional funds of \$3,512,083 were used to advance refund \$210,725,000 of the State of Florida, Department of Transportation Turnpike Revenue Bonds, Series 2007A maturing in the years 2016 through 2036. The refunding resulted in debt savings of \$43,747,077, an economic gain of \$32,334,150, and a deferred loss on refunding of \$2,700,000.

State of Florida, Department of Transportation Turnpike Revenue Refunding Bonds, Series 2016A in the amount of \$173,385,000 along with additional funds of \$1,422,958 were used to advance refund \$188,090,000 of the State of Florida, Department of Transportation Turnpike Revenue Bonds, Series 2006A maturing in the years 2017 through 2026 and 2030 through 2036. The refunding resulted in debt savings of \$34,888,139, an economic gain of \$26,505,733, and a deferred loss on refunding of \$2,300,000.

### **Current Refundings**

### **Governmental Activities**

State of Florida, Full Faith and Credit, Department of Transportation Right-of-Way Acquisition and Bridge Construction Refunding Bonds, Series 2015A in the amount of \$213,885,000 along with additional funds of \$3,303,888 were used to refund \$79,565,000 of the State of Florida, Department of Transportation Right-of-Way Acquisition and Bridge Construction Refunding Bonds, Series 2005A maturing in the years 2016 through 2026 and \$169,445,000 of the State of Florida, Department of Transportation Right-of-Way Acquisition and Bridge Construction Refunding Bonds, Series 2005B maturing in the years 2016 through 2026. The refunding Bonds, Series 2005B maturing in the years 2016 through 2025. The refunding resulted in debt savings of \$27,088,501, an economic gain of \$24,241,616, and a deferred loss on refunding of \$12,668,008.

State of Florida, Board of Governors Florida International University Housing Facility Revenue Refunding Bonds, Series 2015A in the amount of \$29,105,000, were used to refund \$30,055,000 of the State of Florida, Florida Education System Florida International University Housing Facility Revenue Bonds, Series 2004A Bonds maturing in the years 2016 through 2034. The refunding resulted in debt savings of \$4,014,843, an economic gain of \$3,018,991, and a deferred loss on refunding of \$450,629.

State of Florida, Full Faith and Credit, Department of Transportation Right-of-Way Acquisition and Bridge Construction Refunding Bonds, Series 2016A in the amount of \$165,820,000, in part, along with additional funds of \$670,976 were used to refund \$41,485,000 of the State of Florida, Full Faith and Credit, Department of Transportation Right-of-Way Acquisition and Bridge Construction Refunding Bonds, Series 2005B maturing in the years 2026 through 2027, and \$15,215,000 of the State of Florida, Full Faith and Credit, Department of Transportation and Bridge Construction Refunding Bonds, Series 2005B maturing in the years 2026 through 2027, and \$15,215,000 of the State of Florida, Full Faith and Credit, Department of Transportation Right-of-Way Acquisition and Bridge Construction Refunding Bonds, Series 2006A maturing in the years 2017 through 2021. The refunding resulted in debt savings of \$8,132,684, an economic gain of \$6,588,646, and a deferred loss on refunding of \$3,864,013.

State of Florida, Full Faith and Credit, State Board of Education Public Education Capital Outlay Refunding Bonds, 2016 Series A in the amount of \$116,720,000 along with additional funds of \$1,551,256 were used to refund \$137,110,000 of the State of Florida, Full Faith and Credit, State Board of Education Public Education Capital Outlay Refunding Bonds, 2007 Series A maturing in the years 2017 through 2028. The refunding resulted in debt savings of \$25,211,002, an economic gain of \$22,703,811, and a deferred loss on refunding of \$2,123,955.

State of Florida, State Board of Education Lottery Revenue Refunding Bonds Series 2016A in the amount of \$239,250,000 along with additional funds of \$2,791,013 were used to refund \$50,515,000 of the State of Florida, Board of Education Lottery Revenue Bonds Series 2005A maturing in the years 2017 through 2019 and 2024, and \$63,485,000 of the State of Florida, Board of Education Lottery Revenue Bonds Series 2006B maturing in the years 2017 through 2020. The refunding resulted in debt savings of \$11,480,920, an economic gain of \$11,042,635 and a deferred loss on refunding of \$4,092,609.

### **Business-type Activities**

State of Florida, Department of Transportation Turnpike Revenue Bonds, Series 2015A in the amount of \$241,480,000 along with additional funds of \$304,596, in part, were used to refund \$74,625,000 of the State of Florida, Department of Transportation Turnpike Revenue Refunding Bonds, Series 2005A maturing in the years 2016 through 2029. The refunding resulted in debt savings of \$12,761,202, an economic gain of \$10,523,463, and a deferred loss on refunding of \$2,200,000.

State of Florida, Department of Transportation Turnpike Revenue Refunding Bonds, Series 2016B in the amount of \$113,350,000 along with additional funds of \$1,693,084 were used to refund \$125,450,000 of the State of Florida, Department of Transportation Turnpike Revenue Bonds, Series 2006A maturing in the years 2017 through 2027. The refunding resulted in debt savings of \$17,229,306, an economic gain of \$15,370,329, and a deferred loss on refunding of \$5,100,000.

### 7. Prior-year Defeased Bonds

In prior years, the state has deposited with escrow agents in irrevocable trusts amounts sufficient to meet the debt service requirements of certain bonds. These defeased bonds are not reported as outstanding debt. Irrevocable trusts established with the State Board of Administration are reported in an agency fund. Debt considered defeased consists of the following (in thousands):

	Princ	ipal at
	6/30	/2016
Governmental Activities		
University Auxiliary Bonds	\$	989

#### 8. Arbitrage Regulations

The state complies with federal arbitrage regulations.

#### 9. Direct Interest

The state's bonds are issued for the creation or continuing existence of various programs. Interest is reported at June 30, 2016, in the following governmental activities as direct expenses on the Statement of Activities (in thousands):

Governmental Activities		Interest		
Education:				
SBE Capital Outlay Bonds	\$	7,198		
Lottery Education Bonds		79,898		
Public Education Bonds		353,559		
State University System Bonds		6,240		
University Auxiliary Bonds		35,499		
Total Education		482,394		
Natural Resources and Environment:				
Inland Protection Bonds		3,139		
Everglades Restoration Bonds		7,434		
Water Pollution Control Bonds		15,414		
Florida Forever Bonds		44,226		
Total Natural Resources and Environment		70,213		
Transportation:				
Road and Bridge Bonds (Right of Way)		55,762		
State Infrastructure Bonds		2,217		
Seaport Bonds		5,170		
Total Transportation		63,149		
Total Direct Interest	\$	615,756		

### 10. Governmental Activities – Unrestricted Net Position Deficit

Governmental activities reflect a negative unrestricted net position balance of \$12.0 billion at June 30, 2016. This deficit is primarily the result of education-related bonds in which the state is responsible for the debt, but the state colleges, state universities, or the local school districts own the capital assets. Because the state does not own these capital assets, the bonded debt is not netted on the line item "Net investment in capital assets." Instead, this bonded debt is netted with unrestricted net position. Education-related bonds include SBE Capital Outlay Bonds; PECO Bonds; State University System Improvement Bonds; and Lottery Education Bonds; which have a total ending balance at June 30, 2016, of \$11.8 billion. The state has an additional \$1.1 billion in other bonds, including Florida Forever bonds in which the state does not own the related capital assets. The resources related to the payment of this debt will be provided from future revenue sources. If these bonds were removed, the adjusted unrestricted net position for governmental activities would be \$900 million.

# **B.** Certificates of Participation

## 1. Primary Government

The state has issued certificates of participation (original amount of \$801,055,000) to finance privately operated detention and mental health facilities. The certificates of participation's interest rates range from 3.500% - 6.825% and the last maturity date is October 1, 2029. The following is a schedule of future minimum principal and interest payments for certificates of participation for governmental activities at June 30, 2016 (in thousands):

Year Ending June 30	Principal	Interest	Total
2017	\$ 38,770	\$ 30,092	\$ 68,862
		. ,	. ,
2018	39,200	28,184	67,384
2019	35,595	26,241	61,836
2020	36,430	24,418	60,848
2021	38,040	22,500	60,540
2022-2026	224,995	78,742	303,737
2027-2031	146,335	18,493	164,828
Total	559,365	228,670	788,035
Unamortized premiums (discounts)	13,785		13,785
Total certificates of participation payable	\$ 573,150	\$ 228,670	\$ 801,820

# 2. Component Units

Component units (universities and a water management district) have issued certificates of participation (original amount of \$982,070,000) primarily to finance academic and student facilities, and construction projects for Everglades restoration. The certificates of participation's interest rates range from 2.000% to 5.7600% and the last maturity date is July 1, 2040. The following is a schedule of future minimum principal and interest payments for certificates of participation for component units at June 30, 2016(in thousands):

Year Ending						
June 30	I	Principal	Interest		Total	
2017	\$	25,407	\$	39,939	\$	65,346
2018		26,502		38,816		65,318
2019		27,644		37,599		65,243
2020		28,882		36,312		65,194
2021		30,194		34,962		65,156
2022-2026		169,639		152,604		322,243
2027-2031		209,274		108,370		317,644
2032-2036		256,090		53,000		309,090
2037-2041		86,565		5,067		91,632
Total		860,197		506,669		1,366,866
Unamortized premiums (discounts)		25,150				25,150
Total certificates of participation payable	\$	885,347	\$	506,669	\$	1,392,016

# NOTE 9 - INSTALLMENT PURCHASES, CAPITAL LEASES, AND PUBLIC-PRIVATE PARTNERSHIPS

#### **A. Installment Purchases**

The state has a number of installment purchase contracts primarily providing for the acquisition of buildings, furniture, and equipment. At June 30, 2016, 76% of the state's installment purchase contracts for primary governmental activities were for furniture and equipment, and the remaining 24% for buildings. Installment purchase contracts for component units consisted of 100% of furniture and equipment. The following is a schedule of future minimum installment purchase contract payments for the primary government and component units at June 30, 2016 (in thousands):

Year Ending	Go	vernmental	Bus	iness-type	Component	
June 30	A	Activities	A	ctivities	Units	
2017	\$	11,226	\$	2,218	\$	3,510
2018		10,294		15,356		2,813
2019		8,941				2,300
2020		5,918				899
2021		3,523				20
2022-2026		10,617				
2027-2031		482				
Total		51,001		17,574		9,542
Less: Interest		(5,792)		(716)		(232)
Present value of future minimum payments	\$	45,209	\$	16,858	\$	9,310

#### **B.** Capital Leases

The state has a number of capital leases providing for the acquisition of land, buildings, and furniture and equipment. At June 30, 2016, 27% of the state's capital leases for governmental activities were for buildings, and the remaining 73% were for furniture and equipment. Capital leases for component units consisted of 53% for buildings, 42% for furniture and equipment, and the remaining 5% for land. The following is a schedule of future minimum capital lease payments for the primary government and component units at June 30, 2016 (in thousands):

	Primary					
	Government					
Year Ending	Gov	ernmental	Co	mponent		
June 30	A	ctivities		Units		
2017	\$	4,564	\$	10,772		
2018		4,532		7,234		
2019		4,532		6,106		
2020		2,750		5,189		
2021		710		850		
2022-2026		2,580		13,710		
2027-2031		207		13,357		
2032-2036				2,960		
2037-2041				2,282		
2042-2046				2,282		
2047-2051				2,282		
2052-2056				2,282		
2057-2061				2,282		
2062-2066				2,282		
2067-2071				2,282		
2072-2076				1,370		
Total		19,875		77,522		
Less: Interest		(2,029)		(27,554)		
Present value of future						
minimum payments	\$	17,846	\$	49,968		

#### C. Public-Private Partnerships

Pursuant to Section 334.30, Florida Statutes, the Department of Transportation executed two 35-year, Public-Private Partnership concession agreements in March and October of 2009 for the design, build, finance, operation and maintenance of the Interstate 595 Corridor and the Port of Miami Tunnel. Payments consist of construction-period payments, lump-sum final acceptance payments upon completion of construction, and annual performance-based availability payments to be made during the 30-year operations and maintenance period. The Department executed a 40-year concession agreement in September 2014 for the design, build, finance, operation and maintenance of 21 miles of the Interstate 4 Corridor in Seminole and Orange Counties. Annual availability payments are all-inclusive payments consisting of unpaid portions of construction costs, annual operations costs, and maintenance expenses. The payment schedule below includes the full amount of the estimated payments for the Interstate 595 Corridor and the Port of Miami Tunnel and is an estimate of unpaid construction payments during the term of the agreements based on the percentage of completion of the projects at June 30, 2016 for the Interstate 4 Corridor. The annual availability payments for Interstate 595 Corridor and the Port of Miami Tunnel are performance-based and are subject to change based on a fixed percentage as defined in the agreement and on the Consumer Price Index, which could impact the payment schedule. The annual availability payments for the Interstate 4 Corridor are performance-based with a portion of the payment that is level and another portion that is indexed based on the Consumer Price Index, which could impact the payment schedule. The lanes were open to traffic on Interstate 595 and Port of Miami Tunnel in March and August 2014, respectively. Construction for the Interstate 4 Corridor is expected to be completed during fiscal year 2021. The Department has five other public-private partnership agreements for the design, build, and finance; and two other agreements for the build and finance of various transportation projects. The remaining unpaid construction costs for these seven agreements represent 19% and 3%, respectfully, of payments due in 2017 and 2018. The following is a schedule of future maximum payments for the primary government at June 30, 2016 (in thousands):

		Primary					
	Government						
Year Ending June 30		Activities	Business-type Activities				
2017	\$	408,013	\$	54,036			
2018		298,882		69,696			
2019		132,888		15,457			
2020		147,295		14,793			
2021		155,300		15,011			
2022-2026		582,731		85,271			
2027-2031		576,927		101,054			
2032-2036		640,547		113,312			
2037-2041		727,465		130,452			
2042-2046		466,983		69,457			
2047-2051		62,512					
2052-2056		40,959					
Total		4,240,502		668,539			
Less: Interest		(1,852,254)		(347,077)			
Present value of future							
maximum payments	\$	2,388,248	\$	321,462			

# NOTE 10 - CHANGES IN LONG-TERM LIABILITIES

Changes in long-term liabilities for governmental activities during the fiscal year ended June 30, 2016, are as follows (in thousands):

	Balance July 1, 2015	Additions	Deletions	Balance June 30, 2016	Due Within One Year (Current)
<b>Governmental Activities</b>					
Bonds payable:					
Road and Bridge Bonds	\$ 1,569,885	\$ 379,705	\$ 372,835	\$ 1,576,755	\$ 71,770
SBE Capital Outlay Bonds	293,605		71,000	222,605	52,845
Lottery Education Bonds	2,015,068	239,250	325,921	1,928,397	219,805
Public Education Bonds	9,216,135	848,650	1,151,650	8,913,135	457,655
State University System Bonds	150,335		14,010	136,325	9,390
University Auxiliary Bonds	929,101	29,105	78,293	879,913	46,563
Inland Protection Bonds	67,100		6,485	60,615	6,810
Florida Forever Bonds	1,154,815	78,725	181,710	1,051,830	95,160
Water Pollution Control Bonds	398,005		32,930	365,075	31,700
State Infrastructure Bank Bonds	49,825		8,845	40,980	8,655
Seaport Investment Bonds	129,805		2,250	127,555	2,365
Everglades Restoration Bonds	214,730	46,740	14,725	246,745	15,795
Florida Facilities Pool Bonds	286,635		24,660	261,975	25,875
	16,475,044	1,622,175	2,285,314	15,811,905	1,044,388
Unamortized bond premiums					
(discounts)	829,585	227,352	189,139	867,798	
Total bonds payable	17,304,629	1,849,527	2,474,453	16,679,703	1,044,388
Certificates of participation payable	614,534		41,384	573,150	38,770
Deposits	581,903	719,201	701,559	599,545	588,606
Compensated absences	775,112	342,775	379,676	738,211	185,531
Claims payable	2,844,273	2,558,147	2,433,123	2,969,297	1,460,846
Installment purchases/capital leases	61,776	510,698	509,419	63,055	13,777
Public-private partnership agreements	2,201,508	474,014	287,274	2,388,248	330,491
Advances - Due to Unclaimed Prop. TF	919,661	10,605		930,266	
Due to Other governments		417,246		417,246	
Other Postemployment Benefits	1,486,056	408,889		1,894,945	
Pension liability	2,960,231	1,480,790	137	4,440,884	71,906
Other liabilities	22,021	150	3,860	18,311	
Total Governmental Activities	\$ 29,771,704	\$ 8,772,042	\$ 6,830,885	\$ 31,712,861	\$ 3,734,315

Long-term liabilities for governmental activities are generally liquidated by the applicable governmental funds and/or internal service funds. Specifically, the special revenue funds, capital projects funds, and/or internal service funds will liquidate the certificates of participation payable, installment purchase contracts, and capital lease obligations. The applicable special revenue funds and internal service funds will reduce deposits when such monies are earned. The governmental and internal services funds that account for employees' salaries and wages will liquidate the compensated absences liabilities. The General Fund, Health and Family Services Fund, and the non-major special revenue fund will generally liquidate claims payable. The Public Education Fund will liquidate the advances due to the Unclaimed Property Trust Fund to the extent that the Unclaimed Property Trust Fund does not have sufficient assets to pay claimants requesting payment of unclaimed funds. The nonmajor special revenue funds will generally liquidate the public-private partnership agreements. The pension liability and the Other Postemployment Benefits (OPEB) related to all governmental funds are reported above. The pension liability is adjusted each year based upon investment performance and contributions received. The state does not currently fund the OPEB liability so it is non-liquidating. Refer to Note 6 for additional information on the pension liability and OPEB.

Changes in long-term liabilities for business-type activities and component units during the fiscal year ended June 30, 2016, are as follows (in thousands):

	Balance July 1, 2015		Additions		Deletions	Jı	Balance ine 30, 2016		Due Within One Year (Current)
<b>Business-type Activities</b>									
Bonds payable:									
Toll Facility Bonds	\$ 2,807,730	\$	724,090	\$	730,430	\$	2,801,390	\$	135,605
Florida Hurricane Catastrophe Fund	, ,,		· · · · ·		,		,		,
Bonds	2,000,000		1,200,000				3,200,000		500,000
	4,807,730		1,924,090		730,430		6,001,390		635,605
Unamortized bond premiums									
(discounts)	118,352		68,776		32,883		154,245		
Total bonds payable	4,926,082		1,992,866		763,313		6,155,635		635,605
Accrued prize liability	449,080		5,440,569		5,477,293		412,356		174,388
Deposits	129,134		72,259		69,422		131,971		93,642
Compensated absences	22,644		8,602		7,967		23,279		5,836
Tuition and housing benefits payable	10,911,315		1,400,187		498,015		11,813,487		713,654
Installment purchases/capital leases	19,206		34,022		36,370		16,858		1,757
Public-private partnership agreements <sup>1</sup>	375,576				54,114		321,462		36,034
Other Postemployment Benefits	34,612		10,220				44,832		
Pension liability	58,978		29,262		1,868		86,372		1,605
Other liabilities	276		276				552		
Total Business-type Activities	\$ 16,926,903	\$	8,988,263	\$	6,908,362	\$	19,006,804	\$	1,662,521
Component Units	ф. 0.01 с <b>с</b> с <b>л</b>	¢	1 511 000	۴	1.0.47 (0.0	¢	0.000 (50	<b></b>	1 20 4 20 4
Bonds payable	\$ 9,216,567	\$	1,711,803	\$	1,947,698	\$	8,980,672	\$	1,294,284
Deposits	1,689,374		681,816		1,058,891		1,312,299		1,083,433
Compensated absences	677,755		86,947		87,654		677,048		87,222
Installment purchases/capital leases	62,468		12,106		15,296		59,278		12,336
Claims payable	1,033,876		166,039		42,255		1,157,660		32,571
Certificates of participation payable	1,037,220		21,007		172,880		885,347		25,407
Due to other governments/primary	962,439		29,908		79,879		912,468		48,024
Pension liability Other liabilities	1,210,693		1,235,805		399,222		2,047,276		29,187
	1,562,011		658,754		489,843		1,730,922		149,018
Total Component Units	\$ 17,452,403	\$	4,604,185	\$	4,293,618	\$	17,762,970	\$	2,761,482

<sup>1</sup>Public-private partnerships are included in the Installment purchases/capital leases lines of the Proprietary Funds Statement of Net Position.

### **NOTE 11 - INTERFUND BALANCES AND TRANSFERS**

At June 30, 2016, amounts to be received or paid with current available resources are reported as due from or due to other funds, whereas the noncurrent portion is reported as advances to or advances from other funds. Interfund balances at June 30, 2016, consist of the following (in thousands):

	Due from Other Funds (in thousands)									
					ernm	ental Activ				
			Environment,				Health and			
	(	General	Reci	reation and		Public		Family		
Due to Other Funds (in thousands)	Fund		Conservation		Education		Services		Trar	nsportation
Governmental Activities										
General Fund	\$		\$	15,770	\$	319	\$	122,185	\$	7,065
Environment, Recreation and Conservation		7,040						618		16,283
Public Education		116						2,025		
Health and Family Services		73,867		83						
Transportation		5,853		734				84		
Nonmajor Governmental Funds		75,039		3,600		19,050		1,663		33,112
Internal Service Funds		995		12				25		142
Business-type Activities										
Transportation		143								133,783
Lottery		30				158,551				
Hurricane Catastrophe Fund										
Prepaid College Program										
Reemployment Assistance		542								
Nonmajor Enterprise Funds		6,565						86		
Fiduciary Funds										
Private-purpose Trust Funds		162				1,347				
Pension and Other Employee										
Benefits Trust Funds		14								
Agency Funds		79,508				329		2,643		3,981
Investment Trust Funds										
Total	\$	249,874	\$	20,199	\$	179,596	\$	129,329	\$	194,366
	-							(0		und Dalam)

(Continued Below)

	Due from Other Funds (in thou						
	(	Governmental Activitie					
	N	onmajor		Internal			
	Gov	renmental		Service			
Due to Other Funds (in thousands)		Funds	Funds				
Governmental Activities							
General Fund	\$	42,937	\$	8,929			
Environment, Recreation and Conservation		575		570			
Public Education		60		423			
Health and Family Services		4,982		6,791			
Transportation		24,396		3,822			
Nonmajor Governmental Funds	3,092			3,939			
Internal Service Funds		175		784			
Business-type Activities							
Transportation							
Lottery		8		59			
Hurricane Catastrophe Fund							
Prepaid College Program							
Reemployment Assistance		1,177					
Nonmajor Enterprise Funds		804		295			
Fiduciary Funds							
Private-purpose Trust Funds		775		1			
Pension and Other Employee							
Benefits Trust Funds		1		54			
Agency Funds		1,854					
Investment Trust Funds							
Total	\$	80,836	\$	25,667			

(Continued next page)

			Due from Oth	er Fund	ls (in the	ousands)		
			Busine	ss-type	Activitie	es		
							N	onmajor
			Prepaid	l	Reem	ployment	Eı	nterprise
Due to Other Funds (in thousands)	Tran	sportation	College Program		Assistance			Funds
Governmental Activities								
General Fund	\$		\$		\$	643	\$	2,420
Environment, Recreation and Conservation		100				4		
Public Education								
Health and Family Services						162		143
Transportation		418				18		
Nonmajor Governmental Funds						63		2
Internal Service Funds						5		1
Business-type Activities								
Transportation								
Lottery						1		6
Hurricane Catastrophe Fund								285
Prepaid College Program								
Reemployment Assistance								
Nonmajor Enterprise Funds						20		
Fiduciary Funds								
Private-purpose Trust Funds				4,474				
Pension and Other Employee								
Benefits Trust Funds								6,488
Agency Funds		91,833				14		
Investment Trust Funds								55
Total	\$	92,351	\$	4,474	\$	930	\$	9,400
				((	ontinuo	d halow)		

(Continued below)

		Due from Other Funds (in thousands)										
			Pension and Other									
	Private-purpose		<b>Employee Benefits</b>		Agency							
Due to Other Funds (in thousands)	Trust Funds		Trust Funds		Funds		Total					
Governmental Activities												
General Fund	\$		\$ 2	\$	85,858	\$	286,128					
Environment, Recreation and Conservation			•••••				25,190					
Public Education							2,624					
Health and Family Services					24		86,052					
Transportation					15,651		50,976					
Nonmajor Governmental Funds					135		139,695					
Internal Service Funds			1,409		30,405		33,953					
Business-type Activities												
Transportation					6		133,932					
Lottery							158,655					
Hurricane Catastrophe Fund							285					
Prepaid College Program		35					35					
Reemployment Assistance							1,719					
Nonmajor Enterprise Funds							7,770					
Fiduciary Funds												
Private-purpose Trust Funds							6,759					
Pension and Other Employee												
Benefits Trust Funds			82,279				88,836					
Agency Funds							180,162					
Investment Trust Funds							55					
Total	\$	35	\$ 83,690	\$	132,079	\$	1,202,826					

#### Advances to Other Funds (in thousands)

	 Governmental Activities					
Advances from Other Funds (in thousands)	General Fund	Trar	sportation			
Governmental Activities			•			
General Fund	\$ 	\$	100			
Public Education						
Nonmajor Governmental Funds	625					
Internal Service Funds	1,979		800			
Business-type Activities						
Transportation			93,734			
Total	\$ 2,604	\$	94,634			
	 (C	ontin	ued below)			

Advances to Other Funds (in thousands) Fiduciary Funds Private-purpose Trust Funds Advances from Other Funds (in thousands) Total **Governmental Activities** General Fund \$ 100 \$ ..... Public Education 930,266 930,266 625 Nonmajor ..... Internal Service Funds 2,779 ..... **Business-type Activities** 93,734 Transportation . . . . . Total 930,266 \$ \$ 1,027,504 During the course of operations, there are numerous transactions between funds within the State. Interfund transfers during the year are as follows (in thousands):

	Transfers from Other Funds (in thousands)									
				Gov	/ern	mental Activi				
				Environment,				Health and		
		General	Re	Recreation and		Public		Family		
Transfers to Other Funds (in thousands)	Fund		C	Conservation		Education		Services		nsportation
Governmental Activities										
General Fund	\$		\$	772,288	\$	128,867	\$	1,559,537	\$	262,434
Environment, Recreation and Conservation		135,448						4,422		
Public Education		624						11,641		
Health and Family Services		83,619				209,532				
Transportation		56,363		23,262				489		
Nonmajor Governmental Funds		181,923		54,900		328,690		18,471		1,193,925
Internal Service Funds		14,651		718				83		990
Business-type Activities										
Transportation										54,343
Lottery		6				1,692,551				
Hurricane Catastrophe Fund										
Reemployment Assistance										
Nonmajor Enterprise Funds		67,997						7,883		
Fiduciary Funds										
Private-purpose Trust Funds		14				168		374		
Pension and Other Employee										
Benefits Trust Funds		2,849								
Investment Trust Funds										
Total	\$	543,494	\$	851,168	\$	2,359,808	\$	1,602,900	\$	1,511,692

(Continued below)

		Transfers fr	om	Other Funds (in thousands)
		Go	overn	nmental Activities
	1	Nonmajor		Internal
	Go	vernmental		Service
Transfers to Other Funds (in thousands)		Funds		Funds
Governmental Activities				
General Fund	\$	414,296	\$	
Environment, Recreation and Conservation		188,017		
Public Education		1,382,446		
Health and Family Services		151,445		
Transportation		479,410		
Nonmajor Governmental Funds		194,677		554
Internal Service Funds		8,184		2
Business-type Activities				
Transportation				
Lottery		152		
Hurricane Catastrophe Fund		10,000		
Reemployment Assistance		19,230		
Nonmajor Enterprise Funds		14,617		
Fiduciary Funds				
Private-purpose Trust Funds		4,173		
Pension and Other Employee				
Benefits Trust Funds		86		20,112
Investment Trust Funds				•
Total	\$	2,866,733	\$	20,668
		. /		

(Continued next page)

	Transfers from Other Funds (in thousands)										
		Business-ty	pe Activities								
			Nonmajor								
		Reemployment	Enterprise								
Transfers to Other Funds (in thousands)	Transportation	Assistance	Funds								
Governmental Activities											
General Fund	\$	\$ 2,316	\$ 2,072								
Environment, Recreation and Conservation		67									
Public Education		18									
Health and Family Services		851	931								
Transportation	112,676	56									
Nonmajor Governmental Funds		579	2,661								
Internal Service Funds		23	62								
Business-type Activities											
Transportation											
Lottery		7									
Hurricane Catastrophe Fund											
Reemployment Assistance											
Nonmajor Enterprise Funds		84									
Fiduciary Funds											
Private-purpose Trust Funds											
Pension and Other Employee											
Benefits Trust Funds			11,569								
Investment Trust Funds											
Total	\$ 112,676	\$ 4,001	\$ 17,295								

(Continued below)

	Transfers from Other Funds (in thousands)										
				Fiducia	ry F	unds					
	Priva	te-purpose	Em	mployee Benefits		Investment					
Transfers to Other Funds (in thousands)	Trust Funds		Trust Funds		Trust Funds			Total			
Governmental Activities											
General Fund	\$	3,386	\$	14,489	\$		\$	3,159,685			
Environment, Recreation and Conservation	·				·			327,954			
Public Education								1,394,729			
Health and Family Services								446,378			
Transportation								672,256			
Nonmajor Governmental Funds								1,976,380			
Internal Service Funds				1,254				25,967			
Business-type Activities				,				,			
Transportation								54,343			
Lottery								1,692,716			
Hurricane Catastrophe Fund								10,000			
Reemployment Assistance								19,230			
Nonmajor Enterprise Funds								90,581			
Fiduciary Funds								-			
Private-purpose Trust Funds								4,729			
Pension and Other Employee								-			
Benefits Trust Funds				667,191				701,807			
Investment Trust Funds						34,559		34,559			
Total	\$	3,386	\$	682,934	\$	34,559	\$	10,611,314			

# NOTE 12 - RISK MANAGEMENT

#### A. State Risk Management Trust Fund

The State Risk Management Trust Fund provides property insurance coverage for state buildings and contents against loss from fire, lightning, sinkholes, flood, and other hazards customarily insured by extended coverage. The property insurance program has a self-insured retention of \$2 million per occurrence for losses arising from all perils listed above except named windstorm and flood. The property insurance program also has a self-insured retention of \$2 million per occurrence for losses arising from all perils listed above except named windstorm named windstorm and flood, but with an additional annual aggregate self-insured retention of \$40 million. Commercial reinsurance is purchased for losses over the self-insured retention up to \$85 million per occurrence for named windstorm and flood losses through February 15, 2017, and \$200 million per occurrence for covered perils other than named wind and flood.

The Fund's estimated liability for unpaid property insurance claims at the fiscal year-end is determined by an actuarial method and includes an amount for losses incurred but not yet reported. During fiscal year ending June 30, 2015, the amount of claims paid for property claims included \$70,777 for an unnamed wind event. During fiscal year ending June 30, 2016, an additional \$1,999,679 in property claim losses were paid from the unnamed wind event for total paid losses of \$2,070,456, exceeding the self-insured retention of \$2 million per occurrence. Claim payments reported for fiscal year ending June 30, 2017 will include recoveries of \$70,280 from commercial reinsurance. Changes in the Fund's property insurance claims liability amount for the fiscal years ended June 30, 2015, and June 30, 2016, were as follows (in thousands):

			Curr	rent Year					
	Begi	nning of	Claims and					ance at	
Fiscal Year	Fisc	al Year	Changes in			Claim	F	iscal	
Ended	Li	ability	Estimate		Pa	yments	Year-end		
June 30, 2015	\$	500	\$	443	\$	(339)	\$	604	
June 30, 2016	\$	604	\$	2,356	\$	(2,517)	\$	443	

The estimated liability for unpaid property insurance claims for fiscal year ending June 30, 2016, does not include property claim loss payments resulting from two hurricanes that struck Florida in September and October of 2016. Estimated loss payments for these two hurricanes is \$5,726,967, which will not exceed the aggregate self-insurance retention for named windstorm and flooding.

The State Risk Management Trust Fund also provides casualty insurance coverage for the risks of loss related to federal civil rights and employment actions, workers' compensation, court-awarded attorney fees, automobile liability, and general liability. The state is self-insured for all claims associated with liability risks and workers' compensation coverage.

The estimated liability for unpaid casualty insurance claims at June 30, 2016, was \$1.16 billion. This amount was determined through an actuarial method based on historical paid and incurred losses and includes an amount for losses incurred but not yet reported. In addition, this amount includes the present value of workers' compensation indemnity claims liability of \$277.8 million, discounted using a 4 percent annual percentage rate per Section 625.091, Florida Statutes. The undiscounted workers' compensation indemnity claims liability is \$384.1 million.

Changes in the Fund's casualty insurance claims liability for the fiscal years ended June 30, 2015, and June 30, 2016, were as follows (in thousands):

		Cur	rent Year		
	Beginning of	Cl	aims and		Balance at
Fiscal Year	Fiscal Year	Ch	anges in	Claim	Fiscal
Ended	Liability	E	stimate	Payments	Year-end
June 30, 2015	\$ 1,174,797	\$	89,876	\$ (97,239)	\$1,167,434
June 30, 2016	\$ 1,167,434	\$	95,672	\$(101,606)	\$1,161,500

The estimated liability for unpaid casualty insurance claims for June 30, 2016 fiscal year-end does not include any impact on open workers' compensation claims from recent Florida Supreme Court rulings. Although some impact on open claims is expected, the degree of impact is highly uncertain.

Actual current year claims and changes in estimate for casualty lines of coverage for the fiscal year ended June 30, 2016, increased by \$5.8 million, as compared to the previous fiscal year.

#### **B.** Employee and Retiree Health Insurance Funds

Employees and retirees may obtain health care services through participation in the state's group health insurance plan or through membership in a health maintenance organization plan under contract with the state. The state's risk financing activities associated with state group health insurance, such as the risks of loss related to medical and prescription drug claims, are administered through the State Employees Group Health Insurance Trust Fund, an internal service fund. It is the practice of the state not to purchase commercial coverage for the risks of losses covered by this program.

The program's estimated fiscal year-end liability includes an amount for claims that have been incurred but not reported, which is based on analyses of historical data performed by both the state and its contractors. Changes in claims liability amounts for the fiscal years ended June 30, 2015, and June 30, 2016, were as follows (in thousands):

			C	urrent Year					
	Be	ginning of	C	Claims and			В	alance at	
Fiscal Year	Fi	scal Year	Changes in			Claim	Fiscal		
Ended	I	Liability	Estimate			Payments	Year-end		
June 30, 2015	\$	154,971	\$	1,649,140	\$	(1,653,971)	\$	150,140	
June 30, 2016	\$	150,140	\$	1,779,473	\$	(1,766,850)	\$	162,763	

During the year, for program operations, both employee and retiree participation in the state group health insurance program are accounted for in the State Employees Group Health Insurance Trust Fund. Retiree participation in the program is considered an Other Postemployment Benefit (OPEB) for purposes of this report. See Note 6, Section B regarding OPEB for additional information. Asset and liability balances related to retiree participation in the program as of June 30, 2016, were transferred from the State Employees Group Health Insurance Trust Fund and reported in Other Agency Funds in accordance with the requirements of Governmental Accounting Standards Board Codification Section Po50, *Postemployment Benefit Plans Other Than Pension Plans – Defined Benefit* 

# NOTE 13 – FLORIDA PREPAID COLLEGE PROGRAM

The Stanley G. Tate Florida Prepaid College Program was created in 1987 to provide a medium through which the costs of tuition, tuition differential fee, local fees, and dormitory residence may be paid in advance of enrollment in a state postsecondary institution at a rate lower than the projected corresponding cost at the time of actual enrollment. The Program is administered by the Florida Prepaid College Board and the State of Florida guarantees the obligations of the Board to qualified beneficiaries if moneys in the Program are insufficient. The Program is accounted for in an enterprise fund. An actuarial study is performed to determine the Program's funding status. The increase in the actuarial present value of future contract benefits from the prior year is primarily due to the increase in key inflation assumptions. Additional information as of June 30, 2016, is as follows:

Actuarial present value of future contract benefits and expenses payable	\$ 11,813,486,106
Net position available (net of outstanding refund payments and unrealized gain/loss on securities lending portfolio)	\$ 13,494,840,072
Net position as a percentage of future contract benefits and expenses	
obligation	114.2%

# NOTE 14 –INSURANCE ENTERPRISES

The State of Florida has established multiple enterprises that provide insurance, reinsurance, and guarantee services. The primary risk exposures to the state relate to catastrophic hurricane losses, access to liquidity from credit markets, and ultimate dependence on public assessments.

# A. FLORIDA HURRICANE CATASTROPHE FUND

The Florida Hurricane Catastrophe Fund (FHCF) was created in 1993 by the Florida Legislature, as a state fund administered by the State Board of Administration (SBA) to provide a source of reimbursement to most residential property insurers for catastrophic hurricane losses, thereby creating additional insurance capacity. Most admitted residential property insurers writing FHCF covered policies are required to purchase reimbursement coverage with the FHCF.

The reimbursement coverage covers a portion of hurricane losses in excess of an insurer's share of an industry wide retention, up to the lesser of either the statutory limit or the actual claims-paying capacity of the FHCF. For the contract year ending May 31, 2016, the industry retention for determining each insurer's retention was \$6.898 billion per hurricane for the two hurricanes with the largest losses and \$2.299 billion for each additional hurricane in the contract year. The aggregate coverage capacity for the contract year (in excess of retention) was \$17.0 billion. The statute requires that an actuarially indicated formula developed by an independent actuary be used to calculate the reimbursement premiums collected for the coverage.

The SBA contracts with each insurer writing covered policies in the state to reimburse the insurer for a percentage of losses incurred from covered events. The obligation of the SBA with respect to all contracts covering a particular contract year shall not exceed the actual claims-paying capacity (as determined by the FHCF's bond underwriters, and financial adviser, and approved by the FHCF Advisory Council). The FHCF has a fiscal year end of June 30 and its reimbursement contracts expire on May 31. As of June 30, 2016, the FHCF had net assets of \$12.77 billion, including net assets of the State Board of Administration Finance Corporation.

If available resources and pre-catastrophe debenture financing are not adequate to satisfy reimbursement claims, the State Board of Administration Finance Corporation may issue revenue bonds secured by emergency assessments. The SBA has the sole authority to direct the Florida Office of Insurance Regulation (OIR) and the Florida Surplus Lines Service Office to levy assessments on most property and casualty insurance policy premiums on behalf of the FHCF. Aggregate assessments may not exceed 10% and assessments in relation to losses in one contract year may not exceed 6%. This assessment authority is neither related to nor restricted by the assessments levied by either Citizens Property Insurance Corporation (Citizens), a discretely presented component unit, or the Florida Insurance Guaranty Association, Inc. (FIGA). As of June 30, 2016, the FHCF is not levying assessments for any policies issued or renewed on or after January 1, 2015.

To build up cash resources and reduce the reliance on post-event bonding, legislation was passed in 2009 that allows for a "cash build up" factor of 5% to be included in rates for the coverage. This factor increased each year by 5% until it ultimately reached 25% in year five and thereafter. This provision was designed to address the liquidity needs of the FHCF over the long run by allowing it to accelerate the build-up of its cash balance for paying claims.

Hurricane losses represent the estimated ultimate cost of all reported and unreported claims during the year that exceed the participating insurers' individual company retention levels. The estimates for current year and prior year losses are continually reviewed and adjusted as experience develops or new information becomes known and such adjustments are included in current operations. The State of Florida was not hit by any hurricanes during the 2015 season. As a result of the final settlement of all losses from prior years' hurricanes, the reported loss for the year ended June 30, 2016 is zero.

In April 2013, pre-event Series 2013A Revenue Bonds were issued in the amount of \$2.0 billion to maximize the ability of the FHCF to meet future obligations. The proceeds from these bonds will be used to pay for losses incurred from future covered events. Investment earnings on these funds, as well as reimbursement premiums, if necessary, are used to pay the debt service requirements of these bonds. The amounts due at maturity and the maturity dates for these bonds will be \$500 million on July 1, 2016, \$500 million on July 1, 2018, and \$1.0 billion on July 1, 2020.

In March 2016, pre-event Series 2016A Revenue Bonds were issued in the amount of \$1.2 billion to provide funds, together with other available funds, to maximize the ability of the FHCF to meet future obligations. Specifically, the funds are to enable the FHCF to make reimbursement payments to participating insurers for reimbursable losses caused by any covered events occurring in the contract year ending May 31, 2016, or any subsequent contract year, and pay certain expenses incurred in connection with the issuance of the 2016A Bonds. The amounts due at maturity and the maturity dates for these bonds will be \$550 million on July 1, 2019, and \$650 million on July 1, 2021.

In addition to the issuance of bonds, the FHCF purchased aggregate excess catastrophe reinsurance providing coverage to the FHCF for \$1.0 billion of losses in excess of \$11.5 billion of losses, effective June 1, 2016 through May 31, 2017; and \$1.0 billion of losses in excess of \$12.5 billion of losses, effective June 1, 2015 through May 31, 2016.

#### **B.** CITIZENS PROPERTY INSURANCE CORPORATION

Citizens Property Insurance Corporation (Citizens) was established on August 1, 2002, pursuant to Section 627.351(6), Florida Statutes (the Act), to provide certain residential and non-residential property insurance coverage to qualified risks in the State of Florida under circumstances specified in the Act. This legislation was enacted such that property insurance be provided through Citizens to applicants who are in good faith entitled to procure insurance through the voluntary market but are unable to do so. Citizens results from a combination of the Florida Residential Property and Casualty Joint Underwriting Association (the FRPCJUA) and the Florida Windstorm Underwriting Association (the FWUA). The FRPCJUA was renamed Citizens and the FWUA's rights, obligations, assets, liabilities and all insurance policies were transferred to Citizens. Unlike private insurers offering coverage through the admitted market, Citizens is not required to obtain or to hold a certificate of authority issued by the Florida Department of Financial Services Office of Insurance Regulation. Likewise, Citizens is not subject to Risk-Based Capital requirements or required to have a pledged deposit on file with the State of Florida. For purposes of its tax-exempt status, Citizens is considered a political subdivision and an integral part of the State of Florida. As such, Citizens' operations may be affected by the legislative process.

Citizens operates pursuant to a Plan of Operation (the Plan) approved by the Financial Services Commission (the Commission) of the State of Florida. The Commission is composed of the Governor, the Chief Financial Officer, the Attorney General and the Commissioner of Agriculture of the State.

Citizens is supervised by a Board of Governors (the Board) which consists of nine individuals who reside in the State of Florida. The Governor appoints three members, and the Chief Financial Officer, the President of the Senate and the Speaker of the House of Representatives each appoint two members of the Board. At least one of the two members appointed by each appointing officer must have a demonstrated expertise in the insurance industry. The Chief Financial Officer designates one of the appointees as the Board's chair. All Board members serve at the pleasure of their appointing officers.

Citizens' President and Chief Executive Officer (Executive Director) and senior managers are engaged by and serve at the pleasure of the Board. The Executive Director is subject to confirmation by the Florida Senate.

Pursuant to the Act, all revenues, expenses, assets and liabilities of Citizens shall remain divided into three separate accounts: the Personal Lines Account, the Commercial Lines Account and the Coastal Account. A brief history of each account follows:

**Personal Lines Account history** – The FRPCJUA began operations on January 21, 1993, after Hurricane Andrew, pursuant to Section 627.351(6), Florida Statutes, to provide certain residential property insurance coverage to qualified risks in the State of Florida for applicants who were in good faith entitled to procure insurance through the private market but were unable to do so. Residential property coverage consists of the types of coverage provided to homeowners, mobile homeowners, tenants, condominium unit owners, and similar policies. The policies provide coverage for all perils covered under a standard residential policy, subject to certain underwriting requirements. Such policies may exclude windstorm coverage on property within eligible areas. This portion of the FRPCJUA's activities became the Personal Lines Account (PLA) under Citizens.

*Commercial Lines Account history* – The Florida Property and Casualty Joint Underwriting Association (FPCJUA) was activated in early 1994 to provide commercial residential coverage (i.e., coverage for condominium associations, apartment buildings and homeowner associations) to organizations unable to obtain such coverage from a private insurer. During 1995, legislation was enacted to transfer all obligations, rights, assets, and liabilities related to commercial residential coverage from the FPCJUA to the FRPCJUA. The legislation required that the premiums, losses, assets and liabilities be accounted for separately from the FRPCJUA's personal residential business. This portion of the FRPCJUA's activities became the Commercial Lines Account (CLA) under Citizens. In 2006, the FPCJUA was re-activated to provide commercial non-residential wind only coverage. In 2007, legislation was enacted which resulted in the transfer and assumption of the FPCJUA's commercial non-residential policies by Citizens. These policies were added to the CLA.

*Coastal Account history* – The FWUA, which was a residual market mechanism for windstorm and hail coverage in selected areas of the State of Florida, was created by an act of the Florida Legislature in 1970 pursuant to Section 627.351(2), Florida Statutes. FWUA was a Florida unincorporated association, the members of which were all property insurance companies holding a certificate of authority to provide property insurance coverage in the State. FWUA provided policies of windstorm

insurance for property owners within the eligible areas who were unable to obtain such coverage from private insurers. Insured properties include personal residential, commercial residential and commercial non-residential properties. This portion of the FWUA's activities became the High-Risk Account under Citizens. In 2007, Citizens received authority to issue multi-peril policies in the High-Risk Account. Pursuant to legislative changes during 2011, the High-Risk Account was renamed the Coastal Account.

#### ASSESSMENTS

Citizens' enabling legislation and the Plan establish a process by which Citizens is required to levy assessments to recover deficits incurred in a given plan year for any of its three accounts. Deficits are calculated separately, and assessments are accordingly levied separately, for each of the three accounts. The Plan provides for deficits to be determined in accordance with standards promulgated by the Governmental Accounting Standards Board, adjusted for certain items.

In the event of a Plan Year Deficit in any Account, Citizens must first levy an assessment against the premium of each Citizens policyholder (the "Citizens Policyholder Surcharge") in each of Citizens' Accounts, as a uniform percentage of the premium of the policy of up to 15% of such premium. Citizens Policyholder Surcharges are not subject to commissions, fees, or premium taxes; however, failure to pay a Citizens Policyholder Surcharge will be treated as failure to pay premiums.

If the Citizens Policyholder Surcharge is insufficient to eliminate the deficit in the Coastal Account, Citizens would then levy a Regular Assessment on assessable insurers, as defined in Section 627.351(6), Florida Statutes. The assessment is based upon each assessable insurer's share of direct written premium for the Subject Lines of Business in the State of Florida for the calendar year preceding the year in which the deficit occurred, and is applied as a uniform percentage of up to 2% of subject premiums. The Regular Assessment is not available for deficits within the PLA or CLA.

If the deficit in any year in any Account is greater than the amount that may be recovered through Citizens' Policyholder Surcharges and Regular Assessments, Citizens is required to levy any remaining Plan Year Deficit as an Emergency Assessment. An Emergency Assessment is to be collected by all assessable insurers, Surplus Lines Agents, and Citizens from policyholders upon the issuance or renewal of policies for Subject Lines of Business for as many years as necessary to cover the Plan Year Deficit in the Account. The primary difference between the assessment base for Regular Assessments and Emergency Assessments is the inclusion of Citizens' direct written premium in the assessment base for Emergency Assessments, in addition to the Regular Assessment being limited to the Coastal Account only.

For purposes of Regular Assessments and Emergency Assessments, the "Subject Lines of Business" are all lines of property and casualty insurance, including automobile lines, but excluding accident and health, workers' compensation, and medical malpractice insurance, and also excluding insurance under the National Flood and Federal Crop insurance programs.

# C. FLORIDA INSURANCE GUARANTY ASSOCIATION, INC.

The Florida Insurance Guaranty Association, Inc. (FIGA), a not-for-profit corporation, was established by the Florida Legislature through the Florida Insurance Guaranty Association Act of 1970 (the Act). FIGA was created to provide a mechanism for the payment of covered claims of insolvent insurers and to assist in the detection and prevention of insurers' insolvencies. FIGA operates under the supervision and approval of a board of directors, comprised of five to nine persons, recommended by member insurers pursuant to Section 631.56, Florida Statutes, and subsequently appointed by the Florida Department of Financial Services.

The members of FIGA are all insurers that hold a certificate of authority to provide property and casualty coverage in the State of Florida.

The funding of FIGA's activities is provided by distributions from the estates of insolvent insurers and assessments of members. The assessments are calculated and, as considered necessary, levied against member insurers on the basis of net direct written premiums in the State of Florida in the classes protected by the Act. FIGA obtains the amount of the net direct written premiums, by company and by class of protection, to use as the basis for assessment calculations. The maximum regular assessment rate is 2%. In addition to the regular assessment, during 2006, the Florida Legislature granted FIGA the authority to levy an emergency assessment up to an additional 2% of net direct written premiums for the account specified in Section 631.55(2)(b), Florida Statutes, to pay covered claims of insurers rendered insolvent by the effects of a hurricane. Also in 2006, FIGA was granted the authority to work with an affected municipality, county, or financing conduit organization under Chapter 163, Florida Statutes, to issue tax-exempt bonds should the funding need arise for the account specified in Section 631.55(2)(b), Florida Statutes. As of June 30, 2016, FIGA has not needed to utilize this bonding authority and no tax-exempt bonds have been issued.

### D. FLORIDA WORKERS' COMPENSATION INSURANCE GUARANTY ASSOCIATION, INC.

The Florida Workers' Compensation Insurance Guaranty Association, Inc. (FWCIGA), a not-for-profit corporation, was established by the Florida Legislature in 1997 as a merger of the workers' compensation account of the Florida Insurance Guaranty Association, Inc. and the Florida Self-Insurance Fund Guaranty Association. FWCIGA was created to provide a mechanism for the payment of covered claims of insolvent workers' compensation insurers and to assist in the detection and prevention of insurers' insolvencies. FWCIGA operates under the supervision and approval of a board of directors, comprised of eleven persons. Eight directors are recommended by member insurers pursuant to Chapter 631.912, Florida Statutes, and subsequently appointed by the Florida Department of Financial Services. The remaining three directors are the Florida Insurance Consumer Advocate, designee of the state's Chief Financial Officer, and one person with commercial insurance experience appointed by the Governor.

The members of FWCIGA are all insurers that hold a certificate of authority to provide workers' compensation coverage in the State of Florida.

The funding of FWCIGA's activities is provided by distributions from the estates of insolvent insurers and assessments of members. The assessments are calculated and, as considered necessary, levied against member insurers on the basis of workers' compensation net direct written premiums in the State of Florida without taking into account any applicable discounts or credits for deductibles. FWCIGA obtains the amount of the net direct written premiums, by company, to use as the basis for assessment calculations. The maximum regular assessment rate is 2% for insurance companies and 1.5% (2.0% effective July 1, 2016) for self-insurance funds. In addition to the regular assessment, the Florida Legislature granted FWCIGA the authority to levy an emergency assessment up to an additional 1.5% of net direct written premiums.

# NOTE 15 – CONTINGENCIES

#### A. Federal Family Education Loans Program

The Florida Department of Education (FDOE) administers the Federal Family Education Loan Program (FFELP), 20 USC s. 1071 et. seq. The primary purpose is to guarantee the repayment of principal and accrued interest of eligible student loans made by participating lenders under the FFELP.

The Higher Education Amendments of 1998 (the Amendments) were enacted on October 7, 1998, with a retroactive date of October 1, 1998, for most provisions. The Amendments changed the financial and reporting structure of guaranty agencies. Pursuant to the amendments, the FDOE established a Federal Student Loan Reserve Fund (Federal Fund) and a Guaranty Agency Operating Fund, as required, to account for the FFELP activities, 20 USC s. 1072a and s. 1072b.

The regulations for administering the program are found in Title 34 of the Code of Federal Regulations, Part 682. Student loans are issued by participating financial institutions to eligible students and their parents under FFELP. If a student loan guaranteed by FDOE defaults, the Federal Fund pays the lender for the defaulted student loan. The United States Department of Education (USDOE) is the program's reinsurer. Reinsurance amounts received from the USDOE to replenish the Federal Fund are currently 100%. Once the loan has defaulted, the FDOE begins collection activities with the borrower.

The passage of the Health Care and Education Reconciliation Act of 2010 ended the guarantor portion of the program after June 30, 2010. FDOE still maintains administrative and collection activities for the loans guaranteed by FDOE prior to July 1, 2010, as required by FFELP. The Federal Fund is used to account for assets held by FDOE as an agent for the Federal government and therefore is custodial in nature and is the property of USDOE. At June 30, 2016, approximately \$1.1 billion of Program loans were still outstanding from loans that had been made prior to the Program ending on June 30, 2010. The amount of potential liability to the federal fund is indeterminable.

# **NOTE 16 – LITIGATION**

Due to its size and broad range of activities, the state is involved in various, though sometimes routine, legal actions. The following are the significant loss contingencies associated with legal proceedings:

A. Florida Department of Revenue, et al., v. DirectTV, Inc., etc., et al. (SC15-1249); DirecTV, EchoStar Satellite LLC n/k/a Dish Network, LLC and Ogborn v. Department of Revenue (Consolidated Case No. 05-CA-1037); DirecTV, EchoStar Satellite LLC n/k/a Marcus and Patricia Ogborn v. Jim Zingale, acting in his official etc. et al., Case No. 1D13-5455 (Fla. 1st DCA); DIRECTV, Inc. n/k/a DIRECTV, LLC et al. v. State of Florida, Department of Revenue. et al., Case No. 1D13-5444 (Fla. 1<sup>st</sup> DCA)

Plaintiff satellite television company DirectTV and its customers, represented by the Ogborns, challenged the statutory distinction made in the application of the Communication Services Tax (CST) to cable and satellite TV providers. The Florida Cable Telecommunications Association intervened to support the interest of the cable industry. Plaintiffs claim that applying a different statutory rate of tax on the sale of these competing services, where the sale of cable service is taxed at 6.8% and satellite service is taxed at 10.8%, violates the Commerce Clause and the Equal Protection Clause. The amount of tax refund at issue is \$40 million annually.

The Circuit Court ruled in favor of the Department and cable industry, but the decision was reversed on appeal by the First District Court of Appeals (DCA). The Court held that the CST unconstitutionally discriminates against interstate commerce by disproportionately burdening satellite service while conferring an advantage to cable services, which use in-state infrastructure.

The Department appealed the DCA ruling to the Florida Supreme Court, which held oral arguments on April 6, 2016. The Court's decision is pending.

B. In re Citrus Canker Litigation, Case No. 00-18394 (17<sup>th</sup> Cir. Broward County); Mendez v. Florida Department of Agriculture and Consumer Services, Case No. 02-13717 (15<sup>th</sup> Cir. Palm Beach County); Ayers v. Florida Department of Agriculture and Consumer Services, Case No. 05-CA-4120 (9<sup>th</sup> Cir. Orange County); Dellaselva v. Florida Department of Agriculture and Consumer Services, Case No. 03-1947 (20<sup>th</sup> Cir. Lee County); In re Citrus Canker Litigation, Case No. 03-8255 (11<sup>th</sup> Cir. Miami-Dade County); Martinez v. Department of Agriculture, Case No. 02-001729; and Martinez v. Florida Department of Agriculture and Consumer Services, Case No. 03-30110 (11<sup>th</sup> Cir. Miami-Dade County)

*In re Citrus Canker Litigation*, Case No. 00-18394, concerns a class of Broward County homeowners who sued for compensation for their citrus trees that had been exposed to citrus canker and removed by the Florida Department of Agriculture and Consumer Services after January 1, 2000. Plaintiffs were awarded a judgment of \$8,043,450, which accrues post-judgment interest as of October 6, 2008, along with a judgment for attorneys' fees and costs in the amount of \$4,133,083, which accrues post-judgment interest as of March 22, 2012.

A part of the Broward County lawsuit related to Miami-Dade County residents was transferred to Federal Circuit Court (Case No. 03-8255) where a non-jury liability trial took place in May and June of 2016, but a decision is still pending. Post-judgment interest is running on all judgments.

In related cases, similar classes have been certified in Palm Beach, Lee, Orange, and Miami-Dade Counties. In Palm Beach County, the court awarded plaintiffs \$23,653,376, including prejudgment interest, plus \$2,422,830 in fees and costs. This judgment is on appeal to the Fourth DCA. In Lee County, the Court awarded \$13,625,249, including prejudgment interest, plus \$821,993 and \$70,893 in fees and costs. This judgment was affirmed by the Second DCA. In Orange County, the Court awarded \$31,534,721, including prejudgment interest. This judgment was affirmed by the Fifth DCA. Fees and costs have not been determined. A liability trial in Case No. 00-18394 (Miami-Dade County) took place in mid-2016 and a decision has not been rendered. A class was not certified in Case No. 02-001729 (Broward County) and the lawsuit is inactive. Post-judgment interest is running on all judgments

The claims in these cases cumulatively exceed \$25,000,000.

# C. United States of America v. State of Florida, Case No. 12-60460 (United States District Court for the Southern District of Florida)

The United States' Department of Justice (DOJ) alleges that the State of Florida's Agency for Health Care Administration, Department of Health, Department of Children and Families, Agency for Persons with Disabilities and the Department of Elder Affairs violated Title II of the Americans with Disabilities Act by unnecessarily institutionalizing Medicaid eligible medically complex persons under the age of 21 in nursing facilities. The district court dismissed the case for lack of standing.

#### D. Citizens for Strong Schools, et al., v. Florida State Board of Education, et al., Case No. 16-2862 (Fla. 1st DCA)

Plaintiffs claim that the funding of K-12 education by the State of Florida is inadequate. The State prevailed in Circuit Court, but the dismissal is currently on appeal at the First DCA. Potential damages to the State could exceed \$25 million.

# E. McLane Suneast, Inc. v. Florida Department of Business and Professional Regulation, Case No. 14-CA-372 (Ninth Judicial Circuit Court, Osceola County)

McLane Suneast, Inc., a major distributor of tobacco products including cigars, cigarettes, and smokeless tobacco, alleges that the "Protecting Florida's Health Act," (Ch. 2009-79, Laws of Florida), violates the dormant Commerce Clause and the Equal Protection Clause of the United States Constitution by taxing different kinds of tobacco products disparately, and by assessing taxes on cigarettes and smokeless tobacco products without taxing cigars. Plaintiff contends the law violates the dormant Commerce Clause by preferring the domestic cigar industry over interstate suppliers of cigarettes and other tobacco products. Plaintiff seeks declaratory and monetary relief, including a determination that the Department of Business and Professional Regulation (DBPR) should be required to issue tax refunds in an unstated amount. Potential costs exceed \$3.5 billion.

#### F. New Cingular Wireless PCS, LLC; Citrus Cellular Limited Partnership; Orlando SMSA Limited Partnership; AT&T Mobility Wireless Operations Holdings Inc.; and Florida RSA No. 2B (Indian River) LP, v. State of Florida Department of Revenue, Case No. 502015CA003700 (15<sup>th</sup> Judicial Circuit Court, Palm Beach County)

Plaintiff communication service providers filed refund claims for communications services tax that were remitted on charges for Internet access service. The Department denied each of these refund claims because Plaintiffs were not able to prove that the charges were solely for Internet access service. After two years of litigation, a settlement was reached and Plaintiffs agreed to accept \$145 million in the form of tax credits that may be used over a period of 15 months.

#### G. Micjo v. Florida Department of Business and Professional Regulation, Case No. 78 So. 3d 124 (Fla. 2<sup>nd</sup> DCA)

The Plaintiffs alleged certain charges, such as federal excise taxes and delivery costs, should be included when calculating the "wholesale sales price" for taxing other tobacco products. The Court held in the above-styled matter that the charges were not allowable. This ruling exposes DBPR to the risk of other distributors seeking a refund of a portion of the tobacco tax. Currently, there are numerous cases pending in various courts related to the interpretation of "wholesale sales price." A judicial determination in favor of the claimants and the potential of additional claims may result in refunds in excess of \$50 million. See Note 18 C. for more information.

# NOTE 17 – DEFICIT FUND BALANCE AND NET POSITION

### A. Governmental Funds

The *State School Trust Fund* has a deficit unassigned fund balance of approximately \$851.3 million. The deficit is primarily the result of establishing an advance (long-term liability) on potential future claims by the Department of Financial Service's *Unclaimed Property Trust Fund*. The Department of Financial Services pays claims as they are due from current remittances. If sufficient funds are not available to pay claims, requests are made by the Department of Financial Services to the Department of Education to return the amount of funds necessary to pay claims or funds are borrowed from the Department of Financial Service's *Trust Funds Control Fund* and repaid prior to year-end.

### **B.** Proprietary Funds

The Lottery has a deficit unrestricted net position of approximately \$20.6 million. This deficit is a result of certain liabilities being recorded for reporting purposes only and being excluded from the calculation of transfers to the Educational Enhancement Trust Fund. This deficit does not affect the Lottery's ability to pay prizes or to provide services.

The Internal Service Fund, *Data Centers*, has a deficit net position of approximately \$7.7 million. This deficit is primarily due to long-term obligations, consisting mainly of a compensated absences liability and an accrual of pension and OPEB liabilities. The compensated absences liability will be liquidated on a pay-as-you-go basis. The pension and OPEB liabilities do not require cash flows and have no effect on the ability to provide services.

The Internal Service Fund, *Other*, has a deficit net position of approximately \$40.3 million. This deficit is primarily due to long-term obligations, consisting mainly of a compensated absences liability and an accrual of pension and OPEB liabilities. The compensated absences liability will be liquidated on a pay-as-you-go basis. The pension and OPEB liabilities do not require cash flows and have no effect on the ability to provide services.

# NOTE 18 – SUBSEQUENT EVENTS

#### A. Bonds

The following bonds for governmental activities of the primary government were issued or sold subsequent to June 30, 2016:

Agency/Bond	Series	 Amount	Matures	Interest Rate
Governmental Activities:				
Full Faith and Credit, Department of Transportation, Right-of-Way Acquisition and Bridge Construction Bonds	2016B	\$ 92,520,000	07/01/2017-07/01/2046	2.500% - 5.000%
State Board of Education, Lottery Revenue Refunding Bonds	2016B	\$ 211,180,000	07/01/2018-07/01/2027	5.000%
Full Faith and Credit, State Board of Education, Public Education Capital Outlay Refunding Bonds	2016 Series C	\$ 147,640,000	06/01/2018-06/01/2037	2.500% - 5.000%
Full Faith and Credit, State Board of Education, Public Education Capital Outlay Refunding Bonds	2016 Series D	\$ 218,885,000	06/01/2018-06/01/2037	2.625% - 5.000%
Full Faith and Credit, State Board of Education, Public Education Capital Outlay Bonds	2016 Series E	\$ 206,025,000	06/01/2017-06/01/2046	2.375% - 5.000%
Department of Environmental Protection, Florida Forever Revenue Refunding Bonds	2016A	\$ 159,765,000	07/01/2018-07/01/2028	2.000% - 5.000%
Board of Governors, University of South Florida, Parking Facility Revenue Refunding Bonds	2016A	\$ 21,545,000	7/1/2026	2.200%
Board of Governors, Florida Atlantic University, Dormitory Revenue Refunding Bonds	2016A	\$ 53,040,000	07/01/2017-07/01/2036	3.000% - 5.000%
Board of Governors, University of Florida, Dormitory Revenue Refunding Bonds	2016A	\$ 19,390,000	07/01/2017-07/01/2030	3.000% - 5.000%
Board of Governors, Florida State University, Parking Facility Revenue Refunding Bonds	2017A	\$ 7,857,000	07/01/2018-07/01/2026	2.1200%
Business-type Activities:				
Department of Transportation, Turnpike Revenue Refunding Bonds	2016 C	\$ 142,595,000	07/01/2018-07/01/2037	4.000% - 5.000%

#### **B.** Federally Assisted Grant Programs

*Medicaid Program* – The United States Department of Health and Human Services, Centers for Medicare and Medicaid Services (CMS) is requesting state reimbursement of amounts determined unallowable under the Florida Medicaid Reform Section 1115 Demonstration Waiver Special Terms and Conditions (STC) for state fiscal years ended June 30, 2006, through June 30, 2014. The State of Florida submitted Low Income Pool (LIP) cost limit reconciliations showing LIP payments in excess of allowable costs for LIP providers. The disallowance notice was issued on September 28, 2016, and the Agency for Health Care Administration (AHCA) filed its Request for Reconsideration with the CMS on November 21, 2016. On January 19, 2017, AHCA's Request for Reconsideration was denied by CMS. AHCA plans to file an appeal with the Department Appeal's Board (DAB). If AHCA is ultimately unsuccessful in its challenges, it may be required to return \$97,570,183 to the Federal Government.

*Medicaid Program* - CMS is requesting state reimbursement of the federal share paid for claimed Medicaid expenditures associated with LIP payments made under Florida's Medicaid Reform Section 1115 Demonstration covering the period from July 1, 2006, through June 30, 2009. The disallowance notices were issued on September 28, 2016, and AHCA filed its Request for Reconsideration with the CMS on November 21, 2016. On January 19, 2017, AHCA's Request for Reconsideration was denied by CMS. AHCA plans to file an appeal with the DAB. If AHCA is ultimately unsuccessful in its challenges, it may be required to return \$63,233,036 to the Federal Government.

# C. Other

On January 4, 2017, the Department of Business and Professional Regulation's motion for rehearing en banc, related to Micjo, Florida 2<sup>nd</sup> DCA, Case No. 78 So. 3d 124, was denied. The determination may result in refunding in excess of \$50 million.

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		Gene	eral Fund	
	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Fund Balances, July 1, 2015 Reversions	\$ 4,506,212 99,611	\$ 4,506,212 99,611	\$ 4,506,212 99,611	\$
Fund Balances, July 1, 2015, restated	4,605,823	4,605,823	4,605,823	
REVENUES				
Fees and charges	1,263,288	1,245,688	1,186,436	(59,252)
Licenses	582,656	651,856	423,526	(228,330)
Taxes	31,582,851	31,751,651	32,415,647	663,996
Miscellaneous	2,992	2,992	3,369	377
Interest	153,547	106,047	134,512	28,465
Grants	21,720	21,720	17,182	(4,538)
Refunds	9,681	9,681	323,753	314,072
Transfers and distributions	2,737,536	2,728,036	2,728,956	920
Other	347,141	349,841	396,707	46,866
Total Revenues	36,701,412	36,867,512	37,630,088	762,576
Total Available Resources	41,307,235	41,473,335	42,235,911	762,576
EXPENDITURES				
Operating expenditures:				
Salaries and benefits	3,587,737	3,740,056	3,692,918	47,138
Other personal services	53,727	65,199	60,906	4,293
Expenses	354,250	394,122	382,968	11,154
Grants and aids	14,154,749	14,168,958	14,168,079	879
Operating capital outlay	16,354	22,889	21,052	1,837
Food products	69,254	66,969	66,817	152
Fixed capital outlay	68,350	68,350	68,350	•••••
Lump sum	343,901	14,492	14,492	•••••
Special categories	10,134,881	10,643,298	10,546,105	97,193
Financial assistance payments	241,468	241,468	241,386	82
Continuing Appropriations		241,240	241,240	•••••
Grants/aids to local governments	120,154	120,154	120,154	•••••
Data processing services	43,803	47,864	47,300	564
Pensions and benefits	18,410	18,410	15,600	2,810
Total Operating Expenditures	29,207,038	29,853,469	29,687,367	166,102
Nonoperating expenditures:				
Transfers	5,565,132	5,565,132	5,565,132	
Qualified expenditures	306,523			
Refunds	25,042	449,303	449,303	
Other	2,241,725	2,241,725	2,241,725	
Total Nonoperating Expenditures	8,138,422	8,256,160	8,256,160	
Total Expenditures	37,345,460	38,109,629	37,943,527	166,102
Fund Balances, June 30, 2016	\$ 3,961,775	\$ 3,363,706	\$ 4,292,384	\$ 928,678

Environment, Recreation and Conservation

#### BUDGETARY COMPARISON SCHEDULES GENERAL AND MAJOR SPECIAL REVENUE FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2016 (in thousands)

		1	 	 and Conservat	ion.	
		Original Budget	 Final Budget	 Actual	Variance with Final Budget Positive (Negativ	
Fund Balances, July 1, 2015	\$	1,679,063	\$ 1,679,063	\$ 1,679,063	\$	
Reversions		1,634	1,634	1,634		
Fund Balances, July 1, 2015, restated		1,680,697	1,680,697	1,680,697		
REVENUES						
Fees and charges		118,879	166,076	167,117		1,041
Licenses		35,114	53,195	50,874		(2,321)
Taxes		1,588	295,388	294,746		(642)
Miscellaneous		190	1,410	1,411		1
Interest		19,061	50,843	20,295		(30,548)
Grants		228,362	177,852	198,085		20,233
Refunds		2,450	1,642	4,390		2,748
Bond proceeds		158	49,869	49,869		
Transfers and distributions		1,434,786	1,355,838	1,443,486		87,648
Other		177,147	21,978	155,177		133,199
Total Revenues		2,017,735	2,174,091	2,385,450		211,359
Total Available Resources		3,698,432	3,854,788	4,066,147		211,359
EXPENDITURES						
Operating expenditures:						
Salaries and benefits		329,204	329,285	313,468		15,817
Other personal services		24,777	26,232	21,956		4,276
Expenses		60,639	60,540	55,508		5,032
Grants and aids		13,310	14,860	14,544		316
Operating capital outlay		2,106	2,350	1,971		379
Fixed capital outlay		356,489	356,489	356,489		
Lump sum		500	•••••	•••••		
Special categories		312,320	321,487	286,446		35,041
Grants/aids to local governments		310,275	310,275	310,275		
Data processing services		638	1,109	934		175
Total Operating Expenditures		1,410,258	1,422,627	1,361,591		61,036
Nonoperating expenditures:				, , , ,		,
Transfers		411,207	411,207	411,207		
Refunds		38,698	22,444	22,444		
Other		339,898	339,898	339,898		•••••
Total Nonoperating Expenditures		789,803	773,549	773,549		
Total Expenditures		2,200,061	2,196,176	2,135,140		61,036
Fund Balances, June 30, 2016	\$	1,498,371	\$ 1,658,612	\$ 1,931,007	\$	272,395

				Public 1	Educa	tion		
		Original Budget		Final Budget		Actual	]	Variance with Final Budget itive (Negative)
Fund Balances, July 1, 2015	\$	805,712	\$	805,712	\$	805,712	\$	
Reversions		41,287		41,287		41,287		
Fund Balances, July 1, 2015, restated		846,999		846,999		846,999		
REVENUES								
Fees and charges		1,952,769		58,199		59,030		831
Licenses		1,106		922		903		(19)
Taxes		795,087		622,923		628,046		5,123
Miscellaneous		27,130		113		113		
Interest		25,040		34,689		32,070		(2,619)
Grants		2,128,548		2,133,534		2,133,407		(127)
Refunds		2,192		3,383		3,015		(368)
Transfers and distributions		3,050,734		3,108,064		3,108,064		
Other		19,384		185,581		195,213		9,632
Total Revenues		8,001,990		6,147,408		6,159,861		12,453
Total Available Resources		8,848,989		6,994,407		7,006,860		12,453
EXPENDITURES								
Operating expenditures:								
Salaries and benefits		38,860		39,191		34,000		5,191
Other personal services		1,087		1,087		265		822
Expenses		8,567		8,461		5,064		3,397
Grants and aids		4,725,288		2,822,955		2,800,611		22,344
Operating capital outlay		951		701		48		653
Fixed capital outlay		1,822,695		1,822,695		1,822,695		
Special categories		908,231		952,517		952,517		
Financial assistance payments		63,491		63,491		63,345		 146
Payments to U.S. Treasury		970		904		904		
Data processing services		9,714		9,769		9,352		 417
Total Operating Expenditures		7,579,854		5,721,771		5,688,801		32,970
Nonoperating expenditures:		, ,		, ,		, ,		· · · · ·
Transfers		587,136		326,339		326,339		
Refunds		9,616		281		281		•••••
Other		172,130		3,897		3,897		
Total Nonoperating Expenditures		768,882		330,517		330,517		 
		700,002		550,517		550,517		
Total Expenditures		8,348,736		6,052,288		6,019,318		32,970
Evend Dalamana Lung 20, 2016	¢	500 252	¢	042 110	¢	007 540	¢	45 400
Fund Balances, June 30, 2016	\$	500,253	\$	942,119	\$	987,542	\$	45,423

		Health and Fa	mily Services	
	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Fund Balances, July 1, 2015	\$ 1,180,405	\$ 1,180,405	\$ 1,180,405	\$
Reversions Fund Balances, July 1, 2015, restated	<u> </u>	372,365 1,552,770	372,365 1,552,770	
REVENUES				
Fees and charges	1,417,989	1,350,805	872,306	(478,499)
Licenses	24,742	24,439	23,870	(569)
Taxes	529,854	529,854	963,381	433,527
Interest	4,627	4,837	3,684	(1,153)
Grants	17,174,078	17,110,708	17,654,277	543,569
Refunds	1,655,044	1,613,994	2,051,637	437,643
Transfers and distributions	2,174,039	1,991,327	2,180,152	188,825
Other	36,076	37,542	42,523	4,981
Total Revenues	23,016,449	22,663,506	23,791,830	1,128,324
Total Available Resources	24,569,219	24,216,276	25,344,600	1,128,324
<b>EXPENDITURES</b> Operating expenditures:				
Salaries and benefits	1,283,659	1,281,558	1,190,636	90,922
Other personal services	108,673	109,764	88,403	21,361
Expenses	287,238	286,700	235,935	50,765
Grants and aids	47,092	47,092	33,865	13,227
Operating capital outlay	17,245	17,514	12,382	5,132
Food products	1,299	1,299	1,069	230
Fixed capital outlay	5,808	5,808	5,808	
Lump sum	34,334			
Special categories	20,826,717	20,884,428	20,542,968	341,460
Financial assistance payments	61,938	74,209	66,047	8,162
Grants/aids to local governments	1,110	1,110	1,110	
Data processing services	18,058	21,653	18,989	2,664
Claim bills and relief acts	2,650	2,650	2,650	
Total Operating Expenditures	22,695,821	22,733,785	22,199,862	533,923
Nonoperating expenditures:				
Continuing Appropriations		25,289	25,289	
Transfers	839,335	1,211,773	1,211,773	
Qualified expenditures	471,471			
Refunds	10,725	5,421	5,421	
Other Total Nonoperating Expenditures	<u> </u>	36,956 1,279,439	36,956 1,279,439	
				522.022
Total Expenditures	24,028,960	24,013,224	23,479,301	533,923
Fund Balances, June 30, 2016	\$ 540,259	\$ 203,052	\$ 1,865,299	\$ 1,662,247

		Transportation							
		Original Budget		Final Budget		Actual	Variance with Final Budget Positive (Negative)		
Fund Balances, July 1, 2015	\$	330,844	\$	330,844	\$	330,844	\$		
Reversions	-	8,623	Ŧ	8,623	+	8,623	Ŧ		
Fund Balances, July 1, 2015, restated		339,467		339,467		339,467			
REVENUES									
Fees and charges		176,868		178,514		176,868		(1,646)	
Taxes		2,715,775		2,739,316		2,715,775		(23,541)	
Miscellaneous		358,998		•••••					
Interest		2,250		2,250		2,229		(21)	
Refunds		15,422		1		15,423		15,422	
Transfers and distributions		294,738		294,737		313,500		18,763	
Other		21,910		17,896		18,900		1,004	
Total Revenues		3,585,961		3,232,714		3,242,695		9,981	
Total Available Resources		3,925,428		3,572,181		3,582,162		9,981	
EXPENDITURES									
Operating expenditures:									
Salaries and benefits		457,225		3,777		3,446		331	
Other personal services				18		1		17	
Expenses		52,083		724		688		36	
Operating capital outlay				5		5			
Fixed capital outlay		285,866		285,866		285,866			
Special categories				51,518		51,451		67	
Total Operating Expenditures		795,174		341,908		341,457		451	
Nonoperating expenditures:		, .				- ,			
Transfers		18,251		18,251		18,251			
Refunds		76,674		76,674		76,674		•••••	
Other		2,824,659		2,824,659		2,824,659		•••••	
Total Nonoperating Expenditures		2,824,039		2,824,039		2,824,039			
Total Expenditures		3,714,758		3,261,492		3,261,041		451	
Fund Balances, June 30, 2016	\$	210,670	\$	310,689	\$	321,121	\$	10,432	

#### BUDGET TO GAAP RECONCILIATION GENERAL AND MAJOR SPECIAL REVENUE FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2016 (in thousands)

	 General Fund	Re	vironment, creation and onservation	Public Education	Health and Family Services		Tra	insportation
Budgetary basis fund balances	\$ 4,292,384	\$	1,931,007	\$ 987,542	\$	1,865,299	\$	321,121
Items not included in budgetary basis fund balances:								
Security lending investments within the State Treasury	718,086		78,313	54,013		6,978		88,532
Fair value adjustments to investments within the State Treasury	136,278		21,456	14,798		1,912		24,256
Special investments within the State Treasury	22,012					27,287		
Non-State Treasury cash and investments	850,678		2,881	342		45,055		1,041,854
Other GAAP basis fund balances not included in budgetary basis fund balances								585,737
Adjusted budgetary basis fund balances	6,019,438		2,033,657	1,056,695		1,946,531		2,061,500
Adjustments (basis differences):								
Net receivables/(payables) not carried forward	718,790		1,246,667	127,092		294,688		534,792
Net deferred outflows/(inflows) of resources	(198,751)		(833)			(693,703)		(701,967)
Inventories, prepaid items and deferred charges	20,519		434			40,811		7,172
Encumbrances	 268,335		23,461	74,729		88,064		41,335
GAAP basis fund balances	\$ 6,828,331	\$	3,303,386	\$ 1,258,516	\$	1,676,391	\$	1,942,832

#### BUDGETARY REPORTING

#### **Budget Process**

Chapter 216, Florida Statutes (F.S.), promulgates the process used to develop the budget for the State of Florida. Each year, the head of each state agency and the Chief Justice of the Supreme Court for the Judicial Branch submit a final annual legislative budget request to the Governor and Legislature by October 15 as required in Section 216.023(1), F.S. Then, at least 30 days before the scheduled annual legislative session in each year, the Governor, as Chief Budget Officer, submits his recommended budget to each legislator.

The Governor also provides estimates of revenues sufficient to fund the recommended appropriations. Revenue estimates for the General Fund and selected trust funds are made by the Revenue Estimating Conference. This group includes members of the Executive and Legislative branches with forecasting experience who develop official information regarding anticipated state and local government revenues as needed for the state budgeting process. Revenue estimates for trust funds not projected by the Revenue Estimating Conference (consisting mainly of special revenue funds) are provided by state agencies. These estimates may be revised during the course of the Legislature's consideration and adoption of a final budget. These estimates, together with known available cash balances, are further considered by the Governor and the Chief Justice of the Florida Supreme Court during the preparation of annual release (spending) plans. Further adjustments to the original budget's trust fund revenue estimates may be made to conform agency revenue estimates to actual and projected revenue streams.

The Governor's recommended budget is considered and amended by the Legislature and a final appropriations bill is then approved by the Legislature (subject to the line-item veto power of the Governor and override authority of the Legislature); this bill then becomes the General Appropriations Act. The Governor and the Chief Justice of the Supreme Court may, under certain conditions and subject to the review and objection procedures set forth in Section 216.177, F.S., establish appropriations and corresponding releases for amounts not appropriated by the Legislature to agencies and the Judicial Branch, respectively. This includes appropriations for non-operating disbursements, such as the purchase of investments and the transfer of money between state funds.

If circumstances warrant, the head of a department or the Chief Justice of the Supreme Court may transfer appropriations (other than fixed capital outlay appropriations) but only to the extent of 5 percent of the original appropriation or \$250,000, whichever is greater, or within certain programs and between identical funding sources and specific appropriation categories. Transfers of general revenue appropriations not allowed within the departments' program flexibility may be approved by the Legislative Budget Commission. The Governor and the Chief Justice of the Supreme Court may approve changes of expenditure authority within any trust fund for agencies and the Judicial Branch, respectively, if the changes are less than \$1 million. The Legislative Budget Commission may approve trust fund changes in excess of \$1 million. At the end of the fiscal year, any balance of an operating appropriation which has not been disbursed but is expended (recorded as a payable) or contracted to be expended (recorded as a reserve for encumbrances in governmental fund types), may be carried forward into the next fiscal year. If these appropriations, however, have not been disbursed by September 30 they will revert pursuant to Section 216.301(1), F.S.

The Chief Financial Officer approves disbursements in accordance with legislative authorizations. The budget is controlled at the account code level, which is defined as an appropriation category (e.g., salaries and benefits), and funded within a budget entity. The Governor and the Chief Financial Officer are responsible for detecting conditions which could lead to a deficit in any agency's funds and reporting that fact to the Legislative Budget Commission and the Chief Justice of the Supreme Court. The Constitution of the State, Article VII, Section 1(d), states, "Provision shall be made by law for raising sufficient revenue to defray the expenses of the state for each fiscal period."

#### **Budgetary Basis of Accounting**

The budgetary basis of accounting required by state law differs materially from the basis used to report revenues and expenditures in accordance with generally accepted accounting principles (GAAP). Appropriations are made from funds that are prescribed by law. These legal basis fund types (known as state funds) are the General Revenue Fund, numerous trust funds, and the Budget Stabilization Fund. Certain moneys maintained outside of the State Treasury, known as local funds, are available to agencies for their operations. Because the funds are located in banks outside of the State Treasury, budgetary authority and the disbursement of these funds are not controlled by the Chief Financial Officer. For example, the State Board of Administration operates from such funds.

The state presents budgetary comparison schedules for the General Fund and major special revenue funds as part of the other required supplementary information. In addition, budgetary comparison schedules for non-major special revenue funds which have legally adopted annual budgets are presented with other combining and individual fund statements and schedules.

Budgetary basis revenues are essentially reported on a cash basis and include amounts classified by GAAP as other financing sources. Budgetary basis expenditures include disbursements, except those for prior year carry/certified forwards, plus current year payables and encumbrances which are carried/certified forward into the next fiscal year. They also include amounts classified by GAAP as other financing uses. State law requires prior year payables and encumbrances not carried/certified forward to be paid from the current year budget. The Lump Sum expenditure category presented in the budgetary comparison schedules is used as a budgetary tool to track moneys appropriated to a particular fund until subsequent allocations are made to other expenditure categories.

The presentation of budgetary comparison information for the major governmental fund for transportation excludes the State Transportation Trust Fund within the Department of Transportation because it accounts for projects of a multi-year nature, and comparison of actual annual expenditures to a multi-year appropriated amount is not meaningful. Appropriations are made in total the first year of a project even though they are released and expended over the period of construction for a project.

#### **Budget to GAAP Reconciliation**

The budgetary comparison schedules for the General Fund and the major special revenue funds present comparisons of the original budget and final budget with actual revenues and expenditures on a budgetary basis. A budget to GAAP reconciliation is presented following the budgetary comparison schedules because accounting principles for budgetary basis differ significantly from those used to present financial statements in conformity with GAAP.

#### SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY FLORIDA RETIREMENT SYSTEM LAST 10 FISCAL YEARS\* (in thousands)

Proportion of the net pension liability	2014 17.802202632%			2015 17.961696240%		
Proportionate share of the net pension liability	\$	1,086,196	\$	2,319,994		
Covered-employee payroll	\$	4,538,946	\$	4,591,628		
Proportionate share of the net pension liability as percentage of covered payroll		23.93%		50.53%		
Plan fiduciary net position as a percentage of the total pension liability		96.09%		92.00%		

#### Notes to Schedule:

Changes in actuarial assumptions: There were no changes in actuarial assumptions. The inflation rate assumption remained at 2.60%, the real payroll growth assumption remained at 0.65%, and the overrall payroll growth rate assumption remained at 3.25%. The long-term expected rate of return remained at 7.65%.

\* Fiscal year 2015 was the first year of GASB Statement No. 68 implementation; therefore, information was not available for a full 10-year presentation.

# SCHEDULE OF STATE CONTRIBUTIONS TO PENSION PLAN FLORIDA RETIREMENT SYSTEM LAST 10 FISCAL YEARS\*

(in thousands)

	2015			2016
Statutorily required contributions	\$	437,921	\$	442,631
Contributions recognized by the plan		437,921		442,631
Contribution deficiency (excess)				
Covered-employee payroll	\$	4,591,628	\$	4,596,099
Contributions recognized by the plan as a percentage of covered-employee payroll		9.54%		9.63%

\* Fiscal year 2015 was the first year of GASB Statement No. 68 implementation; therefore, information was not available for a full 10-year presentation.

#### SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY RETIREE HEALTH INSURANCE SUBSIDY PROGRAM LAST 10 FISCAL YEARS\* (in thousands)

Proportion of the net pension liability	<u> </u>		15.	2015 144426318%
Proportionate share of the net pension liability	\$	1,429,295	\$	1,544,493
Covered-employee payroll	\$	4,534,435	\$	4,588,003
Proportionate share of the net pension liability as percentage of covered payroll		31.52%		33.66%
Plan fiduciary net position as a percentage of the total pension liability		0.99%		0.50%

Notes to Schedule:

Changes in actuarial assumptions: The municipal rate used to determine total pension liability was decreased from 4.29% to 3.80%.

\* Fiscal year 2015 was the first year of GASB Statement No. 68 implementation; therefore, information was not available for a full 10-year presentation.

#### SCHEDULE OF STATE CONTRIBUTIONS TO PENSION PLAN RETIREE HEALTH INSURANCE SUBSIDY PROGRAM LAST 10 FISCAL YEARS\* (in thousands)

	2015		 2016
Statutorily required contributions	\$	57,891	\$ 76,261
Contributions recognized by the plan		57,891	 76,261
Contribution deficiency (excess)			 
Covered-employee payroll	\$	4,588,003	\$ 4,593,175
Contributions recognized by the plan as a percentage of covered-			
employee payroll		1.26%	1.66%

\* Fiscal year 2015 was the first year of GASB Statement No. 68 implementation; therefore, information was not available for a full 10-year presentation.

#### SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS FLORIDA NATIONAL GUARD SUPPLEMENTAL RETIREMENT BENEFIT PLAN LAST 10 FISCAL YEARS\*

(in thousands)

	2014		2015		2016	
Total Pension Liability						
Service cost	\$	5,979	\$	7,161	\$	9,044
Interest on total pension liability		18,852		19,164		19,259
Effect of plan changes						
Effect of economic/demographic (gains) or losses						27,462
Effects of assumption changes or inputs		27,926		46,330		118,280
Benefit payments		(14,366)		(14,423)		(14,413)
Net changes in total pension liability		38,391		58,232		159,632
Total pension liability, beginning		408,292		446,683		504,915
Total pension liability ending		446,683		504,915		664,547
Fiduciary Net Position						
Employer contributions	\$	14,366	\$	14,495	\$	14,423
Member contributions						
Investment income net of investment expenses						
Benefit payments		(14,366)		(14,423)		(14,413)
Administrative expenses				(72)		(10)
Net change in fiduciary position						
Fiduciary net position-beginning						
Fiduciary net position-ending						
Net pension liability-ending	\$	446,683	\$	504,915	\$	664,547
Fiduciary net position as a % of the total pension liability		0.00%		0.00%		0.00%
Covered payroll	\$	466,939	\$	476,278	\$	477,549
Net pension liability as a % of covered-payroll		95.66%		106.01%		139.16%

Notes to Schedule:

Changes of assumptions or input: The municipal bond rate used to determine total pension liability decreased from 3.80% to 2.85%.

\* Fiscal year 2015 was the first year of GASB Statement No. 68 implementation; therefore, information was not available for a full 10-year presentation.

# SCHEDULE OF STATE CONTRIBUTIONS TO PENSION PLAN FLORIDA NATIONAL GUARD SUPPELEMENTAL RETIREMENT BENEFIT PLAN LAST 10 FISCAL YEARS\*

#### (in thousands)

	2014			2015		2016	
Statutorily required State contribution	\$	14,366	\$	14,495	\$	14,423	
Contributions recognized by the plan		14,366		14,495		14,423	
Contribution deficiency (excess)							
Covered payroll	\$	466,939	\$	476,278	\$	477,549	
Contributions as a percentage of covered-employee payroll		3.08%		3.04%		3.02%	

\* Fiscal year 2015 was the first year of GASB Statement No. 68 implementation; therefore, information was not available for a full 10-year presentation.

# OTHER POSTEMPLOYMENT BENEFITS SCHEDULE OF FUNDING PROGRESS\* (in thousands)

Actuarial Valuation Date	Va A	tuarial lue of ssets (A)	Lia	arial Accrued bility (AAL) Entry Age (B)	Unfunded AAL (UAAL) (B-A)	F	unded Ratio (A/B)	I	Annualized Covered Payroll (C)	UAAL as a Percentage of Covered Payroll ((B-A)/C)
July 1, 2009	\$		\$	4,831,107	\$ 4,831,107	0.	.00%	\$	7,318,965	66.01%
July 1, 2010				4,545,845	4,545,845	0.	.00%		7,574,317	60.02%
July 1, 2011				6,415,754	6,415,754	0.	.00%		7,256,798	88.41%
July 1, 2012				6,782,210	6,782,210	0.	.00%		7,188,525	94.35%
July 1, 2013				7,487,707	7,487,707	0.	.00%		7,467,560	100.27%
July 1, 2014				6,824,971	6,824,971	0.	.00%		7,308,275	93.39%
July 1, 2015				8,900,312	8,900,312	0.	.00%		7,810,110	113.96%

# SCHEDULE OF EMPLOYER CONTRIBUTIONS\* (in thousands)

Year Ended 6/30	F	Annual Required ntribution	Percent Contributed
2010	\$	336,419	30.87%
2011		313,415	32.87%
2012		455,584	27.07%
2013		452,658	28.50%
2014		541,600	22.34%
2015		489,619	21.48%
2016		716,408	20.60%

\* This information relates to the cost-sharing plan as a whole, of which the State of Florida is one participating employer. The State of Florida's participation in both the actuarial accrued liability and the annual required contribution is approximately 76%.

#### INFORMATION ABOUT INFRASTRUCTURE ASSETS REPORTED USING THE MODIFIED APPROACH

Pursuant to GASB Statement No. 34, *Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments*, the state has adopted an alternative process to record depreciation expense on selected infrastructure assets. Under this alternative method, referred to as the modified approach, the state expenses certain maintenance and preservation costs and does not report depreciation expense. Assets accounted for under the modified approach include approximately 12,110 centerline miles of roads and 6,855 bridges that the state is responsible for maintaining.

In order to utilize the modified approach, the state is required to:

- Maintain an asset management system that includes an up-to-date inventory of eligible infrastructure assets.
- Perform condition assessments of eligible assets and summarize the results using a measurement scale.
- Estimate each year the annual amount to maintain and preserve the assets at the condition level established and disclosed by the state.
- Document that the assets are being preserved approximately at, or above, the established condition level.

#### **Condition and Maintenance Programs**

**Resurfacing Program:** Road pavements require periodic resurfacing. The frequency of resurfacing depends on the volume of traffic, type of traffic, pavement material variability, and weather conditions. Resurfacing preserves the structural integrity of highway pavements and includes pavement resurfacing, pavement rehabilitation, and minor reconstruction.

The Florida Department of Transportation (FDOT) conducts an annual Pavement Condition Survey. Pavements are rated on a scale of 0 to 10 (with 10 being the best) in each of three criteria: ride smoothness, pavement cracking, and wheel path rutting. Ride smoothness is what the motorist experiences. It directly affects motor vehicle operation costs. Pavement cracking refers to the structural deterioration of the pavement, which leads to loss of smoothness and deterioration of the road base by water seepage if not corrected. Wheel path rutting refers to depressions in pavement caused by heavy use. Ride smoothness and wheel path rutting are measured mechanically using lasers. Pavement cracking is determined through visual observation by experienced survey crews.

The condition rating scales were set by a statewide committee of pavement engineers, so that a pavement segment receiving a rating of six or less in any of the three rating criteria is designated a deficient pavement segment. In low-speed areas, the ride rating must drop to five or less before a pavement segment is considered deficient due to ride.

The FDOT standard is to ensure that 80% of the pavement on the State Highway System remains non-deficient.

**Bridge Repair/Replacement Program:** The FDOT Bridge Repair Program places primary emphasis on periodic maintenance and specified rehabilitation work activities on State Highway System bridge structures. The FDOT Bridge Replacement Program's primary focus is on the replacement of structurally deficient or weight restricted bridges on the State Highway System. In addition, the Bridge Replacement Program addresses bridges that require structural repair but which are more cost effective to replace.

The FDOT conducts bridge condition surveys using the National Bridge Inspection Standards to determine condition ratings. Each bridge is inspected at least once every two years. During the inspection process, the major components such as deck, superstructure, and substructure are assigned a condition rating. The condition rating ranges from 0 to 9. By FDOT policy, a rating of 8 to 9 is excellent. A rating of 6 to 7 is good. A rating of 5 indicates fair condition. A rating of 4 or less identifies bridges in poor condition requiring major repairs or replacement per FDOT policy. A rating of 2 indicates a critical bridge condition, and a rating of 1 indicates imminent bridge failure and is used for a bridge that is closed, but with corrective action may be put back into light service. A rating of 0 indicates that the bridge is out of service and beyond corrective action. Per FDOT policy, bridges rated fair or poor do not meet performance standards.

The FDOT standard is to ensure that 90% of all department maintained bridges do not need major repairs or replacement.

**Routine Maintenance Program:** The FDOT is responsible for managing and performing routine maintenance on the State Highway System to help preserve the condition of the system. Routine maintenance includes many activities, such as repairing

highways, keeping up roadsides, responding to emergencies, maintaining signs, striping roadways, and keeping storm drains clear and structurally sound.

The quality and effectiveness of the routine maintenance program is monitored by periodic surveys, using the Maintenance Rating Program (MRP), which results in an annual assessment. The MRP has been used since 1985 to evaluate routine maintenance of the transportation system in five broad categories or elements. The five rating elements are roadway, roadside, vegetation/aesthetics, traffic services, and drainage. The MRP provides a maintenance rating of 1 to 100 for each category and overall.

The FDOT standard is to achieve and maintain an overall maintenance rating of 80.

#### **Condition Rating for the State Highway System**

Percentage of pavement meeting FDOT standards

<u>2016</u>	<u>2015</u>	<u>2014</u>
92%	92%	93%

Percentage of bridges meeting FDOT standards

2016	2015	2014
96%	95%	95%

#### **Maintenance Rating**

2016	2015	2014
86	86	86

# Comparison of Needed-to-Actual Maintenance/Preservation (in millions)

**Resurfacing Program** 

	2016	2015	2014	2013	2012
Needed	\$619.5	\$571.6	\$467.6	\$514.4	\$628.4
Actual	610.1	570.6	455.6	521.8	521.4

Bridge Repair/Replacement Program

	2016	2015	2014	<u>2013</u>	<u>2012</u>
Needed	\$191.4	\$110.4	\$239.4	\$332.8	\$319.0
Actual	199.3	111.6	182.6	323.5	340.5

Routine Maintenance Program

	2016	2015	2014	2013	2012
Needed	\$627.4	\$599.9	\$592.2	\$574.4	\$609.4
Actual	723.3	694.6	641.2	636.4	627.3

The FDOT determines its program needs based on a five-year plan. The needed amounts provided above are for estimated expenses and commitments relating to projects within the plan at the time of the budget request. The nature of a long-term plan is that it is continually changing. Projects are added, deleted, adjusted, or postponed. The differences between the needed and actual amounts above reflect these changes.

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# FINANCIAL SECTION:

## COMBINING AND INDIVIDUAL FUND STATEMENTS AND SCHEDULES

**NONMAJOR FUNDS** 

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### NONMAJOR GOVERNMENTAL FUNDS

### SPECIAL REVENUE FUNDS

Individual fund descriptions and financial statements begin on page 185.

### CAPITAL PROJECTS FUNDS

Individual fund descriptions and financial statements begin on page 213.

### DEBT SERVICE FUND

This fund, administered by the State Board of Administration, a blended component unit, is used to account for resources earmarked to pay principal, interest, and service charges on general long-term debt of the State.

### PERMANENT FUNDS

Funds in this category include those administered by the Fish and Wildlife Conservation Commission, used to support fish and wildlife conservation programs of the State, in accordance with Section 379.207, Florida Statutes. The primary source of the principal of the funds includes proceeds of gifts, grants, contributions, and the sale of lifetime licenses. Also included in this category are various private scholarship funds administered by the Department of Education and used to pay scholarship awards as specified by the contributors. Only the interest income received and accrued from the investments of these funds can be used. No disbursement is made from the principal of the funds.

### COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS JUNE 30, 2016 (in thousands)

	Special Revenue Funds	Capital Projects Funds	Debt Service Fund	Permanent Funds	Totals 6/30/16
ASSETS					
Current assets Cash and cash equivalents	\$ 22,010	\$		\$ 533	\$ 22,945
Pooled investments with State Treasury Other investments	1,626,948 188,630	1,44	47.010	24,601 3,524	1,652,989 239,466
Receivables, net	337,992	••••	1 156	53	338,202
Due from other funds	42,373	38,46			80,836
Due from component units/primary	23	••••			23
Inventories	2,113	••••			2,113
Other	252				252
Total current assets	2,220,341	39,90	4 47,870	28,711	2,336,826
Noncurrent assets Long-term investments	22,430		204,221		226,651
Other loans and notes receivable, net	919,858	•••		•••••	919,858
Total noncurrent assets	942,288	•••			1,146,509
Total assets	3,162,629	39,90	4 252,091	28,711	3,483,335
LIABILITIES					
Current liabilities Accounts payable and accrued liabilities	185,985	30	2 26		186,313
Due to other funds	138,942	2	.9 11	713	139,695
Due to component units/primary	2,417				2,417
Compensated absences	796	••••			796
Claims payable	4,573 89,265	•••			4,573 89,265
Deposits Obligations under security lending agreements	48,740		0	 964	49,722
Total current liabilities	470,718	34		1,677	472,781
Noncurrent liabilities				,	,
Advances from other funds	625				625
Deposits	10,939				10,939
Other	811	•••			811
Total noncurrent liabilities	12,375				12,375
Total liabilities	483,093	34	.9 37	1,677	485,156
DEFERRED INFLOWS OF RESOURCES					
Unavailable revenue	43,735	••••			43,735
Total deferred inflows of resources	43,735				43,735
FUND BALANCES					
Nonspendable	2,291	•••		23,420	25,711
Restricted	1,548,079	43			1,800,571
Committed	1,085,431	39,11	7	3,614	1,128,162
Total fund balances	2,635,801	39,55	252,054	27,034	2,954,444
Total liabilities, deferred inflows and fund balances	\$ 3,162,629	\$ 39,90	4 \$ 252,091	\$ 28,711	\$ 3,483,335

### COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2016

(in thousands)

	Special	Capital	Debt		
	Revenue	Projects	Service	Permanent	Totals
	Funds	Funds	Fund	Funds	6/30/16
REVENUES					
Taxes	\$ 269,073	\$	\$	\$	\$ 269,073
Licenses and permits	1,481,480	••••••	•	2,378	1,483,858
Fees and charges	739,379		26,273	•••••	765,652
Grants and donations	2,209,535				2,209,535
Investment earnings (losses)	43,807	13	9,796	951	54,567
Fines, forfeits, settlements and judgments	532,391				532,391
Other	46,501		8,534		55,035
Total revenues	5,322,166	13	44,603	3,329	5,370,111
EXPENDITURES					
Current:					
General government	1,740,388	29,402	2,186		1,771,976
Education	162,689	725		85	163,499
Human services	459,779	13,996			473,775
Criminal justice and corrections	436,686	47,387			484,073
Natural resources and environment	1,372,444			2	1,372,446
State courts	80,513				80,513
Capital outlay	48,368	6,096			54,464
Debt service:					
Principal retirement	1,079		1,042,814		1,043,893
Interest and fiscal charges	23		771,755		771,778
Total expenditures	4,301,969	97,606	1,816,755	87	6,216,417
Excess (deficiency) of revenues					
over expenditures	1,020,197	(97,593)	(1,772,152)	3,242	(846,306)
<b>OTHER FINANCING SOURCES (USES)</b>					
Proceeds of bond issues			5,257		5,257
Proceeds of refunding bonds			1,791,321		1,791,321
Operating transfers in	928,712	118,379	1,819,642		2,866,733
Operating transfers out	(1,926,777)	(1)	(48,794)	(808)	(1,976,380)
Payments to refunded bond agent			(1,791,321)		(1,791,321)
Total other financing sources (uses)	(998,065)	118,378	1,776,105	(808)	895,610
Net change in fund balances	22,132	20,785	3,953	2,434	49,304
Fund balances - beginning	2,613,669	18,770	248,101	24,600	2,905,140
Fund balances - ending	\$ 2,635,801	\$ 39,555	\$ 252,054	\$ 27,034	\$ 2,954,444

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### NONMAJOR SPECIAL REVENUE FUNDS

#### EMPLOYMENT SERVICES

This fund includes internal reporting funds used for employee-service related programs of an administrative nature (non risk-related), such as workers' compensation, employment security, and labor market statistics.

#### GOVERNMENT ADMINISTRATION

This fund includes internal reporting special revenue funds primarily administered by the Department of State, Department of Management Services, and Department of Financial Services.

### BUSINESS AND COMMUNITY DEVELOPMENT

This fund includes internal reporting special revenue funds primarily administered by the Executive Office of the Governor and the Department of Economic Opportunity.

#### REGULATION AND LICENSING

This fund includes internal reporting special revenue funds primarily administered by the Department of Business and Professional Regulation, Department of Highway Safety and Motor Vehicles, and Department of Financial Services.

#### TOBACCO SETTLEMENT

This fund includes internal reporting special revenue funds established to account for the settlement of *State of Florida, et al., v. American Tobacco Company*, et al., Case No. 95-1466 AH, filed in the Fifteenth Judicial Circuit, in and for Palm Beach County Florida.

#### PUBLIC SAFETY

This fund includes internal reporting special revenue funds primarily administered by the Department of Law Enforcement, Department of Highway Safety and Motor Vehicles, Department of Legal Affairs, and Department of Military Affairs.

#### CORRECTIONS

This fund includes internal reporting special revenue funds administered by the Department of Corrections.

### CONSUMER PROTECTION AND SAFETY

This fund includes internal reporting special revenue funds primarily administered by the Executive Office of the Governor, Department of Legal Affairs, Department of Revenue, and Department of Financial Services.

#### AGRICULTURE

This fund includes internal reporting special revenue funds administered by the Department of Agriculture and Consumer Services.

#### JUVENILE JUSTICE

This fund includes internal reporting special revenue funds administered by the Department of Juvenile Justice.

#### JUDICIAL SERVICES

This fund includes internal reporting special revenue funds primarily administered by the Justice Administrative Commission and the State Courts System.

#### MILITARY AND VETERANS' AFFAIRS

This fund includes internal reporting special revenue funds administered by the Department of Military Affairs and Department of Veterans' Affairs.

#### **BLENDED COMPONENT UNITS**

#### FLORIDA CLERKS OF COURT OPERATIONS CORPORATION

Pursuant to Section 28.35, Florida Statutes, this entity was created to recommend legislative changes in various court related fines, fees, service charges, and court costs, establish a process for reviewing and certification of proposed court-related budgets submitted by the clerks of court and establishing a system of uniform performance measures and standards for the clerks.

#### FLORIDA CITRUS COMMISSION

As authorized in Section 601.04, Florida Statutes, this entity was established to primarily promote the general welfare of the Florida citrus industry.

#### STATE BOARD OF ADMINISTRATION

This entity includes the following internal reporting special revenue funds administered by the State Board of Administration: Gas Tax Clearing Accounts and the Insurance Capital Build-up Program.

#### FLORIDA SCHOOL FOR THE DEAF AND THE BLIND

As authorized in Section 1002.36, Florida Statutes, this entity is a Statesupported residential school for hearing-impaired and visually impaired students in preschool through 12th grade.

#### WIRELESS EMERGENCY TELEPHONE SYSTEM

As authorized in Section 365.172, Florida Statutes, this entity was established to promote a comprehensive statewide emergency telephone number system that will provide wireless telephone users with rapid direct access to public safety agencies.

#### CAREERSOURCE FLORIDA, INC.

This not-for-profit entity was created pursuant to Section 445.004, Florida Statutes, as the principal workforce policy organization for the State and the regional workforce boards.

### FLORIDA WATER POLLUTION CONTROL FINANCING CORPORATION

Pursuant to Section 403.1837, Florida Statutes, this entity was created to finance the costs of water pollution control projects and activities described in Sections 403.1835 and 403.8532, Florida Statutes.

#### INLAND PROTECTION FINANCING CORPORATION

Pursuant to Section 376.3075, Florida Statutes, this entity was created to finance the rehabilitation of petroleum contamination sites pursuant to Sections 376.30-376.317, Florida Statutes, and the payment, purchase and settlement of reimbursement obligations of the Department of Environmental Protection pursuant to Section 376.3071(12), Florida Statutes.

#### FLORIDA SURPLUS LINES SERVICE OFFICE

Pursuant to Section 626.921, Florida Statutes, this entity was created to establish a system that would permit better access by consumers to approved unauthorized insurers.

#### CORRECTIONS FOUNDATION, INC.

This entity was organized to initiate developmental projects; raise funds; request and receive grants, gifts, and bequests; acquire, receive, hold, invest and administer securities, funds, or other property as authorized by Section 944.802, Florida Statutes.

#### SCRIPPS FLORIDA FUNDING CORPORATION

Pursuant to Section 288.955, Florida Statutes, this entity was created to facilitate the establishment and operation of a biomedical research institution for the purposes of enhancing education and research and promoting economic development and diversity.

### COMBINING BALANCE SHEET NONMAJOR SPECIAL REVENUE FUNDS JUNE 30, 2016 (in thousands)

(in mousands)	-	ployment ervices	vernment	Co	Business and ommunity velopment	egulation and icensing
ASSETS						
<u>Current assets</u> Cash and cash equivalents Pooled investments with State Treasury Other investments Receivables, net Due from other funds Due from component units/primary Inventories Other Total current assets	\$	462 257,815 5,202 45,179 4,497  313,155	\$ 5 87,417  2,861 477 23  90,783	\$	53 225,570 26,191 47,038 5,562  304,414	\$ 79 363,158  55,395 1,896  178 33 420,739
<u>Noncurrent assets</u> Long-term investments Other loans and notes receivable, net Total noncurrent assets Total assets		9,846 9,846 323,001	  90,783		50 443 493 304,907	162 162 420,901
LIABILITIES						
<u>Current liabilities</u> Accounts payable and accrued liabilities Due to other funds Due to component units/primary Compensated absences Claims payable Deposits Obligations under security lending agreements Total current liabilities		3,135 5,094 17 133 4,573 1,332 12,222 26,506	5,302 784  26  3,803 9,915		22,992 879  22  2,936 9,883 36,712	14,899 114,686  225  83,099 9,753 222,662
<u>Noncurrent liabilities</u> Advances from other funds Deposits Other Total noncurrent liabilities Total liabilities			  9,915			
		20,300	9,915		36,712	222,002
DEFERRED INFLOWS OF RESOURCES		7.4.5			41 720	0.57
Unavailable revenue		745	•••••		41,738	257
Total deferred inflows of resources <b>FUND BALANCES</b> Nonspendable Restricted		99,306	36,233		41,738	257 211 5,578
Committed Total fund balances		196,444 295,750	44,635 80,868		50,105 226,457	192,193 197,982
Total fully valances		475,150	00.000		////····	

bacco lement	 Public Safety	Co	orrections	Pı	onsumer rotection ad Safety	Ag	griculture	uvenile Justice
\$  21,018	\$ 50 126,834	\$	 26,174	\$	45 71,819	\$	634 51,936	\$ 8 93,592
25	6,205 2,634		103 532		8,490 275		 32,596 2,689	 19,521 937
·····			·····		·····		 1,378	
21,043	135,723		26,809		80,629		89,233	114,058
 21,043	 135,723		26,809		80,629		89,233	 114,05
13,190	13,191		601		4,811		34,255	13,46
776 2,023	5,662		32		681		1,205 276	53
3	113				11		108	
 932	671 1,160				155 302		716 2,338	32: 2
16,924	20,797		633		5,960		38,898	14,34
	625				 967			
								81
	625				967			81
16,924	21,422		633		6,927		38,898	15,15
	388				607			
	388				607			
 3,858 261	 11,914 101,000		 3,567 22,600		 33,648 30,447		1,378 4,136	 45,00 53 80
261 4,119	101,999 113,913		22,609 26,176		39,447 73,095		44,821 50,335	53,89 98,90
\$ 21,043	\$ 135,723	\$	26,809	\$	80,629	\$	89,233	\$ 114,05

### COMBINING BALANCE SHEET NONMAJOR SPECIAL REVENUE FUNDS JUNE 30, 2016 (in thousands)

(in thousands)		Judicial Services	V	litary and eterans' Affairs	C	rida Clerks of Court perations Corp	Co	Citrus
ASSETS								
<u>Current assets</u> Cash and cash equivalents Pooled investments with State Treasury Other investments Receivables, net Due from other funds	\$	23 106,869  430 1,478	\$	2,049 72,827  5,221 124	\$	765  	\$	5 23,590  1,094 
Due from component units/primary Inventories Other Total current assets		  108,800		 80,221		 4 769		554 69 25,312
<u>Noncurrent assets</u> Long-term investments Other loans and notes receivable, net Total noncurrent assets	_							
Total assets		108,800		80,221		769		25,312
LIABILITIES								
<u>Current liabilities</u> Accounts payable and accrued liabilities Due to other funds Due to component units/primary Compensated absences Claims payable Deposits Obligations under security lending agreements Total current liabilities		4,207 2,721  124  34  7,086		3,095 1,032  27  2,506 6,660		72    72		4,413 373 101 4  1,133 6,024
<u>Noncurrent liabilities</u> Advances from other funds Deposits Other Total noncurrent liabilities	_	······				 		 
Total liabilities		7,086		6,660		72		6,024
DEFERRED INFLOWS OF RESOURCES								
Unavailable revenue								
Total deferred inflows of resources								
FUND BALANCES								
Nonspendable Restricted Committed		 18,467 83,247		 3,406 70,155		4 340 353		557 15,456 3,275
Total fund balances		101,714		73,561		697		19,288
Total liabilities, deferred inflows and fund balances	\$	108,800	\$					

			Blended (	Component U	nits						
	ate Board of ninistration		School for the Deaf and the Blind	Wireless E Telephone			reerSource lorida Inc	Pollu	FL Water ation Control ancing Corp	Pre	nland otection acing Corp
\$	1,272	\$	150	\$		\$	11,506	\$		\$	
Ψ		Ψ	1,213	Ψ	57,447	Ψ		Ψ	39,669	Ψ	
	4,402		12,392						138,363		2
	12,267		52		12,854		1,381		87,243		
	19,303		98		1,852				19		
	37,244		13,905		72,153		13,015		265,294		2
	57,244		15,705		72,133		15,015		203,274		2
	93,958 93,958						•••••		815,449 815,449		•••••
	131,202		13,905		72,153		13,015		1,080,743		2
	19,308		526		26,505		1,837				
	4,430				11				42		
	•••••										
					2,742		1.027		1,938		
	23,738		526		29,258		1,837		1,980		
	•••••				•••••		9,972				
	•••••				•••••		9,972				•••••
	23,738		526		29,258		11,809		1,980		
							128				
			12,488						1,078,232		
	107,464		891		42,895		1,078		531		2
	107,464		13,379		42,895		1,206		1,078,763		2
\$	131,202	\$	13,905	\$	72,153	\$	13,015	\$	1,080,743	\$	2

### COMBINING BALANCE SHEET NONMAJOR SPECIAL REVENUE FUNDS JUNE 30, 2016 (in thousands)

Blended Component Units

	Surplus Lines	Corrections Foundation, Inc.	Scripps Florida Funding Corp	Totals 6/30/16
ASSETS				
<u>Current assets</u> Cash and cash equivalents Pooled investments with State Treasury	\$ 4,113	\$ 472	\$ 319	\$     22,010 1,626,948
Other investments Receivables, net	2,078 37	······ ·····		188,630 337,992
Due from other funds Due from component units/primary				42,373 23
Inventories Other	8	3	 10	2,113 252
Total current assets <u>Noncurrent assets</u>	6,236	475	329	2,220,341
Long-term investments Other loans and notes receivable, net	21,871	509		22,430 919,858
Total noncurrent assets	21,871	509		942,288
Total assets	28,107	984	329	3,162,629
LIABILITIES				
<u>Current liabilities</u> Accounts payable and accrued liabilities Due to other funds	167	12	4	185,985 138,942
Due to component units/primary Compensated absences	······ ·····			2,417 796
Claims payable Deposits				4,573 89,265
Obligations under security lending agreements Total current liabilities	 167	 12	4	48,740 470,718
<u>Noncurrent liabilities</u> Advances from other funds Deposits				625 10,939
Other Total noncurrent liabilities	······	······	······	<u>811</u> 12,375
Total liabilities	167	12	4	483,093
DEFERRED INFLOWS OF RESOURCES			-	,
Unavailable revenue				43,735
Total deferred inflows of resources				43,735
FUND BALANCES				
Nonspendable		3	10	2,291
Restricted Committed	 27,940	93 876	 315	1,548,079 1,085,431
Total fund balances	27,940	972	325	2,635,801
Total liabilities, deferred inflows and fund balances	\$ 28,107	\$ 984	\$ 329	\$ 3,162,629

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### COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES NONMAJOR SPECIAL REVENUE FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2016

(in thousands)

(in thousands)		ployment Services		vernment ninistration	Co	Business and ommunity velopment	Regulation and Licensing
REVENUES	<i>.</i>		<b>.</b>		<b>.</b>		<b>•</b>
Taxes	\$		\$		\$		\$ 245,902
Licenses and permits Fees and charges		 121,191		 33,500		 1,816	1,457,622 99,042
Grants and donations		461,388		33,300 11,761		290,192	,
Investment earnings (losses)		401,388 6,726		2,143		5,801	5,139
Fines, forfeits, settlements and judgments		17,609		2,143			17,020
Other		9,423		558		3,075	1,334
Total revenues		616,337		47,963		300,884	1,826,059
		010,337		47,903		300,884	1,820,039
EXPENDITURES							
Current:		436,110		112 625		100 027	222 717
General government Education		436,110		113,625		498,837	232,717
Human services						•••••	•••••
Criminal justice and corrections							
Natural resources and environment							716
State courts							, 10
Capital outlay		6,690		1,006		1,867	3,081
Debt service:				· · · ·		,	- )
Principal retirement				8			62
Interest and fiscal charges							
Total expenditures		600,509		114,639		500,704	236,576
Excess (deficiency) of revenues				·		·	· · · ·
over expenditures		15,828		(66,676)		(199,820)	1,589,483
OTHER FINANCING SOURCES (USES)							
Operating transfers in		81,223		69,896		243,855	67,823
Operating transfers out		(93,539)		(21,860)		(15,917)	(1,629,019)
Total other financing sources (uses)		(12,316)		48,036		227,938	(1,561,196)
• · · · ·		3,512		(18,640)		28,118	
Net change in fund balances				,			28,287
Fund balances - beginning		292,238		99,508		198,339	169,695
Fund balances - ending	\$	295,750	\$	80,868	\$	226,457	\$ 197,982

	bacco tlement		Public Safety	C	orrections	I	Consumer Protection and Safety	A	agriculture		Juvenile Justice
\$		\$		\$		\$		\$		\$	1
									23,343		
	•••••		100,924		8,928		3,960		61,552		72,118
	 549		17,096 672		7,202 273		41,979 188		1,241,286 1,368		3,444 16
	368,810		37,671		273		26,834		2,436		1,449
	51		2,589		1,881		16,589		3,953		51
	369,410		158,952		18,286		89,550		1,333,938		77,079
							.,		-,,		,
	23		24,247				21,144				
	378,522		 140,006		 21,920		 69,862				 108,257
			,						 1,371,728		ŕ
	3		6,820		189		539		7,454		427
			1,009								
			23								
·											
	378,548		172,105		22,109		91,545		1,379,182		108,684
	(9,138)		(13,153)		(3,823)		(1,995)		(45,244)		(31,605)
	4,715		37,100		7,185		30,989		49,082		74,485
	4,713 (9,418)		(14,106)		(2)		(37,803)		(12,556)		(2,170)
	(4,703)		22,994		7,183		(6,814)		36,526		72,315
	(13,841)		9,841		3,360		(8,809)		(8,718)		40,710
	17,960		104,072		22,816		81,904		59,053		58,190
\$	4,119	\$	113,913	\$	26,176	\$	73,095	\$	50,335	\$	98,900
Ψ	.,	+	,	Ŷ	_3,173	Ŷ	. 5,075	¥	23,000	Ŷ	, 0,, 00

### COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES NONMAJOR SPECIAL REVENUE FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2016

(in thousands)

	Judicial Services	Military and Veterans' Affairs	Florida Clerks of Court Operations Corp	Citrus Commission
REVENUES				
Taxes	\$	\$	\$	\$ 23,170
Licenses and permits	515			
Fees and charges	73,300	42,040	•••••	17
Grants and donations	10,499	94,212	1,694	4,384
Investment earnings (losses)		1,343	•••••	553
Fines, forfeits, settlements and judgments	60,559		•••••	•••••
Other	5,937	761		66
Total revenues	150,810	138,356	1,694	28,190
EXPENDITURES				
Current:				
General government	1,558	42,382	1,407	23,925
Education				
Human services		81,257		
Criminal justice and corrections	95,828			
Natural resources and environment				
State courts	80,513			
Capital outlay	1,929	18,089		60
Debt service:				
Principal retirement				
Interest and fiscal charges			•••••	
Total expenditures	179,828	141,728	1,407	23,985
Excess (deficiency) of revenues over expenditures	(29,018)	(3,372)	287	4,205
<b>OTHER FINANCING SOURCES (USES)</b>				
Operating transfers in	40,096	7,960		
Operating transfers out	(10,264)	(909)		(959)
Total other financing sources (uses)	29,832	7,051		(959)
Net change in fund balances	814	3,679	287	3,246
Fund balances - beginning	100,900	69,882	410	16,042
Fund balances - ending	\$ 101,714	\$ 73,561	\$ 697	\$ 19,288

		Blenc	led Corr	ponent Units				
ate Board of ninistration	th	hool for he Deaf and e Blind		ess Emergency bhone System	areerSource Florida Inc	FL Water lution Control nancing Corp	F	Inland Protection Financing Corp
\$ 	\$		\$		\$ 	\$ 	\$	
		 260						
		2,827		111,255	20,798			
2,535		353		1,468		14,516		
					143			
2,535		3,440		112,723	20,941	14,516		
212,584				105,165	21,017	50		
•••••		4,980						
		16		4				
		1.006		105 1 60				
212,584		4,996		105,169	21,017	50		
(210,049)		(1,556)		7,554	(76)	14,466		
212,497 (18,198)		1,787 (46)		 (55)		19 (59,956)		
194,299		1,741		(55)		(59,937)		
(15,750)		185		7,499	(76)	(45,471)		
123,214		13,194		35,396	1,282	 1,124,234		2
\$ 107,464	\$	13,379	\$	42,895	\$ 1,206	\$ 1,078,763	\$	2

### Blended Component Units

### COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES NONMAJOR SPECIAL REVENUE FUNDS

FOR THE FISCAL YEAR ENDED JUNE 30, 2016

(in thousands)

Blended Component Units

	Surplus Lines	Corrections Foundation Inc	Scripps Florida Funding Corp	Totals 6/30/16
REVENUES	<b>*</b>	•	<b>•</b>	* • • • • • •
Taxes	\$	\$	\$	\$ 269,073
Licenses and permits		•••••	•••••	1,481,480
Fees and charges	9,476		•••••	739,379
Grants and donations		773		2,209,535
Investment earnings (losses)	164			43,807
Fines, forfeits, settlements and judgments Other	 90		•••••	532,391 46,501
		•••••	•••••	
Total revenues	9,730	773		5,322,166
EXPENDITURES				
Current:				
General government	5,515		82	1,740,388
Education				162,689
Human services				459,779
Criminal justice and corrections		813		436,686
Natural resources and environment				1,372,444
State courts				80,513
Capital outlay	194			48,368
Debt service:				
Principal retirement				1,079
Interest and fiscal charges				23
Total expenditures	5,709	813	82	4,301,969
Excess (deficiency) of revenues				
over expenditures	4,021	(40)	(82)	1,020,197
OTHER FINANCING SOURCES (USES)				
Operating transfers in				928,712
Operating transfers out				(1,926,777)
Total other financing sources (uses)				(998,065)
Net change in fund balances	4,021	(40)	(82)	22,132
Fund balances - beginning	23,919	1,012	407	2,613,669
Fund balances - ending	\$ 27,940	\$ 972	\$ 325	\$ 2,635,801

	Employment Services										
	]	Budget		Actual	Variance with Final Budget Positive (Negative)						
Fund Balances, July 1, 2015	\$	132,694	\$	132,694	\$						
Reversions		46,866		46,866							
Fund Balances, July 1, 2015, restated		179,560		179,560							
REVENUES											
Fees and charges		122,514		127,951		5,437					
Licenses		1,018		1,161		143					
Miscellaneous		3,389		3,618		229					
Interest		2,933		3,050		117					
Grants		556,110		463,080		(93,030)					
Refunds		9,107		9,773		666					
Transfers and distributions		89,122		86,434		(2,688)					
Other		17,868		18,042		174					
Total Revenues		802,061		713,109		(88,952)					
Total Available Resources		981,621		892,669		(88,952)					
EXPENDITURES											
Operating expenditures:											
Salaries and benefits		140,411		122,172		18,239					
Other personal services		20,024		11,946		8,078					
Expenses		35,406		25,269		10,137					
Grants and aids		4,522		3,777		745					
Operating capital outlay		1,599		990		609					
Food products		200		82		118					
Special categories		526,271		468,759		57,512					
Payments to U.S. Treasury		68		68							
Data processing services		4,766		4,190		576					
Total Operating Expenditures		733,267		637,253		96,014					
Nonoperating expenditures:											
Transfers		59,717		59,717							
Refunds		246		246							
Other		73,649		73,649							
Total Nonoperating Expenditures		133,612		133,612							
Total Expenditures		866,879		770,865		96,014					
Fund Balances, June 30, 2016	\$	114,742	\$	121,804	\$	7,062					

	Government Administration								
		Budget		Actual	Fi	ariance with inal Budget ive (Negative)			
Fund Balances, July 1, 2015	\$	97,135	\$	97,135	\$				
Reversions	-	520		520					
Fund Balances, July 1, 2015, restated		97,655		97,655					
REVENUES									
Fees and charges		92,553		66,631		(25,922)			
Interest		1,025		1,048		23			
Grants		12,196		12,051		(145)			
Refunds		16		577		561			
Transfers and distributions		7,205		32,906		25,701			
Other		1		49		48			
Total Revenues		112,996		113,262		266			
Total Available Resources		210,651		210,917		266			
<b>EXPENDITURES</b> Operating expenditures:									
Salaries and benefits		36,520		34,851		1,669			
Other personal services		1,111		864		247			
Expenses		6,375		5,978		397			
Grants and aids		2,383		2,292		91			
Operating capital outlay		282		250		32			
Special categories		66,137		62,075		4,062			
Financial assistance payments		3,410		3,410					
Data processing services		435		435					
Total Operating Expenditures		116,653		110,155		6,498			
Nonoperating expenditures:									
Payments to U.S. Treasury		1,656		1,656					
Transfers		19,658		19,658					
Refunds		254		254					
Other		2,646		2,646					
Total Nonoperating Expenditures		24,214		24,214					
Total Expenditures		140,867		134,369		6,498			
Fund Balances, June 30, 2016	\$	69,784	\$	76,548	\$	6,764			

	Business and Community Development									
		Budget		Actual	F	ariance with inal Budget tive (Negative)				
Fund Balances, July 1, 2015	\$	148,894	\$	148,894	\$					
Reversions		84,001		84,001						
Fund Balances, July 1, 2015, restated		232,895		232,895						
REVENUES										
Fees and charges		2,214		2,224		10				
Interest		2,208		2,881		673				
Grants		321,749		349,662		27,913				
Refunds		16,845		24,895		8,050				
Employee/employer contributions		10		10						
Transfers and distributions		232,359		243,081		10,722				
Other		96		195		99				
Total Revenues		575,481		622,948		47,467				
Total Available Resources		808,376		855,843		47,467				
EXPENDITURES										
Operating expenditures:										
Salaries and benefits		12,564		11,380		1,184				
Other personal services		3,040		2,160		880				
Expenses		4,628		3,166		1,462				
Grants and aids		8,868		5,810		3,058				
Operating capital outlay		160		13		147				
Special categories		652,892		588,473		64,419				
Continuing Appropriations		2,656		2,656		•••••				
Grants/aids to local governments		19,391		19,391						
Data processing services Total Operating Expenditures		407 704,606		<u>193</u> 633,242		214 71,364				
		704,000		033,242		/1,504				
Nonoperating expenditures:										
Transfers		11,499		11,499						
Refunds		2,723		2,723						
Other		547		547						
Total Nonoperating Expenditures		14,769		14,769						
Total Expenditures		719,375		648,011		71,364				
Fund Balances, June 30, 2016	\$	89,001	\$	207,832	\$	118,831				

	Regulation and Licensing									
		Budget		Actual		Variance with Final Budget sitive (Negative)				
Fund Balances, July 1, 2015	\$	260,961	\$	260,961	\$					
Reversions Fund Balances, July 1, 2015, restated		1,087 262,048		1,087 262,048						
• • •		202,010		202,010						
REVENUES		112 005		100.016		1 - 1 - 1				
Fees and charges		113,095		130,246		17,151				
Licenses Taxes		1,564,935 242,163		1,491,110		(73,825)				
Miscellaneous		242,103 174		245,613 2,931		3,450 2,757				
Interest		399		2,340		1,941				
Refunds		274		1,232		958				
Transfers and distributions		14,127		48,409		34,282				
Other		2,912		17,183		14,271				
Total Revenues		1,938,079		1,939,064		985				
Total Available Resources		2,200,127		2,201,112		985				
<b>EXPENDITURES</b> Operating expenditures:										
Salaries and benefits		126,209		116,521		9,688				
Other personal services		3,690		3,102		588				
Expenses		19,391		17,692		1,699				
Operating capital outlay		1,586		1,437		149				
Fixed capital outlay		1,077		1,077						
Special categories		39,418		36,189		3,229				
Data processing services		1,434		1,432		2				
Total Operating Expenditures		192,805		177,450		15,355				
Nonoperating expenditures: Transfers		1,608,241		1,608,241						
Refunds		5,379		5,379						
Other		79,089		79,089						
Total Nonoperating Expenditures		1,692,709		1,692,709						
Total Expenditures		1,885,514		1,870,159		15,355				
Fund Balances, June 30, 2016	\$	314,613	\$	330,953	\$	16,340				

	Tobacco Settlement								
	Budget			Actual	Variance with Final Budget Positive (Negative				
Fund Balances, July 1, 2015	\$	17,711	\$	17,711	\$				
Reversions		351		351					
Fund Balances, July 1, 2015, restated		18,062		18,062					
REVENUES									
Interest		400		287		(113)			
Grants									
Refunds		52		52					
Transfers and distributions		378,288		372,388		(5,900)			
Other		367,200		373,275		6,075			
Total Revenues		745,940		746,002		62			
Total Available Resources		764,002		764,064		62			
EXPENDITURES									
Operating expenditures:									
Salaries and benefits		317		273		44			
Special categories		389,392		387,662		1,730			
Total Operating Expenditures		389,709		387,935		1,774			
Nonoperating expenditures:									
Transfers		372,139		372,139					
Total Nonoperating Expenditures		372,139		372,139					
Total Expenditures		761,848		760,074		1,774			
Fund Balances, June 30, 2016	\$	2,154	\$	3,990	\$	1,836			

	Public Safety								
	Budget			Actual	Variance with Final Budget Positive (Negative)				
Fund Balances, July 1, 2015	\$	96,650	\$	96,650	\$				
Reversions		2,593		2,593					
Fund Balances, July 1, 2015, restated		99,243		99,243					
REVENUES									
Fees and charges		91,607		96,503		4,896			
Miscellaneous		192		90,505 80		(112)			
Interest		316		340		24			
Grants		21,212		18,629		(2,583)			
Refunds		2,631		2,716		85			
Transfers and distributions		39,776		42,655		2,879			
Other		44,553		40,846		(3,707)			
Total Revenues		200,287		201,769		1,482			
Total Available Resources		299,530		301,012		1,482			
EXPENDITURES									
Operating expenditures:									
Salaries and benefits		60,410		53,249		7,161			
Other personal services		3,638		1,373		2,265			
Expenses		26,702		21,816		4,886			
Grants and aids		29,692		16,684		13,008			
Operating capital outlay		7,328		4,756		2,572			
Special categories		73,138		73,138					
Data processing services		36		2		34			
Total Operating Expenditures		200,944		171,018		29,926			
Nonoperating expenditures:									
Transfers		990		990					
Refunds		362		362					
Other		26,398		26,398					
Total Nonoperating Expenditures		27,750		27,750					
Total Expenditures		228,694		198,768		29,926			
Fund Balances, June 30, 2016	\$	70,836	\$	102,244	\$	31,408			

	Corrections								
	Ē	Budget		Actual	Fina	ance with al Budget e (Negative)			
Fund Balances, July 1, 2015	\$	22,213	\$	22,213	\$				
Reversions		65		65					
Fund Balances, July 1, 2015, restated		22,278		22,278					
REVENUES									
Fees and charges		7,850		6,957		(893)			
Grants		8,000		7,237		(763)			
Refunds				2		2			
Transfers and distributions		9,110		8,869		(241)			
Other		2,950		2,462		(488)			
Total Revenues		27,910		25,527		(2,383)			
Total Available Resources		50,188		47,805		(2,383)			
EXPENDITURES									
Operating expenditures:									
Salaries and benefits		10,348		5,278		5,070			
Other personal services		1,278		477		801			
Expenses		8,875		3,610		5,265			
Operating capital outlay		178		178		·			
Food products		565				565			
Special categories		12,130		12,130					
Data processing services		58		58					
Total Operating Expenditures		33,432		21,731		11,701			
Nonoperating expenditures:									
Transfers		73		73					
Refunds		73 61		73 61		•••••			
Other		564		564		•••••			
Total Nonoperating Expenditures		<u> </u>		698					
Total Expenditures		34,130		22,429		11,701			
-	<u>.</u>	,	¢	,	¢				
Fund Balances, June 30, 2016	\$	16,058	\$	25,376	\$	9,318			

		Consu	l Safety		
	I	Budget	 Actual		riance with nal Budget ve (Negative)
Fund Balances, July 1, 2015	\$	67,882	\$ 67,882	\$	
Reversions		4,070	4,070		
Fund Balances, July 1, 2015, restated		71,952	71,952		
<b>REVENUES</b> Fees and charges Interest Grants Refunds Transfers and distributions Other		4,032 94 73,097 274 61,477 11,301	3,987 149 42,879 16,989 33,468 27,297		(45) 55 (30,218) 16,715 (28,009) 15,996
Total Revenues		150,275	124,769		(25,506)
Total Available Resources		222,227	196,721		(25,506)
<b>EXPENDITURES</b> Operating expenditures: Salaries and benefits Other personal services Expenses Operating capital outlay Special categories Data processing services Total Operating Expenditures		28,778 553 4,094 533 77,327 94 111,379	23,402 240 2,755 163 59,308 20 85,888		5,376 313 1,339 370 18,019 74 25,491
Nonoperating expenditures: Transfers Refunds Other Total Nonoperating Expenditures		31,429 16,144 4,756 52,329	31,429 16,144 4,756 52,329		 
Total Expenditures		163,708	138,217		25,491
Fund Balances, June 30, 2016	\$	58,519	\$ 58,504	\$	(15)

	Agriculture								
	I	Budget		Actual	Variance with Final Budget Positive (Negative)				
Fund Balances, July 1, 2015 Reversions	\$	53,117 7,096	\$	53,117 7,096	\$				
Fund Balances, July 1, 2015, restated		60,213		60,213					
REVENUES									
Fees and charges		62,913		55,558		(7,355)			
Licenses		23,364		23,315		(49)			
Interest		765		728		(37)			
Grants		1,114,577		1,127,925		13,348			
Refunds		3,361		3,390		29			
Transfers and distributions		61,245		62,737		1,492			
Other		4,207		2,946		(1,261)			
Total Revenues		1,270,432		1,276,599		6,167			
Total Available Resources		1,330,645		1,336,812		6,167			
<b>EXPENDITURES</b> Operating expenditures:									
Salaries and benefits		93,742		83,033		10,709			
Other personal services		7,286		5,455		1,831			
Expenses		27,366		24,143		3,223			
Grants and aids		1,069,204		1,068,669		535			
Operating capital outlay		1,899		1,692		207			
Fixed capital outlay		6,074		6,074					
Special categories		66,080		66,080		•••••			
Grants/aids to local governments		2,114 1,273,765		2,114		16 505			
Total Operating Expenditures		1,275,705		1,257,260		16,505			
Nonoperating expenditures:									
Payments to U.S. Treasury		5,895		5,895					
Transfers		14,031		14,031					
Refunds		1,156		1,156					
Other		9,566		9,566					
Total Nonoperating Expenditures		30,648		30,648					
Total Expenditures		1,304,413		1,287,908		16,505			
Fund Balances, June 30, 2016	\$	26,232	\$	48,904	\$	22,672			

	Juvenile Justice							
	Budget			Actual	Variance with Final Budget Positive (Negative			
Fund Balances, July 1, 2015	\$	56,565	\$	56,565	\$			
Reversions		11,372		11,372				
Fund Balances, July 1, 2015, restated		67,937		67,937				
REVENUES								
Fees and charges		53,525		57,378		3,853		
Interest		31		10		(21)		
Grants		5,003		2,461		(2,542)		
Refunds				34		34		
Transfers and distributions		63,442		64,644		1,202		
Other		1,523		1,465		(58)		
Total Revenues		123,524		125,992		2,468		
Total Available Resources		191,461		193,929		2,468		
EXPENDITURES								
Operating expenditures:								
Salaries and benefits		51,443		42,010		9,433		
Other personal services		2,779		1,893		886		
Expenses		8,219		6,627		1,592		
Grants and aids		413		145		268		
Operating capital outlay		417		395		22		
Food products		2,572		1,566		1,006		
Special categories		68,125		68,125				
Total Operating Expenditures		133,968		120,761		13,207		
Nonoperating expenditures:								
Transfers		(9,699)		(9,699)				
Refunds		28		28				
Other		1,793		1,793				
Total Nonoperating Expenditures		(7,878)		(7,878)				
Total Expenditures		126,090		112,883		13,207		
Fund Balances, June 30, 2016	\$	65,371	\$	81,046	\$	15,675		

	Judicial Services								
	Budget			Actual	Fin	iance with al Budget ve (Negative)			
Fund Balances, July 1, 2015	\$	94,436	\$	94,436	\$				
Reversions	Ŷ	1,102	Ŷ	1,102	Ŷ				
Fund Balances, July 1, 2015, restated		95,538		95,538					
REVENUES									
Fees and charges		74,953		78,925		3,972			
Licenses		516		515		(1)			
Miscellaneous		35		35					
Grants		10,507		10,457		(50)			
Refunds		5,942		5,824		(118)			
Transfers and distributions		107,401		107,401					
Other		60,616		62,230		1,614			
Total Revenues		259,970		265,387		5,417			
Total Available Resources		355,508		360,925		5,417			
EXPENDITURES									
Operating expenditures:									
Salaries and benefits		202,135		160,262		41,873			
Other personal services		6,713		3,019		3,694			
Expenses		3,264		2,131		1,133			
Operating capital outlay		208		23		185			
Special categories		14,771		14,771					
Data processing services		230				230			
Total Operating Expenditures		227,321		180,206		47,115			
Nonoperating expenditures:									
Transfers		68,282		68,282					
Refunds		66		66		•••••			
Other		10,054		10,054					
Total Nonoperating Expenditures		78,402		78,402					
Total Expenditures		305,723		258,608		47,115			
-				,		,			
Fund Balances, June 30, 2016	\$	49,785	\$	102,317	\$	52,532			

	Military and Veterans' Affairs								
		Budget		Actual	Variance with Final Budget Positive (Negative)				
Fund Balances, July 1, 2015	\$	61,674	\$	61,674	\$				
Reversions	Ŷ	377	Ŷ	377	Ŷ				
Fund Balances, July 1, 2015, restated		62,051		62,051					
REVENUES									
Fees and charges		41,928		43,740		1,812			
Miscellaneous		4		3		(1)			
Interest		731		626		(105)			
Grants		102,931		92,982		(9,949)			
Refunds		181		181					
Transfers and distributions		10,811		6,937		(3,874)			
Other		27		15		(12)			
Total Revenues		156,613		144,484		(12,129)			
Total Available Resources		218,664		206,535		(12,129)			
EXPENDITURES									
Operating expenditures:									
Salaries and benefits		64,437		60,970		3,467			
Other personal services		3,176		2,502		674			
Expenses		29,542		25,454		4,088			
Operating capital outlay		1,255		1,065		190			
Food products		3,707		3,699		8			
Fixed capital outlay		24,049		24,049					
Special categories		27,272		20,358		6,914			
Total Operating Expenditures		153,438		138,097		15,341			
Nonoperating expenditures:									
Transfers		641		641					
Refunds		847		847					
Other		1,893		1,893					
Total Nonoperating Expenditures		3,381		3,381					
Total Expenditures		156,819		141,478		15,341			
Fund Balances, June 30, 2016	\$	61,845	\$	65,057	\$	3,212			

	Citrus Commission						
	Buc	lget		Actual	Variance with Final Budget Positive (Negative)		
Fund Balances, July 1, 2015	\$	13,077	\$	13,077	\$		
Reversions		2,922		2,922			
Fund Balances, July 1, 2015, restated		15,999		15,999			
REVENUES							
Taxes		23,466		23,281		(185)	
Miscellaneous		75		27		(48)	
Interest		153		(5,272)		(5,425)	
Grants		4,384		5,255		871	
Refunds		18		57		39	
Other				29		29	
Total Revenues		28,096		23,377		(4,719)	
Total Available Resources		44,095		39,376		(4,719)	
EXPENDITURES							
Operating expenditures:							
Salaries and benefits		5,563		3,707		1,856	
Other personal services		190		38		152	
Expenses		1,156		710		446	
Operating capital outlay		371		60		311	
Special categories		16,693		16,693			
Data processing services		39		39			
Total Operating Expenditures		24,012		21,247		2,765	
Nonoperating expenditures:							
Refunds		66		66			
Other		1,039		1,039			
Total Nonoperating Expenditures		1,105		1,105			
Total Expenditures		25,117		22,352		2,765	
Fund Balances, June 30, 2016	\$	18,978	\$	17,024	\$	(1,954)	

	School for the Deaf and the Blind						
	В	udget	Actual		Variance with Final Budget Positive (Negative		
Fund Balances, July 1, 2015	\$	1,179	\$	1,179	\$		
Carry forward adjustment							
Fund Balances, July 1, 2015, restated		1,179		1,179			
REVENUES							
Grants		1,533		1,588		55	
Transfers and distributions		2,411		2,411			
Total Revenues		3,944		3,999		55	
Total Available Resources		5,123		5,178		55	
<b>EXPENDITURES</b> Operating expenditures:							
Special categories		3,477		3,477			
Total Operating Expenditures		3,477		3,477			
Nonoperating expenditures:		10.6		10.6			
Transfers		486		486			
Total Nonoperating Expenditures		486		486			
Total Expenditures		3,963		3,963			
Fund Balances, June 30, 2016	\$	1,160	\$	1,215	\$	55	

		Wireless	one System		
	Budget		 Actual	Variance with Final Budget Positive (Negative)	
Fund Balances, July 1, 2015	\$	17,914	\$ 17,914	\$	
Reversions		2,980	2,980		
Fund Balances, July 1, 2015, restated		20,894	20,894		
REVENUES					
Interest		694	679		(15)
Refunds		40	40		
Other		111,090	111,086		(4)
Total Revenues		111,824	111,805		(19)
Total Available Resources		132,718	132,699		(19)
EXPENDITURES					
Operating expenditures:					
Salaries and benefits		374	355		19
Other personal services		84	84		
Expenses		511	110		401
Grants and aids		108,803	108,803		
Operating capital outlay		4			4
Special categories		200	200		
Data processing services		7	7		
Total Operating Expenditures		109,983	109,559		424
Nonoperating expenditures:					
Transfers		52	52		
Total Nonoperating Expenditures		52	 52		
Total Expenditures		110,035	109,611		424
Fund Balances, June 30, 2016	\$	22,683	\$ 23,088	\$	405

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### CAPITAL PROJECTS FUNDS

### GENERAL GOVERNMENT

This fund includes various internal reporting capital projects funds administered by various agencies to account for resources used for the acquisition or construction of major capital facilities other than those financed by other funds.

### OTHER

This fund includes various internal reporting capital projects funds administered by other agencies.

FLORIDA SCHOOL FOR THE DEAF AND THE BLIND This capital projects fund is administered by the School for the Deaf and the Blind.

### COMBINING BALANCE SHEET CAPITAL PROJECTS FUNDS JUNE 30, 2016 (in thousands)

	General Government		Other		School for the Deaf and the Blind		Totals 6/30/16
ASSETS							
<u>Current assets</u> Pooled investments with State Treasury Receivables, net Due from other funds Total current assets	\$	207  38,463 38,670	\$	675 1  676	\$	558  558	\$ 1,440 1 38,463 39,904
Total assets		38,670		676		558	39,904
LIABILITIES							
<u>Current liabilities</u> Accounts payable and accrued liabilities Due to other funds Obligations under security lending agreements Total current liabilities		 29  29		182  18 200		120  120	302 29 18 349
Total liabilities		29		200		120	349
FUND BALANCES							
Restricted Committed		 38,641		 476		438	438 39,117
Total fund balances		38,641		476		438	39,555
Total liabilities and fund balances	\$	38,670	\$	676	\$	558	\$ 39,904

## COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES CAPITAL PROJECTS FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2016

(in thousands)

	General Government		Other		School for the Deaf and the Blind		Totals 6/30/16
REVENUES							
Investment earnings (losses)	\$		\$	13	\$		\$ 13
Total revenues				13			13
EXPENDITURES Current:							
General government		28,845		557			29,402
Education						725	725
Human services		13,996					13,996
Criminal justice and corrections		47,387					47,387
Capital outlay		3,927				2,169	6,096
Total expenditures		94,155		557		2,894	97,606
Excess (deficiency) of revenues over expenditures		(94,155)		(544)		(2,894)	(97,593)
<b>OTHER FINANCING SOURCES (USES)</b>							
Operating transfers in		115,352				3,027	118,379
Operating transfers out				(1)			(1)
Total other financing sources (uses)		115,352		(1)		3,027	118,378
Net change in fund balances		21,197		(545)		133	20,785
Fund balances - beginning		17,444		1,021		305	18,770
Fund balances - ending	\$	38,641	\$	476	\$	438	\$ 39,555

## NONMAJOR ENTERPRISE FUNDS

## OTHER

This category includes various internal reporting enterprise funds, most of whom regulate activities and are funded by the collection of fees.

## FLORIDA ENGINEERS MANAGEMENT CORPORATION

This blended component unit was created for the benefit of the Department of Business and Professional Regulation and the Board of Professional Engineers for the purpose of providing administrative, investigative, and prosecutorial services as provided in Section 471.038, Florida Statutes.

## SPACE FLORIDA

Pursuant to Section 331.302, Florida Statutes, this entity was created to promote aerospace business development by facilitating business financing, spaceport operations, research and development, workforce development, and innovative education programs.

#### COMBINING STATEMENT OF NET POSITION NONMAJOR ENTERPRISE FUNDS JUNE 30, 2016 (in thousands)

(in thousands)									
				FL Engineers					
			Management			Space		Totals	
	Otl	her		Corp			Florida		6/30/16
ASSETS									
Current assets									
Cash and cash equivalents		3,251	\$		450	\$	18,355	\$	22,056
Pooled investments with State Treasury		25,431							375,431
Other investments Receivables, net		9,636 3,595			 7		4,279 5,894		13,915 9,496
Due from other funds		9,400					,		9,490 9,400
Due from component units/primary		335			•••••				335
Other		14			 53		1,158		1,225
Total current assets	40	01,662			510		29,686		431,858
Noncurrent assets		,					,		,
Long-term investments	5	58,162							58,162
Other loans and notes receivable, net							4,271		4,271
Capital assets									
Buildings, equipment, and other depreciable assets	2	29,910			475		120,573		150,958
Accumulated depreciation	(2	24,598)		(	358)		(32,572)		(57,528)
Construction work in progress							3,038		3,038
Other							5,739		5,739
Total noncurrent assets	6	53,474			117		101,049		164,640
Total assets	46	5,136			627		130,735		596,498
DEFERRED OUTFLOWS OF RESOURCES									
Pension-related items	2	25,407							25,407
Total deferred outflows of resources	2	25,407							25,407
LIABILITIES									
Current liabilities									
Accounts payable and accrued liabilities	1	1,247			124		6,424		17,795
Due to other funds		7,770							7,770
Due to component units/primary		32			334				366
Compensated absences		5,250					95		5,345
Installment purchases/capital leases							1,757		1,757
Deposits		7,366					2,251		19,617
Obligations under security lending agreements		5,660							15,660
Pension liability		1,361							1,361
Total current liabilities	5	58,686			458		10,527		69,671
Noncurrent liabilities									
Deposits	3	87,878							37,878
Installment purchases/capital leases							15,101		15,101
Compensated absences		3,546					100		13,646
Pension liability		70,650							70,650
Other		88,016					552		38,568
Total noncurrent liabilities	16	50,090					15,753		175,843
Total liabilities	21	8,776			458		26,280		245,514
DEFERRED INFLOWS OF RESOURCES									
Pension-related items	1	5,444							15,444
Total deferred inflows of resources	1	5,444							15,444
NET POSITION									
Net investment in capital assets		5,312			117		74,183		79,612
Restricted - other					52		1,244		1,296
Unrestricted		51,011	¢		1.0	¢	29,028	٨	280,039
Total net position	\$ 25	56,323	\$		169	\$	104,455	\$	360,947

## 2016 STATE OF FLORIDA CAFR

## COMBINING STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION NONMAJOR ENTERPRISE FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2016

(in thousands)

	 Other	FL Eng Manage Cor	ement	Space Florida	 Totals 6/30/16
OPERATING REVENUES					
Sales - nonstate	\$ 77,330	\$		\$ 4,062	\$ 81,392
Fees	257,282		1,836		259,118
Sales - state	38,302				38,302
Rents and royalties - nonstate	6				6
Rents - state	92				92
Fines, forfeits, settlements and judgments	11,540				11,540
Other	 1			26,223	26,224
Total operating revenues	 384,553		1,836	30,285	416,674
OPERATING EXPENSES					
Contractual services	75,902		305	26,036	102,243
Personal services	177,067		1,058	3,492	181,617
Depreciation	1,799		53	6,134	7,986
Materials and supplies	5,427		42		5,469
Repairs and maintenance	2,199		23		2,222
Basic services	28,479		374		28,853
Interest and fiscal charges	1,962				1,962
Bad debt	 118		(1)		117
Total operating expenses	 292,953		1,854	35,662	330,469
Operating income (loss)	 91,600		(18)	(5,377)	86,205
NONOPERATING REVENUES (EXPENSES)					
Investment earnings (losses)	8,758			288	9,046
Interest and fiscal charges	(340)			(509)	(849)
Property disposition gain (loss)	(15)			(19)	(34)
Grant expense and client benefits	(1,075)				(1,075)
Other	 (122)			(18)	(140)
Total nonoperating revenues (expenses)	 7,206			(258)	6,948
Income (loss) before transfers and contributions	98,806		(18)	(5,635)	93,153
Or exerting transform in	17,295				17,295
Operating transfers in Operating transfers out	 (90,581)				(90,581)
Change in net position	 25,520	 	(18)	 (5,635)	 19,867
Total net position - beginning, as restated (Note 1)	 230,803		187	110,090	341,080
Total net position - ending	\$ 256,323	\$	169	\$ 104,455	\$ 360,947

#### COMBINING STATEMENT OF CASH FLOWS NONMAJOR ENTERPRISE FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2016 (in thousands)

	 Other	Man	Engineers agement poration	Space Florida	Totals 6/30/16
CASH FLOWS FROM OPERATING ACTIVITIES Cash received from customers Cash paid to vendors Cash paid to employees Cash received/(paid) for grants	\$ 393,773 (118,122) (168,120) 	\$	2,149 (934) (1,084) 	\$ 3,676 (22,728) (3,409) 27,173	\$ 399,598 (141,784) (172,613) 27,173
Net cash provided (used) by operating activities	 107,531		131	4,712	112,374
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES Transfers in (out) Advances from or repayment from other funds Advances, grants or loans (to) from or repayment from others	(75,215) (36) (640)		 		(75,215) (36) (640)
Net cash provided (used) by noncapital financing activities	(75,891)				(75,891)
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES Cash received from sale of capital assets Cash received from the issuance of debt Cash received from capital grants and donations Payment of principal on installment purchase/capital lease Purchase or construction of capital assets	19   (1,640)		  (30)	1,054 2,268 (2,348) (1,837)	19 1,054 2,268 (2,348) (3,507)
Net cash provided (used) by capital and related financing activities	 (1,621)		(30)	(863)	(2,514)
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b> Security lending Proceeds from the sale or maturity of investments Investment earnings Purchase of investments	(2,581) 94,717 8,214 (90,972)		  	 (221) 	(2,581) 94,717 7,993 (90,972)
Net cash provided (used) by investing activities	 9,378			(221)	9,157
Net increase (decrease) in cash and cash equivalents	 39,397		101	 3,628	 43,126
Cash and cash equivalents - beginning	 339,285		349	14,727	354,361
Cash and cash equivalents - ending	\$ 378,682	\$	450	\$ 18,355	\$ 397,487

## COMBINING STATEMENT OF CASH FLOWS NONMAJOR ENTERPRISE FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2016 (in thousands)

## Reconciliation of operating income (loss) to net cash provided (used) by operating activities

provided (used) by operating activities	 Other	Man	FL Engineers Management Corporation		Space Florida		Totals 6/30/16
Operating income (loss)	\$ 91,600	\$	(18)	\$	(5,377)	\$	86,205
Adjustment to reconcile operating income (loss) to net cash provided (used) by operating activities:							
Depreciation and amortization expense	1,799		53		6,134		7,986
Changes in assets and liabilities:							
(Increase) decrease in accounts receivable	(582,932)		(3)		3,943		(578,992)
(Increase) decrease in due from other funds	219						219
Increase (decrease) in allowance for uncollectibles	582,145						582,145
(Increase) decrease in other non-current assets	33				6,064		6,097
Increase (decrease) in accounts payable	92		106		(3,102)		(2,904)
Increase (decrease) in compensated absences	672				2		674
Increase (decrease) in due to other funds	(2,265)	(2,265)				(2,26	
Increase (decrease) in other non-current liability	8,587			276		8,863	
(Increase) decrease in deposits and prepaid items	212		(7)				205
Increase (decrease) in unearned revenue	9,747				(3,228)		6,519
Increase (decrease) in pension liability and deferrals	 (2,378)						(2,378)
Net cash provided (used) by operating activities	\$ 107,531	\$	131	\$	4,712	\$	112,374
Noncash investing, capital, and financing activities							
Change in fair value of investments	\$ 3,923	\$		\$	(18)	\$	3,905
Other noncash items	33						33

## **INTERNAL SERVICE FUNDS**

## EMPLOYEE HEALTH AND DISABILITY

These funds are administered by the Department of Management Services and are used primarily to account for health and disability plans for employees of the state.

## DATA CENTERS

These funds are used to account for services provided by data processing centers operated by various agencies.

### COMMUNICATIONS AND FACILITIES

These funds are administered by the Department of Management Services primarily to account for services provided to other state agencies, such as those related to the construction, operation, and maintenance of public facilities, and management and operation of the SUNCOM (state communication) Network.

## OTHER

These funds are administered by various agencies primarily to account for services provided to other state agencies, such as legal services, records management, and community services (inmate work squads).

## COMBINING STATEMENT OF NET POSITION INTERNAL SERVICE FUNDS JUNE 30, 2016 (in thousands)

	Employee Health and Disability	Data Centers	Communications and Facilities	Other	Totals 6/30/16
ASSETS					
<u>Current assets</u> Cash and cash equivalents Pooled investments with State Treasury Other investments Receivables, net Due from other funds Due from component units/primary Total current assets	\$ 2 600,590  17,333 30  617,955	\$ 2,570  24 6,946 3 9,543	\$ 54,781 52,991 49,640 6,095 13,991 948 178,446	\$ 8,833  671 4,700  14,204	\$ 54,783 664,984 49,640 24,123 25,667 951 820,148
Noncurrent assets					
Capital assets Land and other non-depreciable assets Buildings, equipment, and other depreciable assets Accumulated depreciation Total noncurrent assets	43 (31) 12	52,814 (34,011) 18,803	318 1,522,815 (491,840) 1,031,293	1 6,757 (5,355) 1,403	319 1,582,429 (531,237) 1,051,511
Total assets	617,967	28,346	1,209,739	15,607	1,871,659
DEFERRED OUTFLOWS OF RESOURCES					
Accumulated decrease in fair value of Amount deferred on refunding of debt Pension-related items Total deferred outflows of resources	232 232	5,271 5,271	1,547 2,626 4,173	 15,745 15,745	1,547 23,874 25,421
LIABILITIES					
<u>Current liabilities</u> Accounts payable and accrued liabilities Due to other funds Due to component units/primary Compensated absences Installment purchases/capital leases Bonds payable Deposits Obligations under security lending agreements	147,006 31,869  35  147,936 28,196	4,990 119  1,025 4,588  93	35,862 832  426 1,283 25,875 3,175 2,236	1,977 1,133 1 1,301  239 73	189,835 33,953 1 2,787 5,871 25,875 151,350 30,598
Certificates of participation payable Pension liability	 12	 144	31,360 169	 440	31,360 765
Total current liabilities	355,054	10,959	101,218	5,164	472,395
<u>Noncurrent liabilities</u> Advances from other funds Bonds payable Certificates of participation payable Installment purchases/capital leases Compensated absences Pension liability Other	 120 732 722	1,478  10,292 2,034 7,199 5,399	500 241,868 452,480 8,257 1,617 8,668 5,969	801  6,381 35,671 14,404	2,779 241,868 452,480 18,549 10,152 52,270 26,494
Total noncurrent liabilities	1,574	26,402	719,359	57,257	804,592
Total liabilities	356,628	37,361	820,577	62,421	1,276,987
DEFERRED INFLOWS OF RESOURCES					
Amount deferred on refunding of debt Pension-related items Total deferred inflows of resources	126 126	 3,917 3,917	3,324 1,326 4,650	9,209 9,209	3,324 14,578 17,902
<b>NET POSITION</b> Net investment in capital assets Restricted - other	12	3,923	268,393 86,588	1,403	273,731 86,588
Unrestricted	261,433	(11,584)	33,704	(41,681)	241,872
Total net position	\$ 261,445	\$ (7,661)	\$ 388,685	\$ (40,278)	\$ 602,191

## 2016 STATE OF FLORIDA CAFR

## COMBINING STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION INTERNAL SERVICE FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2016

(in thousands)

	Employee Health and Disability	Data Centers	Communications and Facilities	Other	Totals 6/30/16
OPERATING REVENUES Sales - nonstate Sales - state Rents - state Fines, forfeits, settlements and judgments Other	\$ 2,071,598  17,330	\$ 136 73,169 	\$ 33,168 97,123 153,948 	\$ 8,380 56,808  292 	\$ 41,684 2,298,698 153,948 292 17,330
Total operating revenues	2,088,928	73,305	284,239	65,480	2,511,952
OPERATING EXPENSES Contractual services Insurance claims expense Personal services Depreciation Materials and supplies	355,229 1,767,141 1,375 3 105	36,365  22,094 6,083 3,917	138,448  18,988 32,013 1,380	6,563  53,574 492 1,851	536,605 1,767,141 96,031 38,591 7,253
Repairs and maintenance Basic services Bad debt	100  112 	750 3,017	10,462 3,488 12	50 3,192	11,262 9,809 12
Total operating expenses	2,123,965	72,226	204,791	65,722	2,466,704
Operating income (loss)	(35,037)	1,079	79,448	(242)	45,248
NONOPERATING REVENUES/(EXPENSES) Grants and donations Investment earnings (losses) Interest and fiscal charges Property disposition gain (loss) Other	15,258 (643) 	210 59 (202) (139) 69	 1,439 (40,147) (1,050) 	 26 (1) (464) 	210 16,782 (40,993) (1,653) 69
Total nonoperating revenues (expenses)	14,615	(3)	(39,758)	(439)	(25,585)
Income (loss) before transfers and contributions	(20,422)	1,076	39,690	(681)	19,663
Operating transfers in Operating transfers out Capital contributions	20,112 (2,063)	 (125) 909	554 (21,874) 	2 (1,905) 275	20,668 (25,967) 1,184
Change in net position	(2,373)	1,860	18,370	(2,309)	15,548
Total net position - beginning, as restated (Note 1)	263,818	(9,521)	370,315	(37,969)	586,643
Total net position - ending	\$ 261,445	\$ (7,661)	\$ 388,685	\$ (40,278)	\$ 602,191

#### COMBINING STATEMENT OF CASH FLOWS INTERNAL SERVICE FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2016 (in thousands)

	Employee Health and Disability	Data Centers	Communications and Facilities
CASH FLOWS FROM OPERATING ACTIVITIES Cash received from customers Cash paid to vendors Cash paid to employees Cash paid for insurance claims	\$ 2,093,978 (357,652) (1,350) (1,758,305)	\$ 68,603 (42,557) (20,672)	\$ 284,483 (154,567) (18,073)
Net cash provided (used) by operating activities	(23,329)	5,374	111,843
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES Transfers in (out) Advances from or repayment from other funds Payment of bonds or loans (principal and interest)	26,817	(55)	(20,533) (7,245) (59,998)
Net cash provided (used) by noncapital financing activities	26,817	(55)	(87,776)
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES Payment of principal on installment purchase/capital lease Payment of interest on bonds/installment purchase/capital lease Purchase or construction of capital assets	  (7)	(3,722) (199) (1,298)	(22,134) (15,296) (157)
Net cash provided (used) by capital and related financing activities	(7)	(5,219)	(37,587)
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b> Security lending Proceeds from the sale or maturity of investments Investment earnings Purchase of investments	(8,800)  14,268 	62  54	(581) 1,890 1,296
Net cash provided (used) by investing activities	5,468	116	2,605
Net increase (decrease) in cash and cash equivalents	8,949	216	(10,915)
Cash and cash equivalents - beginning	591,643	2,354	118,687
Cash and cash equivalents - ending	\$ 600,592	\$ 2,570	\$ 107,772

 Other	 Totals 6/30/16
\$ 64,021 (13,031) (51,876) 	\$ 2,511,085 (567,807) (91,971) (1,758,305)
 (886)	93,002
 (1, (02))	1.626
(1,603)	4,626 (7,245)
	(59,998)
(1,603)	(62,617)
	(25,856)
	(15,495)
 (271)	(1,733)
 (271)	(43,084)
(5)	(9,324)
	1,890
25 (1)	15,643 (1)
 19	8,208
(2,741)	(4,491)
 11,574	724,258
\$ 8,833	\$ 719,767

#### COMBINING STATEMENT OF CASH FLOWS INTERNAL SERVICE FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2016 (in thousands)

# Reconciliation of operating income (loss) to net cash provided (used) by operating activities

(used) by operating activities Employee Health and Disability			Data Centers	Communications and Facilities		
\$	(35,037)	\$	1,079	\$	79,448	
	3		6,083		32,013	
	(5,047) (528) 5,775 7 8,632 64 2,816 (14)		(15) (2,227) (39) 61 (129) 703 (31) (111)		8,046 (4,048) (4,590) (188) (173) 1,214 290 (169)	
\$	(23,329)	\$	5,374	\$	111,843	
\$	6.981	\$	25	\$	556	
	and	and Disability \$ (35,037) \$ (35,047) (528) 5,775 7 8,632 64 2,816 (14) \$ (23,329)	and Disability \$ (35,037) \$ 3 (5,047) (528) 5,775 7 8,632 64 2,816 (14) \$ (23,329) \$	$\begin{array}{c c c c c c c c c c c c c c c c c c c $	Employee Health and DisabilityData Centers\$ (35,037)\$ 1,079\$ (35,037)\$ 1,079\$ $3$ 6,083(5,047)(15) (528)(2,227)5,775(39) 7761 8,6328,632(129) 6464703 2,8162,816(31) (14)(14)(111)\$ (23,329)\$ 5,374	

(	Other	 Totals 6/30/16
\$	(242)	\$ 45,248
	492	38,591
	231	3,215
	(435)	(7,238)
	(138)	1,008
	(923)	(1,043)
	(588)	7,742
	2,959	4,940
	(238)	2,837
	(2,004)	(2,298)
\$	(886)	\$ 93,002

\$	19	\$	7,581
Ψ	1/	Ψ	7,501

## **PRIVATE-PURPOSE TRUST FUNDS**

## TRUST ESCROW ADMINISTRATION

These funds administered by the Department of Financial Services are used to account for trust arrangements under which principal and income benefit individuals, private organizations, or other governments.

## UNCLAIMED PROPERTY

This fund includes the internal reporting funds administered by the Department of Financial Services that are used to account for unclaimed property pursuant to Section 717.123, Florida Statutes.

#### STUDENT LOAN GUARANTY RESERVE

This fund administered by the Department of Education is used to account for federally guaranteed loans to Florida citizens to pay for higher education.

## COLLEGE SAVINGS PLAN

This fund, administered by the State Board of Administration, is used to account for contributions from participants of the College Savings Plan as authorized by Section 1009.981, Florida Statutes. Participant contributions are collected and invested in accordance with the Plan provisions and participant direction.

## OTHER

This category includes other internal reporting funds administered by various agencies that are used to account for trust arrangements under which principal and income benefit individuals, private organizations, or other governments.

## COMBINING STATEMENT OF FIDUCIARY NET POSITION PRIVATE-PURPOSE TRUST FUNDS JUNE 30, 2016 (in thousands)

	Trust Escrow Administration		Unclaimed Property		tudent Guaranty eserve	(	Other	
<b>ASSETS</b> Cash and cash equivalents Pooled investments with State Treasury	\$ 1,450 643,218	\$	184 37,088	\$	 18,669	\$	524 1,193	
Total cash and cash equivalents	644,668		37,272		18,669		1,717	
Investments U.S. government & federally guaranteed obligations Federal agencies Bonds and notes International bonds and notes Money market and short-term investments Domestic equity International equity	593 		  1,536		····· ····· ·····		  1,637 	
Total investments	 593		1,536				1,637	
<u>Receivables</u> Accounts receivable Interest receivable Dividends receivable Foreign currency contracts receivable Pending investment sales Due from state funds Due from other governments	6,117 2,856 		252 4 		26   13,170		  	
Total receivables	 8,973		256		13,196			
Advances to other funds Advances to other entities Other loans and notes receivable, net Capital assets Accumulated depreciation Other assets	1,120,152  43  1,759		930,266  410 1,335 (1,158) 		 25 (25)		······ ····· ····· 1	
Total assets	 1,776,188		969,917		31,865		3,355	
DEFERRED OUTFLOWS OF RESOURCES								
Pension-related items	 		421					
Total deferred outflows of resources	 		421					
LIABILITIES Accounts payable and accrued liabilities Due to other funds Pending investment purchases Foreign currency contracts payable Due to other governments Obligations under security lending agreements Claims payable Deposits payable Compensated absences Other liabilities Pension liability	 145 932  31,407  180 		1,635 5  151  476 1,006 1,512		1,348  5,300 892 1,856  		600 2     	
Total liabilities	 32,664		4,785		9,396		602	
DEFERRED INFLOWS OF RESOURCES			240					
Pension-related items	 		240		•••••			
Total deferred inflows of resources <b>NET POSITION</b>	 		240		•••••			
Restricted for individuals, organizations, and other governments	\$ 1,743,524	\$	965,313	\$	22,469	\$	2,753	

	College vings Plan		Totals 6/30/16
\$	6,449	\$	8,607
			700,168
	6,449		708,775
	50.007		<b>CO 120</b>
	59,827 44,323		60,420 44,323
	70,177		70,177
	5,836		5,836
	85,688		87,325
	185,026		186,562
	50,475		50,475
	501,352		505,118
			6,369
	706		3,592
	602		602
	52		52
	26,016		26,016
	35		35 13,170
	27,411		49,836 930,266
			1,120,152
			410
			1,403
			(1,183)
			1,760
	535,212		3,316,537
			401
	•••••		421
			421
	473		2,853
	4,472		2,855 6,759
	58,143		58,143
	52		52
			5,300
			32,450
	 19,282		1,856 19,462
	28		504
			1,006
			1,512
	82,450		129,897
			240
			240
\$	452,762	\$	3,186,821
Ψ	752,102	Ψ	5,100,021

## 2016 STATE OF FLORIDA CAFR

## COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION PRIVATE-PURPOSE TRUST FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2016

(in thousands)

	Trust Escrow Administration		Unclaimed Property		Student Loan Guaranty Reserve			Other
ADDITIONS <u>Contributions and other deposits</u> Fees Grants and contributions Fines, forfeits, settlements and judgments Unclaimed property remittances Receivership assets acquired Transfers in from state funds	\$	  110,930	\$	 192 469,824 	\$	114,968 	\$	   3,386
Total contributions and other deposits		110,930		470,016		114,968		3,386
<u>Investment income</u> Interest income Dividends Other investment income (loss) Net increase (decrease) in fair market value		16,934  (10) 		80 		509 		3
Total investment income (loss)		16,924		80		509		3
Investment activity expense		(3,134)		(116)				(3)
Net income (loss) from investing activity		13,790		(36)		509		
Total net investment income (loss)		13,790		(36)		509		
Other additions		2		731		3,071		
Total additions		124,722		470,711		118,548		3,386
<b>DEDUCTIONS</b> Insurance claims expense Interest expense Student loan default payments Payments to unclaimed property claimants Distribution to State School Fund Administrative expense Transfers out to state funds Other deductions		60,637 1,142  19,614  363		 268,849 164,973 3,986 4,561 816		22 107,456  168 7,949		  1,854  127
Total deductions		81,756		443,188		115,595		1,981
<u>Depositor activity</u> Deposits Withdrawals		218,390 (169,257)						209
Excess (deficiency) of deposits over withdrawals		49,133						209
Change in net position		92,099		27,523		2,953		1,614
Net position - beginning, as restated (Note 1)		1,651,425	<i>ф</i>	937,790	<i>•</i>	19,516	<i>•</i>	1,139
Net position - ending	\$	1,743,524	\$	965,313	\$	22,469	\$	2,753

	ollege ngs Plan		Totals 6/30/16
\$	2,958	\$	2,958
φ	2,938 54,428	φ	2,938
			192
			469,824
			110,930
			3,386
	57,386		756,686
	4,331		21,857
	4,807		4,807
	 (4,358)		(10) (4,358)
	4,780		22,296
	(768)		(4,021)
	4,012		18,275
	4,012		18,275
			3,804
	61,398		778,765
			60,637
			1,167
			107,456
			268,849
			164,973
	4,277		29,731
			4,729
	29,058		38,313
	33,335		675,855
			218,599
			(169,257)
			49,342
	28,063		152,252
	424,699		3,034,569
\$	452,762	\$	3,186,821

## PENSION AND OTHER EMPLOYEE BENEFITS TRUST FUNDS

## DEFINED BENEFIT PENSION PLAN

This category includes those internal reporting funds primarily administered by the Department of Management Services, Division of Retirement, to account for operations of the Florida Retirement System's defined benefit pension plan.

#### OTHER DEFINED CONTRIBUTION PLANS

This category includes those internal reporting funds administered by the Department of Management Services, Division of Retirement, to account for operations of the state's other defined contribution plans.

### DEFERRED COMPENSATION PLAN

This category includes those internal reporting funds administered by the Department of Financial Services to account for operations of government employee's deferred compensation plan.

### LIFE AND OTHER BENEFITS

This category includes those internal reporting funds primarily administered by the Department of Management Services to account for state employee's life and other plans.

## RETIREE HEALTH INSURANCE SUBSIDY

This category includes internal reporting funds administered by the Department of Management Services, Division of Retirement, to hold and invest the contributions paid by employers on behalf of their employees who are members of a state-administered retirement plan, and to pay benefits to which such employees or their beneficiaries may become entitled.

## DEFINED CONTRIBUTION PENSION PLAN

This category includes those internal reporting funds administered by the Department of Management Services, Division of Retirement, and State Board of Administration to account for operations of the Florida Retirement System's defined contribution pension plan.

# NATIONAL GUARD SUPPLEMENTAL RETIREMENT BENEFIT PLAN

This category includes the internal reporting fund, defined benefit plan, administered by the Department of Management Services, Division of Retirement, to account for operations of the National Guard supplemental retirement benefit plan.

#### COMBINING STATEMENT OF FIDUCIARY NET POSITION PENSION AND OTHER EMPLOYEE BENEFITS TRUST FUNDS JUNE 30, 2016 (in thousands)

		Defined Benefit ension Plan	er Defined ntribution Plans	Deferred mpensation Plan	Life and Other Benefits		
ASSETS							
Cash and cash equivalents	\$	137,044 1,995	\$ 5,232	\$ 35,788 868	\$	12,961	
Pooled investments with State Treasury							
Total cash and cash equivalents		139,039	5,232	36,656		12,961	
Investments Certificates of deposit		775,062					
U.S. government & federally guaranteed obligations		11,074,342					
Federal agencies		7,725,369					
Commercial paper		3,516,125					
Repurchase agreements		850,000					
Bonds and notes		6,593,710		1,669,948			
International bonds and notes		1,717,405					
Real estate contracts		10,581,549					
Mutual fund investments				1,936,197			
Money market and short-term investments		1,097		10,272			
Domestic equity		41,029,902		21,867			
Alternative investments		22,440,286					
International equity		31,814,912		2,521			
International equity commingled Deferred compensation annuities		5,452,110		23,007			
Self-directed brokerage investments				· · · · · ·			
Other investments		38,673					
		,					
Total investments		143,610,542		3,663,812			
Receivables							
Accounts receivable		54,376					
State contributions receivable		74	1				
Nonstate contributions receivable Interest receivable		155,857	15 7				
Dividends receivable		120,860 175,402		1		32	
Pending investment sales		1,499,740					
Foreign currency contracts receivable		4,651,397					
Due from state funds		70,605				1,409	
Total receivables		6,728,311	23	1		1,441	
			23	1		1,441	
Security lending collateral		1,915,672					
Capital assets		1,116				5	
Accumulated depreciation Other assets		(600) 7,623				(1)	
		,					
Total assets		152,401,703	5,255	3,700,469		14,406	
DEFERRED OUTFLOWS OF RESOURCES							
Pension-related items			25			57	
Total deferred outflows of resources			25			57	
			23			51	
LIABILITIES		05 5 60	-			2.240	
Accounts payable and accrued liabilities		95,768	200			2,248	
Due to other funds DROP		5,393 411,260	299			2	
Pending investment purchases		3,168,482					
Short sell obligations		344,045					
Foreign currency contracts payable		4,631,230					
Broker rebate fees		504					
Obligations under security lending agreements		1,960,175	214	41		580	
Deposits payable						10,081	
Compensated absences		884	4			60	
Other liabilities		2,934	31			131	
Pension liability			79			186	
Total liabilities		10,620,675	632	41		13,288	
DEFERRED INFLOWS OF RESOURCES							
Pension-related items			14			29	
Total deferred inflows of resources			14			29	
NET POSITION Restricted for pension benefits and other purposes	\$	141,781,028	\$ 4,634	\$ 3,700,428	\$	1,146	

Retiree Health Insurance Subsidy	Defined Contribution Pension Plan	National Guard Supplemental Retirement Benefit	Totals 6/30/16
\$ 106	\$ 1,040 91,592	\$ 10	\$ 173,882 112,754
106	92,632	10	286,636
			· · · · · ·
			775,062
	110,612 86,229		11,184,954 7,811,598
			3,516,125
			850,000
	116,396		8,380,054
	20,178		1,737,583
	7,227,362		10,581,549 9,163,559
70,498	1,019,225		1,101,092
			41,051,769
			22,440,286
			31,817,433 5,452,110
			23,007
	369,381		369,381
			38,673
70,498	8,949,383		156,294,235
20	1,507		55,903
2	134		211
31,611	40,350		227,833
	1,218		122,118
	502 53,673		175,904 1,553,413
			4,651,397
11,674	2		83,690
43,307	97,386		6,870,469
			1,915,672
			1,121
			(601) 7,623
113,911	9,139,401	10	165,375,155
	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,		100,070,100
			82
			82
51	2,402	10	100,484
	83,142		88,836
	81,323		411,260 3,249,805
			344,045
			4,631,230
			504
	•••••		1,961,010
			10,081 948
			3,096
			265
51	166,867	10	10,801,564
			, -
			43
			43
\$ 113,860	\$ 8,972,534	\$	\$ 154,573,630

## 2016 STATE OF FLORIDA CAFR

#### COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION PENSION AND OTHER EMPLOYEE BENEFITS TRUST FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2016 (in thousands)

	Defined Benefit Pension Plan	Other Defined Contribution Plans	Deferred Compensation Plan	Life and Other Benefits
ADDITIONS				
<u>Contributions and other deposits</u> Pension fund employer contributions - state	\$ 442,631	\$ 86,742	\$	\$
Pension fund employer contributions - nonstate	2,007,093	155		
Pension fund employee contributions	691,981	89,068		
Other contributions				154,861
Purchase of time by employees Fees	7,671		1.580	
Flexible benefits contributions			426,911	
Transfers in from state funds	54,890			1,320
Total contributions and other deposits	3,204,266	175,965	428,491	156,181
Investment income				
Interest income	1,214,010	151	22	520
Dividends	1,856,399			
Other investment income (loss)	1,555,189			
Net increase (decrease) in fair market value	(3,293,230)		41,112	
Total investment income (loss)	1,332,368	151	41,134	520
Investment activity expense	(555,439)	(8)		(29)
Net income (loss) from investing activity	776,929	143	41,134	491
Security lending activity Security lending income Security lending expense	52,955 (12,960)			
			•••••	
Net income from security lending	39,995			
Total net investment income (loss)	816,924	143	41,134	491
Other additions	6,031	107	1	
Total additions	4,027,221	176,215	469,626	156,672
DEDUCTIONS	10.000.070		254 721	
Benefit payments	10,006,970		354,731	
Insurance claims expense Supplemental insurance payments	52,446			6,944 77,189
Flexible reimbursement payments				19,808
Life insurance premium payments				31,608
Remittances to annuity companies		175,422		
Program contribution refunds	10,644			
Interest expense			1	
Administrative expense	17,287	198	22	843
Property disposition gain (loss) Transfers out to state funds	15 613,507	 51	1,503	20,287
Other deductions	6		1,505	20,287
Total deductions	10,700,875	175,671	356,257	156,679
Change in net position	(6,673,654)	544	113,369	(7)
Net position - beginning, as restated (Note 1)	148,454,682	4,090	3,587,059	1,153
Net position - ending	\$ 141,781,028	\$ 4,634	\$ 3,700,428	\$ 1,146

I	iree Health nsurance Subsidy	Defined Contribution Pension Plan	National Guard Supplemental Retirement Benefit	Totals 6/30/16
\$	76,261 436,303 	\$ 56,149 254,297 154,478  13	\$  	\$ 661,783 2,697,848 935,527 154,861 7,684
				7,684 1,580
				426,911
		612,301	14,423	682,934
	512,564	1,077,238	14,423	5,569,128
	297 	7,838 12,777 81 (96,049)	·····	1,222,838 1,869,176 1,555,270 (3,348,167)
	297	(75,353)		1,299,117
	(1)	(2,766)		(558,243)
	296	(78,119)		740,874
				52,955 (12,960)
				39,995
	296	(78,119)		780,869
	270	9,940		16,349
	513,130	1,009,059	14,423	6,366,346
	449,857	1,148,553	14,413	11,974,524 59,390
				77,189
				19,808 31,608
				175,422
				10,644
	 186	6,757	 10	1 25,303
				25,505
	1	66,458		701,807
	450.044	1 221 7/2		12 075 717
	450,044	1,221,768	14,423	13,075,717
	63,086	(212,709)		(6,709,371)
	50,774	9,185,243		161,283,001
\$	113,860	\$ 8,972,534	\$	\$ 154,573,630

## **INVESTMENT TRUST FUNDS**

## EXTERNAL TREASURY POOL

This fund, administered by the State Treasury, is used to account for the external portion of the State Treasurer's Investment Pool.

## INVESTMENT POOL A

This fund, administered by the State Board of Administration, is used to account for the external portion of the Local Government Surplus Funds Trust Fund (an investment pool) reported by the state.

### INVESTMENT POOL B

As authorized in Section 218.417, Florida Statutes, this fund, administered by the State Board of Administration, is used to account for the external portion of the Fund B Surplus Funds Trust Fund (an investment pool) reported by the state.

## COMBINING STATEMENT OF FIDUCIARY NET POSITION INVESTMENT TRUST FUNDS JUNE 30, 2016 (in thousands)

	ExternalInvestmentTreasury PoolPool A		Investment Pool B	Totals 6/30/16
ASSETS Cash and cash equivalents Pooled investments with State Treasury	\$ 1,442,188	\$     46,775 	\$	\$ 46,775 1,442,188
Total cash and cash equivalents	1,442,188	46,775		1,488,963
<u>Investments</u> Certificates of deposit Commercial paper Repurchase agreements Bonds and notes International bonds and notes Money market and short-term investments	······ ······ ·····	2,044,556 2,741,499 119,020 313,913 115,383 1,285,510	······ ······ ·····	2,044,556 2,741,499 119,020 313,913 115,383 1,285,510
Total investments		6,619,881		6,619,881
Receivables Interest receivable Total receivables	2,131 2,131	3,735 3,735		5,866 5,866
Other assets		46		46
Total assets	1,444,319	6,670,437		8,114,756
<b>LIABILITIES</b> Accounts payable and accrued liabilities Due to other funds Due to other governments Obligations under security lending agreements	 70,825	142 55 48,115 	 	142 55 48,115 70,825
Total liabilities NET POSITION	70,825	48,312		119,137
Restricted for pool participants	\$ 1,373,494	\$ 6,622,125	\$	\$ 7,995,619

## COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION INVESTMENT TRUST FUNDS JUNE 30, 2016

(in thousands)

	External Treasury Pool		Investment Pool A		Investment Pool B			Totals 6/30/16
ADDITIONS		<u> </u>						
Contributions and other deposits	<b>•</b>		<i>•</i>	24.550	<b>•</b>		<i>•</i>	
Transfers in from state funds	\$	•••••	\$	34,559	\$		\$	34,559
Total contributions and other deposits				34,559				34,559
<u>Investment income</u> Interest income Net increase (decrease) in fair market value		40,173		28,974 363		2		69,147 365
Total investment income (loss)		40,173		29,337		2		69,512
Investment activity expense		(1,773)		(1,150)				(2,923)
Net income (loss) from investing activity		38,400		28,187		2		66,589
Total net investment income (loss)		38,400		28,187		2		66,589
Total additions		38,400		62,746		2		101,148
<b>DEDUCTIONS</b> Administrative expense Transfers out to state funds				50		 34,559		50 34,559
Total deductions				50		34,559		34,609
<u>Depositor activity</u> Deposits Withdrawals		770,593 (894,733)		14,589,438 (13,984,272)				15,360,031 (14,879,005)
Excess (deficiency) of deposits over withdrawals		(124,140)		605,166				481,026
Change in net position		(85,740)		667,862		(34,557)		547,565
Net position - beginning		1,459,234		5,954,263		34,557		7,448,054
Net position - ending	\$	1,373,494	\$	6,622,125	\$		\$	7,995,619

## AGENCY FUNDS

## TAX DISTRIBUTION AND ADMINISTRATION

These agency funds, administered by the Department of Revenue, are primarily used to account for taxes collected by the Department that are held for other municipalities, local governments, or outside entities.

#### OTHER

These agency funds, administered by various agencies, are used to account for resources held in trust for entities outside of the State government and for the asset and liability balance related to retiree health care. FLORIDA SCHOOL FOR THE DEAF AND THE BLIND These agency funds, administered by the School for the Deaf and the Blind, are used to account for resources held for students.

## STATE BOARD OF ADMINISTRATION

These agency funds, administered by the State Board of Administration, are primarily used to account for escrowed bond funds.

## COMBINING STATEMENT OF FIDUCIARY NET POSITION AGENCY FUNDS JUNE 30, 2016 (in thousands)

	Tax Distribution and Administration		 Other		School for the Deaf and the Blind		State Board of Administration		Totals 6/30/16
ASSETS Cash and cash equivalents Pooled investments with State Treasury	\$	260 620,583	\$ 40,734 194,081	\$	40	\$	1 545,045	\$	41,035 1,359,709
Total cash and cash equivalents		620,843	234,815		40		545,046		1,400,744
Investments U.S. government & federally guaranteed obligations Other investments			 100				3,808		3,808 100
Total investments			100				3,808		3,908
Receivables Accounts receivable Interest receivable Due from state funds Due from other governments		441,505  101,532 2,307	87,085 286 30,547 		······		 779 		528,590 1,065 132,079 2,307
Total receivables		545,344	117,918				779		664,041
Total assets	\$	1,166,187	\$ 352,833	\$	40	\$	549,633	\$	2,068,693
LIABILITIES Accounts payable and accrued liabilities Due to other funds Due to other governments Obligations under security lending agreements Claims payable Deposits payable Other liabilities	\$	554,474 88,144 523,569 	\$ 33,544 91,970 16,010 9,180 21,687 180,343 99	\$	40	\$	7,295 48  26,631  515,659 		595,353 180,162 539,579 35,811 21,687 696,002 99
Total liabilities	\$	1,166,187	\$ 352,833	\$	40	\$	549,633	\$	2,068,693

# COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES AGENCY FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2016 (in thousands)

SETS           Cash and cash equivalents         \$         2.79         \$         3.87,933         \$         3.87,952         \$         2.60           Pooled investments with State Treasury $651,417$ $2.598,114$ $2.628,948$ $620,583$ Accounts receivable $436,379$ $441,505$ $436,379$ $441,505$ Due from state funds $2.307$ $2.307$ $2.307$ $2.307$ $2.307$ Total assets         \$ $1,176,454$ \$ $3,556,896$ \$ $3,567,163$ \$ $1,166,187$ <b>LIABILITIES</b> $593,997,363$ $10,050,276$ \$ $554,474$ Due to other funds $96,939$ $97,363$ $106,187$ $522,566$ $536,457$ $542,474$ $523,569$ Total liabilities         \$ $11,6253$ \$ $238,957$ $314,476$ \$ $40,734$ Pooled investments with State Treasury $196,448$ $1,670,804$ $1,673,171$ $100$ Other investments $100$ $100$	Tax Distribution and Administration	 Balance 5/30/2015		Additions		Deductions	 Balance 6/30/2016		
LABILITIES         s         549.929         s         1.055.071         s         1.050.526         s         554.474           Due to other funds         Due to other governments $529.586$ $536.457$ $542.474$ $523.569$ Total liabilities         S $1.176.454$ S $1.688.891$ S $1.699.158$ S $1.166.187$ Other         ASSETS         Cash and cash equivalents         S $116.253$ S $238.957$ S $314.476$ S $40.734$ Pooled investments with State Treasury $196.448$ $1.670,804$ $1.673,171$ $194,081$ Other investments $100$ $100$ $100$ Accounts receivable $88.842$ $25.336$ $27.093$ $87.085$ Interst receivable $176$ $1.217$ $1.007$ $286$ Due to other governments $$33.390$ $$319.636$ $$319.482$ $$35.2833$ LABLITIES         S $33.390$ $$319.636$ $$319.482$ $$35.2833$ Cains payable and accrued liabilities<	Cash and cash equivalents Pooled investments with State Treasury Accounts receivable Due from state funds	\$ 651,417 436,379 86,072	\$	2,598,114 441,505 127,037	\$	2,628,948 436,379 111,577	\$ 620,583 441,505 101,532		
Accounts payable and accrued liabilities\$ $549.929$ \$ $1.055.071$ \$ $1.050.526$ \$ $554.474$ Due to other funds $96,939$ $97,363$ $106,158$ $88,144$ Due to other governments $529,586$ $536.457$ $542.474$ $523.569$ Total liabilities\$ $1.176,454$ \$ $1.688,891$ \$ $1.699,158$ \$ $1.166,187$ OtherASSETSCash and cash equivalents\$ $116.253$ \$ $238,957$ \$ $314,476$ \$ $40,734$ Pooled investments with State Treasury $196,448$ $1.670,804$ $1.673,171$ $194,081$ Other investments $100$ $100$ $100$ Accounts receivable $88,842$ $25,336$ $27,093$ $87,085$ Due form state funds $23,613$ $30,545$ $23,611$ $30,547$ Total assets\$ $425,432$ \$ $1.966,859$ \$ $2.039,458$ \$ $352,833$ LIABILITIESAccounts payable and accrued liabilities $83,610$ $24,404$ $16,044$ $91,970$ Due to other governments $11,720$ $17,188$ $12,898$ $16,010$ Obligations under security lending agreements $11,720$ $17,898$ $21,687$ $17,898$ $21,687$ Depoits payable $542,432$ \$ $550,680$ \$ $623,279$ \$ $352,833$ School for the Deaf and the Blind $840$ \$ $132$ \$ $132$ \$ $40$ ASSETS $540$ \$ $132$ \$ $132$ \$ $40$ Cash an cash equivalents $540$ $1322$ \$ $132$	Total assets	\$ 1,176,454	\$	3,556,896	\$	3,567,163	\$ 1,166,187		
OtherASSETSCash and cash equivalents\$ 116,253\$ 238,957\$ 314,476\$ 40,734Pooled investments with State Treasury196,4481,670,8041,673,171194,081Other investments100100Accounts receivable88,84225,33627,09387,085Interest receivable1761,2171,107286Due from state funds23,61330,54523,61130,547Total assets\$ 425,432\$ 1,966,859\$ 2,039,458\$ 352,833LIABILITIESAccounts payable and accrued liabilities\$ 33,390\$ 319,636\$ 319,482\$ 33,544Due to other funds83,61024,40416,04491,970Due to other governments11,72017,18812,89816,010Obligations under security lending agreements11,7252,5759,180Claims payable266,993167,665254,315180,343Other liabilities\$ 425,432\$ 550,680\$ 623,279\$ 352,833School for the Deaf and the Blind <b>XSETSXSETSXX</b> Cash and cash equivalents\$ 40\$ 132\$ 132\$ 40Total assets\$ 40\$ 132\$ 132\$ 40Lins Ell LTIES\$ 40\$ 132\$ 132\$ 40Accounts payable and accrued liabilities\$ 40\$ 132\$ 132\$ 40	Accounts payable and accrued liabilities Due to other funds Due to other governments	 96,939 529,586		97,363 536,457		106,158 542,474	88,144 523,569		
ASSETSCash and cash equivalents\$ 116,253\$ 238,957\$ 314,476\$ 40,734Pooled investments with State Treasury196,448 $1,670,804$ $1,673,171$ 194,081Other investments100100Accounts receivable88,84225,33627,09387,085Interest receivable176 $1,217$ $1,107$ 286Due from state funds $23,613$ $30,545$ $23,611$ $30,547$ Total assets\$ 425,432\$ 1,966,859\$ 2,039,458\$ 352,833LIABLITIES $33,390$ \$ 319,636\$ 319,482\$ 33,544Due to other funds\$ 33,390\$ 319,636\$ 319,482\$ 33,544Due to other funds11,72017,118812,89816,010Obligations under security lending agreements11,755 $2,575$ 9,180Claims payable266,993167,665254,315180,343Other liabilities\$ 425,432\$ 550,680\$ 623,279\$ 352,833School for the Deaf and the Blind $425,432$ \$ 550,680\$ 623,279\$ 352,833School for the Deaf and the Blind $5$ 40\$ 132\$ 132\$ 40Accounts payable and accrued liabilities\$ 40\$ 132\$ 132\$ 40Total assets\$ 40\$ 132\$ 132\$ 40LIABILTIESAccounts payable and accrued liabilities\$ 40\$ 132\$ 132\$ 40		\$ 1,1/0,454	\$	1,688,891	\$	1,699,158	\$ 1,100,187		
Due to other funds $83,610$ $24,404$ $16,044$ $91,970$ Due to other governments $11,720$ $17,188$ $12,898$ $16,010$ Obligations under security lending agreements $11,755$ $$ $2,575$ $9,180$ Claims payable $17,898$ $21,687$ $17,898$ $21,687$ Deposits payable $266,993$ $167,665$ $254,315$ $180,343$ Other liabilities $66$ $100$ $67$ $99$ Total liabilities $$425,432$ $$550,680$ $$623,279$ $$352,833$ School for the Deaf and the Blind $$40$ $$132$ $$132$ $$40$ ASSETS $$40$ $$132$ $$132$ $$40$ Cash and cash equivalents $$40$ $$132$ $$132$ $$40$ LIABILITIES $$40$ $$132$ $$132$ $$40$ Accounts payable and accrued liabilities $$40$ $$132$ $$132$ $$40$	ASSETS Cash and cash equivalents Pooled investments with State Treasury Other investments Accounts receivable Interest receivable Due from state funds Total assets LIABILITIES	\$ 196,448 100 88,842 176 23,613 425,432	\$	1,670,804  25,336 1,217 30,545 1,966,859	\$	1,673,171  27,093 1,107 23,611 2,039,458	\$ 194,081 100 87,085 286 30,547 352,833		
ASSETS Cash and cash equivalents\$40\$132\$132\$40Total assets\$40\$132\$132\$40LIABILITIES Accounts payable and accrued liabilities\$40\$132\$132\$40	Due to other funds Due to other governments Obligations under security lending agreements Claims payable Deposits payable Other liabilities	 83,610 11,720 11,755 17,898 266,993 66	-	24,404 17,188  21,687 167,665 100		16,044 12,898 2,575 17,898 254,315 67	91,970 16,010 9,180 21,687 180,343 99		
Cash and cash equivalents\$40\$132\$132\$40Total assets\$40\$132\$132\$40LIABILITIESAccounts payable and accrued liabilities\$40\$132\$132\$40	School for the Deaf and the Blind								
Accounts payable and accrued liabilities \$ 40 \$ 132 \$ 132 \$ 40	Cash and cash equivalents Total assets			_		_			
		\$ 40	\$	132	\$	132	\$ 40		
				_		_			

## COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES AGENCY FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2016 (in thousands)

State Board of Administration		Balance 5/30/2015		Additions		Deductions		Balance 5/30/2016
ASSETS Cash and cash equivalents Pooled investments with State Treasury U.S. government & federally guaranteed obligations Interest receivable	\$	5,135  275,080 578	\$	4,298,148 2,124,223 2,924 829	\$	4,303,282 1,579,178 274,196 628	\$	1 545,045 3,808 779
Total assets	\$	280,793	\$	6,426,124	\$	6,157,284	\$	549,633
LIABILITIES Accounts payable and accrued liabilities Due to other funds Obligations under security lending agreements Deposits payable Total liabilities	\$	 12  280,781 280,793	\$	7,296 969 26,631 1,829,701 1,864,597	\$	1 933  1,594,823 1,595,757	\$	7,295 48 26,631 515,659 549,633
Totals - All Agency Funds	Ψ	200,775	Ψ	1,001,007	Ψ	1,000,000	Ŷ	515,055
ASSETS Cash and cash equivalents Pooled investments with State Treasury U.S. government & federally guaranteed obligations Other investments Accounts receivable Interest receivable Due from state funds Due from other governments Total assets	\$	121,707 847,865 275,080 100 525,221 754 109,685 2,307 1,882,719	\$	4,925,170 6,393,141 2,924  466,841 2,046 157,582 2,307 11,950,011	\$	5,005,842 5,881,297 274,196  463,472 1,735 135,188 2,307 11,764,037	\$	41,035 1,359,709 3,808 100 528,590 1,065 132,079 2,307 2,068,693
	\$	1,882,719	\$	11,930,011	\$	11,704,037	\$	2,008,095
LIABILITIES Accounts payable and accrued liabilities Due to other funds Due to other governments Obligations under security lending agreements Claims payable Deposits payable Other liabilities	\$	583,359 180,561 541,306 11,755 17,898 547,774 66	\$	1,382,135 122,736 553,645 26,631 21,687 1,997,366 100	\$	1,370,141 123,135 555,372 2,575 17,898 1,849,138 67	\$	595,353 180,162 539,579 35,811 21,687 696,002 99
Total liabilities	\$	1,882,719	\$	4,104,300	\$	3,918,326	\$	2,068,693

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### NONMAJOR COMPONENT UNITS

#### WATER MANAGEMENT DISTRICTS

These districts were created in accordance with Section 373.069, Florida Statutes, to provide for the management and conservation of water and related land resources. Refer to Note 1 for additional information.

#### OTHER STATE UNIVERSITIES

This category includes 11 state universities. Refer to Note 1 for additional information.

#### FLORIDA COLLEGES

This category includes 28 Florida College System Institutions. Refer to Note 1 for additional information.

#### OTHER NONMAJOR COMPONENT UNITS

Other nonmajor component units include various foundations and not-for-profit organizations. Refer to Note 1 for additional information.

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#### COMBINING STATEMENT OF NET POSITION NONMAJOR COMPONENT UNITS JUNE 30, 2016 (in thousands)

ASSETS         Cash and cash equivalents         \$         190,727         \$         132,914         \$         126,479         \$         725,832           Poided investments with State Treasury         48,347         1,400,465         193,662         37,875         1,740,349           Other investments         796,060         1,782,256         1,081,255         1,275,343         4,934,914           Receivables, net         142,256         625,187         330,048         165,414         1,134,905           Due from component units/primary         47,115         337,165         18,109         7,666         410,115           Inventories         5,733         6,000         212,615         189,390         462,505           Restricted pooled investments with State Treasury	(in chousehold)	Water Management Districts	Other State Universities	Florida Colleges	Other Nonmajor Component Units	Totals 6/30/16
Pooled investments with State Treasury         48,347         1,460,465         19,662         37,875         1,740,349           Other investments         796,060         1,782,256         1,081,255         1,275,343         4,934,914           Receivables, net         14,256         625,187         330,048         165,414         1,134,903           Due from component units/primary         47,115         337,165         18,169         7,666         410,115           Inventories         5,733         6,008         9,989         1,893,90         462,205           Restricted cash and cash equivalents						
Other investments         796.060         1.782.256         1.281.255         1.275.343         4.934.914           Receivables, net         14.256         625.187         330.048         165.414         1.134.905           Due from component units/primary         47.115         337.165         18.169         7.666.64         10.115           Inventories         5.733         6.908         9.989         10.899         33.529           Restricted cash and cash equivalents	1					
Receivables, net         14,256         625,187         330,048         165,414         1,134,905           Due from component units/primary         47,115         337,165         18,169         7,666         410,115           Inventories         5,733         6,908         9,989         10,899         33,529           Restricted cash and cash equivalents	-				,	
Due from component units/primary         47,115         337,165         18,169         7,666         410,115           Inventories         5,733         6,908         9,989         10,899         33,529           Restricted cash and cash equivalents          60,500         212,615         189,390         462,505           Restricted investments          219,836         358,721          578,557           Other loans and notes receivable, net          59,672          952         60,624           Other assets         17,923         223,901         96,129         8,755         346,708           Capital assets, net         7,262,466         8,381,300         4,087,030         619,109         20,349,905           Total assets         8,637,679         15,295,161         7,443,161         2,441,882         33,817,873           DEFERRED OUTELOWS OF RESOURCES          22,330          7,398          22,330           Cacum, decrease in fair value-hedging derivatives          7,398          23,317,473         30,5261         290,730         17,404         736,510           LIABLIFIES         Accounts payable and accrued liabiliti		,				
Inventories         5,733         6,908         9,989         10,899         33,529           Restricted cash and cash equivalents          60,500         212,615         189,390         462,505           Restricted investments with State Treasury          20,836         358,721          57,85,57           Other loans and notes receivable, net          59,672				,	· · · · ·	
Restricted cash and cash equivalents          60,500         212,615         189,390         462,505           Restricted pooled investments with State Treasury          219,836         358,721	· · · ·			,	,	
Restricted pooled investments with State Treasury $219,836$ $358,721$ $578,557$ Restricted investments $255,052$ $1,862,249$ $922,629$ $3,039,930$ Other loans and notes receivable, net $59,672$ $952$ $60,624$ Other assets $7,262,466$ $8,381,300$ $4,087,030$ $619,109$ $20,349,005$ Capital assets, net $7,262,466$ $8,381,300$ $4,087,030$ $619,109$ $20,349,005$ Cacum, decrease in fair value-hedging derivatives $7,262,466$ $8,381,300$ $4,087,030$ $619,109$ $20,349,005$ Account deferred on refunding of debt $7,398$ $22,330$ Accounts payable and accrued liabilities $39,180$ $359,261$ $290,730$ $17,404$ $706,575$ Due within one year $39,387$ $388,989$ $290,730$ $17,404$ $706,575$ Due within one year $65,633$ $136,628$ $26,132$ $616,793$ Due within one year $635,633$ $136,628$ $26,132$ $616,793$ Due within one year <td< td=""><td></td><td>5,733</td><td></td><td></td><td></td><td></td></td<>		5,733				
Restricted investments         255,052         1,862,249         922,629					189,390	
Other loans and notes receivable, net $59,672$ $952$ $60,624$ Other assets         17,923 $223,901$ $96,129$ $8,755$ $346,708$ Capital assets, net $7,262,466$ $8,381,300$ $4,087,030$ $619,109$ $20,349,905$ DEFERRED OUTFLOWS OF RESOURCES $8,637,679$ $15,295,151$ $7,443,161$ $2,441,882$ $33,817,873$ DEFERRED OUTFLOWS OF RESOURCES $8,637,679$ $15,295,151$ $7,443,161$ $2,441,882$ $33,817,873$ Cacum, decrease in fair value -hedging derivatives $207$ $22,330$ $22,330$ Grants paid in advance $207$ $7,398$ $7,398$ Pension-related items $39,180$ $359,261$ $290,730$ $17,404$ $736,510$ LIABILITIES $30,180$ $359,261$ $290,730$ $17,404$ $736,510$ Due within one year $35,633$ $136,628$ $26,132$ $616,793$ Due in more than one year $635,633$ $4,127,326$ $1$						
Other assets         17,923         223,901         96,129         8,755         346,708           Capital assets, net         7,262,466         8,381,300         4,087,030         619,109         20,349,905           DEFERRED OUTFLOWS OF RESOURCES         8,637,679         15,295,151         7,443,161         2,441,882         33,817,873           DEFERRED OUTFLOWS OF RESOURCES         8,637,679         15,295,151         7,443,161         2,441,882         33,817,873           Accum, decrease in fair value -hedging derivatives          22,330          22,330           Grants paid in advance          22,330          7,398           Pension-related items         39,180         359,261         290,730         17,404         706,575           Total deferred outflows of resources         39,387         388,989         290,730         17,404         736,510           LIABLITIES         137,941         375,057         329,508         218,392         1,060,898           Due to component units/primary         1         32,522         7,415          39,768           Long-term liabilities         0.857,55         4,904,268         1,617,603         1,299,590         8,679,536 <td< td=""><td></td><td>255,052</td><td></td><td>922,629</td><td></td><td></td></td<>		255,052		922,629		
Capital assets, net Total assets         7,262,466         8,381,300         4,087,030         619,109         20,349,905           DEFERRED OUTFLOWS OF RESOURCES         8,637,679         15,295,151         7,443,161         2,441,882         33,817,873           DEFERRED OUTFLOWS OF RESOURCES         6,207          22,330          22,330           Grants paid in advance         207          7,398          7,398           Pension-related items         39,180         359,261         290,730         17,404         706,575           Total deferred outflows of resources         39,180         359,261         290,730         17,404         706,675           Long-term liabilities         137,941         375,057         329,508         218,392         1,060,898           Due within one year         635,633         13,6,628         26,132         616,793           Due within one year         635,633         1,27,326         1,144,052         1,055,066         6,962,077           Total liabilities         130,759         181,978         12,510         365,543           Due within one year         6,356,633         1,36,628         26,132         616,793           Deferred service concession arrangement re			,			
Total assets         8,637,679         15,295,151         7,443,161         2,441,882         33,817,873           DEFERRED OUTFLOWS OF RESOURCES         Accum. decrease in fair value -hedging derivatives          22,330          22,330           Grants paid in advance          207          22,330          22,330           Pension-related items          7,398          7,398          7,398           Total deferred outflows of resources          39,387         382,989         290,730         17,404         706,575           June to component units/primary         1         32,352         7,415          39,768           Long-term liabilities         137,941         375,057         329,508         218,392         1,060,898           Due to component units/primary         1         32,352         7,415          39,768           Long-term liabilities         137,941         375,057         329,508         218,392         1,060,898           Due in more than one year         635,633         4,127,326         1,144,052         1,055,066         6,962,077           Total deferred on refunding of debt		,		,		
DEFERRED OUTFLOWS OF RESOURCES           Accum. decrease in fair value -hedging derivatives	-					
Accum. decrease in fair value -hedging derivatives Grants paid in advance $22,330$ $2.330$ Grants paid in advance $207$ $$ $20,30$ Amount deferred on refunding of debt $$ $7,398$ $7,398$ Pension-related items $39,180$ $359,261$ $290,730$ $17,404$ $736,510$ <b>LIABILITIES</b> $39,387$ $388,989$ $290,730$ $17,404$ $736,510$ <b>LIABILITIES</b> $137,941$ $375,057$ $329,508$ $218,392$ $1,060,898$ Due to component units/primary $1$ $32,352$ $7,415$ $$ $39,768$ Due within one year $84,500$ $369,533$ $136,628$ $26,132$ $616,793$ Due in more than one year $635,633$ $4,127,326$ $1,144,052$ $1,055,066$ $6,962,077$ Deferred service concession arrangement receipts $$ $$ $225$ $255$ Amount deferred on refunding of debt $$ $$ $130,564$ $181,978$ $12,765$ $365,933$ Persion-related items $130,564$ $181,978$ $12,765$ $365,933$ $366,020$ $616,252$ $17,357,291$ Net investment in capital assets $6,767,470$ $6,107,549$ $3,866,020$ $616,252$ $17,357,291$ Restricted for $$ $$ $214,843$ $122,691$ $$ $337,534$ Nonexpendable $$ $$ $214,843$ $122,691$ $$ $337,534$ Unrestricted $$	Total assets	8,637,679	15,295,151	7,443,161	2,441,882	33,817,873
Grants paid in advance $207$ $207$ Amount deferred on refunding of debt $7,398$ $7,398$ Pension-related items $39,180$ $39,261$ $290,730$ $17,404$ $706,575$ Total deferred outflows of resources $39,387$ $388,989$ $290,730$ $17,404$ $706,575$ <b>LIABILTIES</b> $30,180$ $359,261$ $290,730$ $17,404$ $7036,510$ Accounts payable and accrued liabilities $137,941$ $375,057$ $329,508$ $218,392$ $1,060,898$ Due to component units/primary1 $32,352$ $7,415$ $39,768$ Long-term liabilities $137,941$ $375,057$ $329,508$ $218,392$ $1,060,898$ Due within one year $635,633$ $4,127,326$ $1,144,052$ $1,055,066$ $6,962,077$ Total liabilities $84,500$ $369,533$ $136,628$ $26,132$ $616,793$ Due in more than one year $635,633$ $4,127,326$ $1,144,052$ $1,055,066$ $6,962,077$ Total liabilities $84,500$ $369,533$ $136,628$ $26,132$ $616,793$ Deferred service concession arrangement receipts $255$ $255$ Amount deferred inflows of resources $40,491$ $130,564$ $181,978$ $12,765$ $365,993$ NET POSITION $51,196$ $3,780$ $58,976$ Net investment in capital assets $6,767,470$ $6,107,549$ $3,866,020$ $616,252$ $17,357,291$ <td>DEFERRED OUTFLOWS OF RESOURCES</td> <td></td> <td></td> <td></td> <td></td> <td></td>	DEFERRED OUTFLOWS OF RESOURCES					
Amount deferred on refunding of debt7,3987,398Pension-related items $39,180$ $359,261$ $290,730$ $17,404$ $706,575$ Total deferred outflows of resources $39,387$ $388,989$ $290,730$ $17,404$ $706,575$ LABILITIESAccounts payable and accrued liabilities $137,941$ $375,057$ $329,508$ $218,392$ $1,060,898$ Due to component units/primary1 $32,352$ $7,415$ $39,768$ Long-term liabilities $137,941$ $375,057$ $329,508$ $218,392$ $1,060,898$ Due within one year $635,633$ $4,127,326$ $1,144,052$ $1,055,066$ $6,962,077$ Total liabilities $84,500$ $369,533$ $136,628$ $26,132$ $616,793$ Due in more than one year $84,500$ $369,533$ $136,628$ $26,132$ $616,793$ Deferred service concession arrangement receipts $255$ $255$ Amount deferred on refunding of debt $195$ 195Pension-related items $40,491$ $130,759$ $181,978$ $12,765$ $365,993$ NET POSITIONNet investment in capital assets $6,767,470$ $6,107,549$ $3,866,020$ $616,252$ $17,357,291$ Restricted for $551,196$ $3,780$ $58,976$ Other $553,555$ $1,130,520$ $1,410,507$ $20,300$ $3,114,882$ Funds held for permanent endowment			22,330			22,330
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$		207				207
Total deferred outflows of resources       39,387       388,989       290,730       17,404       736,510         LIABILITIES         Accounts payable and accrued liabilities       137,941       375,057       329,508       218,392       1,060,898         Due to component units/primary       1       32,352       7,415        39,768         Long-term liabilities       137,941       375,057       329,508       218,392       1,060,898         Due to component units/primary       1       32,352       7,415        39,768         Long-term liabilities       137,941       375,057       329,508       218,392       1,060,898         Due within one year       635,633       4,127,326       1,144,052       1,055,066       6,962,077         Total liabilities       858,075       4,904,268       1,617,603       1,299,590       8,679,536         DeFFERRED INFLOWS OF RESOURCES          195        195         Pension-related items       40,491       130,564       181,978       12,510       365,543         Total deferred inflows of resources       6,767,470       6,107,549       3,866,020       616,252       17,357,291         Restricte	Amount deferred on refunding of debt		7,398			7,398
LIABILITIES         137,941         375,057         329,508         218,392         1,060,898           Due to component units/primary         1         32,352         7,415          39,768           Long-term liabilities         1         32,352         7,415          39,768           Due within one year         635,633         4,127,326         1,144,052         1,055,066         6,962,077           Total liabilities         884,500         369,533         136,628         26,132         616,793           Deferred service concession arrangement receipts         883,075         4,904,268         1,617,603         1,299,590         8,679,536           Deferred service concession arrangement receipts          195          195           Amount deferred on refunding of debt          195          195           Pension-related items         40,491         130,564         181,978         12,765         365,993           NET POSITION          55,196         3,780          58,976           Other          55,196         3,780          58,976           Other	Pension-related items	39,180	359,261	290,730	17,404	706,575
Accounts payable and accrued liabilities       137,941       375,057       329,508       218,392       1,060,898         Due to component units/primary       1       32,352       7,415        39,768         Long-term liabilities       0       369,533       136,628       26,132       616,793         Due within one year       635,633       4,127,326       1,144,052       1,055,066       6,962,077         Total liabilities       888,075       4,904,268       1,617,603       1,299,900       8,679,536         DEFERRED INFLOWS OF RESOURCES          255       255         Amount deferred on refunding of debt        130,564       181,978       12,510       365,543         Pension-related items       40,491       130,564       181,978       12,765       365,993         NET POSITION        55,196       3,780        58,976         Other        553,555       1,130,520       1,410,507       20,300       3,114,882         Funds held for permanent endowment        214,843       122,691        58,976         Other         214,843       122,691 <t< td=""><td>Total deferred outflows of resources</td><td>39,387</td><td>388,989</td><td>290,730</td><td>17,404</td><td>736,510</td></t<>	Total deferred outflows of resources	39,387	388,989	290,730	17,404	736,510
Due to component units/primary Long-term liabilities         1         32,352         7,415          39,768           Long-term liabilities         Due within one year         84,500         369,533         136,628         26,132         616,793           Due in more than one year Total liabilities         858,075         4,904,268         1,144,052         1,055,066         6,962,077           BEFERRED INFLOWS OF RESOURCES         858,075         4,904,268         1,617,603         1,299,590         8,679,536           Deferred service concession arrangement receipts           255         255           Amount deferred on refunding of debt          1030,564         181,978         12,765         365,993           Pension-related items         40,491         130,759         181,978         12,765         365,993           NET POSITION          55,196         3,780          58,976           Other          55,196         3,780          58,976           Other           214,843         122,691          58,976           Other             2	LIABILITIES					
Long-term liabilities         Second State         Seco	Accounts payable and accrued liabilities	137,941	375,057	329,508	218,392	1,060,898
Due within one year         84,500         369,533         136,628         26,132         616,793           Due in more than one year         635,633         4,127,326         1,144,052         1,055,066         6,962,077           Total liabilities         858,075         4,904,268         1,617,603         1,299,590         8,679,536           DEFERRED INFLOWS OF RESOURCES         1055,066         6,962,077         858,075         4,904,268         1,617,603         1,299,590         8,679,536           Deferred service concession arrangement receipts           255         255           Amount deferred on refunding of debt          195          195           Pension-related items         40,491         130,564         181,978         12,510         365,543           Total deferred inflows of resources         40,491         130,759         181,978         12,765         365,993           NET POSITION          55,196         3,780          58,976           Other          55,196         3,780          58,976           Other          553,555         1,130,520         1,410,507         20,300         3,114,882 </td <td>Due to component units/primary</td> <td>1</td> <td>32,352</td> <td>7,415</td> <td></td> <td>39,768</td>	Due to component units/primary	1	32,352	7,415		39,768
Due in more than one year Total liabilities $635,633$ $4,127,326$ $1,144,052$ $1,055,066$ $6,962,077$ DEFERRED INFLOWS OF RESOURCESDeferred service concession arrangement receipts $$ $$ $255$ $255$ Amount deferred on refunding of debt $$ $195$ $$ $195$ Pension-related items $40,491$ $130,564$ $181,978$ $12,510$ $365,543$ Total deferred inflows of resources $40,491$ $130,564$ $181,978$ $12,765$ $365,993$ NET POSITION $6,767,470$ $6,107,549$ $3,866,020$ $616,252$ $17,357,291$ Restricted for Debt service $$ $55,196$ $3,780$ $$ $58,976$ Other $553,555$ $1,130,520$ $1,410,507$ $20,300$ $3,114,882$ Funds held for permanent endowment Expendable $$ $214,843$ $122,691$ $$ $337,534$ Nonexpendable $$ $2,001,467$ $511,167$ $$ $2,512,634$ Unrestricted $457,475$ $1,139,538$ $20,145$ $510,379$ $2,127,537$	Long-term liabilities					
Total liabilities       858,075       4,904,268       1,617,603       1,299,590       8,679,536         DEFERRED INFLOWS OF RESOURCES       Deferred service concession arrangement receipts         255       255         Amount deferred on refunding of debt        195        195        195         Pension-related items       40,491       130,564       181,978       12,510       365,543         Total deferred inflows of resources       40,491       130,759       181,978       12,765       365,993         NET POSITION       6,767,470       6,107,549       3,866,020       616,252       17,357,291         Restricted for         55,196       3,780        58,976         Other       553,555       1,130,520       1,410,507       20,300       3,114,882         Funds held for permanent endowment        214,843       122,691        337,534         Nonexpendable        2,001,467       511,167        2,512,634         Unrestricted       457,475       1,139,538       20,145       510,379       2,127,537	Due within one year	84,500	369,533	136,628	26,132	616,793
DEFERRED INFLOWS OF RESOURCES           Deferred service concession arrangement receipts           Amount deferred on refunding of debt           Pension-related items           Total deferred inflows of resources           40,491           130,564           181,978           122,510           365,543           Total deferred inflows of resources           40,491           130,564           181,978           12,765           365,993           NET POSITION           Net investment in capital assets           6,767,470           6,767,470           6,767,470           6,767,470           6,767,470           6,767,470           6,767,470           6,767,470           6,767,470           6,767,470           6,767,470           6,767,470           6,767,470           6,767,470           6,767,470           6,767,470           6,767,470           6,767,470           10,0507           20,300           3,114,882           Funds held for permanent endowment           Expendable	Due in more than one year	635,633	4,127,326	1,144,052	1,055,066	6,962,077
$\begin{array}{c ccccc} \mbox{Deferred service concession arrangement receipts} &$	Total liabilities	858,075	4,904,268	1,617,603	1,299,590	8,679,536
Amount deferred on refunding of debt195195Pension-related items $40,491$ $130,564$ $181,978$ $12,510$ $365,543$ Total deferred inflows of resources $40,491$ $130,759$ $181,978$ $12,765$ $365,993$ <b>NET POSITION</b> Net investment in capital assets $6,767,470$ $6,107,549$ $3,866,020$ $616,252$ $17,357,291$ Restricted for $55,196$ $3,780$ $58,976$ Other $553,555$ $1,130,520$ $1,410,507$ $20,300$ $3,114,882$ Funds held for permanent endowment $214,843$ $122,691$ $337,534$ Nonexpendable $2,001,467$ $511,167$ $2,512,634$ Unrestricted $457,475$ $1,139,538$ $20,145$ $510,379$ $2,127,537$	DEFERRED INFLOWS OF RESOURCES					
Pension-related items       40,491       130,564       181,978       12,510       365,543         Total deferred inflows of resources       40,491       130,759       181,978       12,765       365,993         NET POSITION       6,767,470       6,107,549       3,866,020       616,252       17,357,291         Restricted for        55,196       3,780        58,976         Other       553,555       1,130,520       1,410,507       20,300       3,114,882         Funds held for permanent endowment        214,843       122,691        337,534         Nonexpendable        2,001,467       511,167        2,512,634         Unrestricted       457,475       1,139,538       20,145       510,379       2,127,537	Deferred service concession arrangement receipts				255	255
Total deferred inflows of resources         40,491         130,759         181,978         12,765         365,993           NET POSITION          6,767,470         6,107,549         3,866,020         616,252         17,357,291           Restricted for           55,196         3,780          58,976           Other         553,555         1,130,520         1,410,507         20,300         3,114,882           Funds held for permanent endowment          214,843         122,691          337,534           Nonexpendable          2,001,467         511,167          2,512,634           Unrestricted         457,475         1,139,538         20,145         510,379         2,127,537	Amount deferred on refunding of debt		195			195
NET POSITION           Net investment in capital assets         6,767,470         6,107,549         3,866,020         616,252         17,357,291           Restricted for          55,196         3,780          58,976           Other         553,555         1,130,520         1,410,507         20,300         3,114,882           Funds held for permanent endowment          214,843         122,691          337,534           Nonexpendable          2,001,467         511,167          2,512,634           Unrestricted         457,475         1,139,538         20,145         510,379         2,127,537	Pension-related items	40,491	130,564	181,978	12,510	365,543
Net investment in capital assets       6,767,470       6,107,549       3,866,020       616,252       17,357,291         Restricted for       Debt service        55,196       3,780        58,976         Other       553,555       1,130,520       1,410,507       20,300       3,114,882         Funds held for permanent endowment        214,843       122,691        337,534         Nonexpendable        2,001,467       511,167        2,512,634         Unrestricted       457,475       1,139,538       20,145       510,379       2,127,537	Total deferred inflows of resources	40,491	130,759	181,978	12,765	365,993
Restricted for	NET POSITION					
Restricted for	Net investment in capital assets	6,767,470	6,107,549	3,866,020	616,252	17,357,291
Other         553,555         1,130,520         1,410,507         20,300         3,114,882           Funds held for permanent endowment          214,843         122,691          337,534           Nonexpendable          2,001,467         511,167          2,512,634           Unrestricted         457,475         1,139,538         20,145         510,379         2,127,537	-					
Funds held for permanent endowment       214,843       122,691       337,534         Nonexpendable        2,001,467       511,167       2,512,634         Unrestricted       457,475       1,139,538       20,145       510,379       2,127,537	Debt service		55,196	3,780		58,976
Expendable214,843122,691337,534Nonexpendable2,001,467511,1672,512,634Unrestricted457,4751,139,53820,145510,3792,127,537	Other	553,555	1,130,520	1,410,507	20,300	3,114,882
Nonexpendable2,001,467511,1672,512,634Unrestricted457,4751,139,53820,145510,3792,127,537	Funds held for permanent endowment					
Nonexpendable2,001,467511,1672,512,634Unrestricted457,4751,139,53820,145510,3792,127,537			214,843	122,691		337,534
Unrestricted 457,475 1,139,538 20,145 510,379 2,127,537			2,001,467			2,512,634
Total net position         \$ 7,778,500         \$ 10,649,113         \$ 5,934,310         \$ 1,146,931         \$ 25,508,854	-	457,475			510,379	
	Total net position	\$ 7,778,500	\$ 10,649,113	\$ 5,934,310	\$ 1,146,931	\$ 25,508,854

#### COMBINING STATEMENT OF ACTIVITIES NONMAJOR COMPONENT UNITS FOR THE FISCAL YEAR ENDED JUNE 30, 2016 (in thousands)

			Program Revenues						
Functions/Programs	 Expenses	(	Charges for Services	(	Operating Grants and ontributions	Capital Grants and Contributions			
Water Management Districts	\$ 644,470	\$	44,423	\$	94,855	\$	127,181		
Other State Universities	6,681,947		2,486,674		1,857,598		223,033		
Florida Colleges	3,275,795		707,896		997,032		205,812		
Other Nonmajor Component Units	 933,505		192,472		362,653		61,762		
Total component units	\$ 11,535,717	\$	3,431,465	\$	3,312,138	\$	617,788		

General revenues Property taxes Investment earnings (losses) Gain (loss) on sale of capital assets Payments from the State of Florida Miscellaneous Contributions to permanent funds Total general revenues and contributions Change in net position Net position - beginning, as restated (Note 1) Net position - ending

	Net	(Expe	ense) Revenue an	d Ch	anges in Net Posi	tion				
Water Management Districts		Other State Universities			Florida Colleges		Other Nonmajor Component Units	Totals 6/30/16		
\$	(378,011) 	\$	 (2,114,642) 	\$	 (1,365,055) 	\$	  (316,618)	\$	(378,011) (2,114,642) (1,365,055) (316,618)	
	(378,011)		(2,114,642)		(1,365,055)		(316,618)		(4,174,326)	
	473,370								473,370	
	15,993		31,886		160,348		54,130		262,357	
	552		(31,430) 1,947,223		753 1,185,910		 251,711		(30,125) 3,384,844	
	6,928		322,765		79,316		87,871		496,880	
			26,701		11,004				37,705	
	496,843		2,297,145		1,437,331		393,712		4,625,031	
	118,832		182,503		72,276		77,094		450,705	
	7,659,668		10,466,610		5,862,034		1,069,837		25,058,149	
\$	7,778,500	\$	10,649,113	\$	5,934,310	\$	1,146,931	\$	25,508,854	

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# STATISTICAL SECTION

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## STATISTICAL SECTION

## Table of Contents

This section of the State of Florida's CAFR provides additional detailed information for use in assessing the financial condition of the government.

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**Revenue Capacity** – These schedules present information on the state's most significant revenue sources and can assist with evaluating the government's ability to produce its own-source revenues.

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**Debt Capacity** – These schedules may assist with an understanding of the state's outstanding debt and its ability to issue new debt.

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**Demographic and Economic Information** – These schedules include demographic and economic information to communicate the state's socioeconomic environment. These schedules can assist with evaluating financial statement information in context with this historical data as well as among governments.

•	Schedule D-1 – Demographic and Economic Statistics	,
-	Schedule D-2 – Industry Sector Employment	j

**Operating Information** – These schedules include operating data to assist with understanding how information in the state's financial reports relate to services provided or activities performed by the state.

•	Schedule E-1 – Full-time Equivalent State Employees by Function
•	Schedule E-2 – Operating Indicators by Function
-	Schedule E-3 – Capital Assets by Function

#### Net Position by Component For the Last Ten Fiscal Years (in thousands) (Accrual Basis of Accounting)

			Fiscal Year		
	2007	2008	2009	2010	2011
Governmental Activities	 	 			 
Net investment in capital assets Restricted	\$ 49,603,845	\$ 51,937,584	\$ 54,585,016	\$ 56,935,300	\$ 57,100,033
Environment, Recreation and Conservation	2,861,436	2,910,269	2,563,254	2,440,804	2,359,437
Public Education <sup>(1)</sup>		1,438,845	1,223,164	1,064,284	700,343
Health and Family Services	843,301	760,644	835,026	1,166,423	2,117,546
Transportation Nonmajor governmental funds	1,680,338 2,664,650	1,564,767 1,852,966	1,131,641 1,886,160	1,092,578 1,666,747	1,440,141 1,401,380
Debt service	2,004,030	84,221	1,880,100	247,039	286,787
Other				476,495	173,331
Funds held for permanent endowment				,	,
Expendable	44,830	409,958			
Nonexpendable	2,287,402	1,312,289			
Unrestricted	 (7,552,727)	 (11,996,949)	 (15,242,901)	 (15,840,018)	 (15,117,243)
Total governmental activities net position	\$ 52,505,965	\$ 50,274,594	\$ 47,124,293	\$ 49,249,652	\$ 50,461,755
Percent change from prior year	4.48%	-4.25%	-6.27%	4.51%	2.46%
Business-type Activities					
Net investment in capital assets	\$ 4,164,740	\$ 4,360,753	\$ 4,929,637	\$ 4,910,794	\$ 5,256,229
Restricted					
Transportation		154,853			
Lottery	90,869	158,532	120,944	132,687	120,722
Prepaid College Program	842,793	727,678	345,340	483,365	591,401
Hurricane Catastrophe Fund Reemployment Assistance	2,286,489	856,986 1,974,312	1,749,163 63,026	3,230,193 (903,588)	4,729,314 (1,058,871)
Other	198,010	1,974,312	221,745	269,844	279,983
Unrestricted	 393,589	 622,176	 278,870	 613,896	 549,270
Total business-type activities net position	\$ 7,976,490	\$ 8,855,290	\$ 7,708,725	\$ 8,737,191	\$ 10,468,048
Percent change from prior year	37.40%	11.02%	-12.95%	13.34%	19.81%
Total Primary Government					
Net investment in capital assets Restricted	\$ 53,768,585	\$ 56,298,337	\$ 59,514,653	\$ 61,846,094	\$ 62,356,262
Environment, Recreation and Conservation	2,861,436	2,910,269	2,563,254	2,440,804	2,359,437
Public Education <sup>(1)</sup>		1,438,845	1,223,164	1,064,284	700,343
Health and Family Services	843,301	760,644	835,026	1,166,423	2,117,546
Transportation <sup>(2)</sup>	1,680,338	1,719,620	1,131,641	1,092,578	1,440,141
Nonmajor governmental funds	2,664,650	1,852,966	1,886,160	1,666,747	1,401,380
Debt service	72,890	84,221	142,933	247,039	286,787
Lottery	90,869	158,532	120,944	132,687	120,722
Prepaid College Program	842,793	727,678	345,340	483,365	591,401
Hurricane Catastrophe Fund Reemployment Assistance	2 296 490	856,986	1,749,163	3,230,193	4,729,314
Other <sup>(2)</sup>	2,286,489	1,974,312	63,026	(903,588)	(1,058,871)
Other <sup>(b)</sup> Funds held for permanent endowment	198,010		221,745	746,339	453,314
Expendable	44,830	409,958			
Nonexpendable	2,287,402	1,312,289			
Unrestricted	 (7,159,138)	 (11,374,773)	 (14,964,031)	 (15,226,122)	 (14,567,973)
Total primary government net position	\$ 60,482,455	\$ 59,129,884	\$ 54,833,018	\$ 57,986,843	\$ 60,929,803
Percent change from prior year	7.89%	-2.24%	-7.27%	5.75%	5.08%

Note: Reporting standards require that net position be reported in three components in the financial statements: net investment in capital assets; restricted; and unrestricted. See Schedule A-2 for changes in net position from year to year.

<sup>(1)</sup> Public Education was reclassified as major as of July 1, 2007.

(2) Beginning in Fiscal Year 2008, a portion of Restricted Net positions previously classified as "Other" are classified as "Transportation".

 Fiscal Year											
 2012		2013		2014		2015		2016			
\$ 58,403,581	\$	59,994,370	\$	61,727,674	\$	63,937,059	\$	66,196,839			
2,409,211		2,533,998		2,672,904		2,930,848		3,188,567			
593,657		390,829		502,820		778,229		742,292			
1,042,253		1,562,739		1,771,369		1,258,290		1,592,259			
1,706,083		1,665,701		2,475,460		2,121,855		1,942,833			
1,195,232 289,922		1,137,373 280,048		1,100,467		1,096,687 248,102		1,132,748 252,056			
571,203		557,025		263,030 482,457		523,957		635,617			
 (13,435,170)		 (10,774,051)		 (9,773,999)		 (12,370,358)		 (12,006,653)			
\$ 52,775,972	\$	57,348,032	\$	61,222,182	\$	60,524,669	\$	63,676,558			
		0.664									
4.59%		8.66%		6.76%		-1.14%		5.21%			
\$ 5,365,538	\$	5,841,079	\$	6,789,610	\$	7,543,562	\$	7,766,815			
283,979		168,934		316,989		312,992		317,355			
135,245		102,088		93,419		95,094		121,932			
565,037		829,845		1,792,466		1,507,552		1,657,880			
6,424,436		8,295,259 1,158,339		10,160,217 2,044,428		11,632,636 2,797,525		12,771,922 3,337,397			
 90		4,165		9,144		2,658		1,296			
 617,183		889,008		951,037		893,680		1,282,592			
\$ 13,391,508	\$	17,288,717	\$	22,157,310	\$	24,785,699	\$	27,257,189			
27.93%		29.10%		28.16%		11.86%		9.97%			
\$ 63,769,119	\$	65,835,449	\$	68,517,284	\$	71,480,621	\$	73,963,654			
2,409,211		2,533,998		2,672,904		2,930,848		3,188,567			
593,657 1,042,253		390,829 1,562,739		502,820 1,771,369		778,229 1,258,290		742,292 1,592,259			
1,990,062		1,834,635		2,792,449		2,434,847		2,260,188			
1,195,232		1,137,373		1,100,467		1,096,687		1,132,748			
289,922		280,048		263,030		248,102		252,056			
135,245		102,088		93,419		95,094		121,932			
565,037		829,845		1,792,466		1,507,552		1,657,880			
6,424,436		8,295,259 1,158,339		10,160,217 2,044,428		11,632,636 2,797,525		12,771,922 3,337,397			
571,293		561,190		491,601		526,615		636,913			
· •••••				· ······		·					
 (12,817,987)		(9,885,043)		(8,822,962)		(11,476,678)		(10,724,061)			
\$ 66,167,480	\$	74,636,749	\$	83,379,492	\$	85,310,368	\$	90,933,747			
8.60%		12.80%		11.71%		2.32%		6.59%			

#### Changes in Net Position For the Last Ten Fiscal Years (in thousands)

			Fiscal Year		
	2007	2008	2009	2010	2011
Expenses					
Governmental activities:					
General government	\$ 8,410,918	\$ 7,492,475	\$ 6,878,903	\$ 6,882,931	\$ 6,830,398
Education	19,739,622	20,459,549	18,722,159	18,946,684	20,423,515
Human services	20,634,220	21,715,055	23,988,006	27,692,169	29,040,946
Criminal justice and corrections	3,992,990	4,296,298	4,037,197	4,448,382	4,534,992
Natural resources and environment	2,767,852	2,749,924	2,614,491	2,588,478	2,339,268
Transportation	3,545,752	4,098,203	3,850,791	3,176,790	3,613,936
State courts	436,825	464,190	426,639	427,319	435,153
Indirect interest on long-term debt	11,731	12,314	15,586	18,759	6,751
Total governmental activities expenses	59,539,910	61,288,008	60,533,772	64,181,512	67,224,959
Business-type activities:					
Transportation	403,982	446,489	402,235	383,106	385,564
Lottery	3,029,103	2,987,265	2,765,729	2,747,599	2,864,709
Hurricane Catastrophe Fund	241,568	1,044,927	676,970	362,318	236,475
Prepaid College Program	855,997	1,302,094	1,037,026	1,523,217	691,977
Reemployment Assistance		-,,,	4,307,809	7,656,494	5,743,471
Nonmajor enterprise funds	1,146,532	1,654,422	267,722	264,580	268,936
Total business-type activities expenses	5,677,182	7,435,197	9,457,491	12,937,314	10,191,132
Total primary government expenses	\$ 65,217,092	\$ 68,723,205	\$ 69,991,263	\$ 77,118,826	\$ 77,416,091
Program Revenues					
Governmental activities:					
Charges for services					
General government	\$ 3,765,988	\$ 3,167,668	\$ 3,411,639	\$ 3,938,356	\$ 4,092,321
Education		. , ,	. , ,	\$ 3,938,330 229,149	
	250,023	291,975	133,346	,	152,217
Human services Criminal justice and corrections	1,302,926	1,020,441	1,629,514	1,156,988	1,491,338
5	307,550	340,143	293,457	772,557	775,476
Natural resources and environment	368,511	451,363	346,240	400,700	382,261
Transportation	371,726	514,737	333,953	343,782	255,995
State courts	18,512	19,479	43,385	421,501	232,771
Operating Grants and Contributions	17,105,209	17,500,769	20,164,996	26,831,434	27,920,491
Capital Grants and Contributions	2,163,715	2,144,946	1,986,579	1,974,293	2,058,453
Total governmental activities program revenues	25,654,160	25,451,521	28,343,109	36,068,760	37,361,323
Business-type activities:					
Charges for services					
Transportation	766,190	738,450	747,347	700,803	699,675
Lottery	4,286,152	4,338,303	4,017,816	4,006,864	4,044,597
Hurricane Catastrophe Fund	1,476,660	1,188,703	1,242,072	1,524,012	1,358,918
Prepaid College Program	1,114,978	1,619,334	654,688	1,661,241	799,886
Reemployment Assistance			931,516	1,242,684	1,722,484
Nonmajor enterprise funds	1,324,114	1,413,825	352,554	386,372	362,184
Operating Grants and Contributions	39,258	29,476	1,665,431	5,453,925	3,863,733
Capital Grants and Contributions	2,287	3,589	659	6,055	270
Total business-type activities program revenues	9,009,639	9,331,680	9,612,083	14,981,956	12,851,747
Total primary government program revenues	\$ 34,663,799	\$ 34,783,201	\$ 37,955,192	\$ 51,050,716	\$ 50,213,070
Net (Expense) Revenue <sup>(1)</sup>					
Governmental activities	\$ (33,885,750)	\$ (35,836,487)	\$ (32,190,663)	\$ (28,112,752)	\$ (29,863,636)
Business-type activities	3,332,457	1,896,483	154,592	2,044,642	2,660,615
Total primary government net (expense)	\$ (30,553,293)	\$ (33,940,004)	\$ (32,036,071)	\$ (26,068,110)	\$ (27,203,021)

					Fiscal Year				
	2012		2013		2014		2015		2016
\$	6,342,471	\$	6,430,345	\$	6,057,247	\$	6,451,450	\$	6,699,521
	17,695,809		17,807,322		19,316,440		19,642,993		20,162,012
	29,650,274		30,770,664		32,971,959		34,302,877		34,595,840
	4,245,923		4,186,869		3,847,359		3,863,258		4,021,540
	2,265,464		2,374,092		2,497,934		2,537,376		2,852,005
	3,614,062		3,543,133		3,851,085		4,031,701		4,962,377
	409,441		455,878		487,056		479,671		521,155
	6,257		5,904		5,814		140,676		78,225
	64,229,701		65,574,207		69,034,894		71,450,002		73,892,675
	421,724		426,056		392,138		470,955		514,248
	3,188,011		3,619,597		3,904,940		4,116,009		4,389,601
	113,808		(95,313)		(90,146)		91,173		68,294
	2,010,300		(149,009)		(48,662)		760,234		1,322,406
	3,407,135		2,389,913		1,448,606		663,660		465,563
	256,936		287,278		314,276		322,557		332,551
	9,397,914		6,478,522		5,921,152		6,424,588		7,092,663
\$	73,627,615	\$	72,052,729	\$	74,956,046	\$	77,874,590	\$	80,985,338
									i
\$	4,680,250	\$	5,153,314	\$	4,804,016	\$	4,577,749	\$	4,656,044
	156,917		243,580		235,756		216,000		291,798
	1,901,175		1,363,570		2,443,730		2,271,823		1,702,416
	729,837		762,411		261,949		275,308		312,850
	352,007		336,560		342,489		363,976		367,177
	361,627		485,131		274,205		709,950		256,419
	247,645		105,006		99,211		85,598		77,239
	23,925,002		25,852,502		26,960,994		26,000,382		27,224,801
	2,036,464		2,022,429		2,470,890		2,229,337		2,503,371
	34,390,924		36,324,503		37,893,240		36,730,123		37,392,115
	- ,,-						, ,		
	715,835		851,997		922,212		993,662		1,131,342
	4,524,446		5,012,842		5,392,735		5,607,354		6,108,189
	1,362,133		1,295,500		1,296,550		1,314,505		1,214,518
	1,983,897		115,727		913,778		475,406		1,472,707
	2,200,841		2,235,316		1,911,442		1,416,939		1,031,057
	358,972		380,370		406,902		429,789		431,022
	2,165,114		1,442,864		432,698		35,521		10,886
	2,105,114		6,414		19,732		3,350		2,724
	13,311,527		11,341,030		11,296,049		10,276,526		11,402,445
\$	47,702,451	\$	47,665,533	\$	49,189,289	\$	47,006,649	\$	48,794,560
¢	+1,102,431	<del>ب</del>	+1,003,333	<u>ې</u>	79,109,209	<del>ب</del>	7,000,049	ų	+0,774,300
¢	(20.929.777)	¢	(20.240.704)	¢	(21.141.654)	¢	(24 710 970)	¢	(26 500 560)
\$	(29,838,777)	\$	(29,249,704)	\$	(31,141,654)	\$	(34,719,879)	\$	(36,500,560)
	3,913,613		4,862,508		5,374,897		3,851,938		4,309,782
\$	(25,925,164)	\$	(24,387,196)	\$	(25,766,757)	\$	(30,867,941)	\$	(32,190,778)

#### **Changes in Net Position** For the Last Ten Fiscal Years (in thousands) (Accrual Basis of Accounting)

#### General Revenues and Other Changes in Net Position

Net Position			Fiscal Year		
	2007	2008	2009	2010	2011
Governmental activities:					
Taxes					
Sales and use tax	\$ 20,684,191	\$ 19,716,442	\$ 17,277,989	\$ 17,102,054	\$ 17,822,003
Fuel taxes	2,575,303	2,548,254	2,495,280	2,505,193	2,512,393
Corporate income tax	2,450,357	2,253,781	1,698,356	1,785,291	1,880,365
Documentary stamp tax	3,022,536	1,924,526	1,104,758	1,077,836	1,152,222
Intangible personal property tax	757,163	428,804	197,391	158,643	163,553
Communication service tax	1,484,954	1,546,853	1,541,548	1,515,675	1,427,851
Beverage and tobacco taxes	1,112,580	1,043,526	1,063,483	1,872,646	1,886,065
Insurance premium tax	995,340	940,534	846,851	862,520	876,744
Gross receipts utilities tax	615,280	670,442	662,059	673,013	647,558
Other taxes	518,536	657,981	668,137	971,197	1,022,728
Investment earnings (loss)	812,617	578,770	(290,686)	555,053	369,459
Gain (loss) on sale of capital assets	(250,925)	(107,535)	(126,527)	(59,943)	(3,450)
Miscellaneous					68
Transfers	1,356,980	1,377,500	1,469,607	1,352,669	1,318,180
Total governmental activities	36,134,912	33,579,878	28,608,246	30,371,847	31,075,739
Business-type activities:					
Investment earnings	10,640	11,270	2,055	9,526	4,353
Gain (loss) on sale of capital assets	(10,006)	(6,425)	(1,694)	(2,374)	(2,732)
Emergency assessments	195,226	356,697	336,963	329,341	386,676
Miscellaneous					127
Transfers	(1,356,980)	(1,377,500)	(1,469,607)	(1,352,669)	(1,318,180)
Total business-type activities	(1,161,120)	(1,015,958)	(1,132,283)	(1,016,176)	(929,756)
Total primary government	\$ 34,973,792	\$ 32,563,920	\$ 27,475,963	\$ 29,355,671	\$ 30,145,983
Change in Net Position					
Governmental activities	\$ 2,249,162	\$ (2,256,609)	\$ (3,582,417)	\$ 2,259,095	\$ 1,212,103
Business-type activities	2,171,337	880,525	(977,691)	1,028,466	1,730,859
Total primary government <sup>(2)</sup>	\$ 4,420,499	\$ (1,376,084)	\$ (4,560,108)	\$ 3,287,561	\$ 2,942,962
rotar printing government	φ +,+20,499	φ (1,570,064)	φ (4,500,108)	φ 3,207,301	φ 2,942,902

<sup>(1)</sup> Net (Expense) Revenue is the difference between the expenses and program revenues. It indicates the degree to which a function or program is supported with its own fees and program-specific grants and its reliance upon funding from general revenues.

 $^{\left( 2\right) }$  See Schedule A-1 for ending net asset balances for reported years.

#### SCHEDULE A-2 (Continued)

		Fiscal Year				
 2012	 2013	 2014		2015		2016
\$ 18,632,812	\$ 19,914,591	\$ 21,255,958	\$	22,916,865	\$	24,255,828
2,515,654	2,580,843	2,680,381		2,799,442		2,934,580
2,042,537	2,055,440	2,043,380		2,236,690		2,181,244
1,289,321	1,662,044	1,806,604		2,118,466		2,284,854
190,247	279,047	254,236		305,131		341,418
1,389,752	1,422,775	1,317,185		1,261,598		1,030,801
1,847,468	1,700,095	1,631,109		1,647,809		1,589,210
884,180	907,004	917,693		914,710		940,747
611,534	588,765	614,337		779,056		777,404
1,068,535	1,142,373	1,187,566		1,241,641		1,282,545
288,425	104,112	346,868		138,726		327,804
(21,408)	(62,746)	(36,506)		(94,099)		90,007
 1,452,437	 1,534,368	 996,993		1,568,396		1,671,350
 32,191,494	 33,828,711	 35,015,804		37,834,431		39,707,792
5,148	496	3,957		2,212		6,594
(717)	(4,679)	(2,579)		(13,238)		(154,186)
456,797	490,011	498,560		256,884		3,064
1,056	740	1,050		4,223		555
(1,452,437)	(1,534,368)	(996,993)		(1,568,396)		(1,671,350)
 (990,153)	 (1,047,800)	(496,005)		(1,318,315)		(1,815,323)
 ())0,133)	 (1,047,000)	 (4)0,003)		(1,510,515)		(1,015,525)
\$ 31,201,341	\$ 32,780,911	\$ 34,519,799	\$	36,516,116	\$	37,892,469
\$ 2,352,717	\$ 4,579,007	\$ 3,874,150	\$	3,114,552	\$	3,207,232
2,923,460	3,814,708	4,878,892		2,533,623		2,494,459
\$ 5,276,177	\$ 8,393,715	\$ 8,753,042	\$	5,648,175	\$	5,701,691
 	 	 	-		_	

#### Fund Balances Governmental Funds Last Ten Fiscal Years (in thousands) (Modified Accrual Basis of Accounting)

			Fiscal Year			
	2007	2008	2009	2010	2011	
General Fund (Per GASB 54) <sup>(1)</sup> :						
Nonspendable	\$	\$	\$	\$	\$ 76,554	
Restricted					52,767	
Committed					887,891	
Unassigned				<u> </u>	2,609,956	
Total general fund				<u> </u>	3,627,168	
Percent change from prior year					-13.01%	
Other Governmental Funds (Per GASB 54) <sup>(1)</sup> :						
Nonspendable					59,967	
Restricted					4,565,723	
Committed					5,598,547	
Unassigned				<u> </u>	<u> </u>	
Total other governmental funds					10,224,237	
Total Governmental Funds <sup>(2)</sup>	\$	\$	\$	\$	\$ 13,851,405	
Percent change from prior year					1.42%	
General Fund (Prior to GASB 54):						
Reserved for:						
Encumbrances	\$ 106,922	\$ 104,614	\$ 103,142	\$ 67,330	\$	
Inventories	25,272	14,628	15,422	11,779		
Advances	2,628	2,631	64,390	54,904		
Long-term receivables	61,373	50,686	168	137		
Capital outlay	207,807	177,049	102,685	91,868		
Budget Stabilization Fund	1,248,490	1,353,690	273,874	274,916		
Working Capital Fund						
Other	2,597	2,806	616,822	684,063		
Unreserved	5,574,678	2,324,588	2,191,735	2,984,775	<u> </u>	
Total general fund	7,229,767	4,030,692	3,368,238	4,169,772	<u> </u>	
Percent change from prior year	-10.19%	-44.25%	-16.44%	23.80%		
Other Governmental Funds (Prior to GASB 54):						
Reserved for:	125 240	01.000	116.022	100 104		
Encumbrances	135,249	81,220	116,822	190,104		
Inventories Advances	64,374 211,340	75,957 222,848	63,167 374,379	44,172 1,064,894		
Long-term receivables	2,047,689	2,341,669	2,361,484	2,433,814		
Capital outlay	3,503,486	3,568,444	2,621,895	2,433,814		
Debt service	72,890	84,221	142,933	247,039		
Permanent trust	2,332,232	1,722,247		217,055		
Working Capital Fund	_,	-,,				
Other	155,275	113,439	245,016	233,217		
Unreserved, reported in:	,	,	*	,		
Special revenue funds	3,631,599	3,323,598	2,806,191	2,829,255		
Capital projects funds	45,703	17,733	5,913	19,072		
Permanent funds	3,005	412,246	1,687	2,276		
Total other governmental funds	12,202,842	11,963,622	8,739,487	9,488,037		
Total Governmental Funds (2)	\$ 19,432,609	\$ 15,994,314	\$ 12,107,725	\$ 13,657,809	\$	
Percent change from prior year	-1.72%	-17.69%	-24.30%	12.80%		

<sup>(1)</sup> The state implemented GASB Statement 54 in Fiscal Year 2011, which significantly changed the fund balance classifications. Fiscal year 2011 fund balance classifications are not comparable to prior years' classifications.

<sup>(2)</sup> See Schedule A-4 for changes in fund balances from year to year.

SCHEDULE A-3

		I	Fiscal Year		
2012	 2013		2014	 2015	 2016
\$ 33,323 49,739 982,189 3,735,358	\$ 27,518 60,359 746,914 5,322,056	\$	36,142 90,396 903,183 5,444,736	\$ 19,120 89,190 921,750 5,878,552	\$ 26,800 74,750 1,032,466 5,694,315
4,800,609	6,156,847		6,474,457	6,908,612	6,828,331
32.35%	 28.25%		5.16%	 6.71%	-1.16%
74,260 4,651,214 4,389,415 	 117,133 5,301,861 4,880,459 (743,777)		95,290 5,553,343 5,920,057 (808,982)	 47,641 5,906,581 5,350,800 (883,674)	 74,129 5,986,279 5,926,436 (851,275)
9,114,889	 9,555,676		10,759,708	 10,421,348	 11,135,569
\$ 13,915,498	\$ 15,712,523	\$	17,234,165	\$ 17,329,961	\$ 17,963,900
0.46%	 12.91%		9.68%	 0.56%	3.66%
\$ 	\$ 	\$		\$ 	\$ 
					•••••
 	 			 	 <u></u>
•••••					
•••••					
\$ 	\$ 	\$		\$ 	\$ 

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#### Changes in Fund Balances Governmental Funds Last Ten Fiscal Years (in thousands)

(Modified Accrual Basis of Accounting)

			]	Fiscal Year		
	 2007	 2008		2009	 2010	 2011
Revenues						
Taxes	\$ 34,216,240	\$ 31,544,362	\$	27,693,512	\$ 28,391,262	\$ 29,355,780
Licenses and permits	1,349,929	1,300,154		1,261,366	1,396,105	1,462,002
Fees and charges	3,366,361	3,517,982		3,521,215	4,507,761	4,543,730
Grants and donations	19,204,113	19,610,900		22,075,028	28,302,772	30,231,722
Investment earnings (losses)	1,418,723	772,331		(164,294)	776,902	495,585
Fines, forfeits, settlements and judgments	830,178	818,804		764,621	1,231,959	1,183,431
Other	 73,878	 44,062		58,267	 54,325	 119,190
Total revenues	 60,459,422	 57,608,595		55,209,715	 64,661,086	 67,391,440
Expenditures						
Current:						
General government	8,351,906	7,684,863		6,633,032	6,830,572	6,750,211
Education	19,168,847	19,842,205		18,048,122	18,201,985	19,685,314
Human services	20,586,256	21,768,923		23,436,257	27,506,447	29,070,430
Criminal justice and corrections	3,912,691	4,173,403		3,949,006	4,293,598	4,436,318
Natural resources and environment	2,733,006	2,721,304		2,418,472	2,353,990	2,162,579
Transportation	3,456,266	3,971,868		3,727,772	3,050,317	3,504,054
State courts	435,531	457,883		403,267	430,980	426,559
Capital outlay	3,005,688	2,636,135		2,523,481	2,171,050	1,239,097
Gain/(loss) on disposal of general fixed assets	768					
Debt service:						
Principal retirement	810,726	860,289		943,493	1,093,865	1,153,973
Interest and fiscal charges	 842,558	 903,637		971,752	 1,024,211	 1,054,036
Total expenditures	 63,304,243	 65,020,510		63,054,654	 66,957,015	 69,482,571
Excess (deficiency) of revenues						
over expenditures	(2,844,821)	(7,411,915)		(7,844,939)	(2,295,929)	(2,091,131)
Other Financing Sources (Uses)						
Proceeds of bond issues	1,110,197	2,571,311		1,901,696	1,705,534	962,333
Proceeds of refunding bonds	401,977	94,760			1,961,934	1,540,777
Operating transfers in	9,982,178	9,847,759		9,659,500	10,203,770	9,413,135
Operating transfers out	(8,606,547)	(8,456,830)		(8,185,220)	(8,841,850)	(8,091,465)
Proceeds of financing agreements	18,678	8,984		117,960	9,594	724
Payments to refunded bond agent	 (401,977)	 (94,760)			 (1,961,934)	 (1,540,777)
Total other financing sources (uses)	 2,504,506	 3,971,224		3,493,936	 3,077,048	 2,284,727
Net change in fund balances	\$ (340,315)	\$ (3,440,691)	\$	(4,351,003)	\$ 781,119	\$ 193,596
Debt Service as a Percentage of Noncapital Expenditures	2.7%	2.8%		3.2%	3.3%	3.2%

					Fiscal Year				
	2012		2013		2014		2015		2016
¢	20 480 450	¢	22 172 222	¢	22 712 172	¢	26 280 006	¢	27 (50 17(
\$	30,480,459	\$	32,173,233	\$	33,712,162	\$	36,289,996	\$	37,650,476
	1,519,256		1,851,362		1,903,517		1,897,328		2,032,352
	5,236,550		4,930,332		4,827,751		4,843,738		3,838,867
	25,891,493		27,596,477		28,886,209		28,744,814		29,696,010
	461,343		191,892		481,773		246,533		512,562
	1,234,008		1,537,935		866,209		797,391		841,078
	171,866		148,442		565,212		704,131		733,943
	64,994,975		68,429,673		71,242,833		73,523,931		75,305,288
	6,363,177		6,416,211		6,177,769		6,551,304		6,669,232
	16,960,772		17,149,935		18,723,050		19,087,014		19,662,950
	29,663,993		30,594,941		32,888,676		34,183,874		34,502,757
	4,106,400		4,025,052		3,673,356		3,829,083		3,908,252
	2,095,042		2,206,123		2,351,663		2,423,631		2,717,900
	3,183,656		3,730,419		3,726,115		3,910,663		4,426,536
	401,216		445,686		475,097		497,318		504,072
	2,276,467		2,424,648		2,105,023		2,448,442		2,417,671
	1,310,958		1,270,667		1,012,513		1,448,950		1,142,026
	1,019,426		960,974		894,496		958,558		849,980
	67,381,107		69,224,656		72,027,758		75,338,837		76,801,376
			, ,						
	(2,386,132)		(794,983)		(784,925)		(1,814,906)		(1,496,088)
	317,936		229,511		298,118		45,165		57,398
	2,799,911		1,759,221		807,336		1,923,687		1,791,321
	9,611,610		9,648,910		9,215,113		9,364,500		9,735,795
	(8,141,874)		(8,097,250)		(7,590,188)		(7,787,355)		(7,977,382)
	662,553		631,503		383,524		288,391		233,131
	(2,799,911)		(1,759,221)		(807,336)		(1,923,687)		(1,791,321)
	2,450,225		2,412,674		2,306,567		1,910,701		2,048,942
\$	64,093	\$	1,617,691	\$	1,521,642	\$	95,795	\$	552,854
	3.5%		3.3%		2.7%		3.3%		2.7%

#### **Revenue Base/Rate Taxable Sales by Industry** Last Ten Calendar Years (in thousands)

Industry Agriculture Mining Construction Manufacturing Transportation Communications (1)

Wholesale

Retail trade

Services

Finance and insurance

		Calendar Year												
	2006			2007		2008		2009	2010					
	\$	2,076,127	\$	1,652,121	\$	1,369,553	\$	1,169,974	\$	1,114,023				
		849,709		663,193		469,944		320,213		295,621				
		5,220,010		3,990,215		3,343,767		2,813,374		2,820,903				
		18,880,215		16,277,337		14,056,016		11,479,034		10,878,166				
		10,823,084		10,852,559		10,965,637		11,215,193		10,838,604				
1)		15,042,938		15,677,020		15,924,520		16,084,681		17,837,511				

19,899,564

164,058,988

21,022,328

46,799,729

17,283,554

158,206,374

27,554,293

44,001,387

19,514,708

161,552,218

27,456,593

45,724,851

6.0%

Government 211,732 274,053 354,338 331,221 307,812 1,235,108 1,708,341 757,198 741,152 Other 817,777 Total \$ 337,306,790 \$ 321,770,257 \$ 299,082,161 \$ 291,216,496 \$ 299,082,162 State direct sales tax rate<sup>(3)</sup> 6.0% 6.0% 6.0% 6.0%

21,307,898

182,161,612

20,875,323

46,330,585

Note: Taxable sales information is available for reporting on a calendar-year basis only.

25,890,934

192,829,254

18,872,894

45,374,785

<sup>(1)</sup> Taxable sales associated with communications services tax.

<sup>(2)</sup> Figures and summaries provided for 2012 and future reporting periods are based upon North American Industry Classification System (NAICS) classifications. Beginning in 2002, industry classification standards changed from the Standard Industry Classification (SIC) system to the NAICS, which modified how business establishments are classified. GASB statement 44 requires reporting for 10 prior fiscal years, however; NAICS data was not available for reporting periods prior to 2012; therefore, SIC-based data has been used to complete these prior reports.

<sup>(3)</sup> The sales tax rate on non-residential electricity was 7.0% for utility service provided prior to July 1, 2014. For utility service on or after July 1, 2014, the state sales tax rate is 4.35%. The sales tax rate on communication services (nonresidential phone and all cable) was 6.8% from October 1, 2001 until August 1, 2010 when it was reduced to 6.65%. It was further reduced to 4.92% effective July 1, 2015. The sales tax rate on amusement machines is 4.0%. Farm equipment is tax exempt.

Source: Florida Department of Revenue

SCHEDULE B-1

SCHEDULE B-1

 Calendar Year												
 2011	2012 (2)	2013	2014	2015								
\$ 1,165,247	\$ 593,296	\$ 1,231,900	\$ 683,513	\$ 341,849								
311,842	331,665	388,064	424,416	465,381								
2,804,215	3,126,150	3,433,049	3,777,419	3,955,275								
11,513,052	11,662,104	12,872,788	13,703,157	14,726,621								
11,436,895	8,634,841	11,953,528	9,357,588	9,780,692								
15,104,143	14,512,956	14,000,080	13,664,244	11,525,555								
19,661,065	10,112,139	24,339,323	12,987,380	14,212,567								
173,087,498	158,134,617	194,887,248	182,082,864	196,600,925								
28,324,565	39,688,012	30,287,022	45,026,905	48,580,481								
47,962,744	77,920,525	53,738,778	89,269,937	96,681,482								
345,215	320,316	319,054	344,302	447,860								
 811,416	803,974	996,105	914,471	1,024,238								
\$ 312,527,897	\$ 325,840,595	\$ 348,446,939	\$ 372,236,196	\$ 398,342,926								
6.0%	6.0%	6.0%	6.0%	6.0%								

#### Principal Sales Tax Payers by Industry For Calendar Years 2015 and 2006 (dollars are in thousands)

SCHEDULE B-2

		Cale	ndar Year 201	5	Calendar Year 2006				
Industry	Number of filers			Percentage of Total	Number of filers	Sales Tax Liability		Percentage of Total	
Agriculture	2,880	\$	22,391	0.09%	6,680	\$	83,101	0.35%	
Mining	726		30,040	0.11%	1,002		57,675	0.24%	
Construction	9,911		256,576	0.98%	9,578		424,171	1.77%	
Manufacturing	33,139		958,836	3.66%	32,873		1,296,304	5.41%	
Transportation and utilities	6,327		688,998	2.63%	7,027		679,901	2.84%	
Communications	3,527		715,721	2.73%	2,698		1,022,920	4.27%	
Wholesale	46,653		931,195	3.56%	37,446		919,236	3.84%	
Retail trade	258,883		12,834,447	49.00%	270,099		12,162,495	50.79%	
Finance and insurance	214,888		3,213,787	12.27%	174,594		2,529,904	10.56%	
Services	166,713		6,442,545	24.60%	143,402		4,451,467	18.59%	
Government	240		30,452	0.12%	209		281,318	1.17%	
Other	4,890		67,111	0.26%	3,258		38,758	0.16%	
Total	748,777	\$	26,192,099	100.00%	688,866	\$	23,947,250	100.00%	

Note: Due to confidentiality issues, the names of the ten largest revenue payers are not available for reporting. The categories presented are intended to provide alternative information regarding the sources of the state's revenue. In addition, some of the categories from the revenue base/rate schedule have been combined in preparing this schedule.

Taxable sales information is available for reporting on a calendar-year basis only.

Source: Florida Department of Revenue

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#### Ratios of Outstanding Debt by Type Last Ten Fiscal Years (dollars in millions, except per capita)

						Govern	nment	al Activities				
Fiscal Year		Full Faith and Credit		ledged	Pur C	allment chases and apital eases	Part	Public- Private nerships <sup>(1) (2)</sup>		ificates of cipation	Gov	Total ernmental
2007	\$	12,004	\$	5,227	\$	135	\$		\$	267	\$	17,633
2007	Ψ	12,004	Ψ	5,912	Ψ	111	Ψ		Ψ	256	Ψ	19,218
2009		13,417		6,395		207				<u> </u>		20,414
2010		13,782		7,362		70				846		22,060
2011		14,067		7,235		53				807		22,162
2012		13,405		6,760		60		1,649		766		22,640
2013		12,656		6,014		69		2,280		723		21,742
2014		11,816		6,104		69		2,308		676		20,973
2015		11,080		5,395		62		2,202		615		19,354
2016		10,712		5,099		63		2,388		573		18,835

Note: Details regarding the state's outstanding debt can be found in Notes 8 and 9 to the Financial Statements.

<sup>(1)</sup> This column accounts for Public-Private Partnership agreements initially recorded in fiscal year 2012, and each fiscal year thereafter.

- <sup>(2)</sup> Refer to Notes 9 and 10 for further detail.
- <sup>(3)</sup> Tax-supported revenues are comprised of State General Revenue receipts, including primarily sales and use tax revenues, and revenues generated from taxes specifically pledged for repayment of debt. See Schedule C-3 for a more complete description of tax-supported revenues.

<sup>(4)</sup> Population data used in calculation of this ratio can be found in Schedule D-1.

B	Business-type Activit	ties						
Pledged Revenue	Public- Private Partnerships <sup>(1) (2)</sup>	Installment Purchases and Capital Leases	chasesDebt as aandTotalPercentage oapitalPrimaryTax-supporte					
\$ 6,361 10,220 7,714 8,600 8,230 7,990 6,107 5,823 4,808	\$    345 376	\$   4 21 19	\$ 23,994 29,438 28,128 30,660 30,392 30,630 27,853 27,162 24,557	74.28% 98.97% 108.18% 108.16% 102.83% 99.75% 86.14% 80.60% 69.47%	\$ 1,300.72 1,581.51 1,505.18 1,630.74 1,607.61 1,605.88 1,446.18 1,392.40 1,239.31			

#### **Ratios of Net General Bonded Debt Outstanding** Last Ten Fiscal Years (dollars in millions, except per capita)

General Bonded Debt Outstanding

Net General Debt as a Full Faith Certificates Bonded Percentage of Fiscal Debt Tax-supported Debt Per and Restricted of Revenue (1) Capita (2) Participation Year Credit Total Resources Outstanding \$ \$ 73 2007 \$ 12,004 \$ 12,271 \$ 267 \$ 12,198 37.76% 661.25 84 2008 12,939 256 13,195 13,111 44.08% 704.37 2009 13,417 395 13,812 143 13,669 52.57% 731.45 2010 13,782 846 14,628 247 14,381 50.73% 764.89 2011 14,067 807 14,874 287 14,587 771.59 49.35% 2012 766 290 13,405 14,171 13,881 45.20% 727.76 2013 723 280 12,656 13,379 13,099 40.51% 680.13 2014 676 11,816 12,492 263 12,229 36.29% 626.89 2015 11,080 615 11,695 248 11,447 32.38% 577.69 2016 10,712 573 11,285 252 11,033 547.58 29.35%

Note: Details regarding the state's outstanding debt can be found in Notes 8 and 9 to the Financial Statements.

<sup>(1)</sup> Tax-supported revenues are comprised of State General Revenue receipts, including primarily sales and use tax revenues, and revenues generated from taxes specifically pledged for repayment of debt. See Schedule C-3 for a more complete description of tax-supported revenues.

<sup>(2)</sup> Population data used in calculation of this ratio can be found in Schedule D-1.

#### Legal Debt Margin Last Ten Fiscal Years (dollars in millions)

Legal debt margin calculated for fiscal year 2015-2016:

Legal debt margin	\$ 202
Aggregate debt service on tax-supported debt	2,053
Debt applicable to limit:	
Debt limit <sup>(2)</sup>	2,255
Tax-supported revenues (1)	\$ 37,590

	2007	2008	2009 <sup>(3)</sup>	2010 <sup>(3)</sup>	2011 <sup>(3)</sup>	2012 <sup>(3)</sup>	2013(3)	2014	2015	2016
Debt limit <sup>(2)</sup>	\$ 1,938	\$ 1,785	\$ 1,560	\$ 1,701	\$ 1,773	\$ 1,843	\$ 1,940	\$ 2,022	\$ 2,121	\$ 2,255
Total debt applicable to limit	1,772	1,898	2,058	2,095	2,204	2,191	2,196	1,887	1,971	2,053
Legal debt margin	\$ 166	\$ (113)	\$ (498)	\$ (394)	\$ (431)	\$ (348)	\$ (256)	\$ 135	\$ 150	\$ 202
Total net debt applicable to the limit as a percentage of debt limit.	91.43%	106.33%	131.92%	123.16%	124.31%	118.88%	113.20%	93.32%	92.93%	91.03%

(1) For purposes of this Schedule C-3, tax-supported revenues are comprised of the general revenues of the state, including primarily sales and use tax receipts, and the specific state tax revenues pledged for payment of debt service. Tax-supported debt is debt secured by the full faith and credit of the state or payable from general revenue or specified state tax sources. As of June 30, 2016, the total outstanding balance of tax-supported debt was approximately \$20,121,000,000.

(2) The state debt fiscal responsibility policy, Section 215.98, Florida Statutes, establishes the ratio of tax-supported debt service to tax-supported revenues as the benchmark debt ratio for purposes of setting the state's legal debt margin. Under the present policy, if the ratio exceeds 6%, additional tax-supported debt may be authorized only if the legislature determines the additional debt is in the best interest of the state. If the ratio exceeds 7%, additional tax-supported debt may be authorized only if the legislature determines it is necessary to address a critical state emergency. The 6% ratio has been used to determine the debt limit in this schedule.

<sup>(3)</sup> In Fiscal Years 2009, 2010, 2011, 2012, and 2013 tax-supported debt service exceeded 7% of tax-supported revenues.

Source: Florida State Board of Administration, Division of Bond Finance

The schedules below contain information regarding revenues pledged to repay debt obligations. For each bond type, the schedules disclose Gross Revenue, Operating Expenses, Net Revenue Available for Debt Service, Principal, Interest, and Coverage Ratio. The bond types with operating expenses are considered self-supporting debt and are paid from the associated facilities being financed. If operating expenses are not shown, the bond type is considered to be Net Tax Supported Debt and serviced by dedicated tax or fee revenues.

Year		Less	Net Available			
Ended		Operating	for Debt	Debt S		Coverage
6/30	Revenue <sup>(1)</sup>	Expenses	Service	Principal	Interest (2)	Ratio
Florida Ti	urnpike					
2007	681,615	175,386	506,229	65,610	102,844	3.01
2008	650,743	184,218	466,525	72,665	118,657	2.44
2009	604,897	190,603	414,294	81,660	121,485	2.04
2010	611,596	172,422	439,174	91,405	132,816	1.96
2011	611,946	180,060	431,886	99,000	144,061	1.78
2012	620,201	173,704	446,497	105,060	138,179	1.84
2012	767,985	157,388	610,597	111,680	133,549	2.49
2013	808,374	157,343	651,031	116,398	130,033	2.64
2014	894,589	177,160	717,429	120,990	132,100	2.83
2015	987,149	192,458	794,691	129,620	131,805	3.04
				129,020	151,805	5.04
	prever/Preservatio	-		220 120	127 490	4.92
2007	1,776,500		1,776,500	230,120	137,480	4.83
2008	1,138,600		1,138,600	246,045	135,064	2.99
2009	655,500		655,500	272,975	140,919	1.58
2010	622,282		622,282	275,925	127,008	1.54
2011	669,440		669,440	308,085	125,948	1.54
2012	729,901		729,901	321,675	104,460	1.71
2013	950,700		950,700	345,485	88,253	2.19
2014	1,049,500		1,049,500	97,960	72,963	6.14
2015	1,229,100		1,229,100	102,715	67,113	7.24
2016	2,276,900		2,276,900	106,415	63,456	13.40
Lottery Ed	lucation <sup>(3)</sup>					
2007	1,263,272		1,263,272	103,920	105,579	6.03
2008	1,283,414		1,283,414	119,030	119,451	5.38
2009	1,287,856		1,287,856	139,955	145,166	4.52
2010	1,247,150		1,247,150	156,660	145,787	4.12
2010	1,184,000		1,184,000	168,607	146,329	3.76
2011	1,321,663		1,321,663	176,845	134,745	4.24
2012	1,424,307		1,424,307	185,661	125,883	4.57
2013	1,498,409		1,498,409	194,105	118,649	4.79
2014	1,496,371		1,496,371	203,389	108,556	4.79
2015	1,692,550		1,692,550	203,389	98,398	5.45
			1,092,550	211,921	90,590	5.45
Alligator A	•	( (72)	16.965	1 225	1.954	5.00
2007	23,538	6,673	16,865	1,335	1,854	5.29
2008	21,962	5,547	16,415	1,345	2,105	4.76
2009	19,384	7,292	12,092	1,395	2,051	3.51
2010	19,948	6,360	13,588	1,460	1,988	3.94
2011	19,737	7,059	12,678	1,525	1,923	3.68
2012	19,647	7,243	12,404	1,590	1,858	3.60
2013	25,115	7,409	17,706	1,660	1,790	5.13
2014	26,755	8,272	18,483	1,740	1,707	5.36
2015	28,549	8,525	20,024	1,830	1,620	5.80
2016	30,649	9,972	20,677	1,920	1,529	6.00
State Infra	astructure Bank					
2007	39,602		39,602	5,195	3,000	4.83
2008	43,550		43,550	5,915	5,785	3.72
2009	48,924		48,924	5,390	5,543	4.47
2010	48,924		48,924	7,075	5,296	3.95
2011	56,698		56,698	8,265	4,962	4.29
2012	76,531		76,531	11,200	4,548	4.86
2013	64,368		64,368	9,955	3,988	4.62
2013	69,407		69,407	10,710	3,491	4.89
2015	56,750		56,750	10,085	2,955	4.35
2016	51,131		51,131	8,845	2,451	4.53
	- ,		- ,	-,	,	

Year Ended		Less Operating	Net Available for Debt	Debt S	ervice	Coverage
	<b>D</b>					U
6/30	Revenue <sup>(1)</sup>	Expenses	Service	Principal	Interest (2)	Ratio
Florida U	urricane Catastro	anho Fund Fina	non Componstion			
2007	1,580,008	15,108	1,564,900		113,300	13.81
2007	1,886,868	15,639	1,364,900		· · · · ·	
2008			,,	200 672	311,397	6.01
	1,570,615	16,224	1,554,391	309,673	199,167	3.05
2010	1,798,380	15,467	1,782,913	256,655	115,739	4.79
2011	1,714,728	15,644	1,699,084	269,485	122,919	4.33
2012	1,791,238	14,642	1,776,596	282,660	121,597	4.39
2013	1,746,135	17,071	1,729,064	3,796,795	80,687	0.45 (5)
2014	1,789,747	17,650	1,772,097	300,000	88,295	4.56
2015	1,564,480	18,687	1,545,793	325,000	71,339	3.90
2016	1,217,538	18,815	1,198,723		46,975	25.52
	ersity System Bo	nds				
2011	37,798		37,798	16,240	11,306	1.37
2012	40,055		40,055	16,495	10,766	1.47
2013	51,730		51,730	17,335	9,614	1.92
2014	55,766		55,766	12,835	8,796	2.58
2015	53,960		53,960	13,460	8,032	2.51
2016	55,768		55,768	14,010	7,352	2.61
	Auxiliary Bonds System Revenue					
	International U					
	10.009	•	6 707	2 2 2 0	2 165	1.55
2011		3,212	6,797	2,230	2,165	1.55
2012	11,435	4,673	6,762	2,710	2,865	1.21
2013	12,663	4,062	8,601	2,815	2,151	1.73
2014	13,762	5,032	8,730	2,655	3,023	1.54
2015 2016	13,845 14,378	4,863	8,982 8 702	2,875	3,457	1.42 1.38
		5,676	8,702	3,000	3,321	1.56
	sity of South Flor					
2011	12,544	7,277	5,267	1,990	1,570	1.48
2012	13,549	7,944	5,605	2,130	1,429	1.57
2013	13,187	7,799	5,388	2,205	1,354	1.51
2014	13,783	7,661	6,122	2,285	1,272	1.72
2015	13,904	7,935	5,969	2,380	1,179	1.68
2016	14,151	8,148	6,003	2,485	1,075	1.69
	Agricultural &					
2011	2,628	1,338	1,290	155	77	5.56
2012	2,708	1,261	1,447	160	70	6.29
2013	2,422	1,538	884	170	61	3.82
2014	2,216	1,501	715	180	53	3.07
2015	2,195	1,118	1,077	190	43	4.62
2016	1,942	1,039	903	200	33	3.87
	sity of Florida					
2011	12,276	7,388	4,888	1,905	1,225	1.56
2012	12,255	7,320	4,935	2,075	1,055	1.58
2013	11,988	7,545	4,443	2,165	965	1.42
2014	12,499	7,176	5,323	2,260	870	1.70
2015	12,530	7,294	5,236	1,510	791	2.28
2016	13,093	7,298	5,794	1,570	729	2.52
	Atlantic Univers	•				
2011	5,708	2,233	3,475	750	508	2.76
2012	6,962	3,486	3,476	805	456	2.76
2013	7,324	2,821	4,503	835	544	3.27
2014	7,161	3,164	3,997	1,300	779	1.92
2015	7,072	4,103	2,969	1,325	753	1.43
2016	7,277	4,208	3,069	1,365	713	1.48

Year Ended		Less Operating	Net Available for Debt	Debt S	ervice	Coverage
6/30	Revenue <sup>(1)</sup>	Expenses	Service	Principal	Interest (2)	Ratio
0/30	Revenue	Expenses	Service	Filicipai	Interest	Katio
Univers	sity of Central Fl	orida				
2011	16,181	3,379	12,801	2,235	1,567	3.37
2012	18,576	3,149	15,427	2,880	1,833	3.27
2013	19,199	3,545	15,654	3,065	1,674	3.30
2014	19,251	3,335	15,916	3,275	1,639	3.24
2015	21,248	3,002	18,246	3,410	1,505	3.71
2016	21,972	4,204	17,768	3,540	1,374	3.62
Florida	ı State University					
2011	9,857	2,145	7,712	2,605	1,901	1.71
2012	11.104	2,143	8,757	3,395	2,223	1.56
2012	11,879	2,660	9,219	3,515	2,112	1.64
2013	11,045	3,027	8,018	3,620	1,994	1.43
2015	11,892	3,204	8,688	3,025	1,903	1.76
2016	11,669	3,298	8,371	3,050	1,771	1.74
			,	,	,	
	System Revenue Agricultural & I		varcity			
2013	11,600	6,856	4,744	1,216	3,145	1.09
2013	11,000	7,297	3,849	2,684	3,228	0.65
2014	14,068	7,499	6,569	2,820	3,096	1.11
2015	14,910	7,605	7,304	2,959	2,957	1.23
	,	<i>'</i>	.,	_,, _,	_,,	
	International U					
2011	23,518	12,418	11,099	3,430	3,694	1.56
2012	25,069	14,049	11,020	3,765	3,395	1.54
2013	25,991	14,149	11,842	3,975	4,691	1.37
2014	30,469	16,622	13,847	5,175	4,521	1.43
2015	28,782	14,592	14,190	5,390	4,312	1.46
2016	30,578	13,141	17,437	5,465	3,840	1.87
Univers	sity of Florida					
2011	44,885	27,209	17,676	2,235	2,625	3.64
2012	45,673	33,519	12,154	2,630	2,265	2.48
2013	48,964	32,770	16,194	3,680	3,125	2.38
2014	52,210	35,004	17,206	3,500	3,040	2.63
2015	54,587	35,076	19,511	4,580	3,646	2.37
2016	59,717	38,192	21,525	4,705	3,346	2.67
Florida	Atlantic Univers	sitv				
2011	14,802	6,119	8,683	2,405	3,357	1.51
2012	16,299	6,419	9,880	2,585	3,177	1.71
2012	16,498	7,481	9,000	2,690	3,077	1.56
2014	15,898	7,153	8,745	2,795	2,971	1.52
2015	14,828	7,574	7,254	2,900	2,862	1.26
2016	16,665	8,136	8,529	3,020	2,746	1.48
Things	sity of Central Fl	louida				
2011	22,872	11,509	11,363	2,740	3,766	1.75
2012	24,712	11,910	12,802	2,985	3,382	2.01
2012	25,577	14,208	11,369	3,125	5,117	1.38
2013	29,316	17,450	11,866	3,125	5,117	1.44
2014	29,455	14,831	14,624	4,225	4,565	1.66
2016	30,881	16,641	14,240	4,395	4,400	1.62
	,	<i>,</i>	, -	,	,	
	State University		15 745	2 215	5 (00	1.79
2011	32,671	16,925	15,745	3,215	5,628	1.78
2012 2013	35,639	16,416 15,963	19,223	3,815	5,998 5,652	1.96 2.35
2013	39,011 42,203	18,193	23,048 24,010	4,140 4,285	5,652 6,886	2.35
2014 2015	42,203 43,194	19,302	23,892	4,285 4,675	6,774	2.15
2015	45,281	21,230	25,892 24,051	6,065	7,841	2.09
2010		21,230	27,001	0,005	7,041	1.75

Year Ended		Less Operating	Net Available for Debt	Debt S	ervice	Coverage
6/30	Revenue <sup>(1)</sup>	Expenses	Service	Principal	Interest (2)	Ratio
Student	Health and Welli sity of Central Fl	ness Center Rev				
2011	10,856		10,856	320	299	17.55
2012	12,754		12,754	345	271	20.70
2013	13,243		13,243	360	256	21.50
2014	14,127		14,127	375	242	22.90
2015	16,610		16,610	395	226	26.76
2016	16,992		16,992	410	209	27.45
Florid	a State University					
2011	8,734		8,734			3.67 (4)
2012	13,404		13,404	1,075	1,305	5.63
2013	14,232		14,232	1,110	1,272	5.97
2014	13,851		13,851	1,155	1,228	5.81
2015	14,842		14,842	1,200	1,182	6.23
2016	14,794		14,794	1,245	1,134	6.22
	sity of North Flor			100		• • • •
2012	3,834		3,834	400	929	2.88
2013	3,985		3,985	410	618	3.88
2014 2015	4,248		4,248	420 435	627	4.06
2015	4,243		4,243	435 450	614 600	4.04
	3,939		3,939	450	600	3.75
	re Revenue Bond sity of Central Fl					
2011	1,978	434	1,543	195	95	5.31
2012	1,788	485	1,303	220	76	4.40
2013	1,880	401	1,479	230	65	5.02
2014	1,840	548	1,292	240	53	4.41
2015						
2016		•••••				
	Services Center I	Revenue Bonds				
	sity of Florida		21.247	1.045	1 571	0.16
2014	21,347		21,347	1,045	1,571	8.16
2015	22,208		22,208	1,340	1,891	6.87
2016	25,098		25,098	1,410	1,824	7.76
	llution Control B		06.062	21 295	10.010	2.29
2011	96,063		96,063	21,285	19,019	2.38
2012	120,674		120,674	25,405	24,721	2.41
2013 2014	87,796 90,394		87,796 90,394	34,155 34,840	23,514 22,025	1.52 1.59
2014	96,548		96,548	34,840	20,534	1.39
2015	90,548 85,635		85,635	32,930	19,001	1.65
Inland Pr	otection Bonds					
2011	211,533		211,533	5,080	4,695	21.64
2012	189,683		189,683	5,335	3,403	21.71
2013	188,346		188,346	5,605	3,181	21.44
2014	192,444		192,444	5,885	2,931	21.83
2015	198,432		198,432	6,180	2,637	22.50
2016	206,567		206,567	6,485	2,323	23.45
-	nvestment Progra	т	<b>2</b> 00.00 <sup>-</sup>	a ao-	c 45-	
2014	200,000		200,000	2,387	6,195	23.30
2015	200,000		200,000	2,145	6,436	23.31
2016	200,000		200,000	2,250	6,329	23.31

<sup>(1)</sup>Refer to Note 8A.2. for information on the sources of pledged revenues.

<sup>(2)</sup> Debt service interest is shown net of interest subsidy payments received from the Federal Government for Build America Bonds.
 <sup>(3)</sup> Source Department of Lottery, Audited Financial Statements.
 <sup>(4)</sup> Coverage shown based on maximum annual debt service of \$2,382,950 for illustrative purposes.

(<sup>5)</sup> In Fiscal Year 2008, Florida Hurricane Catastrophe Fund executed a \$3.5 billion liquidity bond issue. The proceeds of the issue were used to redeem the bonds at maturity in Fiscal Year 2013. The coverage ratio shown is based only on the net revenue and does not include the bond proceeds used to redeem the bonds. Including the bond proceeds, the coverage ratio is 1.35.

Source: Florida State Board of Administration, Division of Bond Finance

#### Demographic and Economic Statistics For the Last Ten Calendar Years

SCHEDULE D-1

		Population						millions)
Year	Florida - April 1	Percent Change from Prior Year	U.S July 1	Percent Change from Prior Year		Florida		U.S.
2007	19 446 769	1 (10)	201 221 207	0.060/	¢	720.014	¢	12 000 175
2007	18,446,768	1.61%	301,231,207	0.96%	\$	730,814	\$	12,000,175
2008	18,613,905	0.91%	304,093,966	0.95%		734,691		12,502,225
2009	18,687,425	0.39%	306,771,529	0.88%		691,356		12,094,800
2010	18,801,332	0.61%	309,346,863	0.84%		728,064		12,477,125
2011	18,905,070	0.55%	311,718,857	0.77%		773,316		13,254,525
2012	19,074,434	0.90%	314,102,623	0.76%		793,104		13,915,125
2013	19,259,543	0.97%	316,427,395	0.74%		798,886		14,073,675
2014	19,507,369	1.29%	318,907,401	0.78%		853,318		14,809,750
2015	19,815,183	1.58%	321,418,820	0.79%		900,636		15,458,525
2016	20,148,654	1.68%	323,889,854	0.77%		940.615		15,970,750

<sup>(1)</sup>Unemployment Assistance rates are annualized (average of monthly rates).

<sup>(2)</sup> School enrollment is by state fiscal year and other data are by calendar year, April 1, or July 1.

Note: Historical data are from the: U.S. Department of Commerce; University of Florida; U.S. Department of Labor; and Florida Department of Education. Forecast data are based on the Florida Demographic Estimating Conference, and the National and Florida Economic Estimating Conferences, November 2016.

Sources: Florida Legislature, Florida Department of Education

#### State of Florida Population by Age

Age Group	2000 Census	Percent	2010 Census	Percent	2020 Projection	Percent
0 - 14	3.034.656	18.99%	3,284,608	17.47%	3,603,440	16.80%
15 - 24	1,942,430	12.15%	2,457,140	13.07%	2,559,353	11.93%
25 - 44	4,569,515	28.59%	4,720,799	25.11%	5,326,389	24.83%
45 - 64	3,628,573	22.70%	5,079,161	27.01%	5,569,515	25.96%
65 and Over	2,807,650	17.57%	3,259,602	17.34%	4,394,898	20.49%
Total	15,982,824	100.00%	18,801,310	100.00%	21,453,595	100.00%

Source: Forecast from November 2016 Florida Demographic Estimating Conference adjusted by age percentages from Florida Population Studies, Bulletin 175, June 2016, University of Florida, Bureau of Economic and Business Research. Year 2000 Census data incorporates adjustments for age misreporting prepared by the University of Florida, Bureau of Economic and Business Research.

### SCHEDULE D-1

Pe	r Capita Pe	rsona	l Income	Unemployment Assistance Rate (1)		Median Age	Public School Enrollment <sup>(2)</sup>
]	Florida		U.S.	Florida	U.S.	Florida	Florida
¢	20 (17	٠	20.025	1.00/	1 604	20.0	0 660 501
\$	39,617	\$	39,837	4.0%	4.6%	39.9	2,662,701
	39,470		41,113	6.3%	5.8%	40.1	2,652,684
	36,996		39,426	10.4%	9.3%	40.4	2,628,754
	38,724		40,334	11.1%	9.6%	40.6	2,634,382
	40,905		42,521	10.0%	8.9%	40.9	2,643,396
	41,579		44,301	8.5%	8.1%	41.0	2,667,830
	41,480		44,477	7.3%	7.4%	41.1	2,691,322
	43,743		46,439	6.3%	6.2%	41.3	2,720,074
	45,452		48,095	5.4%	5.3%	41.5	2,756,127
	46,684		49,309	4.8%	4.9%	41.6	2,791,244

#### Industry Sector Employment For Calendar Years 2015 and 2006 (in thousands)

#### Calendar Year 2015 Calendar Year 2006 Percentage of Percentage of Total Total Employment (1) (1) Industry Employment Employment Employment Retail Trade 1080 1023 13.22% 12.67% Health Care and Social Assistance 1047 12.81% 873 10.81% Accommodation and Food Services 914 11.19% 775 9.60% Local Government 738 9.03% 761 9.42% Administrative and Waste Services 619 7.58% 617 7.64% Professional and Technical Services 452 507 6.20% 5.60% Construction 429 5.25% 682 8.44% Finance and Insurance 358 4.38% 374 4.63% Manufacturing 343 4.20% 416 5.15% Wholesale Trade 335 4.10% 356 4.41% Total 6,370 77.95% 6,329 78.36%

Note: Privacy requirements prevent the state from obtaining and reporting specific information about the largest employers in the state's jurisdiction. Reporting by industry reveals the degree of concentration in the state's total employment base.

In December 2015, Florida's seasonally adjusted total nonagricultural employment was 8,211,500, an increase of 257,900 jobs (+3.2 percent) over the year. Florida's annual job growth rate had been positive for 65 consecutive months. Prior to August 2010, the state had been losing jobs for three years. In December 2015, nine of the ten major industries gained jobs over the year with professional and business services (+63,800 jobs) gaining the most followed by leisure and hospitality (+42,400 jobs).

<sup>(1)</sup> "Employment" is being calculated based on average total employment by industry for each calendar year. Percentages of "Total" employment are based on the following:

	2015	2006
Total non-agricultural employment (in thousands) Total agricultural employment (in thousands)	8,094 78	7,983 94
Total employment	8,172	8,077

Sources: Florida Department of Economic Opportunity, Bureau of Labor Market Statistics Center, Current Employment Statistics Program, and Quarterly Census of Employment and Wages Program

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#### Full-time Equivalent (FTE) State Employees by Function Last Ten Fiscal Years

	Fiscal Year						
Function	2007	2008	2009	2010	2011	2012	2013
Financial administration	15,551	15,409	15,510	15,542	15,212	16,778	25,974
Streets and highways	7,030	7,156	7,229	7,048	6,751	6,116	5,821
Public welfare	12,458	12,507	12,528	12,723	12,278	14,148	13,784
Police protection	5,355	5,248	5,137	5,079	4,981	5,201	5,181
Natural resources	7,791	7,761	7,773	7,687	7,481	7,437	7,245
Health	16,434	16,388	17,105	16,917	16,303	15,437	14,957
Housing and community development <sup>(1)</sup>	29	28	27	28	31	39	87
Community development <sup>(1)</sup>	303	284	289	256	278	53	37
Criminal justice and corrections	40,756	40,558	40,555	41,229	39,051	35,875	25,524
Utility and transportation	296	323	321	315	301	270	269
Employee security	1,272	1,243	1,269	1,439	1,481	1,563	1,384
Education	2,481	2,499	2,359	2,251	2,272	2,251	2,184
State courts	4,457	4,401	4,113	4,117	4,009	4,042	4,097
Other	2,140	2,059	1,908	1,802	1,724	2,698	999
Total	116,353	115,864	116,123	116,433	112,153	111,908	107,543

Note: FTE's are calculated based on a 40 hour work week. A numerical designator is based on 100% for a full-time employee (i.e.1.00 point for a FTE working 40 hours). All others are pro-rated accordingly.

<sup>(1)</sup> In fiscal year 2015-16 a Legislative Budget Request from Department of Economic Opportunity was approved to combine the functions of Community Development with Housing.

Sources: Florida Legislature, Florida State Board of Administration, Florida Department of Management Services

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SCHEDULE E-1

	Fiscal Year	Fiscal Year						
2014	2015	2016						
25,856	25,596	25,713						
5,827	5,810	5,685						
13,736	13,829	13,852						
5,314	5,395	5,306						
7,185	7,143	7,126						
14,414	13,448	13,418						
44	42	78						
36	34							
24,114	25,376	24,661						
259	257	245						
1,446	1,346	1,295						
2,147	2,185	2,109						
4,112	4,055	4,098						
1,025	1,020	782						
105,515	105,536	104,368						

<b>Operating Indicators by Function</b>
Last Ten Fiscal Years

	Fiscal Year				
	2007	2008	2009	2010	2011
General Government					
Department of Revenue	27 477	24 152	20.140	20 (77	21 201
Total administered taxes ( <i>in millions</i> \$)	37,477	34,152	30,140	29,677	31,391
Department of Management Services <sup>(1)</sup> Number of retired members covered	263,198	274,842	288,216	302,978	318,881
Education					
Universities	204.014	201.125	202 512	212 250	221 502
University enrollments Degrees awarded	294,016 64,778	301,135 68,423	302,513 70,616	312,259 73,579	321,503 76,021
Human Services					
Department of Health <sup>(2)</sup>					
Number of live births	239,120	231,417	221,391	214,519	213,237
Number of deaths	167,708	170,473	169,854	172,509	172,856
Department of Children and Families					
Supplemental Nutrition Assistance Program (SNAP) recipients	1,266,308	1,523,273	2,109,289	2,726,167	3,170,445
SNAP households	650,277	783,282	1,084,754	1,452,191	1,725,855
Criminal Justice and Corrections					
Department of Corrections Inmate admissions	37.864	41,054	39,354	36,992	34,992
Community supervision admissions	107,203	107,861	100,619	94,387	92,258
Facility population	92,844	98,192	100,894	102,232	102,319
Natural Resources and Environment					
Department of Environmental Protection					
State park and trail visitations Florida Fish and Wildlife Conservation Commission	19,516,852	20,737,052	21,458,588	20,110,021	20,442,212
Fishing and hunting licenses <sup>(3)</sup>	1,538,965	1,588,227	1,605,617	1,576,518	1,534,518
	1,000,000	1,000,227	1,000,017	1,0 / 0,0 10	1,001,010
<u>Transportation</u> Department of Highway Safety & Motor Vehicles					
Registrations <sup>(4)</sup>	22,126,592	22,125,361	20,918,645	19,496,005	19,197,024
Titles issued <sup>(4)</sup>	6,668,861	5,920,326	4,901,295	5,104,919	5,361,258
Traffic crashes <sup>(2) (5)</sup>	256,206	243,342	235,778	235,461	227,998
Department of Transportation <sup>(2)</sup>		,			,,,,,,
Daily vehicle miles traveled <i>(in thousands)</i>	303,603	305,253	293,858	286,902	288,007
State Courts					
State Courts System					
Number of cases filed/added:					
Circuit criminal defendants	230,417	235,451	209,593	201,785	196,453
County criminal	523,274	515,552	464,090	433,437	405,248
County civil Traffic	541,823 604,054	615,290 618,506	503,314 538,406	483,521 500,316	459,538 483,644
Family court	356,485	350,477	335,854	347,049	349,222
Circuit civil	226,288	418,579	547,194	490,092	293,415
Probate	105,486	102,532	98,345	98,553	100,849

Note: Items denoted as unavailable have not been calculated for reporting as of the date of this CAFR.

(1) The Florida Retirement System includes retirees from the following employer groups: State Agencies, County Agencies, District School Boards, Universities, State Colleges, Cities, Special Districts, Hospitals, and Other. Refer to Note 6 and Other Required Supplementary Information for further details.

(2) Information for this agency and/or item is only reported by calendar year. Information reported in each column represents calendar year ended December 31.

<sup>(3)</sup> Beginning in 2014, the count being included reports the number of actual licenses versus prior years that reported the count of license holders.

(4) Includes motor vehicles, manufactured homes, and vessels.

(5) Effective July 1, 2012, Section 316.066, F.S., was amended to require all law enforcement agencies to report additional crash data to the Department of Highway Safety and Motor Vehicles. The 2012 data reflects six months of the reporting change in crashes and the 2013 data reflects a full year of the reporting change in crashes. The statutory change resulted in more crash reports being received for reporting.

Sources: Florida Department of Revenue, Florida Retirement System, Florida Board of Governors, Florida Department of Health, Florida Department of Children and Families, Florida Department of Corrections, Florida Department of Environmental Protection, Florida Department of Agriculture and Consumer Services, Department of Highway Safety and Motor Vehicles, Department of Transportation, Florida State Courts

SCHEDULE E-2

		Fiscal Year		
2012	2013	2014	2015	2016
31,989	34,659	41,095	43,589	44,528
222.070	245 145	2/2 21/	077 (71	204 525
333,870	347,147	362,216	377,671	394,527
329,737	334,989	337,750	341,044	345,672
79,323	81,260	83,001	84,445	86,118
212.054	215 104	210.005	224 272	I
212,954 175,849	215,194 180,014	219,905 185,038	224,273 191,488	Unavailable Unavailable
2 226 627	3,581,136	3,565,520	3,693,396	2 507 020
3,326,637 1,815,239	1,962,933	1,946,026	2,029,951	3,597,030 1,971,469
32,279 90,880	33,295 88,819	32,442 86,369	30,985 83,064	30,289 83,176
100,527	100,884	100,942	100,050	99,119
	,			
24,983,179	25,575,794	27,170,451	31,108,245	31,840,658
1,638,055	1,544,549	2,350,586	2,406,822	2,532,883
20,024,942	20,259,599	21,357,026	22,695,334	22,546,058
5,039,215	5,362,575	6,014,150	6,615,964	6,098,475
281,340	316,943	344,170	374,342	Unavailable
284,052	287,977	288,398	307,532	Unavailable
284,032	201,911	200,390	507,552	Ullavallable
188,669	186,117	176,768	171,414	171,670
367,478	361,046	355,981	341,499	317,587
477,024	438,963	417,323	431,868	428,401
472,662	383,776	280,102	285,716	282,362
322,854	289,752	281,154	284,629	288,430
305,732 101,606	294,124 107,144	198,856 114,024	181,222 115,746	176,740 118,989
-01,000				

#### Capital Assets by Function Last Ten Fiscal Years

#### SCHEDULE E-3

	Fiscal Year				
	2007	2008	2009	2010	2011
General Government					
Department of Management Services					
Buildings	85	85	85	85	84
Education					
Universities and colleges <sup>(1)</sup>					
Assignable square feet (in thousands)	45,460	49,990	50,702	51,787	54,488
Human Services					
Department of Health					
Buildings	49	53	51	57	57
Vehicles	235	319	300	327	328
Department of Children and Families					
Buildings	211	211	211	223	530
Criminal Justice and Corrections					
Department of Corrections					
Correctional institutions	60	60	78	62	61
Work camps, forestry camps	41	42	42	43	41
Work release centers	30	32	34	34	34
Other facilities	6	5	5	5	4
Natural Resources and Environment					
Division of Recreation and Parks					
Number of state parks, greenways and trails	159	161	161	160	160
Acres of land owned	724,629	698,648	700,296	702,730	704,139
Department of Environmental Protection					
Acres of land owned <sup>(2)</sup>	4,429,484	4,500,719	4,521,508	4,535,931	4,563,632
Florida Fish and Wildlife Conservation Commission					
Vehicles	1,519	1,549	1,520	1,669	1,637
Transportation					
Department of Transportation					
Highway lane miles	42,022	42,181	42,542	42,711	42,883
Vehicles	5,445	5,313	5,125	5,125	4,683
Buildings	1,622	1,691	1,719	1,774	1,745
State Courts					
State Courts System					
Machinery and equipment	8,608	9,335	9,400	9,760	9,697

<sup>(1)</sup> Universities and colleges are presented in the CAFR as discretely presented component units of the state.

<sup>(2)</sup> Acreage information includes a cumulative total of acres acquired through each program and by donations and exchanges. The Water Management Districts have acquired and hold title to lands through other programs that are not included in this schedule.

Sources: Florida Department of Management Services, Florida Department of Education, Florida Department of Health, Florida Department of Corrections, Florida Division of Recreation and Parks, Florida Department of Transportation, Florida Department of Financial Services, Division of Risk Management, Florida State Courts, Florida Fish and Wildlife Conservation Commission

SCHEDULE E-3

	Fiscal Year					
2012	2013	2014	2015	2016 <sup>(1)</sup>		
86	88	88	90	91		
54,890	56,277	57,938	58,122	61,706		
73 323	36 315	38 378	38 353	36 369		
296	211	211	211	227		
63 40 33 7	55 39 32 16	56 38 35 16	55 44 34 17	56 43 33 17		
171 788,982	171 789,059	171 788,619	201 792,999	174 791,145		
4,239,023	4,245,742	4,268,885	4,281,419	4,284,333		
1,876	1,637	1,800	1,835	1,787		
43,138 4,607 391	43,337 4,703 385	43,514 4,406 383	43,665 4,188 417	43,819 4,170 571		
9,199	10,495	10,656	12,295	12,949		

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